

Notice of a Meeting of the

# REDCAR & CLEVELAND BOROUGH COUNCIL

Minutes of the Proceedings of the
Borough Council and reports to Council

December 2023/January 2024

Councillor Malcolm Head Mayor

J Sampson Managing Director (Head of Paid Service)

#### REDCAR AND CLEVELAND BOROUGH COUNCIL

#### **NOTICE IS HEREBY GIVEN**

That a meeting of the Redcar and Cleveland Borough Council will be held on Thursday, 29 February 2024 at 2.00 pm. Please note that this meeting will be held in the Civic Centre, Ridley Street, Redcar, Yorkshire, TS10 1TD.

#### **ORDER OF BUSINESS**

Elect a person to preside if the Mayor and Deputy Mayor are not present.

- 1. Apologies for absence.
- 2. To receive Declarations of Interest.
- 3. To confirm the accuracy of the Minutes of the meeting held on 21 December 2023.
- 4. To note the attendance matrix from the last meeting
- 5. To receive any Announcements from the Mayor, the Leader of the Council or Cabinet Members.
- 6. To receive any Announcements from the Managing Director (Head of Paid Service).
- 7. To consider Questions from the Public for which Notice has been given.
- 8. To consider and agree any Reports from the Cabinet and the Council's Committees.

	<u>Date</u>	<u>Committee</u>	Report Title	Page No.
A.	06.02.24 29.02.24	Cabinet Council	Budget Proposals – 2024/25	30 – 32 33 – 212
B.	06.02.24 29.02.24	Cabinet Council	Pay Policy Statement 2024/25	213 214 – 227
C.	29.02.24	Council	Members' Allowances Scheme 2024/26	228 - 257
D.	29.02.24	Council	Children in our Care & Care Leavers Update Report Quarter 3	258 - 273

#### 9. To receive Reports from Portfolio Holders.

A) Report of the Cabinet Member for Adults (HEREWITH)

(A period of 10 minutes, or such longer period at the discretion of the Mayor, will be set aside for questions which must be succinct and relate directly to matters within the report).

#### 10. To consider Reports.

Report of the Governance Director and Monitoring Officer:

A) Review of Proportionality and Distribution of Seats (HEREWITH)

#### 11. To consider Motions.

**MOVED** by Councillor Salvin and duly seconded by Councillor Hargreaves:

That this Council:

- Supports the return of Steelmaking to Teesside.
- Notes that the 16-week determination period for this application is a maximum and not a minimum time period for an application to be heard.
- Notes that at the time of submitting this motion there had been **NO OBJECTIONS** to planning application (R/2023/0793/ESM).
- Notes that there are no legal reasons why this application cannot be considered at the planning meeting on 7<sup>th</sup> March.
- Notes that should the application be delayed; it may risk hundreds of new steelmaking jobs and the return of steelmaking to Teesside.
- Resolves that planning application R/2023/0793/ESM be added to the agenda for consideration by Regulatory Committee on 7<sup>th</sup> March 2024.

#### 12. To appoint Members.

Where there are vacancies or changes in appointment:

- To appoint Members of Council Bodies and Representatives to serve on other bodies to which Members are appointed by the Council; and
- To approve any changes to Committee membership and to appoint Chairs and Vice Chairs where appropriate.

#### 13. To reply to Questions from Members of the Council.

Questions to the Chair, Members of the Cabinet, Chairs of any Committee or Sub-Committee, Members of the Fire Authority, Police and Crime Panel or the Tees Valley Combined Authority Scrutiny Committee, for which notice has been given.

Mr.

#### **JOHN SAMPSON**

Managing Director (Head of Paid Service)
Redcar and Cleveland House
Kirkleatham Street
Redcar
Yorkshire
TS10 1RT

21 February 2024

#### **BOROUGH COUNCIL**

#### THURSDAY, 21 DECEMBER 2023

#### **BOROUGH COUNCIL**

A meeting of the Borough Council was held on Thursday, 21 December 2023 in the Civic Centre, Ridley Street, Redcar, Yorkshire, TS10 1TD.

**PRESENT** 

His Worshipful the Mayor (Councillor M Head),
Councillors N Bendelow (Vice-Chair), I Attwood,
L Belshaw, P Berry, A Brook, C Cawley, B Clarke,
P Chaney, J Craven, G Cutler, C Curr, W Davies, U Earl,
K Evans, M Fairley, M Fletcher, P Grogan, C Hannaway,
N Hargreaves, I Hart, J Hart, B Hunt, J Joy, S Kay,
K King, J Lavan, T Learoyd, C Massey, J McCue,
P McInnes, C Morgan, L Myer, J Neal, G Nightingale,
M O'Donoghue, M Ovens, L Pallister, D Powlay, C Pugh,
C Quartermain, V Rider, L Rynn, P Salvin, Stuart Smith,
B Suthers, J Symon, J Thompson, P Thomson and
L White.

OFFICIALS E Dale, A Pearson, P Winstanley, B Archer, K Boulton, S Newton, P Rice, J Sampson and C Styles.

**APOLOGIES FOR ABSENCE** were submitted on behalf of Councillors A Brown, R Clark, T Gray, G Jeffery, C Jones, S Martin, A Oliver, C Richardson and D Taylor.

45 To receive Declarations of Interest.

Councillor Curr declared an interest in all matters relating to Guisborough Town Council.

Councillor Jay declared an interest in all matters relating to Guisborough Eco Group.

Councillor Rider declared an interest in all matters relating to Saltburn, Marske and New Marske Parish Council.

To confirm the accuracy of the Minutes of the meeting held on 9 November 2023.

**RESOLVED** that the minutes of the meeting held on 9 November 2024 be confirmed and signed by the Chair as a correct record.

47 To note the attendance matrix from the last meeting

**RESOLVED** that the attendance matrix be noted.

To receive any Announcements from the Mayor, the Leader of the Council or Cabinet Members.

The Mayor announced that 2024 calendars which have been designed by Children In Our Care with the theme of 'When I Grow Up...' celebrating their dreams and ambitions are available in the foyer to buy with funds going to activities for the Councils fostering and SGO families.

#### Leader's Announcements.

In the absence of the Leader, Councillor Massey read out the following announcement from the Leader.

"Since we last met, we have agreed the terms of an option to lease the former Coatham Bowl site for the development of a 5,000-capacity indoor Arena.

A great deal of work has gone into reaching this point and we now look forward to the company proposing the arena delivering what would be a huge attraction for our borough without the need for public funding.

We now have an operator for the Coastal Activity Hub in Coatham.

Imaginative Productions – the operator behind Scream Factory and the Café at Kirkleatham Museum – will work with the council and the Redcar Town Deal board to provide an exciting new attraction which is due to open in spring next year.

Next summer will see the popular dance and rock events return to the beach in Redcar.

I'm sure there will be huge interest in the events, which includes an appearance by the Libertines. They are likely to bring thousands of visitors to Redcar, with the very welcome boost to trade for local businesses.

Our staff have worked hard to secure the closure of a flat in Guisborough, which had been the site of regular criminal and anti-social behaviour.

There were reports of weapons and stolen property being held at the flat and neighbours had suffered repeated anti-social behaviour."

Everybody should be able to live in peace and I would like to thank colleagues who brought the case to court and secured the closure.

The Council is leading on a new initiative to allow professionals, volunteers and business owners who work with or support residents to become Cost of Living Community Champions.

The Money Guiders scheme offers guidance on a wide range of topics related to money and poverty.

It is just one of the initiatives run by our Council offering help to the many families who are finding times hard at the moment.

Finally, I would like to wish everyone a merry Christmas and a happy and healthy New Year and pay tribute to everyone who has contributed to making it such a great festive season across our borough".

## To consider Questions from the Public for which Notice has been given.

#### Question from Edith Reeve to The Leader, Councillor A Brown.

"I represent a group of young people called Generation Climate Action who are based in Redcar and Cleveland. For the last five months, we have been researching and raising public awareness about the use of the toxic weedkiller, Glyphosate. Chemical Weedkillers pose a real and serious risk to the public, our environment and wildlife.

The world health organisation declared it is a probable cause of cancer and almost 80 other uk councils have banned or restricted its use. We are in a biodiversity emergency. We've lost so many insects in the last 20 years, with declines of around 60%! Chemicals like glyphosate have played a big part in that decline!

The manufacturers of glyphosate have paid out billions of dollars in lawsuits and compensation claims from individuals with cancer from glyphosate exposure!

This chemical is currently sprayed across Redcar and Cleveland Borough. On our paths as we walk to school, on our playgrounds and green spaces where we play. Our health is being put at risk, the lives of our pets and the environment and wildlife all around us.

We have over 700 signatures on our petition to ban the use of glyphosate, showing that there is public support for a ban on glyphosate in our borough.

We are here today to ask you as our representatives, will you agree to ban the use of chemical weedkillers in public spaces within Redcar and Cleveland Borough? "

#### In the absence of The Leader, Councillor Massey replied as follows:-

"The Council started reviewing the use of this chemical in 2010 and we continue to monitor its use around the Borough. It is important to note that in this Country its use is licenced through the Health and Safety Executive and it is also licenced in the EU for use but that is not to say it does not come with associated problems that the questioner has raised.

It is important to highlight that some of the information around glyphosate is guite conflicting and there is a bit of misinformation on both sides. Independent scientific reports that the Council has had access to which were commissioned to Cardiff City Council stated that Glyphosate was the most effective and sustainable weed control method that was currently available. The challenges that we have as a Council we should be phasing this chemical out where it is possible to do so particularly when there are uses of the chemical potentially next to residential areas, school sites etc but also it is very difficult that in some areas the most efficient method both for the staff that we have at the Council and the removal of the weeds for residents is sometimes glyphosate and sometimes it is manual removal which takes a lot of time and staff and hours as it is manual labour. So at the moment we have rather a mixed situation trying to reduce the use of glyphosate where we can and also explore alternatives that are available as they come onto the market but at the moment we have a mixed use as it is used in some areas and not in others.

As a Council we will continue to follow the science and will adopt other solutions as they are proven effective, practical and responsible. We are also developing a biodiversity strategy and are reviewing approaches to natural verge management with a view to protecting wildlife and supporting biodiversity within the borough. Whilst we aspire to fully move away from glyphosate usage, we are not in a position to be able to do so currently but we are looking at trying to reduce the use of that chemical."

The Mayor announced that in the absence of the members of the public who had submitted questions they be given a written response.

To receive any Announcements from the Managing Director (Head of Paid Service).

None.

To consider and agree any Reports from the Cabinet and the Council's Committees.

#### Corporate Plan.

The Council considered and received a report presented by Councillor Massey and seconded by Councillor Neal that set out the Corporate Plan which was the the overarching strategy for Redcar and Cleveland through to 2027, and replaced the previous version which was agreed in 2021.

The Corporate Plan sought to make clear to residents, staff and partners what the Council's priorities were for the Borough by focusing on the priority areas that the organization sought to improve the Borough as a

place to live, do business and visit.

**RESOLVED** that the Corporate Plan 2023-27 be approved.

#### Financial Update - Quarter 2 - 2023/24.

The Council considered and received a report presented by Councillor Massey and duly seconded by Councillor Neal advising that the Council maintained a medium-term financial strategy, which informed the Council's revenue and capital budgets and drives the treasury management strategy. Members were reminded that the latest version of the budget was approved by the Borough Council on 23 February 2023 and covered a five-year period. The Council's 2023/24 budget was based on a 1.99% Council Tax increase and a 2% increase in the Adult Social Care Levy (which was approved within the national referendum limits of 3% for Council Tax and 2% for Adult Social Care precept rises). The Council's available funding through Council Tax remained below the level the Government assesses as part of its definition of Core Spending Power in this financial year.

This report therefore gave the forecast year-end position for the Council as at Quarter 2 of the 2023/24 financial year; covering the revenue budget, the collection fund, revenue reserves, the capital investment programme, and the arrangements for Treasury Management.

**RESOLVED** that the reallocation of Welcome-to TVCA Capital Funding of £0.980 million, from the Transport Infrastructure Thematic Block to the Town Centre Investment Thematic Block (£0.880 million) and the Business Infrastructure Thematic Block (£0.100 million),as per paragraph 4.37 d) (not reproduced) be approved.

#### 52 To receive Reports from Portfolio Holders.

Report of the Cabinet Member for Growth and Enterprise.

Councillor Pallister presented a report which gave an update on her portfolio and answered Member's questions in relation to it:- **NOTED.** 

#### Review of Proportionality and Distribution of Seats

The Managing Director sought confirmation of the revised proposed distribution of seats resulting from a change in political balance following a change in political group membership.

**RESOLVED** that the distribution of seats to the different political groups as set out therein so that the appointments of Members to Committees and other bodies can be subsequently made be approved.

#### 54 To consider Motions.

**MOVED** by Councillor Joy and duly seconded by Councillor Learoyd that :

"Council notes that:

- An ever-growing and credible base of scientific evidence showing the link between glyphosate exposure and an increased risk of cancer in humans as well as the detrimental effects on the nervous system of insects which is a threat to our ecosystem.
- the spraying of Glyphosate in Redcar and Cleveland is causing concern among residents, community groups and elected representatives about its potential harmful effects on children, animals and wildlife on our streets, housing estates and parks.
- There is strong support from local groups such as Generation Climate Action, Saltburn who have gathered over 700 signatures in a petition to ban Glyphosate as well as support from local groups concerned with protecting the natural environment such as Guisborough Eco Group and Friends of the earth.
- the council staff and contracting staff who carry out this work need to be protected from harm.
- the excellent work Council is doing to strengthen its Biodiversity Strategy as one of its Net Zero aims.
- The costs associated with use of this expensive herbicide, when more cost effective, creative, community inclusive and natural solutions are available as an alternative.

In light of the public and occupational health concerns about glyphosate exposure and the need to protect habitat and biodiversity we call Council to:

- Bring forward an action plan and timetable for bringing Glyphosate down to zero, in the spraying of glyphosate on such land.
- Stop the use of Glyphosate by all Council contractors and employed staff on public and council owned land by December 2024
- Where there are problems with invasive species such as
   Japanese Knotweed and where there is a duty to eradicate, then
   glyphosate may be used until an acceptable non-chemical
   alternative becomes available.

In the words of Joni Mitchell, "Give me spots on my apples, but leave me the birds and the bees. Please".

Please support this motion to move with other environmentally progressive Councils and other countries around the world to recognise the importance of managing weeds using less harmful methods."

**RESOLVED** that on the successful motion of Councillor Joy and duly seconded by council Learoyd that:

"Council notes that:

- An ever-growing and credible base of scientific evidence showing the link between glyphosate exposure and an increased risk of cancer in humans as well as the detrimental effects on the nervous system of insects which is a threat to our ecosystem.
- the spraying of Glyphosate in Redcar and Cleveland is causing concern among residents, community groups and elected representatives about its potential harmful effects on children, animals and wildlife on our streets, housing estates and parks.
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- the council staff and contracting staff who carry out this work need to be protected from harm.
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In the words of Joni Mitchell, "Give me spots on my apples, but leave me the birds and the bees. Please".

Please support this motion to move with other environmentally progressive Councils and other countries around the world to recognise the importance of managing weeds using less harmful methods."

#### 55 **To appoint Members.**

**RESOLVED** that the following changes to committee membership be approved.

#### Cabinet

 Councillor Bill Suthers to replace Councillor Luke Myer as Cabinet Member for Children

#### **Live Well South Tees**

2. Councillor Bill Suthers to replace Councillor Luke Myer

#### TVCA Education, Employment and Skills Partnership Board

3. Councillor Bill Suthers to replace Councillor Luke Myer

#### **Corporate Parenting Board**

- 4. Councillor Bill Suthers to replace Councillor Luke Myer
- 5. Councillor Curt Pugh to replace Councillor Julie Hart

#### Family Placement Fostering Panel

6. Councillor Bill Suthers to replace Councillor Luke Myer

#### **Growth Scrutiny & Improvement Committee**

- 7. Labour Councillor (tbc) to replace Councillor Bill Suthers
- 8. Councillor Vera Rider to remain on Growth Scrutiny & Improvement Committee (as Conservative Group representative instead of ungrouped Independent representative)

#### **Corporate Resources Scrutiny & Improvement Committee**

- 9. Labour Councillor (tbc) to replace Councillor Bill Suthers
- 10. Councillor Andy Oliver to replace Councillor Julie Hart
- 11. Councillor John McCue to replace Councillor Ceri Cawley

#### **Children & Families Scrutiny and Improvement Committee**

- 12. Councillor Peter Grogan to replace Councillor Julie Hart
- 13. Councillor Paul Salvin to be appointed

#### Climate and Environment Scrutiny & Improvement Committee

14. Councillor Barry Hunt to replace Councillor Vera Rider

#### **Governance Committee**

15. Councillor Vera Rider to replace Councillor Paul Salvin

#### Sir William Turners' Hospital

16. Councillor Jade Lavan to replace Councillor Marian Fairley

#### To reply to Questions from Members of the Council.

#### **Question 1: Question from Councillor Hunt to Councillor Joy.**

"Would Councillor Jemma Joy kindly apologise to the residents of Skinningrove for her comments made about the village on social media."

#### Councillor Joy replied as follows:-

"I would like to thank Councillor Hunt for bringing this question to the chamber as it allows me to answer directly. We have spoken after the news story, and I assured Councillor Hunt that I was mortified that this comment made on a post 15 years ago which was taken out of context and was misinterpreted. At the time, I was possibly trying to be ironic and funny. Clearly the comments did not come across in the way I had intended, and I am sincerely sorry to anyone from the village who was upset or angry with me.

I offered, through Cllr Hunt to come and meet face to face with any resident who wanted to speak to me about it and that offer still stands for them to speak to me in person or email. I will make sure I reply to everyone individually who would like a written apology. I lived in the village from 1989 to 1999 with my parents who opened a pub there which was a popular place full of live music and good food and I still go regularly to enjoy a cuppa in my camper van next to the stunning beach.

I know the residents of Skinningrove appreciate honesty so I would very much like to say sorry."

#### **Supplementary Question from Councillor Hunt to Councillor Joy:-**

"If you are lucky enough to be elected will you please not forget Skinningrove and East Cleveland."

#### Councillor Joy replied as follows:-

"If I was lucky enough to be elected I would never forget Skinningrove as I had some great times there in my teenage years."

#### 56.2

# Question 2: Question from Councillor Hunt to Councillor Quartermain, Cabinet Member for Highways and Transport.

"Could you please give us an answer on what you have done to help the people of Skinningrove suffering with no bus service to access vital services such as doctor, dentist, chemist, the new hub, church etc, as no one has helped to get a solution?"

#### Cllr Quartermain replied as follows:-

"The TVCA are accountable for bus services. In terms of your question, I have worked with the TVCA to make sure they understood the need for additional scheduled bus service. Numbers 1 and 2 connecting East Cleveland to Saltburn Railway station, this included a direct connection between Skinningrove and Loftus Market Place, unfortunately the requirement of national legislation meant the TVCA were unable to provide the bus service further eastward than the A174 and B1366 Junction in Loftus, which is a 10minute walk from the market place. A Bus service does connect Skinningrove to the East Cleveland Hospital, the Skelton Retail Park and other destinations within the constraints set out in law.

It is worth noting that the TVCA provides the Tees Flex bus service which can also takes residents from Skinningrove to many destinations including Loftus Market Place Monday – Saturday.

However, these services provided by the TVCA and the 1 & 2 bus and Tees Flex are trial services that will end in July/August 2024 retrospectively, subject to review of their performance.

I am looking at other options since competition law, that of passenger obstruction, prevents the TVCA contracting for a bus service that directly connects Skinningrove to Eastern Loftus. One option I am looking at is for a funded car club that could have periods each week when a driver service is available for people to book effectively a shared community taxi."

#### Supplementary Question from Cllr Hunt to Councillor Quartermain:

"I cannot believe it, a car club! The Tees Flex does not work. The point is, as you say in 6 or 5 months, we've already gone 6 months, people have been suffering for that long, in 6 months it's going to be knocked on the head because nobody wants it.

The Brotton Ward Councillors fought to get that and it was never meant to be a substitute for Arriva, it was meant to help people get to work which it does from the outlining villages and gets them to Saltburn and catch a train. We put everything into that route. It was not what was wanted but we got the money for it. It certainly does not help talking about cars. We want to get on the bus and go to the doctors on time, not get a car share for that night or whatever it is. We deserve a bus service like everyone else."

#### Councillor Quartermain replied as follows:

"As stated, since the devolution, the TVCA are the Transport Authority for the area, not Redcar and Cleveland. They are responsible for providing supported bus services where the commercially operated bus network does not meet residents needs. In this case Arriva not directly connecting Skinningrove Village to Loftus Market Place. Whilst it is not ideal for a short journey, residents of Skinningrove are abe to change buses along the A174 to complete their journey from the village to Loftus Square by bus.

I share your disappointment and frustration; I would like to see the TVCA do what other Mayoral Authorities have done or are doing and that is run the bus service in house and have full accountability. This is something I have asked the TVCA Transport committee to look into in terms of feasibility.

I have to say I am disappointed at the number of complaints I have received, directly and indirectly regarding Arriva's service. These include services that are late, leave early and some who have not even shown up. As such I have summoned the CEO to the next TVCA Transport Committee to provide an explanation and to provide assurances to improve the standard of their service, customer satisfaction and their complaints process.

I would like to thank Councillor Fairley for her work on this too, engaging with residents, gathering complaints and taking these forward to Arriva management.

Finally, sadly, I do not hold much hope for our bus services at least in the short term since 8617 services, that's 80% of bus services, have been cut nationally since 2010, and on the announcement of our new CRSTS funding of almost £1billon pounds our Mayor is announcing policies to spend a large chunk of it outside of his Cabinet meeting. Sadly, bus services still appeared to be a long way off the agenda for TVCA."

#### 56.3

## Question 3: Question from Councillor Curr to Councillor Massey, Cabinet Member for Resources.

"In recent months, we have experienced some services being severely disrupted through sickness absence, such as garden waste collections and school crossing patrols. How is sickness absence being monitored and reported on across the council?"

#### Councillor Massey replied as follows:-

In an internal sense the Council has a managing attendance and wellbeing policy which obviously our Officers operate internally. Any absences are recorded on our Agresso System and if Members of staff are off, and there are a number of trigger points it triggers in effect a review. The trigger points are as follows:

o 2 or more separate absences of any duration in any three-

month period.

- o 5 days' sickness in a rolling 12-month period.
- Long term absence of 21 days or more.
- Absence within an agreed monitoring period.
- Patterns of absence, for example, being off each Friday/Monday or absence immediately following the end of an agreed monitoring period.

They go into a sickness absence review at the first port of call, if it is a repeat event and there is no explanation for it then it could go into a serious case review, obviously there would have to be very serious circumstances for it to do so.

The position is monitored by the HR Team and reports are provided to managers and senior management teams.

In relation to Waste and Recycling, several Refuse Drivers have been absent due to sickness. HGV drivers are in short supply internally and, unfortunately, agency drivers are also in very short supply.

This situation has improved recently in terms of school crossing patrols, with staff returning to work after sickness but, unfortunately, there are a number of vacancies within the service at the moment. Unfortunately, when we put these jobs out for advert we do not always get applications, I think it is to do with the short nature of the work but the contract is quite small taking into account the hours which are worked. We do strive to assure that those posts are filled.

Although sickness absence is higher in this Council post Covid we are the best performing Council in the Tees Valley when it comes to sickness absence. In terms of reporting sickness absence, I agree with parts of what you said because I know at Scrutiny Committees we do report on sickness absence when it comes to the performance report. Sometimes it can be confusing for Councillors and the public that may attend that we are often reporting within the quarter period as opposed to the holistic sense. We do have targets across the year. Sometimes if you have a bad quarter or a good quarter it can potentially blur what the real picture is because I think as a whole this Council's sickness absence monitoring and the processes we have in place are effective. It is just really unfortunate that we had one particular spike in a very public facing area which was the refuse collection service."

Supplementary Question from Councillor Curr to Councillor Massey:-

"On the Corporate Resources Scrutiny and Improvement Committee we receive the performance for that Directorate however, I do not think anywhere is reporting the Council wide figures. There is a case for Members to monitor the corporate sickness absence only with a view to supporting what is going on with a view and helping staff get back to work etc. There must also be a cost to sickness absence and maybe that could be included in the performance information even if those costs are opportunity costs, in my mind they are potentially quite significant."

#### Councillor Massey replied as follows:-

"It is a very fair point. There was a decision made a few years ago to extract departmental directorate data and take it individually to Scrutiny as opposed to in the past when we had an Overarching Scrutiny that looked at all of these things and reports that looked across every directorate of the Council. Obviously, that has been disaggregated and we look at the Corporate Resources on the finance and governance as opposed to the Council as a whole. I am happy to take it away and look into it. My report to Council will be coming up and I will make sure that the overall sickness absence figures are included."

#### 56.4

# Question 4: Question from Councillor Curr to Councillor Brook, Cabinet Member for Neighbourhoods.

"We have spent a good deal of time over the past months considering fees and charges as part of the budget setting process. We have learned, for example, that there are hefty, statutory fines possible for what is termed, harming our public spaces, such as littering.

How much income has been generated for the Council in the first half of this financial year through enforcement of such fees and charges, and how does this compare to our group of "nearest neighbourhood" Councils?"

#### Councillor Brook replied as follows:-

"Income for the first 6 months of this financial year was £2,058 for fixed penalty notices.

We don't currently compare fixed penalty income with other Local Authorities and this is something that we will investigate. However, it should be noted that not all Local Authorities have the same numbers of Enforcement Officers or Team structures.

We have a very small multi-functional Team that covers not only environmental enforcement, but also parking enforcement and some antisocial behaviour issues. On top of that, the Team have been operating with reduced numbers for the majority of this year, due to difficulties in recruiting suitable staff but we have just recruited two and now have the full complement of staff."

#### **Supplementary Question from Councillor Curr to Councillor Brook:**

"I am only interested in improving our performance. I did learn on our induction training that we are fairly low down in the table when compared to similar Authorities when it comes to raising revenue so I would look forward to a plan that would start to move us further up that table rather than being closer to the bottom."

#### Councillor Brook replied as follows:-

"It is something we are looking at to improve and we have our full complement of staff now. Authorities such as Middlesbrough and Stockton have multiple independent teams with those specific roles in specific geographical areas which means that they can dedicate a larger resource and more time to specific enforcement issues that they are investigating. It is something we need to look at to try to get to the same level."

#### 56.5

# Question 5: Question from Councillor Thompson to Councillor Massey, Cabinet Member for Resources.

"In order to secure additional funding through increases in Fees and Charges for the 2024/25 financial year, two Redcar & Cleveland Scrutiny and Improvement Committees voted to request that Statutory Fees also be increased, similar to Discretionary Fees increases.

These requests were duly submitted to Cabinet to action by making the request to Central Government.

What response has been received from Government to the Council's request?"

#### Councillor Massey replied as follows:-

"Thank you for raising this through the Scrutiny cycle under the fees and charges report that went through the last Cabinet. At the moment no response has been received because this is forming part of the Council's response to the Local Government finance settlement. People following the news might be aware that the financial settlement for the Council has been set by the Government. I have been meeting with Officers however we are not quite sure as yet, what this means for the Redcar and Cleveland, but we do not think that it is particularly positive. There is definitely no extra money in reality we may have less money. We think the most pertinent area for us to take your very sensible suggestion

about statutory fees and charges being uplifted alongside our discretionary ones is in the consultation to that particular settlement because it can then be put alongside hopefully other Council's comments which may be similar. We have about 400 fees and charges at the Council, 300 of them are going up by inflation so the Council continues to get the income that it needs but about 103 of them are not going up by inflation because we have no control over them. That is going to be part of our consultation response to Government. I will update Members on the Consultation response to Government regarding this Council's financial settlement and the Chair of Resources Scrutiny and Improvement Committee will be informed once the letter is sent so that it can be reported to the next Corporate Resources Scrutiny and Improvement Committee."

#### 56.6

### Question 6: Question from Councillor Thomson to Councillor Earl, Cabinet Member for Adults.

"Over 200,000 people in this country live with a stoma.

This common condition is not always understood and members of the public are not always well served in the provision of support that they require in a post-surgical life.

Will Redcar & Cleveland Council endeavour to become a Stoma Friendly Organisation as soon as possible?

This will require support for local research that is currently being undertaken and the allocation of appropriate financial support to allow this status to be achieved.

Having demonstrated its commitment and achieved Stoma Friendly recognition, will Redcar & Cleveland show leadership in the Borough by encouraging all organisations and businesses, large and small, to follow its example?"

#### Councillor Earl replied as follows:-

"We will endeavour to become a Stoma Friendly Organization. Our Health Improvement Team are well used to rolling out initiatives such as this. At the present time we have two stoma compliant facilities, one at the Palace Hub at Redcar and one at Guisborough Library. In terms of the local research that has been undertaken we will also have to do a needs assessment and actually look for sites where we can put these facilities in place. In terms of the financial support, I do not think I can commit to any financial support at the moment but obviously we will look at this from the public health budget and then having demonstrated our commitment as a Council we will be able to show leadership by rolling this out to local businesses and organisations. Again, our Health

Improvement Team have developed very strong connections with local businesses and organisations and I would look to them to try and push this initiative further out."

### Supplementary Question from Councillor Thomson to Councillor Earl:

"Any idea on timescale?"

#### Councillor Earl replied as follows:-

"The process has already started to look at potential sites. We also need to engage with the stoma community through the stoma nurse. I cannot at the present time give you an absolute timescale for doing this but certainly the process has already started."

#### 56.7

# Question 7: Question from Councillor Hannaway to Councillor Suthers, Cabinet Member for Children.

"On 30 March this year, the Council resolved that, before 1 September, it should:

- (a) Review the criteria for issuing fines to parents solely for taking their children on term time holidays.
- (b) Investigate whether issuing these fines is still in the public interest, or if other solutions can be found to allow pupils and their families to afford to take a holiday at a time that suits their needs and circumstances.

Please give the Council the results of this review and investigation."

#### Councillor Suthers replied as follows:-

"The review is still ongoing but, by way of update, I can report that after the motion, legal advice was obtained to establish the parameters within which any revised policy would need to operate, in order to be lawful.

The advice given was that, in view of the legal position and the Council's obligations, it may be better to look at practical options, for example, working with schools to adjust term times. However, the position is difficult given that most schools are now operated by a number of different academies and, after discussions, we have been unable to make any progress on this.

It did take some time to reach this point but whilst I appreciate the deadline has passed, this is a contentious issue and it is better we take time to get any proposed changes right.

I have just recently taken on the role of Cabinet Member for Children and there is a meeting scheduled in for the New Year to discuss how we now take this review forward. I will certainly report back once we have a firm position."

At this point in the meeting it was agreed that Standing Orders be suspended to allow the meeting to proceed beyond three hours.

### Supplementary Question from Councillor Hannaway to Councillor Suthers:-

"Could you assert yourself and remind the Officers that when it comes to non statutory policies, and this is a non statutory policy, the DFE simply offers guidance. Can you please get rid of this policy which does not work and only causes antagonism between parents and schools."

#### Councillor Suthers replied as follows:-

"It needs sorting out there is no doubt about that, it will be discussed at the meeting in January and I will report back then. It is a tough balance, we want to do the best for our children and that means getting an education, it also means getting a family holiday and spending time with the family. All these are quite difficult things to balance and we need to think about this carefully. Additionally we are striving to be a tourism area in Saltburn, which must be busier in the tourism season, and we have to be cognizant that people working in the tourism industry have to take their holidays too so there are all sorts of things that need to be sorted out."

#### 56.8

## Question 11: Question from Councillor Learoyd to Councillor Brook, Cabinet Member for Neighbourhoods.

"What are you doing to increase the recycling rates in the borough in order to stop the people of Redcar & Cleveland inhaling the pollutants of local incinerators?"

#### Councillor Brook replied as follows:-

"I am working with the new waste service lead on a new strategy for our recycling as it is something we need to improve our rates on. I have also taken some advice from Members on Scrutiny, yourself included, of how we tackle that by educating going forward. As an Authority we continue to work with residents encouraging them to recycle as much of their waste as possible. The initiatives we have undertaken include:

- Carried out a trial in Normanby where we have carried out door knocking and tagging of bins to ensure residents recycle the correct items in their recycling bins. During the trial we noted a reduction of 66% in the number of contaminated bins.
- Following the success of this trial we will roll more small-scale trials

- in the New Year once the areas are agreed we will inform members.
- Social Media campaigns will start to raise awareness of recycling and how residents can participate in the scheme.
- A number of site visits have been arranged for resident groups / Eco groups to visit Cumbria Waste Management site in South Bank to see where the recycling is sorted following collection by the Council.
- The Team are attending a variety of community / resident meetings to discuss recycling and raise awareness of the schemes available to residents.
- A new bin tag is in the process of being designed and agreed this
  tag will be attached to the recycling bins to remind residents what can
  and cannot go into the recycling bin.
- Top 10 hints for recycling at Christmas which will be promoted on social media and the Council website.
- We have also developed FAQ's on recycling and this will be distributed via social media & the Council website.
- The above Hints & FAQ's will also be sent to all members for them to share on their local social media sites if possible.
- A recycling hint will be shared on social media once per week e.g. wash & squash plastic."

### Supplementary Question from Councillor Learoyd to Councillor Brook.

"There is not just one incinerator in Redcar and Cleveland that is banned with 450 tonne capacity, costing £2b there are in fact three, one is at Redcar Bulk Terminal, with the capacity to import from abroad. Last month the EU brought out a ban on importing to non OECD countries, so for countries like Denmark, it is a possibility, looking at the wage difference and cost of living between here and Denmark, that their waste could be exported to Redcar. We are already burning the waste of Merseyside here, next we will be burning the entire waste of the North East and it appears now that we will be importing from Scandinavia. Was the Cabinet Member aware of these other two incinerators when you decided to pursue the Council scheme despite it not having carbon capture technology?"

#### Councillor Brook replied as follows:-

"Short answer is no and the Tees Valley ERF does not come under my portfolio so I do not have a lot of briefing on it however, going forward into the New Year we will look into this and I am quite happy to meet and listen to your concerns."

#### 56.9

Question 8: Question from Councillor Learoyd to Councillor Pallister, Cabinet Member for Growth and Enterprise.

"A symptom of the 40-year decline of our area is the increasingly precarious housing situation. It's disturbing to read large numbers of working age people, occasionally with accompanying children, applying for local single room occupancies in shared houses on Facebook. In addition, families are often at the mercy of professional private landlords who see homes as quote "boxes to be filled".

With widespread hardship, and increasing rents, some families and single people on low exploitative wages, and with precarious employment contracts, are living in increasingly desperate conditions in this borough. A situation that would be far less likely to arise if we had a Scandinavian social and cooperative housing model where such dwellings represent 33% of national housing stock.

Newcastle built 160 council houses in 2021, Lib Dem-run Kingston-upon-Thames are building the first council houses for a generation.

Are you prepared to lobby the Government for more funds to build council houses to address these problems?"

#### Councillor Pallister replied as follows:-

"Unlike Newcastle and Kingston-Upon-Thames the Council does not have a stock of "Council houses" and does not act as a registered social landlord.

Affordable housing in the Borough is provided by strategic registered providers who own, manage and rent out housing at an affordable rent; the biggest one for Redcar being Beyond Housing. Further to this registered providers acquire new properties on new build estates and also build new affordable houses themselves.

In terms of funding, the registered providers fund the delivery of new affordable housing themselves, with crucial external grant support from Homes England who are a Government agency.

Current and future affordable housing needs and demand in the Borough is evidenced and the overall delivery target to meet this need is set out in the Council's Local Plan. Whilst the Council does not actively deliver new affordable housing and assuredly leaves delivery on the ground to the registered providers it does have an element of control through policies in the Local Plan. The overall housing need is to deliver 234 net additional dwellings per year and 15% of these need to be affordable; so 35 new affordable houses each year.

Since the Local Plan was adopted the following affordable housing has been achieved.

- 2018/19 = 139 (+104 above the target)
- 2019/20 = 74 (+39 above the target)
- 2020/21 = 71 (+36 above the target)
- 2021/22 = 115 (+80 above the target)
- 2022/23 = 175 (+140 above target)

Since 2018 the Council has helped to deliver a total of 2078 net additional dwellings, of these 574 were new affordable houses, equating to 399 above the Local Plan target. Putting this into perspective of all the new housing provided since 2018 28% have been affordable.

In addition to new build affordable housing the Council also works with registered providers to enable the acquisition of existing homes either direct from private developers or on the open market including, the acquisition and conversion of homes for affordable housing, increasing the number of affordable homes in 2018 to 672. I do not know if you can remember this, this Council has a track record of working with registered providers to explore innovative ways to increase affordable housing delivery, this is including when funding was available from Homes England the Empty Homes to Happy Homes Scheme with Beyond Housing which brought 104 long term empty homes back into affordable use in the Borough. It also created, because we worked with social enterprise jobs for young people, jobs in construction. East Cleveland Housing Trust was one of those we worked with. I do not think that any of the political parties have got the housing policy right. For years we should building many more homes. They would have been been cheaper and more people would have been able to afford them, but we have not and we are where we are. We need to sort it out as it is a crisis and it is a scandal that we have not. Up to 2010 we were building about 39,000, from 2010 onwards the grant reduced and we went down from 39,000 to 23,000.

I was told when I did take the housing portfolio because it was in 2010 when everything was getting slashed that there was no more private sector housing renewal money. We found through temporary social housing grant, which was then called the Empty Homes to Happy Homes, that there was a way round it by doing things differently. In addition, the Council provided funding to South Bank Community Land Trust and worked with Thirteen to refurbish five long term homes in the older housing area and make them available as affordable housing. The Council will continue to explore opportunities to support the community lead housing sector. Notwithstanding this and taking a wider strategic view the Council are happy to lobby Government, but we also need to ensure that the main lobby comes from the registered social landlords. The point you made, Councillor Learoyd, about hardship and people having to look at shared housing, you might remember the Bedroom Tax, which was a disgraceful policy and meant that if you could not afford a 2 or 3 bed house then you had to move to a 1 bed house which was disgraceful."

### Supplementary Question from Councillor Learoyd to Councillor Pallister:-

"As we work up the new Local Plan would we be able to increase the percentage of Council homes because I believe the affordable homes is a misnomer because they are not affordable at all."

#### Councillor Pallister replied as follows:-

"I think registered social landlords are getting forced into council rent and an affordable rent which is higher. As a Council we do not own any houses and we have not got the infrastructure to even start to look at building. We have very little land or infrastructure and we would have to have a team. We will have debate in the Housing Strategy Group and I think it is there where we need to have these debates. I asked this question to an Officer who worked for the Council and had delivered council housing. I asked for the pros and cons when we have given our stock away. I will do my best to lobby Government for more funding, but this was the pros and cons of bringing council housing back when we have given our stock away. The positives are the Council would have its own stock of housing to utilise its own tenants priority groups and we could use our own land but we do not have much available. The negatives are the market is already cornered with the big players like Beyond Housing and Thirteen from an affordable housing perspective. We may not be meeting an unmet demand and competing in a crowded market. We would need to develop a robust business case which would take time, money and significant external professional consultancy. We need upfront revenue, capital cash flow set aside to balance budget which we do not have currently. We would need to recruit a whole Council team. It does not look from Hartlepool's perspective that bringing Council housing back into the Council is a good thing at the present time. However, things like the Community Land Trust looking at smaller projects like Cooperative housing maybe we could look at that in the Housing Strategy Group. Personally, having looked at the negatives maybe not Council housing. However, I will do my best to lobby Government for more funding."

#### 56.10

# Question 9: Question from Councillor Evans to Councillor Pallister, Cabinet Member for Growth and Enterprise.

"As Redcar Town Deal funding appears to be earmarked for the Central Arcade and the "Northern Quarter" what is the wider plan for regeneration of the further end of the High Street, i.e. Wilko, KFC, Chiltern Mills, etc? As various projects have been proposed and made their way around social media, is the "Balamory" paint-work on Newcomen Terrace definitely going ahead?"

#### Councillor Pallister replied as follows:-

"Yes, the painting is going to go ahead but it is waiting for the better weather so by April you will see the painters out.

Redcar Town Deal funding is allocated to specific project areas in and around the Town Centre. The portfolio of projects was developed by the

Town Deal Board in 2021 and delivery has commenced thereafter.

Unfortunately, the current project delivery areas do not include the further end of the High Street. The Council readily appreciates that the area is in need of intervention and regeneration, in partnership with the private sector, however currently there is only enough funding available to deliver the current Redcar Town Deal projects. We have looked at that end of the High Street as to whether we could do something different other than shops but I do not know what that would be. In terms of funding we would hope that the private sector would come in and that we can access some more Government funding to try to kickstart that top end but it will need a lot of private sector funding as well."

### Supplementary Question by Councillor Evans to Councillor Pallister.

"From what I understand, and I am going back to the paintwork again, it is earmarked to last ten years. We live on the seafront, and everyone knows Redcar and the sea air it is going to be falling off in two years. What is the guarantee that it is going to be lasting and what is the plan for the maintenance and the upkeep? "What guarantee do we have that it is going to last for the next 10/15/20 years?"

#### Councillor Pallister replied as follows:-

"I know that they are looking at the materials that are going to be used in particular the type of paint. They hope it will last as long as possible. I understand what you are saying as to how it can be maintained. It will look fantastic but will it look like that in ten years? All I can say at this point is that the paint that they are going to use is as long lasting as possible. Maybe we will have to do another paint job in ten years I do not know."

#### 56.11

### Question 10: Question from Councillor Joy to The Leader, Councillor Brown.

"Councillor Joy agreed that in the absence of The Leader she would receive a written response."

The Mayor thanked Members for their attendance and declared the meeting closed.

#### Council

#### **ATTENDANCE RECORD - 2023/24**

Sı	urname	First name	AGM 25.05.23	27.07.23	28.09.23	09.11.23	21.12.23				Total Meetings Attended / total possible
Α	ttwood	Izzy	✓	✓	✓	✓	✓				/11
В	elshaw	Lisa	✓	✓	✓	✓	✓				/11
Ве	endelow	Neil	✓	Apols	✓	✓	✓				/11
	Berry	Peter	✓	✓	✓	✓	✓				/11
	Brook	Adam	✓	✓	✓	Apols	✓				/11
	Brown	Alec	✓	✓	✓	✓	Apols				/11
	Cawley	Ceri	✓	✓	✓	✓	✓				/11
o c	Chaney	Peter	✓	✓	✓	✓	✓				/11
Page	Clark	Rob	✓	Apols	✓	Apols	Apols				/11
	Clarke	Bill	✓	✓	✓	✓	✓				/11
(	Craven	Janine	✓	✓	✓	✓	✓				/11
	Curr	Carolyn	✓	✓	✓	✓	✓				/11
	Cutler	Graham	✓	✓	✓	✓	✓				/11
	Davies	Wayne	✓	✓	✓	✓	✓				/11
	Earl	Ursula	✓	✓	✓	✓	✓				/11
	Evans	Kendra	✓	✓	✓	✓	✓				/11
F	Fairley	Marian	✓	✓	✓	✓	✓				/11
F	letcher	Martin	✓	✓	✓	✓	✓				/11
	Gray	Tim	✓	✓	✓	✓	Apols				/11
	Grogan	Peter	<b>✓</b>	✓	✓	✓	✓				/11
На	annaway	Craig	✓	✓	✓	✓	✓				/11
На	rgreaves	Niall	✓	✓	✓	✓	✓				/11
	Hart	Julie	✓	✓	Apols	✓	✓				/11

Hart	lan	Apols	<b>√</b>	<b>√</b>	<b>✓</b>	<b>√</b>				/11
Head	Malcolm	<b>Apois</b> ✓	<b>✓</b>	Apols	<b>✓</b>	· ✓				/11
Hunt	Barry	<b>√</b>	<b>✓</b>	<b>√</b>	<b>✓</b>	<b>√</b>				/11
Jeffery	Graham	<b>√</b>	<b>→</b>		<b>→</b>					/11
•		<b>→</b>	<b>→</b>	Apols	<b>▼</b>	Apols				
Jones	Chris	<b>∀</b>	<b>∨</b>	Apols	<b>V</b> ✓	Apols				/11
Joy	Jemma									/11
Kay	Steve	<b>✓</b>	Apols	<b>✓</b>	✓	✓				/11
King	Karen	✓	✓	✓	✓	✓				/11
Lavan	Jade	✓	✓	✓	✓	✓				/11
Learoyd	Tristian	✓	✓	✓	✓	✓				/11
Martin	Stephen	✓	✓	✓	✓	Apols				/11
Massey	Chris	✓	✓	✓	✓	✓				/11
McCue	John	✓	✓	✓	✓	✓				/11
McInnes	Paul	✓	✓	✓	✓	✓				/11
McInnes  Morgan  Myer	Carole	✓	✓	Apols	✓	✓				/11
Myer	Luke	✓	✓	✓	✓	✓				/11
Neal	Jonathan	✓	✓	✓	✓	✓				/11
Nightingale	Glyn	✓	✓	Apols	✓	✓				/11
O Donoghue	Margaret	✓	✓	✓	Apols	✓				/11
Oliver	Andrew	Apols	Apols	✓	✓	Apols				/11
Ovens	Mary	✓	✓	✓	✓	✓				/11
Pallister	Lynn	✓	✓	✓	✓	<b>√</b>				/11
Powlay	Deborah	✓	✓	✓	<b>✓</b>	<b>✓</b>				/11
Pugh	Curt	<b>✓</b>	<b>√</b>	<b>√</b>	<b>√</b>	<b>✓</b>				
Quartermain	Carl	<b>√</b>	<b>√</b>	<b>√</b>	Apols	<b>√</b>				/11
Richardson	Carrie	<b>√</b>	<b>√</b>	<b>√</b>	✓ ·	Apols	+			
Rider	Vera	<b>√</b>	<b>√</b>	<b>√</b>	<b>√</b>	<i>1</i> ,µ0.5	+			/11
Rynn	Lynne	<i>✓</i>	<b>✓</b>	Apols	<b>√</b>	· ✓				/11
Тупп	Lyille			Apois						711

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This document was classified as: OFFICIAL

Salvin	Paul	✓	✓	✓	✓	✓				/11
Smith	Stuart	✓	✓	✓	✓	✓				/11
Suthers	William	✓	✓	✓	✓	✓				/11
Symon	Jack	✓	✓	✓	✓	✓				/11
Taylor	David	✓	✓	✓	✓	Apols				/11
Thompson	Justin	✓	Apols	✓	✓	✓				/11
Thomson	Phillip	✓	✓	Apols	✓	✓				/11
White	Linda	✓	✓	✓	Apols	✓				/11
										/11

		Key				
	✓	Attended				
ַס	RA	Apologies Submitted (replacement attended)				
Pag	Apols	Apologies Submitted (no replacement)				
ወ	Х	Did Not Attend (no apologies received)				
29	С	Cancelled Meeting				
	n/a	Not a Member				

Reason for Absence (NB Full details may not be provided for reasons of confidentiality)					
1	Personal Commitment				
2	Work Commitment				
3	Illness/Medical				
4	Conflicting Council Commitment				
5	Other				
6	Civic Duties				

# CORPORATE RESOURCES DEPARTMENT DEMOCRATIC SERVICES

Cabinet Minute Number: 30

Report Title:- Budget Proposals - 2024/25

# The Council is asked to agree the following Cabinet recommendation in relation to the report that was considered by Cabinet on 6 February 2024

#### Minute Details: -

This report set out Cabinet's budget proposals for the forthcoming 2024/25 financial year along with an indicative medium term financial plan through to 2028/29, for the Borough Council to then consider for formal approval.

In addition to this report, a supplement was circulated which advised that the original report estimated government funding levels based on the provisional Local Government finance settlement which was published on 18 December 2023.

Subsequently, on the 24 January 2024, Government announced £600m additional funding for Local Authorities, in addition to that provided in the provisional Local Government finance settlement. The main element of the additional funding was £500m allocated in the Social Care Grant, to support authorities with social care responsibilities. Other elements included an additional £15m for the Rural Services Delivery Grant and an increase in the funding guarantee so that all Local Authorities would see a minimum 4% in their Core Spending Power, before taking any local decisions on raising Council Tax.

Cabinet were advised that Individual Local Authority allocations of this additional funding would not be confirmed until the final local government finance settlement was published in early February 2024. However, it was estimated that this Council's share of the additional funding could be c£1.5m.

The Director of Finance (Section 151 Officer) reminded Cabinet that although the funding was welcomed it did not resolve the ongoing financial challenges facing the Council or change the nature of the 2024/25 Budget report and the Chief Finance Officer's assurances within it. The additional funding was assumed to be one-off for 2024/25, and whilst reduced, there remained a c£0.7m budget gap for 2024/25 based on current proposals.

Cabinet were also advised that further savings and solutions would still need to be identified subsequent to the approval of the 2024/25 Budget Proposals.

#### **Recommendation from Cabinet**

#### **RESOLVED** to recommend to the Borough Council that: -

- 1. The Medium-Term Financial Strategy, which sets a balanced budget for the 2024/25 financial year and an indicative medium-term position through to 2028/29, consisting of the following main components be approved, including an amendment to government funding levels once confirmed in the final local government financial settlement, and a corresponding adjustment to the level of reserves:
  - A Medium-Term Financial Strategy, incorporating the Driving Change efficiencies programme (as set out in Appendix 3 and not reproduced), and including:
    - A 2.99% council tax increase for 2024/25 (as set out in Appendix 6 and not reproduced).
    - A 2.00% adult social care precept increase for 2024/25 (as set out in Appendix 6 and not reproduced).
    - A proposal to implement from 01 April 2025 additional premiums for council tax on long-term empty properties and periodically occupied dwellings as set out in the report.

#### For Business Rates

- the National Non-Domestic Rates Return (NNDR1) 2024/25 (£41.165million) as the business rates base position for the Borough, with the Council's share of £20.711 million factored into the Medium-Term Financial Strategy (as set out in Appendix 8b not reproduced).
- the forecast surplus position on the Collection Fund for 2023/24 of £0.124
- million. The Council's proportionate share is £0.061 million (as set out in Appendix 8c not reproduced).

- The setting of a General Reserve position of £6.626 million (as set out in Appendix 4 not reproduced)
- The required council tax amounts and revenue allocations, applicable for Redcar & Cleveland Council (as set out in Appendix 6 not reproduced).
- An affordable medium term Capital Investment Programme, including a revised 2023/24 position (as set out in Appendix 9 not reproduced)).
- A Treasury Management Strategy that sets the authorised limit for external debt for 2024/25 at £299.575 million (as set out in Appendix 10 not reproduced)), as supported by the Governance Committee.
- A revised Minimum Revenue Provision (MRP) policy for 2023/24 and the policy for 2024/25 (as set out in Appendix 10 not reproduced)), as supported by the Governance Committee.
- A Policy for flexible use of capital receipts for 2024/25 (as set out in Appendix 11 not reproduced).

### **Member Report** Budget Proposals - 2024/25

Report to: Council

**Report from: Managing Director** 

Portfolio: Resources

Report Date: 29 February 2024
Decision Type: Key – Budget
Forward Plan Reference: RD0121

**Council Priority: All** 



#### **HEADLINE POSITION**

#### 1.0 Summary of report

- **1.1** This report sets out Cabinet's budget proposals for the forthcoming 2024/25 financial year along with an indicative medium term financial plan through to 2028/29, for the Borough Council to then consider for formal approval.
- **1.2** The draft budget proposals published by Cabinet in December have been reviewed in light of the subsequent provisional and final local government finance settlements provided by Government, and the feedback received from key stakeholders during the consultation period. This has helped to inform these final proposals.
- 1.3 Due to funding not keeping pace with inflation and service demands, the Council's financial position continues to be extremely challenging. Subsequent to the budget proposals that have bene consulted upon, there have been unexpected reductions in the provisional finance settlement, a higher than expected increase to the national living wage, and some additional funding announcement by Government that has been included in the final finance settlement. Overall, this has added to the challenge, resulting in a £0.7 million deficit on the 2024/25 revenue budget within the proposals of this report. The Council's reserves levels have been significantly depleted in the last two years, meaning further savings will need to be identified subsequent to the approval of these proposals, to close the budget deficit, preserve reserve levels in the short term and seek to replenish them if the financial outlook improves.

#### 2.0 Recommendation

- 2.1 Cabinet recommends to the Borough Council approval of the Medium-Term Financial Strategy, which sets a balanced budget for the 2024/25 financial year and an indicative medium-term position through to 2028/29, consisting of the following main components:
  - A Medium-Term Financial Strategy, incorporating the Driving Change efficiencies programme (Appendix 3), and including:
    - o A 2.99% council tax increase for 2024/25 (Appendix 6).

- o A 2.00% adult social care precept increase for 2024/25 (Appendix 6).
- A proposal to implement from 01 April 2025 additional premiums for council tax on long-term empty properties and periodically occupied dwellings (as per paragraph 4.41)
- For Business Rates
  - the National Non-Domestic Rates Return (NNDR1) 2024/25 (£41.165 million) as the business rates base position for the Borough, with the Council's share of £20.711 million factored into the Medium-Term Financial Strategy (Appendix 8b).
  - the forecast surplus position on the Collection Fund for 2023/24 of £0.124 million. The Council's proportionate share is £0.061 million (Appendix 8c).
- The setting of a General Reserve position of £6.626 million (Appendix 4)
- The required council tax amounts and revenue allocations, applicable for the borough of Redcar & Cleveland (Appendix 7).
- An affordable medium term Capital Investment Programme, including a revised 2023/24 position (Appendix 9).
- A Treasury Management Strategy that sets the authorised limit for external debt for 2024/25 at £299.575 million (Appendix 10), as supported by the Governance Committee.
- A revised Minimum Revenue Provision (MRP) policy for 2023/24 and the policy for 2024/25 (Appendix 10), as supported by the Governance Committee.
- A Policy for flexible use of capital receipts for 2024/25 (Appendix 11).

#### **DETAILED PROPOSALS**

- 3.0 What are the objectives of the report and how do they link to the Council's priorities.
- 3.1 The Medium-Term Financial Strategy and budget proposals for 2024/25 are integral to the Council's ability to deliver the entirety of the Corporate Plan, ensuring the financial resources available to the Council come together in a robust plan to fund the agreed priorities.
- 3.2 Well planned revenue, capital and treasury activities are also essential in ensuring the medium-term financial strategy of the Council is robust and promotes financial resilience and sustainability.
- 4.0 What options have been considered.
- 4.1 Approach and Key Principles

It is a statutory requirement for the Council to set a balanced budget on an annual basis and, by doing so, the authority ensures that it is able to meet its targets and commitments.

- 4.2 The Medium-Term Financial Strategy, and its supporting documents, may be approved only by the Borough Council, the legislation being clear that the decision cannot in any way be delegated. However, in line with the Council's constitution and local government legislation, it is for Cabinet to propose a Medium-Term Financial Strategy for the Borough Council to then consider for formal approval.
- 4.3 The current approved medium term financial strategy (MTFS) runs to the end of the

- 2027/28 financial year. In line with best practice, this has been extended through to 2028/29 to maintain a 5-year financial planning horizon.
- 4.4 One of the key principles of the MTFS is a focus on financial resilience and sustainability, seeking to fund permanent commitments on a permanent basis to promote sustainability, and to preserve reserve levels where possible to maintain resilience.
- 4.5 Due to funding not keeping pace with inflation and service demands, this continues to be extremely challenging, with a substantial refresh of the MTFS being required in order to address the financial challenges facing the council.

#### 4.6 Executive Summary

Inflation has risen to historically high levels due to the inflationary wage growth in the economy and supply chains struggling to keep pace with global demand following the pandemic, added to by the conflict in Ukraine causing further shortages in key commodities.

- 4.7 When the Government undertook their Comprehensive Spending Review in October 2021, which included an assessment of the funding requirements of local government for the following three years, the rate of CPI was forecast to peak at 4% in 2022. CPI actually peaked at 11.1% in October 2022, the highest it has been for 40 years, and has stayed higher for longer than anticipated.
- 4.8 Furthermore the National Living Wage level for 2024/25 has been confirmed at £11.44 per hour, a 9.8% increase. The high levels of inflation have caused some significant pressures on the Council's budgets, with significant cost increases for energy, fuel, labour, provider fees, construction, and other general costs.
- 4.9 In response to growing inflation, the Bank of England has increased base interest rates, which is feeding into higher interest rates for borrowing, which the Council needs to use to fund the Capital Investment Programme. This has increased the capital financing costs of the Council.
- 4.10 Alongside the impact of inflation there is also increasing demand for some council services, influenced by the aftereffects of the pandemic and cost of living pressures, with the impact being felt particularly within children's social care, home to school transport and other responsibilities for children's well-being.
- 4.11 The extent of the pressures needing to be provided for in this medium-term financial strategy are set out in Appendix 2. Left unmitigated these pressures would exhaust the council's reserves and leave an unsustainable financial position.
- 4.12 The local government sector has lobbied government on the need for additional funding to protect services and address the extraordinary financial pressures being experienced currently.
- 4.13 However, the 2023 Autumn Statement did not include any new funding announcements, and previously announced funding levels fall well short of addressing the pressures facing the sector. The challenges are most acute for

councils with social care responsibilities, and relatively high deprivation levels that drive increased demand for those services whilst also limiting the ability to raise funding locally. This is compounded by the Government's delay in undertaking fair funding reform in line with the principles of levelling up, which means the funding distribution methodology is eleven years old and in significant need of review.

- 4.14 It has therefore been necessary to develop additional savings proposals (Appendix 3), to ensure essential services can be maintained and the Council's financial position remains as sustainable and resilient as possible across the medium term.
- 4.15 A large amount of collaborative work was undertaken prior to any formal consultation. Several budget and transformation workshops were held, involving officers and members reviewing the key areas of expenditure and income in each directorate. Proposals from these workshops were then developed for further discussion at two all member budget conferences held on 11 October and 14 November 2023. This process then informed the development of Cabinet's budget proposals that were approved for formal consultation on 05 December 2023.
- 4.16 Formal consultation has been conducted through an on-line survey, targeted communications with key stakeholder groups, consultation through the Council's Corporate Resources Scrutiny & Improvement Committee, and discussion with wider council members.
- 4.17 After building in the proposed savings programme, the December budget proposals that were consulted on had a balanced net budget position for 2024/25. Since then, Government funding levels estimated on the basis of announcements in the Autumn Statement have had to be revised in line with the detail provided in the draft finance settlement which shows that a significant element of the inflationary uplifts for some funding streams announced in the Autumn Statement have been funded through reductions to other grants. Inflation and the 9.8% increase to the National Living Wage has also placed additional pressures on provider fees and other contract costs. Revised estimates for lower service review savings have been offset with reduced capital financing estimates due to some rephasing of investments and future interest rates forecast to reduce slightly.
- 4.18 These changes initially resulted in a budget deficit of £2.2m for the 2024/25 year. Additional funding subsequently announced by government and included in the final finance settlement has reduced this deficit to £0.7m. If realised this will need to be funded from the Council's depleting reserve levels. There also remains a significant level of uncertainty and risk regarding the assumptions underpinning the MTFS, particularly within demand led statutory services where the drivers causing cost pressures can be unpredictable and volatile.
- 4.19 Alongside a tight financial settlement, the Government's message has been for councils to utilise their reserves where required to balance budgets. However, for the sector as a whole this is becoming less sustainable; and given the uneven spread of the financial challenge across local government due to an outdated funding formula that disadvantages councils with social care responsibilities and relatively high deprivation levels, this challenge is even more acute for many.
- 4.20 Consequently, it is extremely important for this Council to recognise the low levels of reserves it has, and the risks it faces with key services encountering volume and

price pressures, an uncertain but austere outlook of future funding settlements from Government and a relatively low council tax base from which to raise funding locally.

- 4.21 It should also be noted that all reserves are not available to mitigate budget overspends, with a significant proportion of reserves required to be held for future commitments.
- 4.22 It is therefore vitally important that a focus is retained on financial resilience and sustainability, to ensure services remain sustainable and the Council can meet its permanent commitments on an on-going basis across the medium term. Although increasingly difficult, there will need to be a continued effort to seek further savings and solutions to close the budget deficit, preserve existing reserve levels in the short term and seek to replenish them if the financial outlook improves.

#### 4.23 Revenue Budget Proposals

The revenue budget has three key building blocks:

- Income and Funding
- Services Investments
- Driving Change Savings
- 4.24 The assumptions within this budget proposals report have been informed by a process of analysis and due diligence of the available evidence and intelligence, including the involvement of key service managers right across the council. However, the uncertainty within the current economic climate and the unpredictable nature of some of the drivers causing pressures on the Council's budget, means it will be necessary to keep these assumptions under review and refine plans as required.

#### **INCOME AND FUNDING**

# 4.25 Government Funding

Government announced their spending review on 27 October 2021 which covered the three years 2022/23 to 2024/25. There has been limited additional funding in this period, with the increases in core spending power for councils being mainly attributable to assumed increases in council tax levels. There has also been limited certainty of funding over this period, with councils receiving one-year financial settlements late in their budget planning cycles.

- 4.26 The challenges are most acute for councils with social care responsibilities, and relatively high deprivation levels that drive increased demand for those services whilst also limiting the ability to raise funding locally. Continued delays in Government undertaking the long-awaited fair funding reform have compounded these challenges, and with an upcoming general election and tight economic position nationally, there has been no confirmation of when this might be implemented.
- 4.27 The key highlights for local government from the autumn statement 2023 were:
  - No new funding announced for local authorities.

- Social care grant allocations for 2024-25 that were announced in the 2022
   Autumn Statement have been confirmed.
- The National Living Wage (for those aged 21 and over) will increase to £11.44 (+9.8%) in April 2024.
- The core Band D threshold will be 2.99%, and the adult social care precept a further 2%. Adult Social Care Precept threshold will be 2%.
- Baseline Funding Level (BFL) and Revenue Support Grant (RSG). Local authorities' BFL allocations will be uplifted by the "weighted average index". RSG allocations will be uplifted in line with the Consumer Price Index (6.62%).
- Business Rates
  - the standard multiplier will increase from 51.2p in 2023-24 to 54.6p in 2024-25, based on the September 2023 CPI.
  - The small multiplier will be frozen. Local authorities will be compensated in the usual way through s31 grants.
  - extension of the 75% relief for Retail, Hospitality and Leisure (RHL) sectors in 2024-25. Local authorities will be compensated in the usual way through s31 grants.
- Looking further ahead, prospects for local government finance settlements in the next spending review period look very tight. There is no change in the overall planned increase in Resource Departmental Expenditure (RDEL) of 1% in real terms, meaning real-terms cuts for unprotected services, including most of local government.
- 4.28 The draft Local Government Finance Settlement was subsequently published on 18 December 2023, confirming a one-year settlement for 2024/25. The content was largely in line with the autumn statement announcements aside from the size of reduction to the Services Grant, with the key aspects being:
  - Assuming authorities increase their Band D by the maximum allowed, Core Spending Power (CSP) will increase by 6.5% in 2024-25 (council tax assumptions account for 53% of this increase)
  - Confirmation of the indicated thresholds for council tax (2.99%) and adults social care precept (2%) for 2024/25
  - New Homes Bonus (NHB) will continue in 2024-25. No future legacy payments.
  - Services Grant will continue to operate in the same way as 2023-24 but with a significant reduced overall amount (down from £483m to £77m).
- 4.29 The final Local Government Finance Settlement was published on 05 February 2024. The main change from the provisional settlement is the inclusion of the eleventh-hour funding announced on 24 January, which allocated an additional £600 million for local government for 2024/25. The main element of the additional funding is £500m allocated in the Social Care Grant, to support authorities with social care responsibilities, in view of the significant pressures in social care particularly children's social care. Other elements include an additional £15m for the Rural Services Delivery Grant and an increase in the funding guarantee so that all local authorities will see a minimum 4% in their Core Spending Power, before taking any local decisions on raising council tax. Given the late stage in the settlement process that this funding was announced, it is assumed to be one-off funding for 2024/25 only.

4.30 As stated in the Budget Proposals report in December, government funding levels were estimated on the basis of announcements in the Autumn Statement and would need to be revised as necessary in line with the finance settlement when it was released. The detail within the provisional and final finance settlements has resulted in a net government funding position that is £0.478 million higher than forecast for 2024/25 as part of the December budget proposals report. However, this reverts to being £1.163 million lower from 2025/26 due to the £600 million additional funding announced by government assumed to be one-off for 2024/25 only. These changes have been incorporated into the final proposals put forward for approval within this report.

#### 4.31 Fees & Charges

4.32 Fees and charges provide an important income stream to the Council and are an essential element of the MTFS. Proposals for 2024/25 were considered and approved by Cabinet in December 2023. The forecast income generated in support of the MTFS is set out in the savings proposals appended to this report.

#### 4.33 Council Tax

The breakdown of the changes to the council tax base and the forecast deficit on the collection fund impacting on 2024/25 were approved by Cabinet in December.

- 4.34 In summary the tax base has increased by 425.8 compared to a growth forecast within the MTFS of 364, resulting in a gain of £0.117 million. In addition, there is a forecast deficit on the collection fund relating to council tax, with an amount of £0.862 million to be addressed in 2024/25.
- 4.35 Analysis of trends of council tax discounts and housing forecasts has informed a forecast of 245-578 Band D equivalent growth p.a. in the council tax base in future years, equating to £0.514 million to £1.153 million.
- 4.36 The final finance settlement has confirmed that the referendum limit on council tax rises for 2024-25 will be 3% along with an additional 2% social care precept. As in recent years, the government have made clear that council tax rises are expected to be a key feature in councils achieving balanced budgets, representing a significant amount of the stated increase in core spending power for local government across the spending review period.
- 4.37 Due to the significant cost pressures on services set out in this report, the 2024/25 budget proposes a 2.99% increase to council tax and a 2% increase for the adult social care precept as consulted on and as reflected in the recommendations of this report. Similar indicative increases are assumed for the remaining years of the MTFS, although these assumptions are subject to decision by Full Council each year as part of the annual budget approval process.
- 4.38 The proposed increases in council tax and the adult social care precept for 2024/25 would add £1.73 per week (£90.27 per year) to the bill of a full council taxpayer living in a Band D house. For someone living in a Band A house

- receiving full council tax support, this reduces to 20 pence per week (£10.53 per year).
- 4.39 The Rating (Property in Common Occupation) and Council Tax (empty Dwellings) Act 2018 received Royal assent in November 2018. This allowed Councils to increase the Council Tax long term empty and unfurnished home premium to 100% from 1 April 2019 for properties that have been empty more than 2 years. The Council adopted this approach from 1April 2019.
- 4.40 The Act also provided that from April 2020 the premium could be increased to 200% for any properties empty between 5 and 10 years and from April 2021 a 300% premium could be charged on any properties empty for more than 10 years. The Council has, to date, not implemented these additional powers.
- 4.41 The Levelling Up and Regeneration Act received Royal Assent on the 26 October 2023. This Act gives local authorities powers to charge an empty property premium for homes that have been empty for 1 year rather than 2 years introduced in the 2018 legislation. In addition, the Act allows local authorities to charge a 100% premium on "dwellings occupied periodically" after 1 year. These would be furnished dwellings typically used as second homes or holiday homes. These new powers are to be considered for use as a dissuasion to out of area investors purchasing additional properties in popular holiday locations making it difficult for local residents to find accommodation. Premium charges to "dwellings occupied periodically" can be made from 1 April 2025 with a requirement to give advance notice to affected households of at least 12 months.
- 4.42 It is proposed to implement the following additional premiums from 01 April 2025:
  - Long-Term Empty (Unfurnished) Dwellings Premiums
    - o Apply a 100% Premium after 1 year.
    - Apply a 200% Premium after 5 years.
    - Apply a 300% Premium after 10 years.
  - Periodically Occupied Dwellings Premium
    - Apply a 100% Premium after 1 year.
- 4.43 Making these changes will have a positive impact on the Councils budgetary position, whilst also encouraging long term empty properties to be brought into use and dissuading purchase of holiday/second homes by non-residents so that more local housing options are available within the borough. It is anticipated the proposals will increase the council tax base by 250 and council tax income by approximately £0.5 million from the 2025/26 financial year.

# **Business Rates**

4.44 The detail of the business rates position for the Council is set out within the 'local taxation' section of this report. As per the recommendations of this report, the business rates base for 2024/25 is £41.165 million, with the Council share being £20.711 million (Appendix 8b). The forecast surplus position on the Collection Fund for 2023/24 is £0.124 million, with the Council's proportionate share being £0.061 million (Appendix 8c). Both elements have been factored into the Medium-Term Financial Strategy.

#### SERVICE INVESTMENTS

- 4.45 The Council's approach to its MTFS looks to recognise the pressures faced on service delivery and ensure that additional investment into services is managed to cater for the required increases and policy decisions, in line with our corporate priorities and commitments. The list of proposed service investments within the revenue budget over the next five years, totalling £47.247 million, is set out in Appendix 2, with the main items described below. This is particularly front loaded in 2024/25 due mainly to the pressures carried forward from this year from inflation and increased demand for statutory services.
- 4.46 In line with national trends, due to on-going demographic and price pressures, adult and children's social care are consuming an increasing share of overall council service spend. Whilst our services do pursue early intervention and prevention strategies to enable more children and older people to live safely at home with the right support at the right time, the upward pressure on spend is continuing, exacerbated by higher inflation, and increasing national living wage levels. In order to maintain statutory service levels and support our most vulnerable residents, extra investment is required.
- 4.47 Demographic pressures have been particularly acute within children's services. The number of children in care has increased significantly with a 12.5% increase during 2023/24 seeing the council now having care responsibilities for 403 children. Of this cohort, around 10% of children are required to be placed in residential or supported accommodation placements, with pressures in this area also being driven by rising complexity of need and placement insufficiency, seeing an increase in average placement cost of 46% for this cohort.
- 4.48 The Council have modelled future expected demand increases and cost requirements and have set aside an updated growth allocation that is based on catering for current year cost levels but is also predicated on a transformation and prevention approach successfully avoiding further demand and cost increases of £2m next year and £1m per annum thereafter. The approach to this will be cross-council and will look at opportunities to address issues contributing to increased demand, deescalate care arrangements where possible and appropriate, and cater for required care placements in the most effective way. An LGA Peer Challenge in this area has been undertaken to obtain external sector leading views to help inform these plans.
- 4.49 High inflation continues to impact on pay costs. The recently approved pay award for 2023/24 equates to an average uplift of 6.20% which exceeds the 4% budgeted pay award assumed in February 2023. The impact of this shortfall is estimated to be around £1.5 million. Additional investment is therefore required in the 2024/25 budget for next year's pay award (estimated at 5%) plus the carried forward shortfall from 2023/24.
- 4.50 In response to growing inflation, the Bank of England base rate has risen rapidly to 5.25% since August 2023 with fourteen consecutive increases in Bank Base Rate since December 2021. This has fed into substantially higher borrowing costs for the Council, which has had to be catered for across the medium-term financial plan period.

4.51 Some of the additional investment has been offset by the release of previous corporate provisions for demand, inflation, and utility costs.

#### **DRIVING CHANGE SAVINGS**

- 4.52 In line with the aims of maintaining a sustainable and resilient MTFS, savings have been identified to be delivered over the term of the plan totalling £8.669 million. These are set out at Appendix 3.
- 4.53 Some of the savings were already planned in for 2024/25 as set out in the budget report presented to Full Council in February 2023. However, given the extent of the financial pressures facing the council, it has been necessary to develop additional savings proposals, mainly front loaded into next year.
- 4.54 The development of additional savings has been facilitated through several budget and transformation workshops, involving officers and members reviewing the key areas of expenditure and income in each directorate. Proposals were then discussed further at two all member budget conferences held on 11 October and 14 November 2023.
- 4.55 The development of additional savings has considered opportunities to:
  - mitigate the demand and cost pressures contributing to the council's financial challenge,
  - drive out any further efficiencies,
  - increase income to improve the sustainability of the council's service offer,
  - reshape and prioritise service delivery within the funding envelope.
- 4.56 The estimated profiling of savings delivery has sought to cater for the time required for consultation and implementation. Savings proposals will be subject to robust governance and monitoring of delivery, but if any of the proposed savings are subsequently deemed not to be achievable in full, then alternative savings may be required to support the budget.

# **Summary of Revenue MTFS position**

4.57 The main changes since the Budget Proposals position that was consulted on are set out in the table below:

Revenue Position	2024/25	2025/26	2026/27	2027/28	2028/29
	£'m	£'m	£'m	£'m	£'m
Budget Proposals - (Surplus) / Deficit balance	0.007	0.207	0.668	1.472	2.147
Government Funding Changes	-0.478	1.163	1.162	1.161	1.160
Other funding changes	-0.100	-0.340	-1.201	-1.374	-1.538
Revised assumptions for council tax increases	0.000	-2.075	-3.819	-5.722	-7.791
Amendments to required service investments	0.704	3.381	5.240	6.535	7.779
Amendments to savings forecasts	0.572	0.620	0.567	0.567	0.567
Final Budget - (Surplus) / Deficit balance	0.705	2.956	2.617	2.639	2.324

4.58 It should be noted that there remains a level of uncertainty and risk regarding the assumptions underpinning the MTFS, with global issues directly impacting the council's finances through inflation and interest rates and indirectly with the performance of the national economy influencing government fiscal policy and spending decisions. A number of the drivers causing pressures on the council's

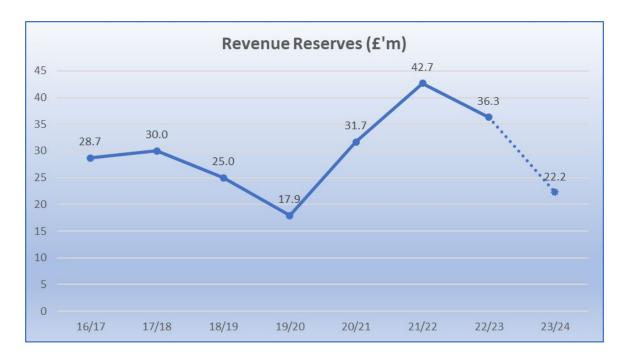
budget, in particular within children's services, are unpredictable and can be volatile.

4.59 The above changes have resulted in an estimated budget deficit at this point of £0.705 million for the 2024/25 year, which if realised will need to be funded from reserves. The estimated deficit and the assumptions underpinning it will be kept under review as we monitor and report on the delivery of the 2024/25 budget and its associated savings programme. In line with our key financial planning principle of resilience and sustainability, we will continue to seek further solutions to close the budget deficit and preserve reserve levels where possible.

#### 4.60 Reserves Strategy

General Reserve balances provide both a degree of flexibility and financial protection against adverse variations in assumptions, shortfall in the delivery of plans and unforeseen events. It is critical that the level of general reserves is determined and informed by the quantification of risk. However, in setting the Council budget an evaluation of all available funds to support delivery of front-line services has been undertaken.

- 4.61 In recognition of these risks the level of general balances for 2024/25 has been set at £6.626 million, which represents a minimum floor provision of 5.0% of the Council's net budget (£132.519 million). The amount set aside is slightly higher than the risk assessed level of reserves as set out in Appendix 4.
- 4.62 In addition to the General Reserve, the Council holds earmarked reserves that are designated for specific purposes. Details of the earmarked reserves position is reported quarterly through the Council's regular financial position reports. Based on the second quarter report to Cabinet in December 2023, the balance on earmarked reserves including general balances (and excluding school balances) is £29.262 million.
- 4.63 This represents a use of c£7 million of reserves in the first half of 2023/24 that was anticipated due to the budget set for that year (£2.5 million) and some reserves that were held due to timing differences in respect of business rates and council tax grant funding received in advance.
- 4.64 However, reserve levels are anticipated to be reduced further to around £22 million by the end of 2023/24 due to the forecast overspend for that year (£4.686 million), exit costs associated with achieving staffing savings and various other commitments. Reserve levels over recent years are set out in the graph below.



- 4.65 Whilst reserve levels were replenished in the two years to 2021/22, it should be noted that the £42.7 million reserves level at that point only benchmarked in the lower quartile of all upper tier local authorities. In the two years since then, due to funding not keeping pace with inflation and service demands, there has been a significant depletion of reserves.
- 4.66 The current deficit balance for the 2024/25 budget of £0.7 million, if realised will be a further call on reserves, and there remains a significant level of uncertainty and risk regarding the assumptions underpinning the MTFS, particularly within demand led statutory services where the drivers causing cost pressures can be unpredictable and volatile. It should also be noted that all reserves are not available to mitigate budget overspends, with a significant proportion of reserves required to be held for future commitments.
- 4.67 It is estimated that after providing for the risk assessed level of general balances for 2024/25 at 5% of net budget (£6.626 million), only c£7 million of reserves will be available to provide a degree of financial resilience against the MTFS position from 2024/25.
- 4.68 Alongside a tight financial settlement, the Government's message has been for councils to utilise their reserves where required to balance budgets. For the sector as a whole this is becoming less sustainable. However, given the uneven spread of the financial challenge across local government due to an outdated funding formula that disadvantages councils with social care responsibilities and relatively high deprivation levels, this challenge is even more acute for many including Redcar and Cleveland Council.
- 4.69 Consequently, it is extremely important for this Council to recognise the low levels of reserves it holds, and the risks it faces with key services encountering volume and price pressures, an uncertain but austere outlook of future funding settlements from Government and a relatively low council tax base from which to raise funding locally.

4.70 It is therefore vitally important that a focus is retained on financial resilience and sustainability, to ensure services remain sustainable and the Council can meet its permanent commitments on an on-going basis across the medium term. Although increasingly difficult, there will need to be a continued effort to seek further savings and solutions to close the budget deficit, preserve reserve levels in the short term and seek to replenish them if the financial outlook improves. It would not be prudent to plan to use any more reserves to fund budget deficits or overspends.

# 4.71 Dedicated Schools Grant (DSG) deficit – unusable reserve

As part of the Dedicated School Grant, the council receives High Needs funding to fulfil their statutory duty of catering for children who are determined to have additional educational requirements or attend alternative education provision outside of their mainstream education placement. In recent years the demands on this funding block have been more than the funding available. As a result, like many other local authorities, the council carry what is known as a DSG deficit. At the end of 2022/23 this DSG deficit totalled £4.970 million and is predicted to further increase by £1.314 million to £6.284 million by 31 March 2024.

- 4.72 This is a national issue affecting many local education authorities and has been compounded by the long-term after-effects of the Pandemic. The Government have partly recognised this by an increase in funding allocated in the finance settlements for 2022/23 and 2023/24 for both Schools and High Needs Block.
- 4.73 Government have also made local authority DSG deficits subject to a statutory override, which has required councils who act as local education authorities to account for any cumulative DSG negative balances in a separate unusable reserve, away from the main Council usable reserves. Therefore, the Council is not currently required to fund this deficit from its general or earmarked reserve balances.
- 4.74 The Government have recently extended this override period from 31 March 2023 to 31 March 2026. Whilst this extension is welcome, the time-limited nature of the extension poses a financial risk for councils which requires a long-term solution from the Government. If a more sustainable solution is not forthcoming or the statutory override is not continued beyond 2026, councils would need to fund any DSG deficits at the time from their usable reserves.
- 4.75 The medium-term financial plan currently assumes the statutory over-ride remains in place, and we will closely monitor the Government position on this matter.

#### 4.76 Local Taxation

This section of the report considers the detailed position in respect of income to be received from local taxation, which covers the following areas:

- Council tax.
- Adult social care precept.
- Major precepting bodies.

- Parish and Town Council precepts.
- Business rates.

Relevant considerations for each of these streams are set out below.

# 4.77 Council Tax

The Budget for 2024/25 is based on an increase of 2.99% on council tax, which creates a council band D equivalent amount for 2024/25 of £1,615.95 per annum. This band D equivalent is the amount prior to the application of any eligible discounts and/or exemptions on a householder's bill.

- 4.78 Appendix 5 details the council tax position for the forthcoming five years, with 2024/25 increasing by 2.99%, and an indicative 2.99% increase for the years thereafter for current financial planning purposes, as each year Council will need to agree the level for council tax for the year ahead.
- 4.79 The proposed 2.99% council tax increase for 2024/25 equates to a band D equivalent additional sum per week for the following groups of payers:
  - Full council taxpayer (100%) £1.04 per week
  - Single person discount (75%) £0.78 per week
  - Average discount payer (72%) £0.75 per week
  - Council tax support payer (17.5%) £0.18 per week
- 4.80 The majority of our residents have properties that fall into council tax bands A to C (83.4%) and therefore the proposed 2.99% council tax increase is reduced for residents in these bandings. The proposed charges would be as follows: (average discounts reduce these sums by a further circa 28.0%).
  - Band A 6/9th of a band D equivalent £1,077.30 or £20.66 per week.
  - Band B 7/9th of a band D equivalent £1,256.85 per annum or £24.10 per week.
  - Band C 8/9th of a band D equivalent £1,436.40 per annum or £27.55 per week.

N.B – The impact of parish precepts would add to these sums in areas which are served by a parish council.

4.81 The Council is required by the Local Government Finance Act 1992, as amended by the Localism Act 2011, to set a level of council tax for the forthcoming 2024/25 financial year by 11 March 2024. The calculation of the level of council tax for 2024/25, (Appendix 6) is in accordance with these statutory requirements and does not breach the up to 3.00% threshold set by DLUHC, which would then require the Council to hold a referendum on the proposals.

#### 4.82 Adult Social Care Precept

The 2024/25 Budget is based on a 2.00% rise in the precept relating to the funding of adult social care. Additional funding from the adult social care precept is ring-fenced and transferred directly to adult social care to part fund the

pressures in the service, as set out in Appendix 2. Use of this precept is reported to Government, both at the point of budget allocation and at the final year-end outturn, detailing the actual amounts spent.

- The proposed 2.00% precept increase would add £36.18 per annum (from 4.83 £247.59 to £283.77) to the overall council tax bill, based on a band D equivalent amount, prior to the application of any eligible discounts and/or exemptions. The Council is obliged to set out on council tax bills the increase in respect of the 2024/25 adult social care precept, separate to the overall council tax position (Appendix 5, 6 & 7).
- 4.84 The proposed 2.00% adult social care precept increase for 2024/25 equates to a band D equivalent additional sum per week for the following groups of payers:

  - Full Council Taxpayer (100%) £0.69 per week.
     Single person discount (75%) £0.52 per week.
     Average discount payer (72%) £0.50 per week.
  - Council Tax Support payer (17.5%) £0.12 per week.
- 4.85 The majority of our residents have properties that fall into council tax bands A to C (83.4%), and therefore the proposed 2.00% adult social care precept increase is reduced for residents with properties in these bandings. The proposed charges would be as follows: (average discounts reduce these sums by a further circa 28.0%):
  - Band A 6/9th of a Band D equivalent £189.18 per annum or £3.63 per week.
  - Band B 7/9th of a Band D equivalent £220.71 per annum or £4.23 per
  - Band C 8/9th of a Band D equivalent £252.24 per annum or £4.84 per week.
- 4.86 A 2.00% adult social care precept would generate an additional sum of £1.594 million in 2024/25. Whilst the full amount would be allocated to the Adult Social Care service, the amounts charged to residents would be allocated as per the normal council tax bandings and subject to the various reliefs appropriate to each council taxpayer.

#### 4.87 Major Precepting Bodies

Redcar & Cleveland Council acts as the Billing Authority for the Borough and coordinates the precept demands for a range of public bodies. The two major precepting bodies in our Borough are the Cleveland Fire Authority and the Police & Crime Commissioner for Cleveland. These two bodies, after calculating their own financial requirements, will then issue precept demands on each of the four Teesside local authorities, based on the notified council tax base for that individual council.

The Cleveland Fire Authority, at its meeting on 9th February 2024, has formally advised that for 2024/25 their precept amount is increasing by 2.99%, thus

setting a band D equivalent of £89.46 per annum, an increase of £2.60 from the 2023/24 level. The total Cleveland Fire Authority precept sum applicable for the Borough is £3.680 million.

- 4.89 The Police and Crime Commissioner for Cleveland, following a meeting on 6<sup>th</sup> February 2024, has formally advised that for 2024/25 their precept amount is increasing by 4.47%, thus setting a band D equivalent requirement of £303.73 per annum, an increase of £13.00 from the 2023/24 level. The total Police and Crime Commissioner for Cleveland precept sum applicable for the Borough of £12.493 million.
- 4.90 The calculations in Appendix 7 set out the impact of the precept requirements of the two major precepting bodies Cleveland Fire Authority and the Police and Crime Commissioner for Cleveland on the level of council tax to be set within the Borough.

#### 4.91 Parish and Town Council Precepts

Redcar & Cleveland Council also co-ordinates the precept demands of the five Parish and Town Councils. These five bodies, after calculating their financial requirements, will issue precept demands on the Council based on the notified council tax base for that geographical area. The five Parish and Town Councils are:

- Guisborough Town Council.
- Lockwood Parish Council.
- Loftus Town Council.
- Saltburn, Marske & New Marske Parish Council.
- Skelton & Brotton Parish Council.
- 4.92 Guisborough Town Council, following its meeting on 15<sup>th</sup> February 2024, has formally advised that for 2024/25 their precept amount is increasing by 11.99%, thus setting a band D equivalent of £24.94 per annum, an increase of £2.67 from the 2023/24 level. This generates a total precept sum, applicable for that geographical level of the Borough of £173,000.
- 4.93 Lockwood Parish Council, following its meeting on 20<sup>th</sup> February 2024, has formally advised that for 2024/25 their precept amount is not subject to any increase, thus setting a band D equivalent of £56.48 per annum the same as the 2023/24 level. This generates a total precept sum, applicable for that geographical area of the Borough of £53,775.
- 4.94 Loftus Town Council, following its meeting on 22<sup>nd</sup> January 2024, has formally advised that for 2024/25 their precept amount is increasing by 28.52%, thus setting a band D equivalent of £94.13 per annum, an increase of £20.89 from the 2023/24 level. This generates a total precept sum, applicable for that geographical area of the Borough of £202,680.
- 4.95 Saltburn, Marske and New Marske Parish Council, following its meeting on the 15<sup>Th</sup> December 2023, has formally advised that for 2024/25 their precept amount is increasing by 4.98%, thus setting a band D equivalent of £19.18 per annum, an increase of £0.91 from the 2023/24 level. This generates a total precept sum,

- applicable for that geographical area of the Borough of £121,979.
- 4.96 Skelton and Brotton Parish Council, following its meeting on 22<sup>nd</sup> January 2024, has formally advised that for 2024/25 their precept amount is not subject to any increase, thus setting a band D equivalent of £28.29 per annum the same as the 2023/24 level. This generates a total precept sum, applicable for that geographical area of the Borough of £112,080.
- 4.97 The calculations in Appendix 6 and Appendix 7 set out the effects of the precept requirements of the five Parish and Town Council's and determine in-part the total level of council tax to be collected in 2024/25 in specific geographical areas of the Borough. These notified Parish and Town Council precepts will be in addition to the base council tax charge.

#### 4.98 Council Tax Bill

The council tax bill will include all the above amounts and separately identify the sums due in respect of the 2024/25 financial year. Each bill will address an individual household's circumstances and account for specific bandings alongside the application of appropriate discounts and exemptions. A band D equivalent council tax bill, will be made up of the following lines and charges:

Band D Equivalent	2023/24 Charge	Increase	2024/25 Charge
	£	£	£
Council Tax	1,561.86	54.09	1,615.95
Adult Social Care Precept	247.59	36.18	283.77
Police & Crime Commissioner for Cleveland	290.73	13.00	303.73
Cleveland Fire Authority	86.86	2.60	89.46
Total Band D Equivalent	2,187.04	105.87	2,292.91

4.99 In addition to the sums due in respect of the major precept bodies above, the charges for the five Parish and Town Councils will be shown as a separate and additional amount on the bill.

Band D Equivalent	2023/24 Charge	Increase	2024/25 Charge
·	£	£	£
Guisborough Town Council	22.27	2.67	24.94
Lockwood Parish Council	56.48	Nil	56.48
Loftus Town Council	73.24	20.89	94.13
Saltburn, Marske & New Marske Parish Council	18.27	0.91	19.18
Skelton & Brotton Parish Council	28.89	Nil	28.89

# 4.100 Business Rates

Since the Local Government Funding system was changed in April 2013, the Council is directly funded from a proportion (49%) of the business rates collected in the Borough. However, the Council also bears a significant share of the financial risk if there is a reduction in the amount collected. A safety net mechanism is operated by DLUHC which means that financial support is provided if the drop-in collection is significant.

- 4.101 The Medium-Term Financial Strategy is built on the Council's share of this being treated as a source of income to fund general Council activity, in exactly the same way as we currently treat council tax income. The assumptions around business rates collection would either take away or add to the overall income of the Council.
- 4.102 The 2024/25 safety net threshold is 92.5% of the allocated business rates yield and would see the Council bearing the first circa £2.940 million of any gross collection shortfall, prior to any support being available from Central Government.
- 4.103 The Borough has a government-set target for an assumed business rate yield of £39.199 million for 2024/25, based on the funding formula estimations. This target was set in 2013/14 and is generally uplifted by inflation year on year and hence has not been adjusted for in respect of the specific economic conditions in the Borough. An element of this assumption is paid as top-up grant with the remainder set as a baseline of £24.683 million.
- 4.104 The Council collects circa 99% of all business rates due for the year, however the actual business rate base is below the assumed Government set baseline. The Council is working on a cash collection total of £20.711 million as shown in Appendix 8.
- 4.105 Whilst the anticipated business rate yield for 2024/25 is below the Government's original planning assumptions, the position remains in excess of the Government's safety net arrangement, so the Council has to bear this proportion of loss, without support and/or adjustment.
- 4.106 The retained cash collected is added to by a 'Top-Up' grant. This grant is part of the national mechanism to equalise business rate funding needs across England. In 2024/25, the 'Top-Up' grant for the Council is £14.516 million.
- 4.107 The Government provides additional grant funding to support aspects of the business rate process (known as a Section 31 Grant). These grants refund the Council for lost revenue where Government policy changes impact on local business rate yields, and for 2024/25 this is worth an estimated £10.379 million to the Council. This has been included in the Council's budget estimates and forms part of the overall financial position of the Council.
- 4.108 The accounting for business rates in a forthcoming financial year is determined at the budget setting stage, with any variations during the 2023/24 year, having an impact on the next financial year 2024/25, in the form of a recalculated Collection Fund surplus or deficit. During 2023/24 the Council will retain a 49%

share of the forecast business rates surplus position, estimated to be £0.124 million. The amount contributing to the 2024/25 budget is £0.061 million. The main causes of the forecast surplus are a reduction to discounts offset by a reduced base and a worsening 2022/23 position than forecast. Although there has been a surplus on the fund, the reduction in discounts results in the loss of Section 31 grant which is grant received from the Government to compensate for lost income due to Government policy. This loss is accounted for in the 2023/24 financial year.

4.109 The total anticipated funding from business rates in 2024/25 is £45.953 million.

# 4.110 Capital Investment & Treasury Management Strategy

A key element of the Council's Medium-Term Financial Plan relates to the ongoing development of the Council's capital expenditure requirements. These longer-term spending plans invest in a range of areas including promoting economic growth, investing in service delivery, and planned replacement of assets.

## 4.111 Capital Investments

The Council manages its Capital Investments Programme on a rolling basis, with an on-going programme of investments in our infrastructure alongside a range of investments to regenerate the area and stimulate sustainable growth. These proposals follow a refresh of our investments programme to ensure alignment to the Council's priorities and to the five-year planning horizon of the revenue budget. The five-year planning timescale necessitates that some of the Capital Investment Programme is indicative at this stage and will therefore remain under constant review as we firm up and appraise plans and proposals including funding opportunities, business case credentials and overall impact on financial sustainability.

4.112 The table below summarises the £196.340 million of investment proposed through to 2028/29, with scheme level detail set out at Appendix 9.

Capital Block	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	Total
	£'m						
Town Scape Investment	21.677	48.114	16.887	0.100	0.100	0.100	86.978
Visitor Attractions & Amenities	3.528	6.804	9.157	0.000	0.000	0.000	19.489
Business Infrastructure	1.440	3.503	0.000	0.000	0.000	0.000	4.943
Transport Infrastructure	4.504	5.519	5.739	5.252	3.420	3.419	27.853
Housing	0.702	0.000	0.000	0.000	0.000	0.000	0.702
Supported Housing	2.705	2.390	2.290	2.090	2.090	2.090	13.655
Community Capacity	0.476	0.468	0.000	0.000	0.515	0.000	1.459
Recycling & Waste Initiatives	0.273	0.645	0.100	0.100	0.100	0.100	1.318
Education	3.087	4.964	0.214	0.165	0.164	0.165	8.758
Council Investments	6.755	6.355	4.715	4.746	4.331	4.283	31.185
Total	45.147	78.762	39.102	12.453	10.720	10.157	196.340

4.113 In line with our priority of clean and tidy, our aims to reduce carbon emissions are supported by specific investment to underpin actions within our Climate Change Strategy, including development of renewable energy projects, support for sustainable transport infrastructure and more tree planting on an on-going

basis.

- 4.114 This complements the significant annual investment planned in our IT infrastructure that allows us to operate more flexibly, reducing the need for building space and travel. Our fleet replacement programme allows our older vehicles to be replaced with cleaner ones, with more electric vehicles being trialled and purchased. The on-going investment in the planned maintenance of our buildings includes provision to make them more energy efficient as we undertake these works, and grant funding has been secured for accelerated decarbonisation works on some of our buildings.
- 4.115 Helping people to live and age well, there is on-going investment in disabled facilities and adaptations to allow people to live more independently in their own homes. Significant investment is also planned to provide new sporting facilities including a new swimming pool in Eston and funding to support grass roots sport throughout the borough.
- 4.116 Helping our children to start life well is supported by further planned investment in our school estate, expanding existing school provision, and creating new, to meet the educational needs of our young people.
- 4.117 We have extensive plans to improve the physical appearance of the Borough and enhance prosperity. Significant investment in our towns is taking place, including through the Redcar Town Fund and Loftus Future High Streets Fund, with more planned through the Levelling Up Connecting People and Place Funding, and Eston Levelling Up Funding. Investment is also planned to support business growth, with our industrial estates programme creating the infrastructure needed.
- 4.118 The Government's 2023 Spring Budget announced further funding for 20 areas in England which the Government defined as being in the most need of levelling up. The Government have had direct conversations with the Council and other partners in the Borough to develop a project portfolio with a "notional" value of £20m for which the Council will be the "responsible body".
- 4.119 The £20m Levelling Up Partnership funding will seek to deliver the following projects:
  - 1) All Access Academy at Redcar & Cleveland College. Delivering an extension to the college building to create a new learning space.
  - 2) CCTV to address anti-social behaviour. Involving the acquisition of new CCTV apparatus and refurbishment of the Council's CCTV control room.
  - 3) Tuned In revitalised. Involving the redesign and refurbishment of Tuned In to create a more sustainable space.
  - 4) Redcar Station restoration. The redevelopment of derelict building for use as an active train station and retail space.
  - 5) South Bank Community Land Trust. Involving the acquisition of vacant dwellings and refurbishment for affordable housing to be the responsibility of South Bank CLT.
  - 6) Community Grants.

- 7) Supported housing for 16–17-year-olds in care. Involving the acquisition of vacant dwellings and refurbishment for variety of different Council care leavers accommodation.
- 8) Family Hubs improvement. Delivering Council run Family Hub improvements to create forest schools, sensory gardens, and a refurbished café.
- 9) Childrens residential care homes. Involving the acquisition of 2 x vacant dwellings and refurbishment for Council care home usage.
- 10) Daisy Lane SPA enhancements. Facilitating the redesign and refurbishment of Daisy Lane building to create a more sustainable space.
- 4.120 Our approach to a strong and sustainable Council is also reflected. The infrastructure requirements for service delivery including IT, assets and fleet are provided for. On-going investment is also planned in the Borough's transport infrastructure, including the road network, repair and maintenance of highways assets, drainage maintenance and flood prevention.
- 4.121 The Council operates established governance arrangements around the delivery of the Capital Investment Programme, to maximise the realisation of benefits and delivery of value for money. Our 'In-Control' toolkit is utilised to ensure all the five cases of the green book business case model are considered at the key milestones of planning and scheme delivery. These business cases are considered at the Council's Programme Management Group, consisting of a cross section of relevant senior officers from across the Council, to ensure a comprehensive appraisal of proposals prior to being presented to Cabinet for consideration and approval.
- 4.122 A number of schemes within the Capital Investment Programme have already been approved and are currently being delivered. Other schemes are at an earlier stage and are included in the proposed programme now for financial planning purposes. These schemes will go through the governance process described above, and as such could be amended or removed as appropriate.
- 4.123 As per our focus on financial resilience and sustainability, we have sought and will continue to seek to maximise the use of external funding sources and manage the amount of borrowing required to underpin our investments.
- 4.124 Indicative funding sources for the Capital Investment Programme have been included, which currently shows nearly £3 of external funding leveraged for every £1 invested by the Council. In summary the indicative funding sources for the £196.340 million programme are £143.832 million grant funding, £50.990 million borrowing, £1.500 million capital receipts and £0.018 million revenue contributions.
- 4.125 The Capital Investments Programme will continue to evolve over time.

  Consideration of future investment proposals will appraise strength of fit to the agreed priorities of the Council, as well as ability to deliver a return on investment where appropriate to support the financial sustainability of the Council and ensure the funding of the programme remains affordable.
- 4.126 The Council's Funding Strategy for its capital expenditure is based on prudence, affordability, and sustainability, which is evidenced and set out in a range of

- indicators known as the Prudential Indicators. These indicators are set on an annual basis, monitored regularly, and revised accordingly.
- 4.127 Capital expenditure which is funded by borrowing has a range of implications for the Council's short- and long-term revenue budgets. The Council must set aside additional capital financing revenue budgets for the costs of interest on borrowing and adequate budget to re-pay the debt incurred (known as the minimum revenue provision).
- 4.128 The Council holds revenue budgets for capital financing costs totalling £21.063 million (16% of the net revenue budget for 2024/25). The table below analyses the total cost between principal repayments (minimum revenue provision) and interest payments. The table also includes costs associated with brokerage fees, the costs of premiums associated with repaying some loans early, less interest earned on investment balances. Subsequent changes to capital financing costs in 2024/25 may arise as a result of changes to the Capital Investment Programme. The capital financing costs of the debt is distinguished between debt linked to the Capital Investment Programme and debt payable on other long-term liabilities such as PFI's.

Capital Financing Costs	2024/25 Forecast £'m
Capital Investment Programme	
Principal MRP	4.587
Interest	9.266
Total Capital Financing Costs linked to the Capital Investment Programme	13.853
Long Term Liabilities (i.e., leases and PFI arrangements)	
Principal MRP	1.095
Interest	6.853
Total Capital Financing costs linked to Long Term Liabilities	7.948
Capital Financing costs link to all debt.	
Principal	5.682
Interest	16.119
Gross Capital Financing Costs	21.801
Add loan refinancing premium costs	0.517
Add Brokerage Fees	0.017
Less Investment Income	(1.300)
Total Net Capital Financing Costs	21.035

- 4.129 The Capital Investment Programme will only incur borrowing for approved aspects of the programme as and when required. The Council will not, unless essential, borrow in advance of need.
- 4.130 Appendix 10 provides detailed information on the Capital and Treasury Strategies of the Council, which has been reviewed and commented upon by

Governance Committee on 05 February 2024.

# 4.131 <u>Treasury Management Strategy</u>

The Council has to effectively and efficiently manage cash resources and working capital (short term assets and liabilities). The approach to treasury management requires a robust governance framework to be in place, which follows regulatory and recognised best practice. Appendix 10 fully sets out the framework for the Council's approach to treasury management activities, which was reviewed and commented upon by Governance Committee on 05 February 2024.

- 4.132 The Capital and Treasury Management Strategies sets out how the Council identifies, monitors, and controls risk in relation to managing cash balances and developing an investment strategy. Accordingly, the analysis and reporting of treasury management focuses on their risk implications for the Council.
- 4.133 Prudential indicators are used to allow the Council to monitor and regulate the capital investment and financing activities of the Council. Regulations require these indicators are annually set and periodically monitored by all councils and are therefore determined by local borrowing plans based on the specific capital investment strategy and plans of a council.
- 4.134 The Council is forecasting to have external outstanding capital investment programme debt of £209.443 million as at 31 March 2024.
- 4.135 In addition to this outstanding debt from direct borrowing, the Council has the historic debt associated with Private Finance Initiative (PFI) assets which will stand at £42.363 million at year end.
- 4.136 The total long-term debt for all capital purposes estimated for the end of March 2024 is £251.806 million. This must be compared to the Council's forecasted underlying need to borrow, which is referred to as the Capital Financing Requirement of £268.385 million at 31 March 2024. The difference of £16.579 million reflects the current approach of delaying borrowing decisions and running down surplus cash balances in order to deliver revenue cost reductions in interest
- 4.137 As part of the treasury management arrangements of the Council, income yield is generated on surplus cash balances from investments in fixed terms deposits. The Council has between £15.000 million and £40.000 million in surplus cash available on any particular working day which leads to an annual interest earned budget of around £0.500 million. It is envisaged that current interest rates will reduce during 2024/25.
- 4.138 The Council also holds investments in Unit Trusts with the Church, Charity, and Local Authority (CCLA) Property Fund. The Council identified this investment option in 2018/19 in order to increase the rate of return achieved compared to current money market fund and cash deposit counterparties currently used. This investment will yield a return of approximately 4% which equates to around £0.400 million in investment income in 2024/25. The Government have put in place a statutory override for the accounting treatment of investments like the

CCLA one until the 31st March 2025. If the override is not extended any difference between the original investment amount and the fair value of the investment will be chargeable to the revenue accounts in 2025/26. The current difference on the fund as at the 31st December 2023 is a reduction in value of £1.572 million.

- 4.139 The Council's main objective when investing money is to strike an appropriate balance between risk and return, minimising the risk of incurring losses from defaults and the risk of receiving unsuitably low investment income. As a result, the Investment Strategy continues to ensure a prudent and diverse list of counter-party cash balance limits are maintained, who satisfy a minimum credit rating of A-. Cash balances will continue to be kept low and primarily for short-term liquidity purposes.
- 4.140 The Council is required to maintain a policy for the repayment of debt incurred over previous years, stretching back decades known as the Minimum Revenue Provision Policy. The policy is split into different elements which are influenced by when the borrowing was originally incurred, the type of assets being financed, and the useful economic life of the assets concerned. The Council has updated the 2023/24 policy to realign the pre-2008 debt to an annuity basis and the street lighting MRP to reflect the useful economic life of the street lighting columns more accurately. No changes are proposed to the Minimum Revenue Provision Policy for 2024/25. The Policy is set out in Appendix 10.
- 4.141 The Treasury Management Strategy sets out the Prudential Indicator measures for a Council approved authorised limit for external debt for 2024/25 of £299.575 million (the maximum allowed) and an operational boundary for external debt of £274.575 million (a working total for the limit on borrowing).

#### **5.0 Impact Assessment**

- **5.1 Climate Emergency** The budget proposals identify areas of service that, if approved will need to be considered for their impact on the Climate, with some proposals proactively targeted at delivering improvements.
- **5.2 Health and Safety –** The budget has a secured level of funding for our Health & Safety needs.
- **5.3 Social Value** A key component of the procurement and investment strategies of the Council is to promote social value across the Borough.
- **5.4Legal** The Local Government Act 2003 sets out a statutory requirement for the Chief Finance Officer to achieve a balanced budget for the Council; and a formal requirement on local authorities to consider the proposed level of reserves taking note of the advice from the Chief Finance Officer.

In addition, Section 25 of the Local Government Act 1972 addresses the Chief Finance Officer's legal requirement to be satisfied regarding the adequacy of its reserves when setting and operating budgetary policy of the Council.

2014 ('the Regulations') require recorded votes to be taken at budget-setting meetings. The Regulations state that, immediately after any vote is taken at a budget decision meeting of an authority, there must be recorded in the minutes of the proceedings of that meeting, the names of the persons who cast a vote for the decision or against the decision, or who abstained from voting.

Section 106 of the Local Government Finance Act 1992 makes it an offence for a Member in council tax arrears (of at least two months) to vote at a meeting of the Council, of a committee, or of the Council's Executive where financial matters relating to council tax are being considered. It is also an offence if any such Member present, who is aware of the arrears, fails to disclose that they are in arrears of council tax.

- **5.5 Financial** The main body of the report sets out the revenue and capital aspects of the budget.
- 5.6 Human Resources Aspects of the proposals are likely to impact the staffing establishment in some service areas. As has been the case in previous years, any impact will be managed in line with HR policies.

#### 6.0 Implementation Plan

# **6.1 Timetable for Implementing Decision:**

- 06 February Cabinet to propose the 2024/25 Budget and Council Tax requirement to Council.
- 29 February Council to set the 2024/2025 Budget and Council Tax requirement.
- **6.2 Lead Officer:** Phil Winstanley Director Finance (Section 151 Officer)
- **6.3 Reporting Progress:** As per the timetable for implementation above.
- **6.4 Communications Plan:** As per the timetable for implementation above.

# 7.0 Consultation and Engagement

- 7.1 The Council, through legislation, has two requirements to consult on the annual budget. The required consultation is with the businesses located in the borough and is in respect of the Council's Capital Investment Programme and proposals for increases in local taxation levels.
- 7.2 A large amount of collaborative work was undertaken prior to any formal consultation. Several budget and transformation workshops were held, involving officers and members reviewing the key areas of expenditure and income in each directorate. Proposals from these workshops were then developed for further discussion at two all member budget conferences held on 11 October and 14 November 2023. This process then informed the development of Cabinet's budget proposals that were approved for formal consultation on 05 December 2023.

- 7.3 Formal consultation has been conducted through an on-line survey, targeted communications with key stakeholder groups, consultation through the Council's Corporate Resources Scrutiny & Improvement Committee, and discussion with wider council members.
- 7.4 The responses to the on-line survey are set out at Appendix 12. There has been a total of 285 responses to the survey.
- 7.5 Regarding the revenue budget proposals, asking if people supported the action being taken to balance the budget and continue to support the vulnerable and provide services that people need and value each day, 36% (102) answered yes and 64% (183) answered no.
- 7.6 Regarding the capital investment programme, asking if people supported our proposed investments in the borough, 49% (141) answered yes and 51% (144) answered no.
- 7.7 Consultation on the budget proposals can be challenging, with only a limited ability to explain the reasons for proposals and potential consequences of implanting them or not. A frequently asked questions page addressing common queries on the Council's budget and its finances is posted on the Council website to try to help with this. This will be updated to include any new points raised as part of this consultation. A wide and varied range of comments were received, many reflecting the key factors that were considered in developing these final budget proposals.

#### 8.0 Chief Finance Officer Assurances

- 8.1 Section 25 of the Local Government Act 2003 places a duty on the chief finance officer (Director of Finance and Section 151 Officer) to advise Members on the robustness of the budget estimates and the adequacy of the proposed level of reserves. This section of the report fulfils this requirement.
- 8.2 Due to funding not keeping pace with inflation and service demands, the financial position of this Council and the local government sector as a whole is extremely challenging. The extent of the cost pressures needing to be provided for in this medium-term financial strategy are significant and left unmitigated would exhaust the council's reserves and leave an unsustainable financial position.
- 8.3 The local government sector has lobbied government on the need for additional funding to protect services and address the extraordinary financial pressures being experienced currently. Whilst some additional funding was allocated late in the settlement process, this is assumed to be one-off in nature, and overall funding levels still fall well short of addressing the pressures facing the sector.
- 8.4 Alongside a tight financial settlement, the Government's message has been for councils to utilise their reserves where required to balance budgets. For the sector as a whole this is becoming less sustainable. However, given the uneven spread of the financial challenge across local government due to an outdated funding formula that disadvantages councils with social care responsibilities and

- relatively high deprivation levels, this challenge is even more acute for many including Redcar and Cleveland Council.
- 8.5 Consequently, it is extremely important for this council to recognise the low levels of reserves it holds, and the risks it faces with key services encountering volume and price pressures, an uncertain but austere outlook of future funding settlements from Government and a relatively low council tax base from which to raise funding locally.
- 8.6 A large amount of collaborative work has been undertaken, with several budget and transformation workshops held, involving officers and members reviewing the key areas of expenditure and income in each directorate. Proposals from these workshops were then developed for further discussion at two all member budget conferences held on 11 October and 14 November 2023. This process informed the development of an extensive savings programme designed to ensure essential services can be maintained and the Council's financial position gets as close to being as sustainable and resilient as possible across the medium term.
- 8.7 Reserves will need to be used to fund the level of overspend against the 2023/24 budget unable to be mitigated by year end, and to facilitate the delivery of elements of the 2024/25 savings programme.
- 8.8 The proposals set out in this report allow the setting of a Capital Investment Programme which is fully supported by a robust Treasury Management Strategy. However, based on a council tax increase of 2.99% and a 2.00% increase in respect of the adult social care precept, these proposals allow the Council to set a balanced revenue budget for 2024/25 only after an estimated further use of c£0.7m of reserves. Due to the assumed one-off nature of the additional funding allocated in the final settlement, this budget deficit increases for 2025/26 to c£2.9 million.
- 8.9 The Chief Finance Officer has been integral to the building of the Council's budget, and the assumptions within these proposals have been informed by a process of analysis and due diligence of the available evidence and intelligence, including the involvement of key service managers right across the council.
- 8.10 However, there remains a significant level of uncertainty and risk regarding the assumptions underpinning the MTFS, particularly within demand led statutory services where the drivers causing cost pressures can be unpredictable and volatile, and within the current economic climate where national and international factors can impact upon the Council's finances. It will be necessary to keep these assumptions under review and refine plans as required.
- 8.11 Reserve balances help to provide a degree of flexibility and financial protection against adverse variations in assumptions, shortfall in the delivery of plans and unforeseen events. However, due to funding not keeping pace with inflation and service demands, the Council's financial position has been extremely challenging over the last two years, which has seen a significant depletion of reserve levels held.
- 8.12 It is anticipated that usable revenue reserves will be reduced to c£22 million at Page 59

the end of 2023/24 (down from c£42 million at the end of 2021/22). However, it should be noted that all reserves are not available to mitigate budget overspends, with a significant proportion of reserves required to be held for future commitments.

- 8.13 It is estimated that after providing for the Chief Finance Officer's risk assessed level of general balances for 2024/25 at 5% of net budget (£6.626 million), only c£7 million of reserves will be available to provide a degree of financial resilience against the MTFS position from 2024/25. It would therefore not be prudent to plan to use any more reserves to fund budget deficits or overspends.
- 8.14 A scenario where the 2024/25 budget deficit of £0.7 million is funded from reserves, followed by any significant overspend against the budget in-year, would mean the Council would find it very difficult to set a balanced budget for 2025/26.
- 8.15 Therefore, further savings and solutions will need to be identified subsequent to the approval of these proposals, to both close the budget deficits in 2024/25 and 2025/26, and to provide some protection/contingency against any adverse variations in MTFS assumptions and plans from 2024/25. This will help to preserve existing reserve levels in the short term. The Council should make the replenishment of reserve levels a priority as and when the financial position allows.
- 8.16 To further mitigate the level of potential risks, in addition to the development of further savings, robust budget monitoring will continue to focus on the delivery of the planned budget and then regularly report to Members through the quarterly financial position statement to Cabinet.

#### 9.0 Appendices and Background Papers

Appendix 1 – Revenue Budget Summary

Appendix 2 – Service Investments

Appendix 3 – Driving Change Savings

Appendix 4 – General Reserves' Level

Appendix 5 - Council Tax & Adult Social Care Precept

Appendix 6 – Council Tax Setting – for the Council

Appendix 7 – Council Tax Setting – as the Billing Authority

Appendix 8a – Business Rates Forecast

Appendix 8b - 2023/24 - National Non-Domestic Rates Return (NNDR1)

Appendix 8c - 2022/23 - Business Rates Collection Fund Deficit Estimate

Appendix 9 – Capital Investment Programme

Appendix 10 – Treasury Management Strategy

Appendix 11 – Policy for flexible use of capital receipts for 2024/25

Appendix 12 – On-line budget consultation survey responses

Appendix 13 – Provisional Local Government Finance Settlement – LGA on the day briefing

Appendix 14 – Provisional Local Government Finance Settlement – Council response

# 9.0 Contact Officer

9.1 Name: Phil Winstanley
9.2 Position: Director – Finance (Section 151 Officer)
9.3 Email address: <a href="mailto:Philip.winstanley@redcar-cleveland.gov.uk">Philip.winstanley@redcar-cleveland.gov.uk</a>

Council Budget Summary	2024/25	2025/26	2026/27	2027/28	2028/29
	£'m	£'m	£'m	£'m	£'m
Revenue Support Grant	9.288	9.520	9.711	9.905	10.103
Council Tax Income	65.605	70.062	74.317	78.277	82.456
Adult Services Levy	11.672	12.628	13.539	14.502	15.520
Business Rates Income	45.953	49.281	52.270	53.468	54.675
Sub Total	132.519	141.491	149.836	156.152	162.754
Education Funding	47.654	47.654	47.654	47.654	47.654
Housing Benefit Funding	34.823	34.823	34.823	34.823	34.823
Fees & Charges	19.643	19.643	19.643	19.643	19.643
Grants & Other Funding	89.829	87.759	87.759	87.759	87.759
Sub Total	191.949	189.879	189.879	189.879	189.879
Total Council Funding	324.468	331.370	339.715	346.031	352.633
Education Budget Allocation	47.654	47.654	47.654	47.654	47.654
Housing Benefit Payments	34.823	34.823	34.823	34.823	34.823
Base - Council Pay & Non Pay Budget	233.902	242.696	251.849	259.855	266.193
Service Investments	16.367	9.761	8.253	6.458	6.408
Budget Reductions	-7.574	-0.607	-0.248	-0.120	-0.120
Total Council Expenditure	325.173	334.326	342.332	348.670	354.958
					33.11000
Net Revenue Position	0.705	2.956	2.617	2.639	2.324

# Appendix 2 – Service Investments

Service Investments	2024/25	2025/26	2026/27	2027/28	2028/29
Children in care demographic and cost pressure	7,200,000	1,000,000	1,000,000	1,000,000	1,000,000
Home to school transport	600,000	1	1	-	
Children & Families Staffing	800,000				
Legal Services	300,000				
Children with Disabilities	500,000				
Adult social care demographic and cost pressures	3,020,000	2,000,000	2,000,000	2,000,000	2,000,000
Waste and Highways services - volume and price pressures	775,950	1,577,150	832,250	166,700	934,300
Environmental Services - Rapid Response Team	170,000				
Tree Safety Strategy	200,000				
Pay Award (24/25 5% then 3% from 25/26 )	5,027,268	2,112,557	2,161,246	2,204,505	2,204,505
Pension Fund Triennial Revaluation	250,000	500,000	ı	-	
Capital financing costs	754,000	1,621,000	1,010,000	587,000	269,000
Recharges to capital	- 500,000	500,000			
Utility Inflation - Forecast Energy Cost Reductions in 24/25	- 1,180,000	ı	ı	-	
General demand provision	- 1,600,000	ı	1,000,000	500,000	
Inflation Provision	- 450,000	450,000	250,000		
Transformation and Prevention	500,000				
Total	16,367,218	9,760,707	8,253,496	6,458,205	6,407,805

# Appendix 3 – Driving Change Savings

Planned savings as per February 2023 budget report	2024/25	2025/26	2026/27	2027/28	2028/29
Recover administration costs on specific grants where grant conditions allow	- 50,000				
Accommodation savings from continued delivery of approved asset strategy - reducing	- 465,000	- 35,000	- 35,000		
office and service accomodation requirements through hybrid working and developing					
multi-use assets					
Review Library service provision	- 200,000				
Introduce a means test for discretionary adult social services currently provided free of	- 125,000				
charge.					
Adult Social Care funding efficiencies	- 117,000				
Children in Care placement efficiencies through developing more in-house provision	- 300,000				
Review of Youth and Community Centres and provision at various locations around the	- 197,000				
Borough					
Reduce the number of buildings used for delievering family hubs services from 12 to 8;	- 16,000				
and apply alternative funding sources to support service delivery.					
Review and consult on potential changes to the current policy on non-statutory SEN	- 66,000				
transport for early years children and post 16 young people.					
Seek to reduce costs for home to school transport by reducing out of borough	- 132,000				
placement numbers and single pupil taxi routes as appropriate.					
Climate change invest to save activities to mitigate energy costs through targeted	- 75,000	- 75,000	- 75,000		
intervention measures					
Environmental services - additional income generation via sponsorship, grant, and		130,000			
increased usage					
Savings on strategic contracts	- 50,000				
Environment Service Review - non-pay savings	- 125,000				
Reduce work mobile phone handset contract and identify savings in Wide Area	- 100,000				
Network provision following building reductions					
Review discretionary business rates relief top up paid to some organisations	17,000	- 17,000	- 18,000		

Additional Savings Proposals	2024/25	2025/26	2026/27	2027/28	2028/29
Corporate Wide – Council wide management of vacancies, overtime and agency spend	-2,000,000				
Corporate Wide – Internal service reviews to consolidate teams or services where there	- 520,000				
may be similarities or synergies in terms of function/offer					
Additional income derived from Fees and Charges proposals	- 960,000	- 460,000	- 120,000	- 120,000	- 120,000
Museums – review opportunities at Kirkleatham Museum, including considering peak	- 75,000				
times, optimising opening hours and long-term potential for exploring Trust models					
Review offer provided by community development and health improvement service	- 230,000				
Review the support provided for smoking cessation – external contract in place	- 200,000				
Dunsdale Waste Recycling Centre – Optimise opening hours, reviewing peak times,	- 40,000				
booking utilisations and seasonal opening hours					
Review of funding arrangements for the Planning, Development & Housing Strategy	- 200,000				
team					
Develop borough-wide Car-Parking Strategy	- 150,000				
Strategic Assets review – full review of council owned land and assets		TBC			
Change to capital financing costs by review of council's Minimum Revenue Provision	-1,113,000				
policy					
Review Council wide spend on external print and design	- 45,000				
Explore options for Revenues and Benefits contract post May 2025 (options appraisal		- 150,000			
from May 2025 contract break option)					
Review of member support	- 40,000				
Grand Total	-7,574,000	- 607,000	- 248,000	- 120,000	- 120,000

# Appendix 4 – General Reserves Level

		2024/25
Risk Category	Risk Rating	£
5% of 2024/25 Net Budget - (for reference)	n/a	6,626,000
Inflation		
Pay award	medium	1,000,000
Non Pay Inflation	medium	1,400,000
Income Inflation	low	300,000
		2,700,000
Investment & Borrowing Interest		
Interest earned on investments	low	200,000
Interest paid on borrowing	low	200,000
		400,000
Capital Resourcing & Financing		
Delay in receipt of capital funding	medium	45,000
Cost pressures in the capital programme	low	0
		45,000
Service Pressures		
Demographics	high	1,600,000
Efficiency Covings		1,600,000
Efficiency Savings	medium	275 000
Driving Change Efficiency Programme	illedidili	375,000
Revenue Funding Changes		
Government Grants	low	387,500
Business Rates income	medium	95,500
Council Tax income	medium	372,000
		855,000
Specific Provisions		
Court & Complex Legal costs	low	250,000
		250,000
Emergency Planning		
Bellwin threshold & limits		250,000
5% Reserve Floor - top up or balance down		151,000
TOTAL		6,626,000

COUNCIL TAX & ADULT SOCIAL CARE PRECEPT	4.99%	4.99%	4.99%	4.99%	4.99%
Council Tax	2024/25	2025/26	2026/27	2027/28	2028/29
Council Tax Base (Band D Equivalent) Council Tax Volume Growth/Decline	40,706.20 425.80	41,132.00 577.70	41,709.70 245.50	41,955.20 245.50	42,200.70 245.50
	41,132.00	41,709.70	41,955.20	42,200.70	42,446.20
Band D Equivalent Base Price - Council Tax	1,561.86	1,615.95	1,691.75	1,771.33	1,854.88
Band D Equivalent Base Price - ASCP	247.59	283.77	302.77	322.71	343.65
	1,809.45	1,899.72	1,994.52	2,094.04	2,198.54
Price Increase	90.27	94.80	99.53	104.49	109.71
	1,899.72	1,994.52	2,094.04	2,198.54	2,308.24
Council Tax Proportion	1,615.95	1,691.75	1,771.33	1,854.88	1,942.60
Adult Social Care Proportion	283.77	302.77	322.71	343.65	365.64
Council Tax Income	66,467,255	70,562,336	74,316,505	78,277,332	82,456,152
Adult Social Care Precept Income	11,672,028	12,628,329	13,539,462	14,502,388	15,519,949
Recurring Income Total	78,139,283	83,190,665	87,855,967	92,779,720	97,976,101
Collection Fund - Estimate (One-Off)	862,127 -	500,000	0	0	0
Collection Fund - Estimate 20/21 (spread 3 years)	0	0	0	0	0
Reserve Drawdown - Funding for Council Tax Deficit					
Total Council Tax Income	77,277,156	82,690,665	87,855,967	92,779,720	97,976,101
Council Tax/ASCP Breakdown	2024/25	2025/26	2026/27	2027/28	2028/29
Base Amount	73,655,834	78,139,283	83,190,665	87,855,967	92,779,720
Volume Increase	808,901	1,152,232	514,087	539,740	566,673
Price Increase	3,674,549	3,899,150	4,151,214	4,384,013	4,629,708

# **CALCULATION OF THE COUNCIL TAX**

This Appendix informs Members of the requirements of the Local Government Finance Act 1992, as amended by the Localism Act 2011 to enable Council to approve the level of council tax for 2024/25. The calculation of the level of council tax for 2024/25 is in accordance with statutory requirements.

The 2024/25 revenue budget requirement for Redcar and Cleveland Borough Council is £132,518,539 and how this is funded is set out in the table below. Full details of the budget requirement and the rationale behind it are set out in the covering report.

The table also illustrates that the budget requirement will lead to a 4.99% increase in council tax levels for the Council to £1,899.72 for a Band D property. The council tax base for 2024/25 was approved by Cabinet on 5 December 2023 in line also with statutory timescales.

Revenue Budget Requirement 2024/25					
	£	£			
Redcar & Cleveland Revenue Budget		132,518,539			
Less : Revenue Support Grant (RSG)	(9,288,088)				
Business Rates Baseline	(45,892,385)				
Total Formula Grant	(55,180,473)				
Less : Collection Fund Deficit - Council Tax	862,127				
Less : Collection Fund Deficit - Business Rates	(60,910)				
Less: Use of Collection Fund Reserves	0	(54,379,256)			
Net Budget		78,139,283			
Divided by Net Taxbase		41,132.00			
Billing Authority Council Tax					
Total Council Tax Band D 2024/25 (Including Adult Social Care Precept)		1,899.72			
Total Council Tax Band D 2023/24 (Including Adult Social Care Precept)		1,809.45			
Change £		90.27			
Change %		4.99			

Section 50 of the Local Government Finance Act 1992 requests that parish councils should notify their precepts to the Billing Authority before 1 March. The table below gives the precept figures as notified by each parish.

2023/24 Precept	2023/24 Band D Equivalent	Parish	2024/25 Precept	2024/25 Band D Equivalent	Change £	Change %
£	£		£	£	£	%
154,250	22.27	Guisborough	173,000	24.94	2.67	11.99
52,755	56.48	Lockwood	53,775	56.48	0.00	0.00
154,415	73.24	Loftus	202,680	94.13	20.89	28.52
115,480	18.27	Saltburn, Marske and New Marske	121,979	19.18	0.91	4.98
110,700	28.89	Skelton and Brotton	112,080	28.89	0.00	0.00
587,600			663,514			

The total budget requirement of Redcar and Cleveland Borough Council as the Billing Authority is therefore:

Total Budget Requirement 2024/25					
	£				
Redcar and Cleveland	132,518,539				
Parish Councils	663,514				
Total	133,182,053				

#### Calculation of the Council Tax Requirement

In order to determine the council tax requirement, the total budget requirement needs to be reduced by the amount of formula grant funding and collection fund surplus/deficits. Below is a breakdown of the formula grant funding allocated to Redcar & Cleveland Borough Council for 2024/25:

2024/25 Formula Grant				
	£			
Revenue Support Grant (RSG)	9,288,088			
Business Rates Baseline Funding Level (BFL)	39,198,768			
Confirmed Deficit against baseline	(836,545)			
Section 31 Grant (adjusted for compensation against Baseline)	7,530,162			
Total Formula Grant	55,180,473			

#### Surplus/Deficit on the Collection Fund

The Council is required under statutory regulation to maintain a separate account, known as the Collection Fund, in which it records all local tax payments for council tax purposes. The estimated balance on this fund has to be calculated on or before the 15 January (for council tax) and 31 January for business rates each year, for use in the calculation of the council tax requirement.

Any surplus or deficit is apportioned between the Council and its precepting bodies as follows:

Collection Fund Surplus/(Deficit) 2023/24				
	£			
Estimated Council Tax Deficit	-1,040,609			
RCBC element	-862,127			
Police and Crime Commissioner for Cleveland element	-137,424			
Cleveland Fire Authority element	-41,058			
Estimated Business Rates Deficit	124,306			
RCBC element	60,910			
Central Government element	62,153			
Cleveland Fire Authority element	1,243			
Total RCBC Collection Fund Deficit 2023/24	-801,217			

The calculation of Redcar & Cleveland's council tax requirement is shown in the table below.

Council Tax Requirement 2024/25							
	£	£					
Total Budget Requirement		133,182,053					
Less: Revenue Support Grant	(9,288,088)						
Business Rates Income	(45,892,385)						
Total Formula Grant	(55,180,473)						
Less: Collection Fund Deficit and Collection Fund Reserves	801,217	(54,379,256)					
Redcar & Cleveland Council Tax Requirement		78,802,797					

# Council Tax Base

The council tax base is an essential component of the calculation for council tax amounts and must be calculated and approved by Cabinet between 1 December and 15 January. Cabinet agreed its council tax base at its meeting on 5 December 2023. The table below provides an analysis of the council tax base for the Borough by area.

Council Tax Base by Area	Gross	Net
Guisborough	9,041.00	6,937.30
Lockwood	1,705.00	952.10
Loftus	3,931.00	2,153.30
Saltburn, Marske & New Marske	9,157.00	6,358.30
Skelton & Brotton	6,114.00	3,879.50
Total Parishes	29,948.00	20,280.50
Non Parished Areas	36,275.00	20,851.50
Borough Total	66,223.00	41,132.00

# Calculation of Council Tax amounts

Section 31B of the Local Government Finance Act 1992 sets out the calculation for the basic amount of council tax for the Billing Authority as:

R where:

R is the council tax requirement of the Billing Authority (as per Section 31A(4));

T is the council tax base for the year.

Basic Amount of Council Tax	
	£
Redcar & Cleveland Council Tax Requirement	78,802,797
Divided by Net Taxbase	41,132.00
Basic Amount of Council Tax	1,915.85

Section 34 of the Local Government Finance Act 1992 sets out the calculation for the basic amount of council tax in any area where a special item applies by firstly calculating the council tax for those areas not affected as:

$$B - \underline{A}$$
 where:

B is the basic amount of council tax.

A is the aggregate of all special items

T is the net council tax base.

Therefore, the calculation is:

Basic Amount of Council Tax with No Special Items					
	£				
Basic Amount of Council Tax	78,802,797				
Less : Special items	(663,514)				
Divided by : Net Council Tax Base	41,132.0				
	1,899.72				
Basic Amount of Council Tax with No Special Items	78,139,283				

The calculation for the areas where a special item applies is then:

S where:

S is the amount of the special items;

TP is the council tax base for that area.

Area	Parish Precept	Net Tax Base	Council Tax
	£		£
Guisborough	173,000	6,937.30	24.94
Lockwood	53,775	952.10	56.48
Loftus	202,680	2,153.30	94.13
Saltburn, Marske and New Marske	121,979	6,358.30	19.18
Skelton and Brotton	112,080	3,879.50	28.89
Total	663,514	20,280.5	

The basic amounts of council tax (including the adult social care precept) in the areas with special items are, therefore:

Area	Basic	Plus	Total
7404	Sum	Parish	i otal
	£	£	£
Guisborough	1,899.7	72 £24.94	1,924.66
Lockwood	1,899.7	72 £56.48	1,956.20
Loftus	1,899.7	72 £94.13	1,993.85
Saltburn, Marske and New Marske	1,899.7	72 £19.18	1,918.90
Skelton and Brotton	1,899.7	72 £28.89	1,928.61

Section 30(2)(a) of the Local Government Finance Act 1992 requires an amount of council tax to be set for each category of dwelling in its area. This is the basic amount of council tax for each area, multiplied by the ratio of each band, to the Band D equivalent, using the following:

Band	Α	В	С	D	Е	F	G	Ι
Ratio	6	7	8	9	11	13	15	18

For example: council tax for band A is  $^6/_9$  of the basic amount, and for band H is  $^{18}/_9$  of a Band D equivalent property.

The table below sets out the council tax for the billing authority area for each of the band's A – H. These are the final values that will be collected and retained by the Council to finance its own budget requirement.

BILLING AUTHORITY COUNCIL TAX 2024-25									
AREA / TAXBAND	A £	B £	C £	D £	£	F £	G £	£	
Non-Parish	1,266.48	1,477.56	1,688.64	1,899.72	2,321.88	2,744.04	3,166.20	3,799.44	
Guisborough	1,283.11	1,496.96	1,710.81	1,924.66	2,352.36	2,780.06	3,207.77	3,849.32	
Lockwood	1,304.13	1,521.49	1,738.84	1,956.20	2,390.91	2,825.62	3,260.33	3,912.40	
Loftus	1,329.23	1,550.77	1,772.31	1,993.85	2,436.93	2,880.01	3,323.08	3,987.70	
Saltburn, Marske & New Marske	1,279.27	1,492.48	1,705.69	1,918.90	2,345.32	2,771.74	3,198.17	3,837.80	
Skelton & Brotton	1,285.74	1,500.03	1,714.32	1,928.61	2,357.19	2,785.77	3,214.35	3,857.22	

# CALCULATION OF THE BOROUGH COUNCIL TAX

The amounts set out in Appendix 6 are the relevant council tax amounts for properties in the Borough in both non-parished and parished areas, that are payable by council taxpayers to fund the Council's overall budget requirement.

However, the total bill to be received by members of the public in the Redcar & Cleveland Borough area will include additional amounts for both the Police & Crime Commissioner for Cleveland and Cleveland Fire Authority, as well Redcar & Cleveland Council (including the adult social care precept).

This Appendix will set out the relevant council tax amounts (per category banding) for the Police and Fire Authorities and then combines these with the Redcar & Cleveland amounts from Appendix 6 to give the total council tax charge for each property for the 2024/25 financial year.

The Appendix will also highlight the specific detailed recommendations that need approving by the Borough Council to set the council tax, linking these to the totals and recommendations set out in the Medium-Term Financial Strategy report.

#### Police & Crime Commissioner for Cleveland

The Police and Crime Commissioner for Cleveland under Sections 40 to 49 of the Local Government Finance Act 1992 use the same calculation as set out in Appendix 3 to issue a precept to the Billing Authority. The precept for 2024/25 is £12,493,022 which when divided by the net tax-base of 41,132.0 gives an amount of council tax for a Band D property of £303.73 per annum. The Police and Crime Commissioner for Cleveland have calculated the council tax for each category of dwelling as shown below. This represents a 4.47% increase on the 2023/24 figures.

Part of the Council's Area		Valuation Bands						
	Α	В	С	D	E	F	G	Н
	£	£	£	£	£	£	£	£
Police and Crime Commissioner for								
Cleveland	202.49	236.23	269.98	303.73	371.23	438.72	506.22	607.46

# Cleveland Fire Authority

The Cleveland Fire Authority under Sections 40 to 49 of the Local Government Finance Act 1992 also uses the same calculation to issue a precept to the Billing Authority. The precept for 2024/25 is £3,679,669 which when divided by the net tax-base of 41,132.0 gives an amount of Council Tax of £89.46. The Fire Authority has calculated the council tax for each category of dwelling as shown below. This represents a 2.99% increase on the 2023/24 figures.

Part of the Council's Area		Valuation Bands								
	Α	A B C D E F G H								
	£	£	£	£	£	£	£	£		
Cleveland Fire Authority	59.64	69.58	79.52	89.46	109.34	129.22	149.10	178.92		

Adding the basic amounts of council tax for Redcar and Cleveland Borough Council, Police & Crime Commissioner for Cleveland and Cleveland Fire Authority together gives the following total amounts of council tax for 2024/25 to be levied in the Redcar and Cleveland Borough area. These are set out in the table below.

# Council tax amounts - including Police & Fire

BILLING AUTHORITY COUNCIL TAX 2024-25 (INCLUDING POLICE & FIRE)									
A £	B £	C £	£	£	F £	G £	H £		
1,528.61	1,783.37	2,038.14	2,292.91	2,802.45	3,311.98	3,821.52	4,585.82		
1,545.24	1,802.77	2,060.31	2,317.85	2,832.93	3,348.00	3,863.09	4,635.70		
1,566.26	1,827.30	2,088.34	2,349.39	2,871.48	3,393.56	3,915.65	4,698.78		
1,591.36	1,856.58	2,121.81	2,387.04	2,917.50	3,447.94	3,978.40	4,774.08		
1,541.40	1,798.29	2,055.19	2,312.09	2,825.89	3,339.68	3,853.49	4,624.18		
1,547.87	1,805.84	2,063.82	2,321.80	2,837.76	3,353.71	3,869.67	4,643.60		
	1,528.61 1,545.24 1,566.26 1,591.36 1,541.40	A	A f     B f     C f       1,528.61     1,783.37     2,038.14       1,545.24     1,802.77     2,060.31       1,566.26     1,827.30     2,088.34       1,591.36     1,856.58     2,121.81       1,541.40     1,798.29     2,055.19	A £         B £         C £         D £           1,528.61         1,783.37         2,038.14         2,292.91           1,545.24         1,802.77         2,060.31         2,317.85           1,566.26         1,827.30         2,088.34         2,349.39           1,591.36         1,856.58         2,121.81         2,387.04           1,541.40         1,798.29         2,055.19         2,312.09	A f         B f         C f         D f         E f           1,528.61         1,783.37         2,038.14         2,292.91         2,802.45           1,545.24         1,802.77         2,060.31         2,317.85         2,832.93           1,566.26         1,827.30         2,088.34         2,349.39         2,871.48           1,591.36         1,856.58         2,121.81         2,387.04         2,917.50           1,541.40         1,798.29         2,055.19         2,312.09         2,825.89	A f         B f         C f         D f         E f         F f           1,528.61         1,783.37         2,038.14         2,292.91         2,802.45         3,311.98           1,545.24         1,802.77         2,060.31         2,317.85         2,832.93         3,348.00           1,566.26         1,827.30         2,088.34         2,349.39         2,871.48         3,393.56           1,591.36         1,856.58         2,121.81         2,387.04         2,917.50         3,447.94           1,541.40         1,798.29         2,055.19         2,312.09         2,825.89         3,339.68	A f         B f         C f         D f         E f         F f         G f           1,528.61         1,783.37         2,038.14         2,292.91         2,802.45         3,311.98         3,821.52           1,545.24         1,802.77         2,060.31         2,317.85         2,832.93         3,348.00         3,863.09           1,566.26         1,827.30         2,088.34         2,349.39         2,871.48         3,393.56         3,915.65           1,591.36         1,856.58         2,121.81         2,387.04         2,917.50         3,447.94         3,978.40           1,541.40         1,798.29         2,055.19         2,312.09         2,825.89         3,339.68         3,853.49		

# Specific Approvals required by Borough Council to formally set the Council Tax for 2024/25

The following amounts should now be approved by the Council for the year starting 1 April 2022, in accordance with Sections 31 to 36 of the Local Government and Finance Act 1992:

# **Gross Expenditure**

 £325,836,072 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) (a) to (f) of the Act (Borough's own spend of £325,172,558 plus £663,514 for Parishes);

#### Income

b) £192,654,019 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) (a) to (d) of the Act (£172,306,109 Grants and Other Funding, £19,642,950 Fees and Charges and £704,960 reserve contribution):

# Net Budget Requirement

c) £133,182,053 being the amount by which the aggregate of gross expenditure above exceeds the aggregate income above, calculated by the Council, in accordance with Section 31A(4) of the Act, as its budget requirement for the year (Borough £132,518,539 plus Parishes £663,514);

#### Formula Grant and Collection Fund Deficit

d) £54,379,256 being the aggregate of the sums which the Council estimates will be payable into its general fund in respect of Formula Grant (£9,288,088 Revenue Support Grant and £45,892,385 Business Rates income) decreased by the amount of the sum which the Council estimates will be transferred in the year from its collection fund to its general fund in accordance with Section 97(3) of the Local Government Finance Act 1988 (£801,217 Collection Fund Deficit).

# Average Billing Authority Tax (Basic Amount)

e) £133,182,053 being the net amount at c) above, less the amount at d) above (£54,379,256) divided by the approved Council Tax Base (41,132.0) totals £1,915.85 as calculated by the Council, in accordance with Section 31B(1) of the Act, as the basic amount of its council tax for the year;

# Parish Precepts

f) £663,514, being the aggregate amount of all special items referred to in Section 34(1) of the Act (as detailed at h) below);

# Redcar and Cleveland Council Tax (Excluding Parishes)

g) £78,139,283 being the amount calculated at e) above, less the result given by subtracting the amount at f) above (£663,514), by the council tax base above (41,132.0) totals £1,899.72 as calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its council tax for the year for dwellings in those parts of its area to which no special item relates.

# Redcar and Cleveland Council Tax, including Parishes

# h) Part of the Council's Area

being the amounts obtained by adding to the amount at g) above (£1,899.72), the amounts of the special item or items relating to dwellings in those parts of the Council's areas mentioned above, divided in each case by the amount of the net council tax base relating to dwellings in those areas, as calculated by the Council in accordance with Section 34(3) of the Act, as the basic amounts of the council tax for the year for dwellings in those parts of its area to which one or more special items relate.

Area	Basic	Plus	Total
Alea	Sum	Parish	Total
	£	£	£
Guisborough	1,899.72	£24.94	1,924.66
Lockwood	1,899.72	£56.48	1,956.20
Loftus	1,899.72	£94.13	1,993.85
Saltburn, Marske and New Marske	1,899.72	£19.18	1,918.90
Skelton and Brotton	1,899.72	£28.89	1.928.61

being the amounts given by multiplying the amounts at 4g and 4h above, by the number which, in the proportion set out in Section 5(1) of the Act, is applicable to dwellings listed in a particular valuation band, divided by the number which in that proportion is applicable to dwellings listed in valuation band D, calculated by the Council, in accordance with Section 36(1) of the Act, as the amounts to be taken into account for the year in respect of categories of dwellings listed in different valuation bands.

	BILLING AUTHORITY COUNCIL TAX 2024-25								
AREA / TAXBAND	£	B £	C £	D £	£	F £	G £	£	
Non-Parish	1,266.48	1,477.56	1,688.64	1,899.72	2,321.88	2,744.04	3,166.20	3,799.44	
Guisborough	1,283.11	1,496.96	1,710.81	1,924.66	2,352.36	2,780.06	3,207.77	3,849.32	
Lockwood	1,304.13	1,521.49	1,738.84	1,956.20	2,390.91	2,825.62	3,260.33	3,912.40	
Loftus	1,329.23	1,550.77	1,772.31	1,993.85	2,436.93	2,880.01	3,323.08	3,987.70	
Saltburn, Marske & New Marske	1,279.27	1,492.48	1,705.69	1,918.90	2,345.32	2,771.74	3,198.17	3,837.80	
Skelton & Brotton	1,285.74	1,500.03	1,714.32	1,928.61	2,357.19	2,785.77	3,214.35	3,857.22	

(As the Local Government Finance Act 1992 requires an amount of council tax to be set for each category of dwelling in this area). This is the basic amount of council tax for each area, multiplied by the ratio of each band-to-band D, using the following:

Band	Α	В	С	D	E	F	G	Н
Ratio	6	7	8	9	11	13	15	18

# Police & Crime Commissioner for Cleveland Precept and Tax

That it be noted that for the year 2024/25 the Police & Crime Commissioner for Cleveland have stated the following amounts in precepts issued to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each of the categories of dwelling shown below. This represents a 4.47% increase on their 2023/24 precept.

Band	Redcar and Cleveland - Police and Crime Commissioner for Cleveland
	£
Α	202.49
В	236.23
С	269.98
D	303.73
E	371.23
F	438.72
G	506.22
Н	607.46

# Cleveland Fire Authority Precept and Tax

That it be noted that for the year 2024/25 Cleveland Fire Authority have stated the following amounts in precepts issued to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each of the categories of dwelling shown below. This represents a 2.99% increase on their 2023/24 precept.

Band	Redcar and Cleveland - Cleveland Fire Authority
	£
Α	59.64
В	69.58
С	79.52
D	89.46
E	109.34
F	129.22
G	149.10
Н	178.92

# Total Council Tax

That, having calculated the aggregate in each case of the amounts above for the Billing Authority and for any matters determined as special items, and having been advised of the Police & Crime Panel's calculation above and the Fire Authority's calculation above, the Council, in accordance with Section 30(2) of the Local Government Finance Act 1992, hereby set the following amounts as the amounts of council tax for the year 2024/25 for Band D properties shown below:

Area	Basic & Parish	Police	Fire	2024/25 Total	2023/24 Total	Variation
	£	£	£	£	£	
Non-Parished	1,899.72	303.73	89.46	2,292.91	2,187.04	4.84%
Guisborough	1,924.66	303.73	89.46	2,317.85	2,209.31	4.91%
Lockwood	1,956.20	303.73	89.46	2,349.39	2,243.52	4.72%
Loftus	1,993.85	303.73	89.46	2,387.04	2,260.28	5.61%
Saltburn, Marske and New Marske	1,918.90	303.73	89.46	2,312.09	2,205.31	4.84%
Skelton and Brotton	1,928.61	303.73	89.46	2,321.80	2,215.93	4.78%

The table below shows the Council Tax charge across all bandings to be approved:

BILLING AUTHORITY COUNCIL TAX 2024-25 (INCLUDING POLICE & FIRE)									
AREA / TAXBAND	£	B £	£	D £	£	F £	G £	H £	
Non-Parish	1,528.61	1,783.37	2,038.14	2,292.91	2,802.45	3,311.98	3,821.52	4,585.82	
Guisborough	1,545.24	1,802.77	2,060.31	2,317.85	2,832.93	3,348.00	3,863.09	4,635.70	
Lockwood	1,566.26	1,827.30	2,088.34	2,349.39	2,871.48	3,393.56	3,915.65	4,698.78	
Loftus	1,591.36	1,856.58	2,121.81	2,387.04	2,917.50	3,447.94	3,978.40	4,774.08	
Saltburn, Marske & New Marske	1,541.40	1,798.29	2,055.19	2,312.09	2,825.89	3,339.68	3,853.49	4,624.18	
Skelton & Brotton	1,547.87	1,805.84	2,063.82	2,321.80	2,837.76	3,353.71	3,869.67	4,643.60	
	1		1	I	1	ı	I	1	

# **APPENDIX 8a**

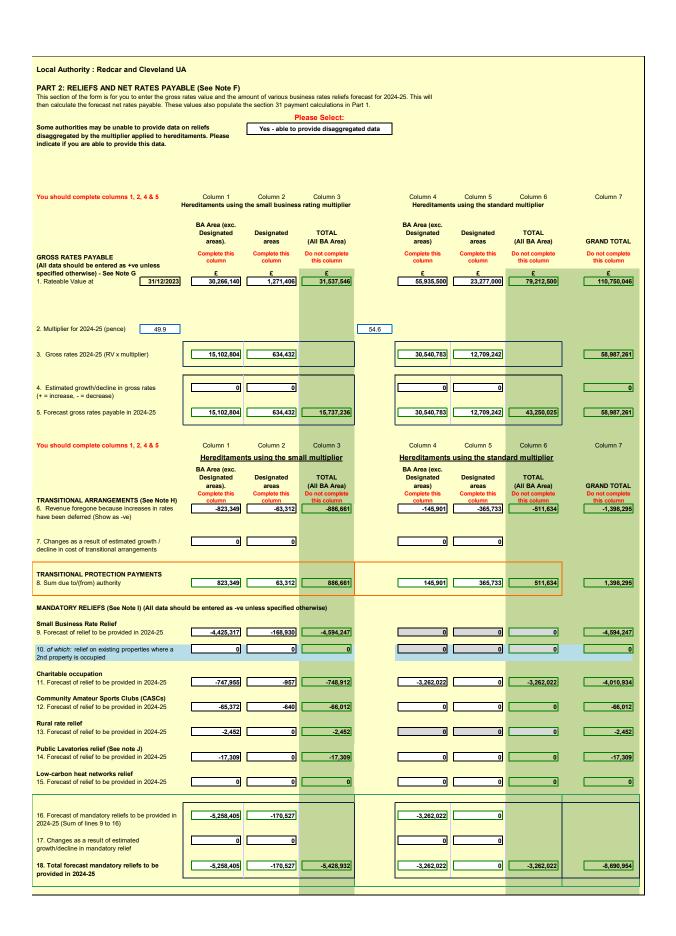
# **BUSINESS RATE POSITION**

	2024/25	2025/26	2026/27	2027/28	2028/29
Government Target	24,682,558	24,965,084	25,464,385	25,973,673	26,493,146
Less Section 31 Grant (Included in Baseline)	2,848,385	2,905,353	1,656,262	1,676,152	1,697,708
Revised Government Target	21,834,173	22,059,731	23,808,123	24,297,520	24,795,439
Confirmed Deficit/Surplus	-1,123,195	806,578	1,520,139	1,338,185	1,174,699
Non-Domestic Rating Income	20,710,978	22,866,309	25,328,262	25,635,705	25,970,138
Section 31 Grant (Included in Baseline)	2,848,385	2,905,353	1,656,262	1,676,152	1,697,708
Section 31 Grant (Multiplier Cap)	7,530,162	8,419,458	9,893,691	10,456,037	10,992,268
Energy Disregard	286,650	292,383	298,231	304,195	311,800
Collectable Rates Income	31,376,175	34,483,503	37,176,446	38,072,090	38,971,914
Top Up Grant	14,516,210	14,797,650	15,093,603	15,395,475	15,703,385
Total Income	45,892,385	49,281,153	52,270,049	53,467,565	54,675,298
Collection Fund - Estimate	60,910	0	0	0	0
Total Business Rates Income	45,953,295	49,281,153	52,270,049	53,467,565	54,675,298

# Appendix 8b

Please e-mail with certification to:	NON-DOMESTIC RAT 2024-25 nndr.statistics@levellin				
AI	I figures must be enter	red in whole £			
If you are content with your	answers please return	this form to DLUHC	as soon as possible		
Select your local authority's name from this list:	Redbridge Redcar and Clevelan Redditch Reigate and Banstea Ribble Valley Richmond upon Thar				
Authority Name E-code Local authority contact name	Redcar and Cleveland E0703 Allison Phillips				
Local authority contact number Local authority e-mail address	01642 444316 allison.phillips@redcar-	-cleveland.gov.uk			
					Ver 1.1
PART 1A: NON-DOMESTIC RATING INCOME This section of the form uses entries from other parts to calculate the foreca 9a, but otherwise it is all calculated. Also please note that Parts 1B and 1C COLLECTABLE RATES (See Note A)		come for the authori		u still need to enter d	
Net amount receivable from rate payers after taking account of transitional adjustments, empty property rate, mandatory and discretionary reliefs and accounting adjustments	43,308,990	Gros	s rates payable in year	58,987,261	Part 2, Line 5
TRANSITIONAL PROTECTION PAYMENTS			Cost of mandatory relief st of discretionary relief	-9,990,412 -2,811,594	Part 2, Line 18 + Part 2, Part 2, Line 35 + Part 2,
2. Sums due to the authority	1,398,295	Cost of tra	nsitional arrangements	-1,398,295	Part 2, Line 8
Sums due from the authority	0	Cost of accountin	g adjustments for losses	0	Part 3, Line 2
COST OF COLLECTION (See Note B)			on collection		
Cost of collection formula	165,081		counting adjustments for ition to appeals provision	-1,477,970	Part 3, Line 3
5. Legal costs	0		Collectable Rates	43,308,990	Part 1, Line 1
Allowance for cost of collection	165,081				
SPECIAL AUTHORITY DEDUCTIONS					
7. City of London Offset: Not applicable for your authority	0				
DISREGARDED AMOUNTS					
Amounts retained in respect of Designated Areas	3,090,132				
Amounts retained in respect of Renewable Energy Schemes     (See Note C)	286,650				
of which:					
9a. sums retained by billing authority	286,650				
9b. sums retained by major precepting authority	0				
10. Amounts retained in respect of Shale Oil and Gas Sites Schemes (See Note D)	0				
NON-DOMESTIC RATING INCOME					
11. Line 1 plus line 2, minus lines 3, 6 to 9 and 10	41,165,422				

PART 1B: PAYMENTS This page is for information only; please do not amend any of the fig	ures				
The page is for information only; please do not amend any or the fig.  The payments to be made, during the course of 2024-25 to:  i) the Secretary of State in accordance with Regulation 4 of		ng (Rates Retention) Re	gulations 2013:		
ii) major precepting authorities in accordance with Regulation 4 of iii) transferred by the billing authority from its Collection Fun	ons 5, 6 and 7; and to be		guiations 2013,		
are set out below	,				
	Column 1 Central	Column 2 Redcar and	Column 3 Tees Valley	Column 4 Cleveland Fire	Column 5 Total
	Government	Cleveland UA	Combined Authority	Authority	
Retained NNDR shares  12. % of non-domestic rating income to be allocated to each	£ 50%	£ 49%	£	£	£
authority in 2024-25					
Non-Domestic Rating Income for 2024-25  13. Non-domestic rating income from rates retention scheme	20,582,711	20,171,057	0	411,654	41,165
14.(less) deductions from central share	0				
15 TOTAL:	20,582,711	20,171,057	0	411,654	41,165
Other Income for 2024-25	20,002,111	20,171,007		411,004	41,100
16. add: cost of collection allowance		165,081 50% of the disregarded	amount for South Tees De	velopment Corporation is o	165 given to Tees Valley
17. add: amounts retained in respect of Designated Areas		2,550,212	539,921		3,090
<ol> <li>add: amounts retained in respect of renewable energy schemes</li> </ol>		286,650	0		286
<ol> <li>add: amounts retained in respect of Shale oil and gas sites schemes</li> </ol>		0	0	0	
20. add: qualifying relief in Designated Areas		0	0	0	
21. add: City of London Offset		0			
22. add: in respect of Port of Bristol hereditament		0			
Estimated Surplus/Deficit on Collection Fund	£	£	£	£	£
<ol> <li>Surplus/Deficit at end of 2023-24 (+ve = surplus, -ve = deficit)</li> </ol>	62,154	60,910	0	1,243	124
TOTAL FOR THE YEAR	£	£	£	£	£
24. Total amount due to authorities	20,644,865	23,233,910	539,921	412,897	44,831
PART 1C: SECTION 31 GRANT (See Note E) This page is for information only; please do not amend any of the fig Estimated sums due from Government via Section 31 grant, to compensat	e authorities for the cost				's
PART 1C: SECTION 31 GRANT (See Note E) This page is for information only; please do not amend any of the fig Estimated sums due from Government via Section 31 grant, to compensat in the 2013 to 2016 and 2022 to 2023 Autumn Statements, 2020 and 2021	e authorities for the cost		ber), 2018 (October) and Column 3	2021 (October) Budget Column 4	s Column 5 Total
PART 1C: SECTION 31 GRANT (See Note E) This page is for information only; please do not amend any of the fig Estimated sums due from Government via Section 31 grant, to compensat in the 2013 to 2016 and 2022 to 2023 Autumn Statements, 2020 and 2021 Small Business Rates Multiplier Adjustment Factor: 1.248	e authorities for the cost	017 (March and Novemb Column 2	ber), 2018 (October) and	2021 (October) Budget	Column 5
PART 1C: SECTION 31 GRANT (See Note E) This page is for information only; please do not amend any of the fig Estimated sums due from Government via Section 31 grant, to compensat in the 2013 to 2016 and 2022 to 2023 Autumn Statements, 2020 and 2021 Small Business Rates Multiplier Adjustment Factor: 1.248 Supplementary Multiplier Adjustment Factor: 1.167  Multiplier Cap  25. Cost of cap on 2014-15, 2015-16 and post-2018-19 and	e authorities for the cost spending reviews, and 2 freezing of 2021-22,	017 (March and Novemb Column 2 Redcar and	ber), 2018 (October) and Column 3 Tees Valley Combined	2021 (October) Budget Column 4 Cleveland Fire	Column 5 Total
PART 1C: SECTION 31 GRANT (See Note E) This page is for information only; please do not amend any of the fig Estimated sums due from Government via Section 31 grant, to compensat in the 2013 to 2016 and 2022 to 2023 Autumn Statements, 2020 and 2021 Small Business Rates Multiplier Adjustment Factor: 1.248 Supplementary Multiplier Adjustment Factor: 1.167 Multiplier Cap	e authorities for the cost spending reviews, and 2 freezing of 2021-22, ss rates multipliers	2017 (March and Novemb Column 2 Redcar and Cleveland UA	ber), 2018 (October) and Column 3 Tees Valley Combined Authority	2021 (October) Budget Column 4 Cleveland Fire Authority	Column 5 Total
PART 1C: SECTION 31 GRANT (See Note E) This page is for information only; please do not amend any of the fig Estimated sums due from Government via Section 31 grant, to compensat in the 2013 to 2016 and 2022 to 2023 Autumn Statements, 2020 and 2021 Small Business Rates Multiplier Adjustment Factor: 1.248 Supplementary Multiplier Adjustment Factor: 1.167 Multiplier Cap  25. Cost of cap on 2014-15, 2015-16 and post-2018-19 and 2022-23, 2023-24 small business rates and standard busine and the 2024-25 small business rates multiplier - Loss of ne 26. Cost of cap on 2014-15, 2015-16 and post-2018-19 and	e authorities for the cost spending reviews, and 2 freezing of 2021-22, ss rates multipliers t rates income freezing of 2021-22,	2017 (March and Novemb Column 2 Redcar and Cleveland UA	ber), 2018 (October) and Column 3 Tees Valley Combined Authority	2021 (October) Budget Column 4 Cleveland Fire Authority	£ 4,322
PART 1C: SECTION 31 GRANT (See Note E) This page is for information only; please do not amend any of the fig Estimated sums due from Government via Section 31 grant, to compensat in the 2013 to 2016 and 2022 to 2023 Autumn Statements, 2020 and 2021 Small Business Rates Multiplier Adjustment Factor: 1.248 Supplementary Multiplier Adjustment Factor: 1.167 Multiplier Cap  25. Cost of cap on 2014-15, 2015-16 and post-2018-19 and 2022-23, 2023-24 small business rates multiplier - Loss of ne 26. Cost of cap on 2014-15, 2015-16 and post-2018-19 and 2022-23, 2023-24 small business rates multiplier - Loss of ne 26. Cost of cap on 2014-15, 2015-16 and post-2018-19 and 2022-23, 2023-24 small business rates multiplier - Lyrating ties and the 2024-25 small business rates multiplier - Uprating ties and the 2024-25 small business rat	e authorities for the cost spending reviews, and 2 freezing of 2021-22, ss rates multipliers t rates income freezing of 2021-22, ss rates multipliers	0017 (March and Novemb Column 2 Redcar and Cleveland UA £ 4,139,799	ber), 2018 (October) and Column 3 Tees Valley Combined Authority £ 108,260	2021 (October) Budget Column 4 Cleveland Fire Authority  £  74,651	£ 4,322
PART 1C: SECTION 31 GRANT (See Note E) This page is for information only; please do not amend any of the fig Estimated sums due from Government via Section 31 grant, to compensat in the 2013 to 2016 and 2022 to 2023 Autumn Statements, 2020 and 2021  Small Business Rates Multiplier Adjustment Factor: 1.248  Supplementary Multiplier Adjustment Factor: 1.167  Multiplier Cap  25. Cost of cap on 2014-15, 2015-16 and post-2018-19 and 2022-23, 2023-24 small business rates and standard busine and the 2024-25 small business rates multiplier - Loss of ne 26. Cost of cap on 2014-15, 2015-16 and post-2018-19 and 2022-23, 2023-24 small business rates and standard busine and the 2024-25 small business rates multiplier - Uprating to Section 31 funded reliefs	e authorities for the cost spending reviews, and 2 freezing of 2021-22, ss rates multipliers t rates income freezing of 2021-22, ss rates multipliers o grants in respect of	017 (March and Novemil Column 2 : Redcar and Cleveland UA £ 4,139,799	ber), 2018 (October) and Column 3 Tees Valley Combined Authority £ 108,260	2021 (October) Budget Column 4 Cleveland Fire Authority  £  74,651	E 4,322
PART 1C: SECTION 31 GRANT (See Note E) This page is for information only; please do not amend any of the fig Estimated sums due from Government via Section 31 grant, to compensat in the 2013 to 2016 and 2022 to 2023 Autumn Statements, 2020 and 2021 Small Business Rates Multiplier Adjustment Factor: 1.248 Supplementary Multiplier Adjustment Factor: 1.167 Multiplier Cap  25. Cost of cap on 2014-15, 2015-16 and post-2018-19 and 2022-23, 2023-24 small business rates multiplier - Loss of ne 26. Cost of cap on 2014-15, 2015-16 and post-2018-19 and 2022-23, 2023-24 small business rates multiplier - Loss of ne 26. Cost of cap on 2014-15, 2015-16 and post-2018-19 and 2022-23, 2023-24 small business rates multiplier - Lyrating ties and the 2024-25 small business rates multiplier - Uprating ties and the 2024-25 small business rat	e authorities for the cost spending reviews, and 2 freezing of 2021-22, ss rates multipliers t rates income freezing of 2021-22, ss rates multipliers o grants in respect of and post-2018-19 and and standard	0017 (March and Novemb Column 2 Redcar and Cleveland UA £ 4,139,799	ber), 2018 (October) and Column 3 Tees Valley Combined Authority £ 108,260	2021 (October) Budget Column 4 Cleveland Fire Authority  £  74,651	£ 4,322
PART 1C: SECTION 31 GRANT (See Note E) This page is for information only; please do not amend any of the fig Estimated sums due from Government via Section 31 grant, to compensat in the 2013 to 2016 and 2022 to 2023 Autumn Statements, 2020 and 2021 Small Business Rates Multiplier Adjustment Factor: 1.248 Supplementary Multiplier Adjustment Factor: 1.167 Multiplier Cap  25. Cost of cap on 2014-15, 2015-16 and post-2018-19 and 2022-23, 2023-24 small business rates multiplier - Loss of ne 26. Cost of cap on 2014-15, 2015-16 and post-2018-19 and 2022-23, 2023-24 small business rates multiplier - Loss of ne 26. Cost of cap on 2014-15, 2015-16 and post-2018-19 and 2022-23, 2023-24 small business rates multiplier - Uprating to Section 31 funded reliefs  27. Total compensation for cost of cap on 2014-15, 2015-16 freezing of 2021-22, 2022-23, 2023-24 small business rates business rates multipliers and the 2024-25 small business rates	e authorities for the cost spending reviews, and 2 freezing of 2021-22, ss rates multipliers t rates income freezing of 2021-22, ss rates multipliers o grants in respect of and post-2018-19 and and standard ates multiplier	017 (March and Novemi Column 2 Redcar and Cleveland UA £ 4,139,799	her), 2018 (October) and Column 3 Tees Valley Combined Authority £ 108,260	2021 (October) Budget Column 4 Cleveland Fire Authority £ 74,651	E 4,322
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2022-23, 2023-24 small business rates and standard busine and the 2024-25 small business rates multiplier - Loss of ne 26. Cost of cap on 2014-15, 2015-16 and post-2018-19 and 2022-23, 2023-24 small business rates and standard busine and the 2024-25 small business rates and standard busine and the 2024-25 small business rates multiplier - Uprating to Section 31 funder reliefs  27. Total compensation for cost of cap on 2014-15, 2015-16 freezing of 2021-22, 2022-23, 2023-24 small business rates business rates multipliers and the 2024-25 small business rates business rates multipliers and the 2024-25 small business rates business rates multipliers and the 2024-25 small business rates for 2024-25 small business rates for 38. Additional compensation for loss of supplementary multipliers and the 2024-25 small business rates rate relief 30. Cost to authorities of maintaining relief on "first" property supporting Small Business Scheme  31. Cost to authorities of providing 100% rural rate relief Supporting Small Business Scheme  31. Cost to authorities of providing relief Designated Areas qualifying relief in 100% business rates retention at 32. Cost to authorities of providing relief As. Cost to authorities of providing relief 33. Cost to authorities of providing relief 34. Cost to authorities of providing relief Freeports relief 35. Cost to authorities of providing relief Freeports relief 36. Cost to authorities of providing relief Investment Zones relief Investment Zones relief	e authorities for the cost spending reviews, and 2 freezing of 2021-22, ss rates multipliers t rates income freezing of 2021-22, ss rates multipliers og rants in respect of and post-2018-19 and and standard attes multiplier	017 (March and Novemic Column 2 Redcar and Cleveland UA £ 4,139,799 4,139,799 6666,506 666,5066,50	Der), 2018 (October) and Column 3 Tees Valley Combined Authority £ 108,260  108,260  108,260  0  0  0  0  0  0  0  0	2021 (October) Budget Column 4 Cleveland Fire Authority  £ 74,651  12,858  87,509  28,278  1,271  0  12  3,024  0  173	Column 5 Total  £ 4,322  675  5,002
PART 1C: SECTION 31 GRANT (See Note E) This page is for information only; please do not amend any of the fig Estimated sums due from Government via Section 31 grant, to compensat in the 2019 to 2016 and 2022 to 2023 Autumn Statements, 2020 and 2021 Small Business Rates Multiplier Adjustment Factor: 1.248 Supplementary Multiplier Adjustment Factor: 1.167 Multiplier Cap  25. Cost of cap on 2014-15, 2015-16 and post-2018-19 and 2022-23, 2023-24 small business rates and standard busine and the 2024-25 small business rates multiplier - Loss of ne 26. Cost of cap on 2014-15, 2015-16 and post-2018-19 and 2022-23, 2023-24 small business rates multiplier - Uprating to Section 31 funded reliefs  27. Total compensation for cost of cap on 2014-15, 2015-16 freezing of 2021-22, 2022-23, 2023-24 small business rates business rates multipliers and the 2024-25 small business rates business rates fullipliers and the 2024-25 small business rates business rates fullipliers and the 2024-25 small business rates business rates fullipliers and the 2024-25 small business rates business rates fullipliers and the 2024-25 small business rates business rates fullipliers and the 2024-25 small business rates business rates fullipliers and the 2024-25 small business rates business rates fullipliers and the 2024-25 small business rates business rates fullipliers and the 2024-25 small business rates business rates fullipliers and the 2024-25 small business rates business rates fullipliers and the 2024-25 small business rates business rates fullipliers and the 2024-25 small business rates business rates fullipliers and the 2024-25 small business rates business rates fullipliers and the 2024-25 small business rates business rates fullipliers and the 2024-25 small business rates business rates fullipliers and the 2024-25 small business rates business rates fullipliers and the 2024-25 small business rates business rates fullipliers and the 2024-25 small business rates business rates fullipliers and the 2024-25 small business rates business rates fu	e authorities for the cost spending reviews, and 2 freezing of 2021-22, ss rates multipliers t rates income freezing of 2021-22, ss rates multipliers og rants in respect of and post-2018-19 and and standard attes multiplier	017 (March and Novembroath Column 2 Redcar and Cleveland UA £ 4,139,799 4,139,799 6666,506 666	Der), 2018 (October) and Column 3 Tees Valley Combined Authority £ 108,260  108,260  0  108,260  0  0  0  0  0  0  0	2021 (October) Budget Column 4 Cleveland Fire Authority  £ 74,651  12,858  87,509  28,278  1,271  0  12  3,024  0  173	Column 5 Total  £ 4,322  675  5,002
PART 1C: SECTION 31 GRANT (See Note E) This page is for information only; please do not amend any of the fig Estimated sums due from Government via Section 31 grant, to compensat in the 2013 to 2016 and 2022 to 2023 Autumn Statements, 2020 and 2021 Small Business Rates Multiplier Adjustment Factor: 1.248 Supplementary Multiplier Adjustment Factor: 1.167 Multiplier Cap  25. Cost of cap on 2014-15, 2015-16 and post-2018-19 and 2022-23, 2023-24 small business rates and standard busine and the 2024-25 small business rates multiplier - Loss of ne 26. Cost of cap on 2014-15, 2015-16 and post-2018-19 and 2022-23, 2023-24 small business rates multiplier - Loss of ne 26. Cost of cap on 2014-15, 2015-16 and post-2018-19 and 2022-23, 2023-24 small business rates multiplier - Uprating to Section 31 funder reliefs  27. Total compensation for cost of cap on 2014-15, 2015-16 freezing of 2021-22, 2022-23, 2023-24 small business rates business rates multipliers and the 2024-25 small business rates business rates factor and the 2024-25 small business rates business Rate Relief 28. Cost of doubling SBRR & threshold changes for 2024-25 28a. Additional compensation for loss of supplementary mul 29. Cost to authorities of maintaining relief on "first" property Rural Rate Relief 30. Cost to authorities of providing relief  Designated Areas qualifying relief in 100% business rates retention at 32. Cost to authorities of providing relief  Designated Areas qualifying relief in 100% business rates retention at 32. Cost to authorities of providing relief  34. Cost to authorities of providing relief  35. Cost to authorities of providing relief  36. Cost to authorities of providing relief  37. Cost to authorities of providing relief  38. Cost to authorities of providing relief  39. Cost to authorities of providing relief  39. Cost to authorities of providing relief	e authorities for the cost spending reviews, and 2 freezing of 2021-22, ss rates multipliers t rates income freezing of 2021-22, ss rates multipliers og rants in respect of and post-2018-19 and and standard attes multiplier	017 (March and Novemic Column 2 Redcar and Cleveland UA £ 4,139,799 4,139,799 6666,506 666,5066,50	Der), 2018 (October) and Column 3 Tees Valley Combined Authority £ 108,260  108,260  108,260  0  0  0  0  0  0  0  0	2021 (October) Budget Column 4 Cleveland Fire Authority  £ 74,651  12,858  87,509  28,278  1,271  0  12  3,024  0  173	Column 5 Total  £ 4,322  675  5,002



UNOCCUPIED PROPERTY (See Note K) (All data s	hould be entered as -ve unless spe	cified otherwise)			
Partially occupied hereditaments  19. Forecast of 'relief' to be provided in 2024-25	0	0	0 0	0	0
Empty premises 20. Forecast of 'relief' to be provided in 2024-25	-475,898 -40,3	-516,236	-362,271 -420,951	-783,222	-1,299,458
21. Forecast of unoccupied property 'relief' to be provided in 2024-25 (Line 19 + line 20)	-475,898	38	-362,271 -420,951		
Changes as a result of estimated growth/decline in unoccupied property 'relief' (+ = decline, - = increase)	0	0	0 0		
23. Total forecast unoccupied property 'relief' to be provided in 2024-25	-475,898	-516,236	-362,271 -420,951	-783,222	-1,299,458
DISCRETIONARY RELIEFS (See Note L) (All data s	should be entered as -ve unless sp	ecified otherwise)			
Charitable occupation 24. Forecast of relief to be provided in 2024-25	-30,751	0 -30,751	-98,144 0	-98,144	-128,895
Non-profit making bodies 25. Forecast of relief to be provided in 2024-25	-49,317	0 -49,317	-52,416 0	-52,416	-101,733
Community Amateur Sports Clubs (CASCs) 26. Forecast of relief to be provided in 2024-25	0	0 0	0 0	0	0
Small rural businesses 27. Forecast of relief to be provided in 2024-25	-2,013	0 -2,013	0 0	0	-2,013
Other ratepayers (refer to guidance for further deta 28. Forecast of relief to be provided in 2024-25	ails) 0	0 0	0 0	0	0
of which:	of which: of which		of which: of which:		
Relief given to Case A hereditaments     Relief given to Case B hereditaments	0	<u>o</u>	0		
31. Relief given to Freeports (See Note M)		0	0		
32. Relief given to Investment Zones (See Note M)	0	0	0 0		
Г					
33. Forecast of discretionary relief to be provided in 2024-25 (Sum of lines 23 to 28)	-82,081	0	-150,560 0		
34. Changes as a result of estimated growth/decline in discretionary relief (+ = decline, - = increase)	0	0	0 0		
35. Total forecast discretionary relief to be provided in 2024-25	-82,081	-82,081	-150,560 0	-150,560	-232,641
DISCRETIONARY RELIEFS FUNDED THROUGH SE	ECTION 31 GRANT(See Note N) (All	data should be enter	ed as -ve unless specified otherwise)		
Supporting Small Business Scheme 36. Forecast of relief to be provided in 2024-25	-302,436 -29,6	-332,053	0 0	0	-332,053
Local newspaper relief 37. Forecast of relief to be provided in 2024-25	0	0 0	0 0	0	0
Retail, Hospitality and Leisure relief 38. Forecast of relief to be provided in 2024-25	-1,593,469 -9,1	-1,602,634	-644,266 0	-644,266	-2,246,900
39. Forecast of discretionary reliefs funded through S31 grant to be provided in 2024-25 (Sum of lines 37 to 39)	-1,895,905 -38,7	32	-644,266 0		
40. Changes as a result of estimated growth/decline in Section 31 discretionary relief (+ = decline, - = increase)	0	0	0 0		
41. Total forecast of discretionary reliefs funded through S31 grant to be provided in 2024-25	-1,895,905 -38,7	-1,934,687	-644,266 0	-644,266	-2,578,953
NET RATES PAYABLE					
ACT RATES PAYABLE  42. Forecast of net rates payable by rate payers after taking account of transitional adjustments, unoccupied property relief, mandatory and discretionary reliefs	£ 321,4		£ £ 25,975,763 11,922,558	£ 37,898,321	£ 44,786,960

# Local Authority : Redcar and Cleveland UA

# PART 3: COLLECTABLE RATES AND DISREGARDED AMOUNTS

Enter accounting adjustments in this section, which calculations will deduct from the net rates calculated from entries in Part 2. You must break down estimated bad debts and repayments by hereditaments receiving the small and standard mutliplier, but adjustments from line 5 onwards should reflect the total of both types of hereditament.								
You should complete columns 1 and 2	Column 1  Enter data for	Column 2 all hereditaments in the	Column 3 hese columns					
	BA Area (exc. Designated areas)	Designated Areas	TOTAL (All BA Area)					
	Complete this column	Complete this column	Do not complete this column					
NET RATES PAYABLE  1. Sum payable by rate payers after taking account of transitional adjustments, empty property rate, mandatory and discretionary reliefs	£ 32,542,929	£ 12,244,031	£ 44,786,960					
(LESS) LOSSES (Data should be entered as -ve) 2. Estimated bad debts in respect of 2024-25 rates payable	0	0	0					
3. Estimated repayments in respect of 2024-25 rates payable	-1,073,917	-404,053	-1,477,970					
COLLECTABLE RATES 4. Net Rates payable less losses	31,469,012	11,839,978	43,308,990					
	Column 1 BA Area (exc. Designated areas)	Column 2  Designated  Areas	Column 3  TOTAL (All BA Area)					
	Complete this column	Complete 'Part 3 DA summary' to fill this column	Do not complete this column					
DISREGARDED AMOUNTS (Data should be entered as 5. Renewable Energy (see Note B)		DA summary' to	•					
•	; +ve)	DA summary' to fill this column	this column					
5. Renewable Energy (see Note B)	286,650	DA summary' to fill this column	286,650					
<ul><li>5. Renewable Energy (see Note B)</li><li>6. Shale oil and gas sites scheme (see Note C)</li></ul>	286,650	DA summary' to fill this column	286,650					
<ul><li>5. Renewable Energy (see Note B)</li><li>6. Shale oil and gas sites scheme (see Note C)</li><li>7. Transitional Protection Payment</li></ul>	286,650	DA summary' to fill this column  0  429,045	286,650					
<ul> <li>5. Renewable Energy (see Note B)</li> <li>6. Shale oil and gas sites scheme (see Note C)</li> <li>7. Transitional Protection Payment</li> <li>8. Baseline</li> </ul> DISREGARDED AMOUNTS	286,650	0 429,045 9,178,891	286,650 0					
<ul> <li>5. Renewable Energy (see Note B)</li> <li>6. Shale oil and gas sites scheme (see Note C)</li> <li>7. Transitional Protection Payment</li> <li>8. Baseline</li> <li>DISREGARDED AMOUNTS</li> <li>9. Total Disregarded Amounts</li> </ul>	286,650	0 429,045 9,178,891	286,650 0					
<ul> <li>5. Renewable Energy (see Note B)</li> <li>6. Shale oil and gas sites scheme (see Note C)</li> <li>7. Transitional Protection Payment</li> <li>8. Baseline</li> <li>DISREGARDED AMOUNTS</li> <li>9. Total Disregarded Amounts</li> <li>DESIGNATED AREAS IN 100% BRR AUTHORITIES</li> </ul>	286,650 0	DA summary' to fill this column  0  429,045  9,178,891  3,090,132	286,650 0					
<ol> <li>Renewable Energy (see Note B)</li> <li>Shale oil and gas sites scheme (see Note C)</li> <li>Transitional Protection Payment</li> <li>Baseline</li> <li>DISREGARDED AMOUNTS</li> <li>Total Disregarded Amounts</li> <li>DESIGNATED AREAS IN 100% BRR AUTHORITIES</li> <li>Designated Areas Qualifying Relief: Not applicable</li> </ol>	286,650 0	DA summary' to fill this column  0  429,045  9,178,891  3,090,132	286,650 0					
5. Renewable Energy (see Note B) 6. Shale oil and gas sites scheme (see Note C) 7. Transitional Protection Payment 8. Baseline  DISREGARDED AMOUNTS 9. Total Disregarded Amounts  DESIGNATED AREAS IN 100% BRR AUTHORITIES 10. Designated Areas Qualifying Relief: Not applicable  DEDUCTIONS FROM CENTRAL SHARE	286,650 0	0 0 429,045 9,178,891	286,650 0 3,090,132					

		COLLECTABL	LE RATES			Di	SREGARDED AMOUNTS			DESIGNATED A	REAS RELIEF
Total Designated Area value	12,244,031	0	-404,053	11,839,978	0	0	429,045	9,178,891	3,090,132	0	
All figures must be entered in whole £	NET RATES PAYABLE	LO:	SSES 3	4	5	6	DISREGARDED AMOUNTS	8	9	A	В
Designated Area	Sum payable by rate payers after taking account of transitional adjustments, empty property rate, mandatory and discretionary reliefs	Estimated bad debts in respect of 2024-25 rates payable	Estimated repayments in respect of 2024-25 rates payable	Net Rates payable less losses	Renewable Energy	Shale oil and gas sites scheme	Transitional Protection Payment	Baseline	Total Disregarded Amounts	Relief Given to Case A Hereditaments	Compensation D
	Enter as +ve figure	Enter as	s -ve figure	formula	Enter as +ve figure	Enter as +ve figure	Enter as either a +ve or -ve figure consistent with the calculation in Part 2 Line 9	Pre-filled entry	formula	Enter as +ve figure	formula
Tees Valley	2,078,895		-68,604					0	2,010,291	0	
South Tees Development Corporation	10,165,136		-335,449	9,829,687			429,045	9,178,891	1,079,841	4	4

Local Authority : Redcar and Cleveland UA					
PART 4: ESTIMATED COLLECTION FUND BALANCE This section estimates the collection fund closing balance for the current year (not the force details. Note that you can edit the blue-bordered cells, but you will be asked to provide a co					
OPENING BALANCE  1. Opening Balance (From Collection Fund Statement)		£	£ -4,602,105		
BUSINESS RATES CREDITS AND CHARGES 2. Business rates credited and charged to the Collection Fund in 2023-24 (enter as +ve)		40,380,038			
3. Sums written off in excess of the allowance for non-collection (enter as -ve)		0			
4. Changes to the allowance for non-collection		-19,054			
5. Amounts charged against the provision for alteration of lists and appeals following RV list	changes (enter as +ve)	250,338			
6. Changes to the provision for alteration of lists and appeals		-1,289,862			
7. Total business rates credits and charges (Total lines 2 to 6)			39,321,460		
OTHER RATES RETENTION SCHEME CREDITS (enter as +ve) 8. Transitional protection payments received, or to be received in 2023-24		3,782,362			
9. Transfers/payments to the Collection Fund for end-year reconciliations		0			
10. Transfers/payments into the Collection Fund in 2023-24 in respect of a previous year's d	leficit	3,029,610			
11. Total Other Credits (Total lines 8 to 10)			6,811,972		
OTHER RATES RETENTION SCHEME CHARGES (enter as -ve) 12. Transitional protection payments made, or to be made, in 2023-24		0			
13. Payments made, or to be made, to the Secretary of State in respect of the central share in 2023-24		-19,476,039			
14. Payments made, or to be made to, major precepting authorities in respect of business rates income 2023-24		-389,521			
15. Transfers made, or to be made, to the billing authority's General Fund in respect of busi $24$	iness rates income in 2023-	-19,086,519			
<ol> <li>Transfers made, or to be made, to the billing authority's General Fund; and payments m precepting authority in respect of disregarded amounts in 2023-24</li> </ol>	nade, or to be made, to a	-2,291,221			
17. Transfers/payments from the Collection Fund for end-year reconciliations		-163,720			
18. Transfers/payments made from the Collection Fund in 2023-24 in respect of a previous y	year's surplus	0			
19. Total Other Charges (Total lines 12 to 18)			-41,407,020		
ESTIMATED SURPLUS/(DEFICIT) ON COLLECTION FUND IN RESPECT OF FINANCIAL	YEAR 2023-24 - Surplus (p	ositive), Deficit (Negative)			
20. Opening balance plus total credits, less total charges (Total lines 1, 7, 11,19)			£ 124,307		
APPORTIONMENT OF ESTIMATED SURPLUS / DEFICIT (See Note N)					
	Column 1 Central Government	Column 2 Redcar and Cleveland UA	Column 3	Column 4 Cleveland Fire Authority	Column 5 Total
21. % for distribution of prior year surplus/deficit (i.e. 2022-23)	50%	49%	0%	1%	100%
22. Total prior year surplus (+)/deficit (-)	-786,248	-770,523	0	-15,725	-1,572,495
23. % for distribution of in-year surplus/deficit (i.e. 2023-24)	50%	49%	0%	1%	100%
24. In year surplus (+)/deficit (-)	848,401	831,433	0	16,968	1,696,802
25. Total (total lines 22 and 24)	62,154	60,910	0	1,243	124,307

Business Rates Accounts		2023/24	2022/23
		£000's	£000's
(Surplus)/Deficit Carried Forward 1st April		4,602	13,169
<u>Income</u>			
Business Rates Receivable	-	40,380	- 32,134
Refunds Written Off Against Appeals Provision	-	250	- 3,054
Contriburion From Appeals Provision			- 1,073
Transistional Protection	-	3,782	-
Appropriation of Previous Years Defict - Central Government	-	1,515	- 4,829
Appropriation of Previous Years Defict -Redcar and Cleveland	-	1,485	- 4,732
Appropriation of Previous Years Defict - Cleveland Fire Authority	-	30	- 97
<u>Expenditure</u>			
Precept Share - Central Government		19,476	17,450
Precept Share - Redcar and Cleveland		19,086	17,101
Precept Share - Cleveland Fire Authority		390	349
Transitional Surcharge			241
Contribution to Appeals Provision		1,290	-
Contributions to Bad Debt Provisiom		19	39
Cost Of Collection		164	160
Disregarded Amounts		2,291	2,012
Estimated (Surplus)/Deficit	_	124	4,602

Apportionment of Surplus/Deficit:	2023/24	2022/23
	£000's	£000's
Central Government	- 62	2,301
Redcar and Cleveland Borough Council	- 61	2,255
Cleveland Fire Authority	- 1	46
Total	- 124	4,602

# Appendix 9 – Capital Investments Programme

	Revised	Revised	Revised	Revised	Revised	Revised		Сар	Prudential	Capital Grants / Contributions /		Total
Scheme	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	Total Budget	Receipts	Borrowing	Loan Repayment	DRF	Funding
Town Scape Investment												
Public Realm	131,900	0	0	0	0	0	131,900	0	-131,400		0	-131,900
Redcar Central Station	1,407,000	7,020,200	0	0	0	0	8,427,200	0	0	-8,427,200	0	-8,427,200
East Cleveland Town Centre Revival	25,650	0	0	0	0	0	25,650	0	-11,350	-14,300	0	-25,650
Saltburn Town Centre Revival	610,300	576,000	0	0	0	0	1,186,300	0	0	-1,186,300	0	-1,186,300
Loftus Future High Street	4,497,250	3,048,900	0	0	0	0	7,546,150	0	-220,000	-7,311,750	-14,400	-7,546,150
Redcar Town Deal	4,754,250	12,755,250	2,477,650	0	0	0	19,987,150	0	0	,,	0	-19,987,150
LUF Connecting People and Place	573,850	, ,	5,743,750	0	0	0	19,727,000	0	0	-, ,	0	-19,727,000
LUF Eston	731,800	6,406,250	8,565,800	0	0	0	15,703,850	0	0	-,,	0	-15,703,850
Levelling Up Partnership	8,763,250	4,613,750	0	0	0	0	13,377,000	0	0	-,- ,	0	-13,377,000
Boroughwide High Street Support	18,950	0	0	0	0	0	10,000	0	0	-,	0	-18,950
Parks & Play Equipment	73,500	200,000	100,000	100,000	100,000	100,000	673,500	0	-673,500	0	0	-673,500
Levelling Up Parks Improvement	61,700	0	0	0	0	0	61,700	0	0	-61,700	0	-61,700
Kingsley Field	28,000	27,350	0	0	0	0	55,350	0	0	-55,350	0	-55,350
Skinningrove Coastal Protection	0	56,800	0	0	0	0	56,800	0	0	-56,800	0	-56,800
SUB-TOTAL EXPENDITURE	21,677,400	48,113,900	16,887,200	100,000	100,000	100,000	86,978,500	0	-1,036,250	-85,927,850	-14,400	-86,978,500
Visitor Attractions & Amenities												
Welcome to Redcar & Cleveland Grants	3,000	0	0	0	0	0	3,000	0	0	-3,000	0	-3,000
Cleveland Ironstone Mining Museum	194,750	0	0	0	0	0	194,750	0	0	- ,	0	-194,750
Regent Cinema Development	7,000	0	0	0	0	0	7,000	0	0	-7,000	0	-7,000
Guisborough Town Hall Gateway Project	459,400	153,150	0	0	0	0	612,550	0	0	-612,550	0	-612,550
Eston Sports Village	2,863,300	6,422,250	9,156,800	0	0	0	18,442,350	0	-11,543,600	-6,898,750	0	-18,442,350
Kirkleatham Future Development	0	228,250	0	0	0	0	228,250	0	0	-228,250	0	-228,250
SUB-TOTAL EXPENDITURE	3,527,450	6,803,650	9,156,800	0	0	0	19,487,900	0	-11,543,600	-7,944,300	0	-19,487,900
Business Infrastructure	T		1	Т			1	Г				
Coatham Leisure - Phase 1	1,136,600	0	0	0	0	0	1,136,600	0	0	,,	0	-1,136,600
Industrial Estates Programme	303,450	3,502,950	0	0	0	0	3,806,400	0	0	-,,	0	-3,806,400
SUB-TOTAL EXPENDITURE	1,440,050	3,502,950	0	0	0	0	4,943,000	0	0	-4,943,000	0	-4,943,000
Transport Infrastructure												
Highways Block Allocation - City Regional Sustainable												
Transport Settlement Allocation	3,460,300	3,311,850	3,419,400	3,419,400	3,419,400	3,419,400	20,449,750	0	0	-20,449,750	0	-20,449,750
Environmental Assets	633,500	2,207,500	2,320,000	1,832,650	0	0	6,993,650	0	-6,561,650		0	-6,993,650
Eston to South Bank Cycleway	371,550	0	0	0	0	0	371,550	0	0	-371,550	0	-371,550
Swans Corner & Flatts Lane Traffic Improvements	38,750	0	0	0	0	0	00,.00	0	-38,750		0	-38,750
SUB-TOTAL EXPENDITURE	4,504,100	5,519,350	5,739,400	5,252,050	3,419,400	3,419,400	27,853,700	0	-6,600,400	-21,253,300	0	-27,853,700

	Revised	Revised	Revised	Revised	Revised	Revised		Сар	Prudential	Capital Grants / Contributions /		Total
Scheme	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	Total Budget	Receipts	Borrowing	Loan Repayment	DRF	Funding
Housing				•		•	•				•	•
Local Authority Housing Fund	702,000	0	0	0	0	0	702,000	0	0	-702,000	0	-702,000
SUB-TOTAL EXPENDITURE	702,000	0	0	0	0	0	702,000	0	0	-702,000	0	-702,000
Supported Housing		•									·	
CSDP Adaptations	121,000	140,000	140,000	140,000	140,000	140,000	821,000	0	0	-821,000	0	-821,000
Aids & Adaptations	600,000	600,000	500,000	300,000	300,000	300,000	2,600,000	0	0	-2,600,000	0	-2,600,000
Intermediate Care Centre	7,450	0	0	0	0	0	7,450	0	0	-7,450	0	-7,450
Disabled Facilities Grant	1,977,000	1,650,000	1,650,000	1,650,000	1,650,000	1,650,000	10,227,000	0	0	-10,227,000	0	-10,227,000
SUB-TOTAL EXPENDITURE	2,705,450	2,390,000	2,290,000	2,090,000	2,090,000	2,090,000	13,655,450	0	0	-13,655,450	0	-13,655,450
Community Capacity		•										
Grassroots Sport	50,000	450,000	0	0	0	0	500,000	0	-500,000	0	0	-500,000
Investment in Leisure Centres	425,800	18,350	0	0	515,000	0	959,150	0	-959,150	0	0	-959,150
SUB-TOTAL EXPENDITURE	475,800	468,350	0	0	515,000	0	1,459,150	0	-1,459,150	0	0	-1,459,150
Recycling & Waste Initiatives												
Recycling Initiatives	150,450	195,000	0	0	0	0	345,450	0	-345,450	0	0	-345,450
Purchase of Refuse Bins	100,000	100,000	100,000	100,000	100,000	100,000	600,000	0	-600,000	0	0	-600,000
Procurement of Waste Facility	22,700	0	0	0	0	0	22,700	0	-22,700	0	0	-22,700
Waste Management Infrastructure	0	350,000	0	0	0	0	350,000	0	-350,000	0	0	-350,000
SUB-TOTAL EXPENDITURE	273,150	645,000	100,000	100,000	100,000	100,000	1,318,150	0	-1,318,150	0	0	-1,318,150
Education				·							•	
School Estate Investment	2,166,600	4,654,100	150,000	100,000	100,000	100,000	7,270,700	0	0	-7,270,700	0	-7,270,700
Devolved Formula Capital at LEA Level	69,650	64,500	64,500	64,500	64,500	64,500	392,150	0	0	-392,150	0	-392,150
Kirkleatham School Expansion	418,200	0	0	0	0	0	418,200	0	0	-418,200	0	-418,200
A Special Free School for the Tees Valley in												
Grangetown	0	245,000	0	0	0	0	245,000	0	0	-241,500	-3,500	-245,000
The Ridings - Renovation	432,450	0	0	0	0	0	432,450	0	-432,450	0	0	-432,450
SUB-TOTAL EXPENDITURE	3,086,900	4,963,600	214,500	164,500	164,500	164,500	8,758,500	0	-432,450	-8,322,550	-3,500	-8,758,500
Council Investments												
Business Premises Improvements	24,000	376,000	150,000	150,000	150,000	150,000	1,000,000	0	-1,000,000	0	0	-1,000,000
Purchase of Vehicles (Fleet Replacement)	2,633,500	3,028,250	2,000,000	2,000,000	2,000,000	2,000,000	13,661,750	-1,500,000	-12,161,750	0	0	-13,661,750
Climate Strategy	758,100	422,250	200,000	200,000	200,000	200,000	1,980,350	0	-1,341,050	-639,300	0	-1,980,350
Tree Safety Strategy	0	250,000	0	0	0	0	250,000	0	-250,000	0	0	-250,000
Information Technology Improvement Projects	1,368,750	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	6,368,750	0	-6,368,750	0	0	-6,368,750
PFI Lifecycle Costs	495,450	753,750	864,150	896,150	481,400	432,700	3,923,600	0	-3,923,600	0	0	-3,923,600
Changing Places	444,600	0	0	0		0	444,600	0	0	-444,600	0	-444,600
Asset Management - Capitalised Repairs	1,030,400	524,250	500,000	500,000	500,000	500,000	3,554,650	0	-3,554,650	0	0	-3,554,650
SUB-TOTAL EXPENDITURE	6,754,800	6,354,500	4,714,150	4,746,150	4,331,400	4,282,700	31,183,700	-1,500,000	-28,599,800	-1,083,900	0	-31,183,700
TOTAL EXPENDITURE	45,147,100	78,761,300	39,102,050	12,452,700	10,720,300	10,156,600	196,340,050	-1,500,000	-50,989,800	-143,832,350	-17,900	-196,340,050

# REDCAR & CLEVELAND BOROUGH COUNCIL CAPITAL AND INVESTMENT STRATEGY REPORT 2024/25

#### INTRODUCTION

The Capital Strategy provides a high-level overview of how capital expenditure, capital financing and treasury management underpin the provision of local services in Redcar & Cleveland. The Strategy also provides an overview of how any associated risk is managed and the implications for future financial sustainability.

Decisions made on capital and treasury management will have financial consequences for the Council for many years in the future. They are therefore subject to both a national regulatory framework and to a local policy framework, summarised in this report.

The areas covered in the strategy are as follows:

- Capital expenditure.
- Borrowing (including comparison with capital financing requirement and liability benchmark).
- Private Finance Initiatives (PFI) and leasing liabilities.
- Minimum revenue provision.
- Investments (treasury).
- Investments (service and commercial).
- Guarantees and loan commitments.
- Knowledge and skills.

# CAPITAL EXPENDITURE AND FINANCING

Capital expenditure is incurred where the Council spends money on non-current assets such as:

- property,
- plant,
- equipment,
- vehicles,
- infrastructure,
- intangible assets,
- loans to third parties, and
- shareholdings.

These assets will be used (or will exist) for more than one year. In local government, capital expenditure also includes spending on assets owned by other organisations; and loans and grants to other bodies enabling them to buy assets.

The Council applies a de-minimus level for the recognition of expenditure on the acquisition, creation, or enhancement of capital assets.

The Council has an approved six-year Capital Investment Programme covering the medium-term until financial year 2028/29. An extract of this is summarised in the table below:

Table 1: Prudential Indicator: Estimates of Capital Expenditure and Financing

General Fund Services	
Capital Investments	
Total	
Capital Receipts	
Prudential Borrowing	
Direct Revenue Financing	
Grants	
Total	

	2022/23
	Actual *
	£m
	36.289
	0.000
	36.289
-	0.655
-	6.662
-	0.103
-	29.265
-	36.685

	2023/24	2024/25	2025/26	2026/27	Total
	Forecast	Budget	Budget	Budget	Budget 2023-27
	£m	£m	£m	£m	£m
	45.147	78.761	39.102	12.453	175.463
	0.000	0.000	0.000	0.000	0.000
	45.147	78.761	39.102	12.453	175.463
-	0.250	- 0.250	- 0.250	- 0.250	-1.000
-	7.374	- 11.917	- 16.141	- 6.529	-41.961
-	0.014	- 0.003	-	-	-0.017
Ē	37.509	- 66.591	- 22.711	- 5.674	-132.485
Ŀ	45.147	- 78.761	- 39.102	- 12.453	-175.463

<sup>\*2022/23</sup> figures shown for information only and are not included in the Total Budget.

Capital expenditure for future years may increase due to updates to the Capital Investment Programme and a change in the accounting policy for leases and the Private Finance Initiative (IFRS16) which will impact in 2024/25 (which will result in additional expenditure being capitalised as the associated assets and liabilities are brought on balance sheet). The impact of IFRS16 is yet to be quantified but it is assumed that the change will not be material.

All capital expenditure will be financed from external sources (government grants and other contributions), the Council's own resources (revenue contributions, reserves, and capital receipts) or debt (borrowing, leasing, and Private Finance Initiatives).

Debt is a temporary source of finance which must ultimately be repaid or re-financed, and this repayment is mainly funded over time by setting aside revenue expenditure known as the Minimum Revenue Provision (MRP). Alternatively, proceeds from selling capital assets (known as capital receipts) may be used to replace debt finance. The Council however only uses capital receipts to finance new debt. The Council's full MRP statement is set out in APPENDIX D, and the planned level of MRP charged to the Council's Revenue Budget and the projected use of capital receipts are summarised as follows:

Table 2: Replacement of prior years' debt finance

	2022-23	2023-24	2024-25	2025-26	2026-27
	Actual	Forecast	Budget	Budget	Budget
	£m	£m	£m	£m	£m
Capital resources	0	0	0	0	0
Revenue resources (MRP)	5.886	5.254	5.726	6.589	7.253
TOTAL	5.886	5.254	5.726	6.589	7.253

A key objective of the Capital Investment Programme is to boost economic growth across the Borough. The Programme has close synergies to the strategic objectives of the Tees Valley Combined Authority and the South Tees Development Corporation.

The Capital Investment Programme is managed on a rolling medium-term basis. There are key elements to the Programme that were agreed by Council, which contained an on-going rolling programme of investments in the Council's infrastructure alongside a range of one-off investments to stimulate sustainable growth.

The key elements of the Capital Investment Programme include:

 Significant investment in our towns will take place, including through the Redcar Town Fund, Levelling Up Fund for Connecting People and Places and Eston, Levelling Up Partnership and Loftus Future High Streets Fund.

- Our cultural and visitor offer will be improved through schemes like Guisborough town hall and Eston Sports Village.
- Investment is also planned to support business growth, with our industrial estates programme creating the infrastructure needed.
- Further investment in our school estate is planned, expanding existing school provision, and creating new provision, to meet the educational needs of our young people.
- The infrastructure requirements for service delivery including upgrading our IT, assets and fleet are provided for.
- On-going investment is also planned in the borough's transport infrastructure, including the road network and repair and maintenance of highways assets.
- In meeting residents' needs there is on-going investment in disabled facilities and adaptations to allow people to live more independently in their own homes.
- On-going investment in the planned maintenance of our buildings includes provision to make them more energy efficient as we undertake these works.

The Council is required to measure the cumulative amount of debt finance through an indicator known as the Capital Financing Requirement (CFR). This is revised on an annual basis when new debt-financed capital expenditure is incurred; and reduces with annual contributions from MRP (which are funded by the Council's revenue budget) and capital receipts. The CFR is expected to increase during 2024/25 to reflect the Council's capital plans. Based on the Capital Investment Programme for expenditure and financing, the Council's estimated CFR is as follows:

Table 3: Prudential Indicator: Estimates of Capital Financing Requirement

	2022-23	2023-24	2024-25	2025-26	2026-27
	Actual	Forecast	Budget	Budget	Budget
	£m	£m	£m	£m	£m
CFR - General Fund	207.192	210.340	217.627	228.323	228.796
CFR - PFI/leases	59.073	58.044	56.949	55.804	54.607
Total CFR for Year	266.265	268.385	274.575	284.127	283.403
Net Movement in CFR	0.578	2.120	6.191	9.552	-0.724
Represented By:					
Borrowing Requirement	6.662	7.374	11.917	16.141	6.528
MRP	-4.319	-4.226	-4.631	-5.444	-6.056
MRP - PFI/Leases	-1.567	-1.029	-1.095	-1.145	-1.197
Capital Receipts - Loans & MRP	-0.198	0.000	0.000	0.000	0.000
Total	0.578	2.120	6.191	9.552	-0.724

In accordance with best practice the Council does not earmark borrowing to specific items or types of expenditure. The Council manages its overall borrowings and investments in accordance with its approved Annual Treasury Management Strategy (APPENDIX B).

For the purposes of day-to-day cash management, no distinction is made between revenue and capital cash. External borrowing arises as a consequence of all financial transactions of the Council as a whole and not simply those arising from capital spending. In contrast the CFR indicator reflects the Council's underlying need to borrow to fund capital expenditure.

#### Governance

The ten distinct clusters of the Capital Investment Programme are monitored by the Programme Management Group.

This group ensures that once the supporting strategy for the Capital Investment Programme has been agreed by the Executive Management Team, Cabinet and Council, a fit for purpose business case is produced and delivered accordingly for individual projects.

The Capital Investment Programme is made up of a series of theme-based projects which meet the key criteria of the investment strategy of the Council and have been scrutinised using an outline or full business case. For capital projects which exceed £0.250 million, a full business case will be Page 91

required to be completed before a project moves into its procurement phase. Project investments which have a variation in excess of £0.250 million of the original estimated value of the cost of the project will require further approval by the Cabinet to proceed.

The Business Case process is structured around the Treasury Green Book Model which uses 5 types of tests:

- Strategic case.
- Economic case.
- Finance case.
- Management case.
- Commercial case.

On a quarterly basis, Cabinet will receive a report which sets out the Council's Capital Investment Programme, an update on the progress during the year and variations to the programme.

As part of a Corporate Peer Challenge, one of the findings was that the Council is recommended to further embed its approach to developing the pipeline of capital schemes, to ensure that all additions are evidence-based, and fully appraised of the debt-financing and subsequent operational running costs. To address this recommendation, the Council will develop an economic statement which will help to ensure that any economic project added to the Council's capital pipeline will be evidence-led with investment decisions made on clear criteria. The criteria will ensure that capital projects align to the Corporate Plan Objectives such as carbon reduction, digitisation, and more efficient use of assets.

# **Asset Management**

To ensure that the Council's capital assets continue to be of long-term use, it is important that the Council has a robust Asset Management Strategy in place. This is reviewed regularly by the Asset Strategy Group. The Strategy's key objectives are:

- To take a place-based approach to asset management, creating complementary multi-use public facilities within neighbourhoods.
- To work with key partners, the local community, and the voluntary and community sector to generate social value by exploring opportunities for co-location or community asset transfer.
- To regenerate and positively shape places through an intelligent approach to the acquisition, consolidation, disposal and development of land and buildings.
- To reduce carbon emissions from the Council's asset portfolio, supporting the aspiration to become a carbon neutral borough by 2030.
- To facilitate modern, flexible ways of working by maximising the opportunities for digital working across the Council's estate.
- To reduce the costs of the Council's estate through a rationalisation of the overall number of land and buildings.
- To act commercially developing further income streams which help to offset the cost of operating the Council's estate.
- To ensure that the Council's assets are well maintained reducing the costs associated with any unplanned repair or maintenance work.

The Cabinet member for Corporate Resources has the overall responsibility for the Council's land and property assets. As the Corporate Landlord, the Managing Director is the owner of the Asset Strategy. The Corporate Landlord has the responsibility to ensure that a corporate approach is adopted in the management of the Council's land and property assets ensuring that their use is maximised, their operational costs are minimised and that they provide value for money in the delivery of services.

# **Asset Disposals**

When a capital asset is no longer needed, the Council will seek to dispose of the asset for capital receipts. These capital receipts can be utilised as follows:

- To fund capital expenditure.
- To repay the principal of debt held by the Council.

Repayment of capital grants, loans, and investments by other organisations to the Council, also generate capital receipts. The capital receipts generated and forecast over the medium term are as follows:

Table 4 – Capital Receipts

	2022-23	2022-23 2023-24		2025-26	2026-27
	Actual	Forecast	Budget	Budget	Budget
	£m	£m	£m	£m	£m
Asset Sales	- 0.259	0.250	- 1.500	- 1.000	- 0.250
Sale of Shares	- 0.298				
Loans Repaid	- 0.199	- 0.205	- 0.496	- 0.500	- 0.365
TOTAL	- 0.755	0.045	- 1.996	- 1.500	- 0.615

The Council's policy for the utilisation of capital receipts is to primarily fund the purchase of short-life assets within the Capital Investment Programme.

# TREASURY MANAGEMENT

The Council defines the policies and objectives of its treasury management activities as follows:

- 1. Treasury management is the management of the Council's cash flows, borrowing and investments, and the associated risks.
- The successful identification, monitoring and control of risk will be the prime criteria by which
  the effectiveness of the treasury management activities will be measured. Accordingly, the
  analysis and reporting of treasury management activities will focus on their risk implications for
  the Council and any financial instruments entered into to manage these risks.
- Effective treasury management will provide support towards the achievement of the business
  and service objectives of the Council expressed in the Corporate Plan. The Council is
  committed to the principles of achieving value for money in treasury management and to
  employing suitable performance management techniques within the context of effective risk
  management.

The Council has also set out the policies and monitoring arrangements for borrowing and investments.

Due to decisions taken in the past, the Council has debt of £202.786 million (excluding PFI and leases) on the 31<sup>st</sup> December 2023 at an average interest rate of 4.31%

Investments held for service purposes or for commercial profit are considered in APPENDIX C - Investment Strategy.

# **Borrowing Strategy**

The Council's main objective when borrowing money is to achieve a low but relatively certain cost of finance while retaining flexibility should plans change in the future. These objectives are often conflicting, and the Council therefore seeks to strike a balance between cheaper short-term loans and long-term fixed rate loans where the future cost is known but higher.

The Council does not borrow to invest for the primary purpose of financial return and therefore retains full access to the Public Works Loan Board.

Projected levels of the Council's total outstanding debt (which comprises borrowing and PFI/ lease liabilities) are shown below, compared with the Capital Financing Requirement (see Table 3 - Prudential Indicator: Estimates of Capital Financing Requirement). This is monitored with long-term projections for input into the liability benchmark.

<u>Table 5 – Prudential Indicator – Gross Debt and the Capital Financing Requirement</u>

	2022-23	2023-24	2024-25	2025-26	2026-27
	Actual	Forecast	Budget	Budget	Budget
	£m	£m	£m	£m	£m
Debt - Capital Programme	215.183	209.443	216.729	227.426	227.899
Debt - PFI's	44.886	42.363	39.856	37.192	34.283
Total	260.069	251.806	256.585	264.618	262.182
Capital Financing Requirement	266.265	268.385	274.575	284.127	283.403
Internal Borrowing	- 6.196	- 16.579	- 17.990	- 19.509	- 21.221
Gross Debt and the Capital Financing					
Requirement (as %)	98%	94%	93%	93%	93%

The Council follows statutory guidance to ensure that debt remains below the Capital Financing Requirement, except for very short periods of time. Table 5 shows that the Council expects to comply in full with this guidance across the whole of the medium term. but may breach this threshold due to the premium incurred in the restructuring of the Lender Option – Borrower Option (LOBO) loans. The debt to fund this premium is not funding associated with the Capital Investment Programme but is a relevant consideration when comparing the Capital Financing Requirement and the Council's overall level of debt. The premium outstanding on the 31 March 2024 is £17.678 million.

# **Liability Benchmark**

The liability benchmark effectively represents the projected net borrowing requirement of a local authority over the long-term, plus a liquidity allowance.

In its simplest form, it is calculated by deducting the amount of investable resources available on the balance sheet (reserves, cash flow balances) from the amount of outstanding external debt and then adding the minimum level of investments the Council require to manage its day-to-day cash flow requirements.

The Council has calculated its liability benchmark, which shows the lowest level of borrowing needed to fund the Council's capital commitments, after the use of the Council's revenue reserves. This assumes that investment balances are kept to a risk-determined minimum level of £15.000 million at each year-end. This benchmark is currently estimated to be £201.040 million on 31 March 2024 and is forecast to rise to £219.496 million by 2026/27.

Table 6 – Borrowing and the Liability Benchmark

	2022-23	2023-24	2024-25	2025-26	2026-27
	Actual	Forecast	Budget	Budget	Budget
	£m	£m	£m	£m	£m
Estimated Outstanding borrowing - Capital Programme	215.183	209.443	216.729	227.426	227.899
Liability benchmarking	191.592	201.040	208.327	219.023	219.496

The table shows that the Council expects to remain borrowed above its liability benchmark for the short-term. This is partly because of the borrowing undertaken for the premium on redeeming the LOBO loans and assumptions made on the working balances for the Council.

# **Affordable Borrowing Limits**

The Council is legally obliged to set an affordable borrowing limit (also termed the authorised limit for external debt) each year. In line with statutory guidance, a lower operational boundary is also set as a warning indicator should debt approach the limit.

**The Authorised Limit:** This represents the limit beyond which borrowing is prohibited. The Limit is based on the probable Capital Financing Requirement, with some headroom factored in after an assessment of risk. This limit requires amendment in line with the most up to date capital expenditure plans, which are to be financed through borrowing. The revenue consequences of these plans have been reflected in the Medium-Term Financial Plan.

**The Operational Boundary:** This indicator is based on the probable Capital Financing Requirement during the course of the year. It is not a limit, and the Code recognises that circumstances might arise when the boundary might be exceeded temporarily. It should act as an indicator that ensures the Authorised Limit is not breached.

Table 7 – Limits to Borrowing Activity

	2022-23	2023-24	2024-25	2025-26	2026-27
	Actual	Forecast	Budget	Budget	Budget
Authorised Limit for External Debt	£m	£m	£m	£m	£m
Borrowing	232.192	235.340	242.627	253.323	253.796
Other Long Term Liabilities	59.073	58.044	56.949	55.804	54.607
Total	291.265	293.385	299.575	309.127	308.403
Operational Boundary for External Debt	£m	£m	£m	£m	£m
Borrowing	207.192	210.340	217.627	228.323	228.796
Other Long Term Liabilities	59.073	58.044	56.949	55.804	54.607
Total	266.265	268.385	274.575	284.127	283.403

Further details on borrowing are included within the Treasury Management Strategy contained in **APPENDIX B** 

# **Treasury Investment Strategy**

Treasury investments arise from investing surplus cash for time-limited periods prior to this cash being used to fund operational and capital activities of the Council. Investments made for service reasons or for financial return are not generally considered to be part of treasury management.

The CIPFA Code requires the Council to invest its funds prudently, and to have regard to the security and liquidity of its investments before seeking the highest rate of return, or yield. Cash that is likely to be spent in the near future is invested securely, for example with Money Market Funds, the Government, other local authorities or selected high-quality banks, to minimise the risk of loss. Longer term funds are invested more widely in pooled funds to balance the risk of loss against the risk of receiving returns below inflation. Both short-term and long-term investments may be held in pooled funds, where an external fund manager makes decisions on which particular investments to buy.

Table 8 – The Council's Investment position on 31 December 2023

Investment	Credit Rating	Principal	Rate	Ave Duration
investment	Italing	£m's	%	(Days)
Call Accounts				
Natwest	A-	- 0.68	4 0.00	1
Handlesbanken	AA-	- 0.50	0 3.75	1
Santander	Α			-
Total Call Accounts		- 1.18	4 1.58	1
Money Market Funds (MMFs)- Ireland	unless stated	otherwise		
Black Rock	MMF	- 3.00	5.34	1
Federated	MMF	- 3.00	5.32	1
Insight	MMF	- 3.00	5.34	1
Invesco	MMF	- 2.45	5.33	1
Legal & General	MMF	- 0.05	5.25	1
Aviva	MMF	- 2.50	5.36	1
Aberdeen	MMF	- 0.90	5.31	1
Total Money Market Funds		- 14.90	5.34	1
TOTAL INSTANT ACCESS		- 16.08	5.06	1
CCLA- Property Fund - Long Term *		- 10.00	0 4.13	456
DMO		- 2.50		
TOTAL FIXED Long term		- 12.50	0 4.34	370
TOTAL		- 28.58	4.75	162

<sup>\*</sup>Estimated duration. Further details on treasury investments are included in APPENDIX B

# **Risk Management**

The effective management and control of risk are prime objectives of the Council's treasury management activities. The treasury management strategy therefore sets out various indicators and limits to constrain the risk of unexpected losses and details the extent to which financial derivatives may be used to manage treasury risks. The treasury management prudential indicators are within the Treasury Management Strategy.

#### Governance

Decisions on treasury management investments and borrowing are made daily and are therefore delegated to the Director of Finance (Section 151 Officer) and designated employees, who must act in line with the Treasury Management Strategy approved by the Council. Quarterly updates are included with the financial position reports presented to Cabinet. The Governance Committee is responsible for scrutinising treasury management decisions.

#### INVESTMENTS FOR SERVICE PURPOSES

The Council can make investments to assist local public services, including making loans to local service providers and local businesses to promote growth. The Council's decision-making processes are different than those with treasury investments, however it will still expect such investments to break even or generate a profit after all costs have been considered. The Council also seeks to ensure that as far as possible the associated risks with such investments are minimised.

Total investments for service purposes are currently valued at £3.230 million with the largest being the shares and loan to Redcar & Cleveland Legal Services LTD, which owns 100% shares in Cygnet Family Law. The budgeted dividend from the investment is estimated to be £0.700 million per annum.

Decisions on any service investments are made by the relevant service managers in consultation with the Director of Finance (Section 151 Officer) and must meet the criteria and limits laid down within both the Investment Strategy and the Capital Investment Programme.

Further details on the Investments Strategy are included in **APPENDIX C**.

#### **COMMERCIAL ACTIVITIES**

The Council currently does not invest in commercial activities. All properties currently classified as investment assets are generally historic or secondary to objectives of the Council. Income generated from these assets is immaterial and any losses can be absorbed in budgets without unmanageable detriment to local services.

The latest value of investment properties is £12.304 million as at 31 March 2023, with the largest being Redcar Community Heart Business Centre. The net income after all costs for investment property was £0.062 million in 2023/24.

# **Risk Management**

All investment assets are managed by the Strategic Asset Manager along with all other council assets. Their role is to ensure that their use is maximised, their operational costs are minimised and that they provide value for money. When a capital asset is no longer needed, the Council will seek to dispose of the asset to generate a capital receipt. Any loss to investment income will not cause a significant financial pressure.

#### Governance

Property and most other commercial investments are also capital expenditure, and any purchases will therefore be subject to approval by the Project Management Group prior to inclusion in the capital programme.

<u>Table 9 – Prudential Indicator – Net Income from Commercial and Service Investments to Net</u> Revenue Stream

	2022-23	2023-24	2024-25	2025-26	2026-27
	Actual	Forecast	Budget	Budget	Budget
	£m	£m	£m	£m	£m
Total net income from service and commercial investments	0.832	0.732	0.738	0.716	0.689
Proportion of net revenue stream	0.72%	0.58%	0.56%	0.51%	0.46%

# **OTHER CAPITAL STRATEGY ISSUES**

#### Liabilities

In addition to the debt highlighted in Table 5, the Council is committed to making future payments to cover its pension fund deficit and set aside funds to cover other operational risks. The amounts within the balance sheet at the end of the 2022/23 financial year are as follows:

Table 10 – Other Long-Term Liabilities on 31 March 2023

	31/03/2023
	Actual
	£m
Provision - Bad Debt Provision	2.495
Provision - Collection Fund	10.216
Provision - Insurance	1.893
Provision - Other	0.948
Total	15.552

The Council hold other provisions for insurance claims which have been lodged with the Council and provisions for appeals for business rates liabilities may by businesses who are challenging the level of Business Rates on the business premises which they occupy.

Decisions on incurring new material liabilities are taken by Directorates in consultation with the Director of Finance (Section 151 Officer) and the Executive Management Team. The risk of liabilities crystallising and requiring payment is monitored by Financial Services and will be reported within the quarterly finance report to Cabinet and the annual Statement of Accounts.

# **Revenue Budget Implications**

Although capital expenditure is not charged directly to the revenue budget, there are costs associated with the funding of capital expenditure, which include:

- interest payable on loans borrowed to fund the capital investment programme;
- annual write down of premiums from the historic rescheduling of loans; and
- an annual setting aside of a minimum revenue provision.

These costs are referred to as *capital financing costs* and are a direct charge to the Corporate Allocations revenue budget. The costs are offset by any investment income receivable.

The estimates of the capital financing costs are based on the proposed Capital Investment Programme and are reflected within both current and future year's budgets. The table below shows the capital financing costs as a percentage of the net revenue stream (i.e., the amount funded from Council Tax, business rates and general government grants). These figures include the principal and interest costs for the Council's private financing initiative (PFI) schemes and finance leases.

<u>Table 11 Prudential Indicator – Estimates of financing costs to net revenue stream.</u>

	2022-23	2023-24	2024-25	2025-26	2026-27
	Actual	Forecast	Budget	Budget	Budget
	£m	£m	£m	£m	£m
Financing costs	19.369	19.356	21.107	22.761	23.774
Proportion of net revenue stream excluding PFI's	17%	15%	16%	16%	16%
Proportion of net revenue stream including PFI's	9%	9%	10%	10%	10%

The above indicators show that the Council has a revenue budget commitment from its current Capital Investment Programme and other long-term liabilities. The Council sets aside sufficient revenue budget to cover the costs of borrowing associated with the capital investment plans, for both the current financial year and future years.

# **Knowledge and Skills**

The Council employs professionally qualified and experienced employees in senior positions with responsibility for making capital expenditure, borrowing and investment decisions.

The training needs of the Council's treasury management function are monitored, reviewed, and addressed on an on-going basis and are discussed as part of the employee appraisal process. Most training needs are addressed through the attendance of training courses, seminars and conferences provided by CIPFA, brokers and the Council's treasury management advisor Arlingclose.

The Council has appointed Arlingclose as treasury management advisors and receives specific advice on investment, debt, and capital finance issues, as and when required.

Whilst the Council recognises that there is value in employing external providers of treasury management services to acquire access to specialist skills and resources, it fully accepts that responsibility for treasury management decisions always remains with the Council and will ensure that undue reliance is not placed upon advice from the external service provider.

Arlingclose were re-appointed as the Council's treasury management advisors for a period of five years following a full tender exercise in the summer of 2022, with the terms of appointment being documented. The value and quality of the services they provide are monitored and reviewed on an on-going basis.

The Strategic Assets team act as internal valuers and annually follow an agreed programme and set protocols for the valuation of the Council's fixed asset portfolio. They also manage the disposal of properties and advise on the purchase of land and buildings. The head of the team is RICS registered, and the team are assessed periodically by the RICS for Red Book compliance and standards. The most recent scrutiny inspection was in February 2017 which confirmed the maintenance of both high standards and compliance. Where member of the assets team does not have the knowledge and skills required, use is made of external consultants who are specialists in the respective field.

#### REDCAR AND CLEVELAND BOROUGH COUNCIL

# **ANNUAL TREASURY MANAGEMENT STRATEGY 2024/2025**

#### INTRODUCTION

Treasury management is the management of the Council's cash-flows for both borrowing and investments and the associated risks. The Council borrows and invests substantial sums of money and is therefore exposed to potential financial risks including the loss of invested funds and the budgetary impact of changing interest rates. The successful identification, monitoring and control of financial risk are therefore central to the Council's prudent financial management.

The analysis and reporting of treasury management activities will focus on the risk implications for the organisation, and any financial instruments entered into to manage the risks. The Council is therefore committed to the principles of achieving value for money in treasury management, and to employ suitable comprehensive performance measurement techniques, within the context of effective risk management.

Treasury risk management at the Council is conducted within the framework of the CIPFA Treasury Management in the Public Services: Code of Practice 2021 which requires the Council to approve a Treasury Management Strategy before the start of each financial year. This report fulfils the Council's legal obligation under the Local Government Act 2003 to have regard to the CIPFA Code.

The CIPFA Code of Practice on Treasury Management recommends the adoption of four clauses:

- 1. The Council will create and maintain a strategic treasury management policy statement detailing the Council's policies and objectives and approach to risk management for its treasury management activities. This will be underpinned with a framework of Treasury Management Practices (TMP's) setting out the manner in which the Council will seek to achieve its policies and objectives and prescribing how it will manage and control those activities. The Code recommends 12 practice statements.
- 2. The Cabinet will receive reports on its treasury management policies, practices, and activities, including an annual strategy and plan in advance of the year, in quarterly updates as part of the monitoring of the Council's financial position and in the financial outturn report for the year end position, in the form prescribed in its TMPs. Full Council will approve the annual strategy.
- 3. The execution and administration of treasury management decisions will be the responsibility of the Director of Finance (Section 151 Officer), as the Council's Chief Finance Officer, who will act in accordance with the organisation's policy statement and TMPs.
- 4. The Council nominates the Governance Committee to be responsible for ensuring effective challenge of the Treasury Management Strategy and policies.

Investments held for service purposes or for commercial return are included in the Investment Strategy - **APPENDIX C**.

# TREASURY MANAGEMENT PRACTICES

The CIPFA Code of Practice recommends twelve treasury management practice statements (TMPs). These statements will be reviewed as and when necessary, in the light of regulatory and/or local policy changes.

The list of twelve practice statements is as follows:

- TMP 1 Risk Management details how the following risks will be identified, monitored, and controlled: credit and counterparty, liquidity, interest rate, exchange risk, inflation, refinancing, legal and regulatory, fraud, error and corruption, contingency management, and market risk.
- TMP 2 Performance Measurement to ascertain how performance will be measured and value for money assured within an effective risk management framework.
- TMP 3 Decision Making and Analysis details the processes to be undertaken when making treasury management decisions to ensure that the necessary checks and safeguards are in place.
- TMP 4 Approved Instruments, Methods, and Techniques this provides the clarity of which treasury management instruments, methods and techniques can be used.
- TMP 5 Organisation, Clarity and Segregation of Responsibilities and Dealing Arrangements

   provides a clear statement of responsibilities for all involved in treasury management to
   ensure that appropriate controls such as segregation of duties are in place.
- TMP 6 Reporting Requirements and Management Information Arrangements this specifies
  the Council's reporting requirements for both the approval of the strategies, the in-year
  monitoring and the year-end position.
- TMP 7 Budgeting, Accounting and Audit Arrangements in order to enhance accountability all the income and expenditure for treasury management should be brought together.
- TMP 8 Cash and Cash Flow Management the preparation of cash-flow projections on a regular and timely basis provides a solid framework for effective cash management.
- TMP 9 Money Laundering provides details of the processes the Council has in place to identify and report potential money laundering.
- TMP10 Training and Qualifications this details the arrangements in place to ensure that those responsible for treasury management (for both Officers and those charged with Governance) have the appropriate skills and knowledge to carry out their role effectively.
- TMP11 Use of External Service Providers the use of external providers and the services provided by them.
- TMP12 Corporate Governance detailing how the Council ensures that treasury management activities are undertaken with openness and transparency, honesty, integrity, and accountability.

The detailed TMP's are available from treasuryteam@redcar-cleveland.gov.uk.

#### **EXTERNAL CONTEXT**

The impact on the UK from higher interest rates and inflation, a weakening economic outlook, an uncertain political climate due to an upcoming general election, together with war in Ukraine and the Middle East, will be major influences on the Authority's treasury management strategy for 2024/25.

The Bank of England (BoE) increased Bank Rate to 5.25% in August 2023, before maintaining this level for the rest of 2023. In December 2023, members of the BoE's Monetary Policy Committee voted 6-3 in favour of keeping Bank Rate at 5.25%. The three dissenters wanted to increase rates by another 0.25%.

The November quarterly Monetary Policy Report (MPR) forecast a prolonged period of weak Gross Domestic Product (GDP) growth with the potential for a mild contraction due to ongoing weak economic activity. The outlook for CPI inflation was deemed to be highly uncertain, with near-term risks to CPI falling to the 2% target coming from potential energy price increases, strong domestic wage growth and persistence in price-setting.

Office for National Statistics (ONS) figures showed CPI inflation was 3.9% in November 2023, down from a 4.6% rate in the previous month and, in line with the recent trend, lower than expected. The core CPI inflation rate declined to 5.1% from the previous month's 5.7%, again lower than predictions. Looking ahead, using the interest rate path implied by financial markets the BoE expects CPI inflation to continue falling slowly, but taking until early 2025 to reach the 2% target before dropping below target during the second half 2025 and into 2026.

2024-25 MTFS report for Council

ONS figures showed the UK economy contracted by 0.1% between July and September 2023. The BoE forecasts GDP will likely stagnate through 2024. The BoE forecasts that higher interest rates will constrain GDP growth, which will remain weak over the entire forecast horizon.

The labour market appears to be loosening, but only very slowly. The unemployment rate rose slightly to 4.2% between June and August 2023, from 4.0% in the previous 3-month period, but the lack of consistency in the data between the two periods made comparisons difficult. Earnings growth has remained strong but has showed some signs of easing; regular pay (excluding bonuses) was up 7.3% over the period and total pay (including bonuses) up 7.2%. Adjusted for inflation, regular pay was 1.4% and total pay 1.3%. Looking forward, the MPR showed the unemployment rate is expected to be around 4.25% in the second half of calendar 2023, but then rising steadily over the forecast horizon to around 5% in late 2025/early 2026.

Having increased its key interest rate to a target range of 5.25-5.50% in August 2023, the US Federal Reserve appears now to have concluded the hiking cycle. It is likely this level represents the peak in US rates following a more dovish meeting outcome in December 2023. US GDP grew at an annualised rate of 4.9% between July and September 2023, ahead of expectations for a 4.3% expansion and the 2.1% reading for Q2. But the impact from higher rates has started to feed into economic activity and growth will weaken in 2024. Annual CPI inflation was 3.1% in November.

Eurozone inflation has declined steadily since the start of 2023, falling to an annual rate of 2.4% in November 2023. Economic growth has been weak, and GDP contracted by 0.1% in the three months to September 2023. In line with other central banks, the European Central Bank has increased rates, taking its deposit facility, fixed rate tender, and marginal lending rates to 3.75%, 4.25% and 4.50% respectively.

# **CREDIT OUTLOOK**

Credit Default Swap (CDS) prices were volatile during 2023, spiking in March on the back of banking sector contagion concerns following the major events of Silicon Valley Bank becoming insolvent and the takeover of Credit Suisse by UBS. After then falling back in Q2 of calendar 2023, in the second half of the year, higher interest rates and inflation, the ongoing war in Ukraine, and now the Middle East, have led to CDS prices increasing steadily.

On an annual basis, CDS price volatility has so far been lower in 2023 compared to 2022, but this year has seen more of a divergence in prices between ringfenced (retail) and non-ringfenced (investment) banking entities once again.

Moody's revised its outlook on the UK sovereign to stable from negative to reflect its view of restored political predictability following the volatility after the 2022 minibudget. Moody's also affirmed the Aa3 rating in recognition of the UK's economic resilience and strong institutional framework.

Following its rating action on the UK sovereign, Moody's revised the outlook on five UK banks to stable from negative and then followed this by the same action on five rated local authorities. However, within the same update the long-term ratings of those five local authorities were downgraded.

There remain competing tensions in the banking sector, on one side from higher interest rates boosting net income and profitability against another of a weakening economic outlook and likely recessions that increase the possibility of a deterioration in the quality of banks' assets.

However, the institutions on our adviser Arlingclose's counterparty list remain well-capitalised and their counterparty advice on both recommended institutions and maximum duration remain under constant review and will continue to reflect economic conditions and the credit outlook.

#### INTEREST RATE FORECAST

Although UK inflation and wage growth remain elevated, the Council's treasury management adviser Arlingclose forecasts that Bank Rate has peaked at 5.25%. The Bank of England's Monetary Policy Committee will start reducing rates in 2024 to stimulate the UK economy but will be reluctant to do so until it is sure there will be no lingering second-round effects. Arlingclose sees rate cuts from Q3 2024 to a low of around 3% by early mid 2026.

# Table 1 – Arlingclose Bank Rate Forecasts (as at December 2023)

Year	2024			2025			2026						
Period	Current	March	June	Sept.	Dec.	March	June	Sept.	Dec.	March	June	Sept.	Dec.
Upside Risk	0.25	0.50	0.50	0.75	0.75	0.75	0.75	0.75	0.75	0.75	0.75	1.00	1.00
Bank Rate Forecast	5.25	5.25	5.25	5.00	4.75	4.25	4.00	3.75	3.50	3.25	3.00	3.00	3.00
Downside Risk	0.00	-0.25	-0.50	-0.75	-1.00	-1.00	-1.00	-1.00	-1.00	-1.00	-1.00	-1.00	-1.00

# The interest rate forecasts are based on the following underlying assumptions:

- UK inflation and wage growth remain elevated but have eased over the past two months fuelling rate cuts expectations. Near-term rate cuts remain unlikely, although downside risks will increase as the UK economy likely slides into recession.
- The MPC's message remains unchanged as the Committee seeks to maintain tighter financial conditions. Monetary policy will remain tight as inflation is expected to moderate to target slowly, although some wage and inflation measures are below the Bank's last forecasts.
- Despite some deterioration in activity data, the UK economy remains resilient in the face of tighter monetary policy. Recent data has been soft but mixed; the more timely PMI figures suggest that the services sector is recovering from a weak Q3. Tighter policy will however bear down on domestic and external activity as interest rates bite.
- Employment demand is easing. Anecdotal evidence suggests slowing recruitment and pay growth, and we expect unemployment to rise further. As unemployment rises and interest rates remain high, consumer sentiment will deteriorate. Household and business spending will therefore be weak.
- Inflation will fall over the next 12 months. The path to the target will not be smooth, with higher energy prices and base effects interrupting the downtrend at times. The MPC's attention will remain on underlying inflation measures and wage data. We believe policy rates will remain at the peak for another 10 months, or until the MPC is comfortable the risk of further 'second-round' effects have diminished.
- Maintaining monetary policy in restrictive territory for so long, when the economy is already struggling, will require significant policy loosening in the future to boost activity.
- Global bond yields will remain volatile. Markets are currently running with expectations of near-term US rate cuts, fuelled somewhat unexpectedly by US policymakers themselves.
   Term premia and bond yields have experienced a marked decline. It would not be a surprise to see a reversal if data points do not support the narrative, but the current 10-year yield appears broadly reflective of a lower medium- term level for Bank Rate.
- There is a heightened risk of fiscal policy and/or geo-political events causing substantial volatility in yields.

Arlingclose expects long-term gilt yields to be broadly stable at current, following the decline in yields towards the end of 2023, which reflects the expected lower medium-term path for Bank Rate. Yields will remain relatively higher than in the past, due to quantitative tightening and significant bond supply. As ever, there will undoubtedly be short-term volatility due to economic and political uncertainty and events.

Table 2 – Public Works Loan Board (PWLB) Borrowing Rates (as at December 2023)

PWLB B	orrowing Rates						
Year	Period	Ann	Annual Average %				
rear	Period	5 Year	10 Year	50 Year			
2024	March	4.55	4.60	4.65			
	June	4.55	4.60	4.70			
	September	4.50	4.60	4.70			
	December		4.60	4.70			
2025	March	4.30	4.60	4.70			
	June	4.30	4.60	4.70			
	September	4.20	4.55	4.70			
	December	4.10	4.45	4.70			
2026	March	4.10	4.40	4.75			
	June	4.10	4.40	4.75			
	September		4.45	4.75			
	December	4.15	4.45	4.75			

#### TREASURY LIMITS FOR 2024/2025 TO 2027/2028

It is a statutory duty under Section 3 of the Local Government Act 2003, and supporting regulations, for the Council to determine and keep under review how much it can afford to borrow. In England and Wales, the 'Authorised Limit' represents the legislative limit specified in Section 3 of the Act.

The Council must have regard to the Prudential Code when setting the Authorised Limit, which essentially requires it to ensure that total capital investment remains within sustainable limits and that the impact upon its future council tax levels is affordable.

Whilst termed an "Authorised Limit for external borrowing", the capital plans to be considered for inclusion incorporate financing by both external borrowing and other forms of liability, such as credit arrangements. The Authorised Limit is to be set, on a rolling basis, for the forthcoming financial year and at least two successive financial years. Details of the Authorised Limit are set out later in this report.

# **CURRENT PORTFOLIO POSITION**

On 31 December 2023, the Council held £203.203 million of borrowing. This is set out in further detail in the table below:

Table 3 – The Council's Treasury Management Position on 31 December 2023

Borrowing	31.12.23	Rate	Average Life	31.3.23	Rate	Average Life
	£m's	%	Years	£m's	%	Years
Fixed Rate Funding						
PWLB	109.012	3.09	12	108.927	2.91	12
Market - LOBO	18.500	6.16	51	25.000	6.44	52
Market - Fixed	48.750	6.47	52	48.750	6.47	52
Other LA Funding	15.690	3.87	10	15.690	3.87	11
Total Fixed Rate	191.952	4.31	26	198.367	4.30	27
Short Term Fixed rate						
Local Authority	10.000	4.85	0	15.000	2.28	-
Total Variable Rate	10.000	4.85	0	15.000	2.28	-
TOTAL	201.952	4.34	24	213.367	4.16	25
Salix Loan	1.251	-	1.5	1.816	-	2.0
TOTAL	203.203	4.31	24	215.183	4.13	24

The Council seeks to maintain an under-borrowed position, as set out in Table 4. This means that the capital borrowing needed (the CFR), has not been fully funded with external debt. The cash available to support the Council's reserves, balances and cash flow is being used as a temporary source of finance in lieu of securing external loans. Table 4 demonstrates that potential additional borrowing, over and above the planned amount required to fund the medium-term Capital Investment Programme, may be required to be taken to stabilise the liquidity of the Council. This will continue to be monitored with loans only being agreed when required. The external borrowing (loans) amount does include an assumed level of borrowing to fund the Capital Investment Programme.

<u>Table 4 – The Council's Borrowing Requirement</u>

	2022-23	2023-24	2024-25	2025-26	2026-27
	Actual	Forecast	Budget	Budget	Budget
	£m	£m	£m	£m	£m
Capital Financing Requirement (Capital Programme)	207.192	210.340	217.627	228.323	228.796
Capital Financing Requirement (PFI's)	59.073	58.044	56.949	55.804	54.607
Total Capital Financing Requirement	266.265	268.385	274.575	284.127	283.403
Less: External Borrowing (Loans)	- 215.183	- 209.443	- 216.729	- 227.426	- 227.899
Less: External Borrowing (Long Term Liabilities)	- 44.886	- 42.363	- 39.856	- 37.192	- 34.283
Total Debt	- 260.069	- 251.806	- 256.585	- 264.618	- 262.182
Internal Borrowing	6.196	16.579	17.990	19.509	21.221

CIPFA's Prudential Code for Capital Finance in Local Authorities recommends that the Council's total debt should be lower than its forecast Capital Financing Requirement (CFR) over the three years. Table 4 shows that the Council expects to comply with this recommendation.

Forecast changes in these sums are shown in the balance sheet analysis in the table below. This table excludes leases and PFI liabilities and only shows loans to which the authority is committed and it excludes optional refinancing.

Table 5 – Balance Sheet Summary and Forecast

	2022-23	2023-24	2024-25	2025-26	2026-27
	Actual	Forecast	Budget	Budget	Budget
	£m	£m	£m	£m	£m
Capital Financing Requirement	266.265	268.385	274.575	284.127	283.403
Less: Other Debt Liabilities	-59.073	-58.044	-56.949	-55.804	-54.607
Loans CFR	207.192	210.340	217.627	228.323	228.796
Less: External Borrowing (Loans)	- 215.183	- 209.443	- 190.405	- 180.851	- 170.265
Internal Borrowing	- 7.991	0.897	27.222	47.472	58.531
Less: Balance sheet resources	- 30.600	- 24.300	- 24.300	- 24.300	- 24.300
Treasury Investments (or New Borrowing)	- 38.591	- 23.403	2.922	23.172	34.231

The balance sheet resource in the table above is difficult to forecast as this includes all balance sheet items with the exception of treasury investments, borrowing and other debt liabilities. The external borrowing for 2024/25 onwards is the amount less maturities with no new borrowing.

The underlying need to borrow for capital purposes is measured by the Capital Financing Requirement (CFR), while balance sheet resources are the underlying basis available for investment.

The Authority has an increasing CFR due to the capital programme, but minimal investments and will therefore be required to borrow over the life of the Capital Investment Programme.

# **Liability Benchmark**

To compare the Council's actual borrowing against an alternative strategy, a liability benchmark has been calculated showing the lowest risk level of borrowing. This assumes the same forecasts as table 5 above, but that cash and investment balances are kept to a minimum level of £15.000 million

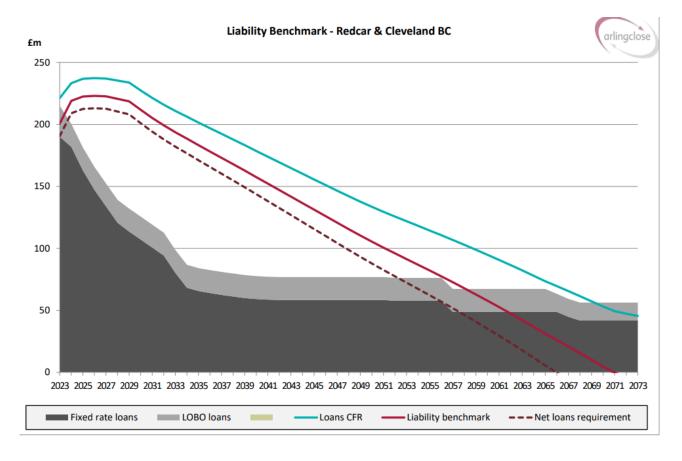
at each year-end to maintain sufficient liquidity but minimise credit risk.

The liability benchmark is an important tool to help establish whether the Council is likely to be a long-term borrower or long-term investor in the future, and so shape its strategic focus and decision making. The liability benchmark itself represents an estimate of the cumulative amount of external borrowing the Council must hold to fund its current capital and revenue plans while keeping treasury investments at the minimum level required to manage day-to-day cash flow.

Table 6 – Prudential Indicator Liability Benchmark

	2022-23	2023-24	2024-25	2025-26	2026-27
	Actual	Forecast	Budget	Budget	Budget
	£m	£m	£m	£m	£m
Loans CFR	207.192	210.340	217.627	228.323	228.796
Less: Balance Sheet Resources	-30.600	-24.300	-24.300	-24.300	-24.300
Net Loans Requirement	176.592	186.040	193.327	204.023	204.496
Plus : Liquidity Allowance	15.000	15.000	15.000	15.000	15.000
Liability Benchmark	191.592	201.040	208.327	219.023	219.496

Following on from the medium-term forecasts in table 6 above, the long-term liability benchmark assumes capital expenditure funded by borrowing of the amounts approved as part of the Capital Investment Plan for the medium term (shown in Table 1 of the Capital Strategy) and £7.500 million a year over the long-term, minimum revenue provision calculations based on the approved programme and an average estimated useful life over the long-term and income, expenditure and reserves all increasing by inflation. This is shown in the chart below together with the maturity profile of the Council's existing borrowing:



The top line of the chart shows the loans CFR with the year-end liability benchmark and the net loans requirement being lower. As loans mature (the shaded blocks) and new capital expenditure is incurred the area below the liability benchmark and above the loans shows an additional need to borrow for a period of approximately 25 years. The liability benchmark is lower than the loans CFR

as this assumes treasury investments are kept at the minimal level required to manage day-to-day cash flow.

# **BORROWING STRATEGY**

The Council's level of external loans is anticipated to be £209.443 million at the end of 2023/24, a decrease of £5.740 million on the previous year. The decrease in year is due to repaying maturing debt from borrowing secured in 2022/23, repaying installments on exsiting PWLB debt and the receipt of some capital grant funding received in advance of spend.

The outstanding debt below excludes other long term liabilities such as PFI contracts and finance leases which are regarded as debt outstanding for prudential indicator purposes.

Table 7 - Summary of Council Borrowing

Year End @31/3	Debt Outstanding	Year on Year Variation	Average Interest Rate	Capital Investment
	£m	£m	%	£m
2005	116.354	18.769	5.27	26.301
2006	123.346	6.992	5.28	33.219
2007	142.334	18.988	5.22	45.625
2008	142.525	0.191	5.57	48.471
2009	152.500	9.975	5.16	44.322
2010	147.550	- 4.950	5.16	35.784
2011	150.238	2.688	5.25	31.051
2012	157.509	7.271	5.13	34.299
2013	172.287	14.778	4.72	39.145
2014	173.463	1.176	4.81	34.972
2015	171.439	- 2.024	5.02	15.484
2016	167.414	- 4.025	5.06	18.676
2017	157.888	- 9.526	5.17	12.578
2018	159.861	1.973	5.17	13.568
2019	190.758	30.897	3.82	19.996
2020	212.846	22.088	3.53	30.820
2021	196.573	- 16.273	3.55	23.321
2022	185.807	- 10.766	3.66	36.289
2023	215.183	29.376	4.13	36.289
2024	209.443	- 5.740	n/a	45.147
2025	216.729	7.286	n/a	78.761
2026	227.426	10.697	n/a	39.102
2027	227.899	0.473	n/a	12.453

Forecast figures shown in red italics

The Council's chief objective when borrowing money is to strike an appropriately low risk balance between securing low interest costs and achieving certainty of those costs over the period for which funds are required. The flexibility to renegotiate loans should the Council's' long-term plans change is a secondary objective.

Given the significant cuts to public expenditure and in particular to local government funding, the Council's borrowing strategy continues to address the key issue of affordability without compromising the longer-term stability of the debt portfolio. Short-term interest rates are currently at a 15-year high but are expected to fall in the coming years and it is therefore likely to be more cost

effective over the medium-term to either use internal resources, or to borrow short-term loans instead.

By doing so, the Council is able to reduce net borrowing costs (despite foregone investment income) and reduce overall treasury risk. The benefits of [internal / short-term] borrowing will be monitored regularly against the potential for incurring additional costs by deferring borrowing into future years when long-term borrowing rates are forecast to rise modestly. Arlingclose will assist the Council with this 'cost of carry' and breakeven analysis. Its output may determine whether the Council borrows additional sums at long-term fixed rates in 2024/25 with a view to keeping future interest costs low, even if this causes additional cost in the short-term.

The Council has in recent years raised all of its current long-term borrowing from the PWLB but will consider long-term other sources of finance, such as local authority loans and bank loans that may be available at more favourable rates of interest. Local authorities who wish to buy investment properties primarily for yield are effectively prevented from accessing PWLB loans to fund any aspect of their entire capital plan. The Council has no plans to include any purchase of commercial investment property to primarily generate a yield within its Capital Investment Programme.

Alternatively, the Council may arrange forward starting loans, where the interest rate is fixed in advance, but the cash is received in later years. This would enable certainty of cost to be achieved without suffering a cost of carry in the intervening period.

In addition, the Council may borrow short-term loans to cover unplanned cash flow shortages.

The approved sources of long-term and short-term borrowing for the Council are:

- HM Treasury's PWLB lending facility (formerly the Public Works Loan Board).
- UK Infrastructure Bank.
- UK local authorities.
- Any bank or building society authorised to operate in the UK.
- UK public and private sector pension funds.
- Capital market bond investors.
- Retail investors via a regulated peer-to-peer platform.
- Any other UK public sector body.
- UK Municipal Bonds Agency plc and other special purpose companies created to enable local authority bond issues.

In addition, capital finance may be raised by the following methods that are not borrowing, but may be classed as other debt liabilities:

- Leasing.
- Hire purchase.
- Private finance initiatives.
- Sale and leaseback.
- Other similar asset-based finance.

The UK Municipal Bonds Agency plc was established in 2014 by the Local Government Association as an alternative to the PWLB. It issues bonds on the capital markets and lends the proceeds to local authorities. This is a more complicated source of finance than the PWLB for two reasons:

- borrowing authorities will be required to provide bond investors with a guarantee to refund their investment in the event that the agency is unable to meet its obligations for any reason;
- there will be a lead time of several months between committing to borrow and knowing the interest rate payable.

Any decision to borrow from the Agency will therefore be the subject of a separate report to Cabinet.

The Council has £18.500 million of LOBO (Lender Option Borrower's Option) loans where the lender has the option to propose an increase in the interest rate at set dates, following which the Council has the option to either accept the new rate or to repay the loan at no additional cost. There are no LOBO loans that have a call option in 2024/25, although with interest rates having risen rapidly during 2023/24, there is a reasonably increasing possibility that lenders will exercise their options if the rates are still high when there are call dates. If lenders do exercise these options, the Council will probably take the option to repay the loan to reduce refinancing risk in later years. The Council has refinanced a LOBO loan of £6.500 million in November 2023. Although this attracted a premium of £1.450 million, this can be written off over the lifetime of the original LOBO loan at an annual rate of £0.027 million. This is less than the interest saved, and the restructure represents good value for money. It may also be possible to restructure any remaining LOBO loans if it is economically viable and the lender has the appetite to do so. The Council may take advantage of this and replace some loans with new loans where this is expected to lead to an overall cost saving or a reduction in risk.

The PWLB allows the repayment of loans before maturity with either the payment of a premium or the receipt of a discount according to a set formula based on current interest rates. Other lenders may also be prepared to negotiate premature redemption terms. The Council may take advantage of this and replace some loans with new loans, where this is expected to lead to an overall cost saving or a reduction in risk. The recent rise in interest rates means that more favourable debt rescheduling opportunities should arise than in previous years.

# **Borrowing in Advance of Need**

The Council may from time to time, borrow in advance of need, where this is expected to provide the best long-term value for money. Since amounts borrowed will be invested until spent, the Council is aware that it will be exposed to the risk of loss of the borrowed sums, and the risk that investment and borrowing interest rates may change in the investing period. These risks will be managed as part of the Council's overall management of its treasury risks.

Borrowing in advance will be made within the constraints that:

- The Council does not exceed its Authorised Limit for borrowing;
- It will be limited to no more than 80% of the expected increase in borrowing need (CFR) over the three-year planning period; and
- The Council would not look to borrow more than 36 months in advance of need.

Risks associated with any borrowing in advance activity will be subject to prior appraisal and subsequent reporting through the quarterly or annual reporting mechanism.

#### TREASURY INVESTMENT STRATEGY

The Council holds invested funds, representing income received in advance of expenditure plus balances and reserves held. In the past 12 months, the Council's treasury investment balance has ranged between £17.000 million and £41.000 million, and similar levels are expected to be maintained in the forthcoming year.

The CIPFA Code requires the Council to invest its treasury funds prudently, and to have regard to the security and liquidity of its investments before seeking the highest rate of return, or yield. The Council's objective when investing money is to strike an appropriate balance between risk and return, minimising the risk from incurring losses from defaults and the risk of receiving unsuitably low investment income. Where balances are expected to be invested for more than one year, the Council will aim to achieve a total return that is equal or higher than the prevailing rate of inflation, in order to maintain the spending power of the sum invested. The Authority aims to be a responsible investor and will consider environmental, social and governance (ESG) issues when investing.

The majority of the Council's surplus cash is invested in fixed deposits with the Debt Management Office (DMO) or in short-term unsecured bank deposits and money market funds. This is a continuation of the current strategy and reflects the low cash balances generally held by the Council.

As demonstrated by the liability benchmark above, the Council expects to be a long-term borrower and new treasury investments will therefore be made primarily to manage day-to-day cash flows using short-term low risk instruments. The existing portfolio of strategic pooled funds will be maintained to diversify risk into different sectors and boost investment income.

The CIPFA Code does not permit local authorities to both borrow and invest long-term for cash flow management, but the Council may make long-term investments for treasury risk management purposes, including to manage interest rate risk by investing sums borrowed in advance for the Capital Investment Programme for up to three years; to manage inflation risk by investing usable reserves in instruments whose value rises with inflation; and to manage price risk by adding diversification to the strategic pooled fund portfolio.

Environmental, social and governance (ESG) considerations are increasingly a factor in global investors' decision making, but the framework for evaluating investment opportunities is still developing and therefore the Council's ESG policy does not currently include ESG scoring or other real-time ESG criteria at an individual investment level. When investing in banks and funds, the Council will prioritise banks that are signatories to the UN Principles for Responsible Banking and funds operated by managers that are signatories to the UN Principles for Responsible Investment, the Net Zero Asset Managers Alliance and/or the UK Stewardship Code.

The Council aims to achieve value from its treasury investments by a business model of collecting the contractual cash flows and therefore, where other criteria are also met, these investments will continue to be accounted for at amortised cost.

#### **Risk Assessment and Creditworthiness Policy**

Credit ratings are obtained and monitored by the Council's treasury advisors, who will notify changes in ratings as they occur. Where an entity has its credit rating downgraded so that it fails to meet the approved investment criteria then:

- No new investment will be made,
- Any existing investments that can be recalled or sold at no cost will be, and
- Full consideration will be given to the recall or sale of all existing investments with the affected counterparty.

Where a credit rating announces that an A- rating is on review for possible downgrade (also known as "rating watch negative" or "credit watch negative") so that it may fall below the approved rating criteria, then only investments that can be withdrawn on the next working day will be made with that organisation until the outcome of the review is announced. This policy will not apply to negative outlooks, which indicate a long-term direction of travel rather than an imminent change of rating.

Credit ratings are indicative, but not perfect predictors of investment default. Consideration is given to other available information on the credit quality of the organisations in which it invests, including credit default swap prices, financial statements, information on potential government support, reports in the quality financial press and analysis and advise from the Council's treasury management advisor. No investments will be made with an organisation if there are substantive doubts about its credit quality, even though it may otherwise meet the Council's criteria.

When deteriorating financial market conditions affect the creditworthiness of all organisations, as happened in 2008, 2020 and 2022, this is not generally reflected in credit ratings, but can be seen in other market measures. In these circumstances, the Council will restrict its investments to those organisations of higher credit quality and reduce the maximum duration of its investments to maintain the required level of security. The extent of these restrictions will be in line with prevailing financial market conditions. If these restrictions mean that insufficient commercial organisations of high credit quality are available to invest the Council's cash balances, then the surplus will be deposited with the UK Government, via the Debt Management Office, treasury bills or with other local authorities.

Sole reliance will not be placed on the use of the external service provided by the Council's treasury management advisors. In addition, this Council will also use market data and market information, information on Government support for banks and the credit ratings of that Government support, as well as office judgement and expertise.

#### **Liquidity Management**

The Council uses a cash-flow forecasting model to determine the maximum period for which funds may prudently be committed. The forecast is compiled on a pessimistic basis, with receipts underestimated and payments over-estimated to minimise the risk of the Council being forced to borrow on unfavourable terms to meet its financial commitments.

Limits on long-term investments are set by reference to the Council's medium-term financial plan and cash flow forecast.

The Council will spread its liquid cash over at least four providers to ensure that access to cash is maintained in the event of operational difficulties at any one provider.

#### **Investment Reports to Members**

Reporting to Members on investment matters will be as follows:

- In-year investment reports will be submitted to Cabinet as part of the Quarterly Financial Position reports.
- At the end of the financial year a report on the Council's investment activity will be submitted to Cabinet as part of the Consolidated Financial Outturn report.

# **Counterparty List Criteria**

When considering any financial investment, the Council will give paramount importance to the security aspect of the transaction. Although risk and return are important, they will be deemed to be of a secondary nature.

Investment limits are set by reference to the lowest published long-term credit rating from a selection of external rating agencies. Where available, the credit rating relevant to the specific investment or class of instrument is used, otherwise the counterparty credit rating is used. However, investment decisions are never solely based on credit ratings and all other relevant factors including external advice will be considered.

The Council has general reserves available to cover investments losses. To minimise the potential impact of a single default on an unsecured investment, the maximum that will be lent to any organisation (other than the UK Government, local authorities, and pooled funds) will be £2.500 million. A group of banks under the same ownership will be treated as a single organisation for limit purposes. Limits will also be placed on fund managers, investments in brokers' nominee accounts, foreign countries, and industry sectors as below. Investments in pooled funds do not count against the limit for any single foreign country since the risk is diversified over many counties.

In terms of the Council's investment counterparties the following framework will apply:

Counterparty		Individual Cash Limit		Total Limit	Max Period
		Unsecured	Secured		
UK, Foreign Banks and other organisations whose	AAA	£2.5m	£5m	£25m	2yrs
lowest published long-term credit rating is:	AA+	£2.5m	£5m	£25m	2yrs
	AA	£2.5m	£5m	£20m	2yrs
	AA-	£2.5m	£5m	£20m	2yrs
	A+	£2.5m	£5m	£15m	2yrs
	Α	£2.5m	£5m	£15m	1yrs
	A-	£1.5m	£3m	£9m	1yrs
Council's own Clearing Bank		£3m	N/A	£3m	N/A*
UK Building Societies without credit ratings		£1m	£2m	£5m	6m
UK Local Authorities		£5m	N/A	N/A	2yrs
UK Gov't DMO, Treasury Bills, Treasury Gilts & Instru	ments	Unli	mited	Unlimited	3yrs
Money Market Funds		£3m	N/A	£20m	N/A
Other Pooled Funds		£10m	N/A	£20m	N/A
Real Estate Investment Trusts		£3m	N/A	£6m	N/A
Any other organisation, subject to an external credit a			_		_
specific advice from the Council's treasury manageme	ent advisor	£2m		£4m	2yrs

<sup>\*</sup>If the Council's own clearing bank fails to meet the minimum credit quality criteria the time limit on investments will be restricted to overnight.

**Current Bank Account**: The Council's current account is held with NatWest which currently meets the minimum A- rating. The limit for NatWest is however higher that other banks for operational reasons. If the rating falls below A- the Council may continue to deposit surplus cash with NatWest providing those investments can be withdrawn on the next working day and that the bank maintains a credit rating no lower than BBB- (the lowest investment grade rating). In practice the balance is significantly lower than the £3.000 million allowed in the Strategy. The balance, although not classified as an investment, is subject to bail-in and a proportion of the balance held may be at risk. The Bank of England has stated that in the event of failure, banks with assets greater than £25.000 billion are more likely to be bailed-in than made insolvent which will allow the Council to maintain operational banking continuity.

Banks and Building Societies Unsecured: Investments include instant access accounts, deposits, certificates of deposit and senior unsecured bonds with banks and building societies, other than multilateral banks. These investments are subject to the risk of credit loss via a bail-in should the regulator determine that the bank is failing or likely to fail.

**Secured Investments:** Investments secured on the borrower's assets, which limits the potential losses in the event of insolvency. The amount and quality of the security will be a key factor in the investment decision. Covered bonds and reverse repurchase agreements with banks and building societies are exempt from bail-in. Where there is no investment specific credit rating, but the collateral upon which the investment is secured has a credit rating, the higher of the collateral credit rating and the counterparty credit rating will be used. The combined secured and unsecured investments with any one counterparty will not exceed the cash limit for secured investments.

**Government:** Loans to, and bonds and bills issued or guaranteed by, national governments, regional and local authorities, and multilateral development banks. These investments are not subject to bail-in, and there is generally a lower risk of insolvency, although they are not zero risk. Investments with the UK Government are deemed to be zero credit risk due to its ability to create additional currency and therefore may be made in unlimited amounts for up to 5 years.

**Registered Providers (unsecured):** Loans to, and bonds issued by or guaranteed by, registered providers of social housing or registered social landlords, formerly known as housing associations. These bodies are regulated by the Regulator of Social Housing (in England), the Scottish Housing Regulator, the Welsh Government, and the Department for Communities (in Northern Ireland). As providers of public services, they retain the likelihood of receiving government Page 112

support if needed.

**Money Market Funds**: Pooled funds that offer same-day or short notice liquidity and very low or no price volatility by investing in short-term money markets. They have the advantage over bank accounts of providing wide diversification of investment risks, coupled with the services of a professional fund manager in return for a small fee. Although no sector limit applies to money market funds, the Council will take care to diversify its liquid investments over a variety of providers to ensure access to cash at all times.

**Strategic Pooled Funds**: Bond, equity, and property funds that offer enhanced returns over the longer term but are more volatile in the short term. These allow the Council to diversify into asset classes other than cash without the need to own and manage the underlying investments. Because these funds have no defined maturity date, but are available for withdrawal after a notice period, their performance and continued suitability in meeting the Council's investment objectives will be monitored regularly.

**Real Estate Investment Trusts (REITs):** Shares in companies that invest mainly in real estate and pay the majority of their rental income to investors in a similar manner to pooled property funds. As with property funds, REIT's offer enhanced returns over the long term, but are more volatile especially as the share price reflects changes in the value of the underlying properties.

**Other Investments**: This category covers treasury investments not listed above, for example unsecured corporate bonds and company loans. Non-bank companies cannot be bailed-in but can become insolvent placing the Council's investment at risk.

Full individual listings of counterparties and counterparty limits are held by Financial Services and investments are reported as part of the quarterly performance updates to Cabinet.

#### **Ethical Investments**

The Council seeks to ensure that it does not invest in unethical investments. Examples include investments relating to human rights abuses, environmental degradation, discrimination on the grounds of race, gender, disability or sexuality, support of unethical operations such as arms sales to military regimes, tobacco production or animal testing for cosmetic reasons.

#### TREASURY MANAGEMENT INDICATORS FOR 2023/2024 TO 2026/2027

The Council measures and manages its exposure to treasury management risks using the following indicators.

**Security:** The Council has adopted a voluntary measure of its exposure to credit risk by monitoring the value-weighted average of its investment portfolio. This is calculated by applying a score to each investment (AAA=1, AA+=2 etc.) and taking the arithmetic average, weighted by the size of the investment. Unrated investments are assigned a score based on their perceived risk.

Credit Rate Indicator	Target
Portfolio average credit	А

**Interest rate risk:** CIPFA defines interest rate risk as "the risk that fluctuations in the levels of interest rates creating an unexpected or unbudgeted burden on the organisation's finances, against which the organisation has failed to protect itself adequately". In local authorities, this risk is therefore commonly considered in the context of the impact of changes in interest rates on the revenue accounts, particularly where a local authority is a net borrower.

The Council has opted to benchmark the risk by measuring the impact of a 1% change in interest rates. This benchmark provides protection to the revenue account from unexpected falls in interest rates causing a loss of investment income, and from unexpected raises in interest rates causing an increase in interest payable.

The Council as part of its medium-term financial planning process makes an assumption on projected interest rate rises or falls. In the event that interest rates rise faster than anticipated, which creates a budgetary pressure in relation to the cost of borrowing; this will be reflected in the quarterly finance report and will be funded from either savings elsewhere in the Council or from earmarked reserves.

The Council is expected to remain a net borrower in the medium to long term so a fall in rates would lead to savings rather than incurring additional cost.

Interest Rate Exposure	Limit £m
Upper limit on one-year revenue impact of a 1% rise in interest rates	0.769
Upper limit on one-year revenue impact of a 1% fall in interest rates	0

The amounts in the table above cover the period 2024-2027.

The impact of a change in interest rates is calculated on the assumption that maturing loans and investments will be replaced at new market rates.

**Maturity structure of borrowing:** This indicator is set to control the Council's exposure to refinancing risk. The upper and lower limits on the maturity structure of borrowing will be:

Refinancing Rate Risk Indicator	Upper Limit	Lower Limit
Under 12 months	35%	0%
12 months and within 24 months	40%	0%
24 months and within 5 years	80%	0%
5 years and within 10 years	90%	0%
10 years and within 25 years	100%	0%
25 years and above	100%	0%

Time periods start on the first day of each financial year. The maturity date of borrowing is the earliest date on which the lender can demand repayment. The Code requires that LOBO loans are treated as if they will mature in their next call period.

Long-term treasury management investments: The purpose of this indicator is to control the Council's exposure to the risk of incurring losses by seeking early repayment of its investments. The potential limits on the long-term treasury management investments will be:

Price risk indicator	2023/24	2024/25	2025/26
Limit on principal invested beyond year end	£25m	£25m	£25m

Long-term investments with no fixed maturity date include strategic pooled funds and real estate investment trusts but exclude money market funds and bank accounts with no fixed maturity date as these are considered short-term.

#### OTHER TREASURY MANAGEMENT ISSUES

Where investment income exceeds budgetary target (for example, investment income from higher risk investments including pooled funds), or debt interest paid falls below budget, (e.g. from the sourcing of low-interest short-term borrowing) then then the Council may transfer an element of this revenue saving into a separately held treasury management reserve to cover the risk of capital losses or higher interest rates payable in future years. This is dependent on the overall budget position.

#### Policy on the Use of Financial Derivatives

Local authorities have previously made use of financial derivatives embedded into loans and investments both to reduce interest rate risk (e.g. interest rate collars and forward deals) and to reduce costs or increase income at the expense of greater risk (e.g. LOBO loans and callable deposits). The general power of competence in Section 1 of the Localism Act 2011 removes much of the uncertainty over local authorities' use of standalone financial derivatives (i.e. those that are not embedded into a loan or investment).

The Council will only use standalone financial derivatives (such as swaps, forwards, futures, and options) where they can be clearly demonstrated to reduce the overall level of financial risks that the Council is exposed to. Additional risks presented, such as credit exposure to derivative counterparties, will be considered when determining the overall level of risk. Embedded derivatives, including those present in pooled funds, will not be subject to this policy, although the risks they present will be managed in line with the overall Treasury Management Strategy.

Financial derivative transactions may be arranged with any organisation that meets the approved investment criteria, assessed using the appropriate credit rating for derivative exposures. An allowance for credit risk calculated using the methodology in the Treasury Management Practices document will count against the counterparty credit limit and the relevant foreign country limit.

In line with the CIPFA code, the Council will seek external advice and will consider that advice before entering into financial derivatives to ensure that it fully understands the implications.

#### **Markets in Financial Instruments Directive**

The Council has opted up to professional status with the majority of its providers of financial services, including advisors, banks, brokers, and fund managers. This allows access to a greater range of services but without the greater regulatory protections afforded to individuals and small companies. Given the size and range of the Council's treasury management activities, the Director of Finance (Section 151 Officer) believes this to be the most appropriate status.

#### **Other Options Considered**

The CIPFA code does not prescribe any particular treasury management strategy for local authorities to adopt. The Director of Finance (Section 151 Officer) believes that the above strategy represents an appropriate balance between risk management and cost effectiveness. Some alternative strategies, with their financial and risk management implications, are listed below.

Alternative	Impact on income and expenditure	Impact on risk management
Invest in a narrower range of counterparties and/or for shorter times	Interest income will be lower	Lower chance of losses from credit related defaults, but any such losses may be greater
Invest in a wider range of counterparties and/or for longer times	Interest income will be higher	Increased risk of losses from credit related defaults, but any such losses may be smaller
Borrow additional sums at long-term fixed interest rates	Debt interest costs will rise; this is unlikely to be offset by higher investment income and is more likely to place an additional revenue cost burden on the Council	Higher investment balance leading to a higher impact in the event of a default; however long-term interest costs may be more certain
Borrow short-term or variable loans instead of long-term fixed rates	Debt interest costs will initially be lower	Increases in debt interest costs will be broadly offset by rising investment income in the medium term, but long-term costs may be less

		certain
Reduce level of borrowing	Saving on debt interest is likely to exceed lost investment income	Reduced investment balance leading to a lower impact in the event of a default; however long-term interest costs may be less certain, and the Council would be exposed to risks of low cash balances at certain points during the financial year.

#### **REDCAR & CLEVELAND BOROUGH COUNCIL**

#### **ANNUAL INVESTMENT STRATEGY 2024/2025**

#### INTRODUCTION

The Council invests its money for three broad purposes:

- because it has surplus cash because of its day-to-day activities, for example when income is received in advance of expenditure (known as treasury management investments),
- to support local public services by lending to or buying shares in other organisations (service investments), and
- to earn investment income (known as commercial investments where this is the main purpose).

This Investment Strategy meets the requirements of statutory guidance issued by the Government in January 2018 and focuses on the second and third of these categories.

The statutory guidance defines investments as "all of the financial assets of a local authority as well as other non-financial assets that the organisation holds primarily or partially to generate a profit; for example, investment property portfolios." The Council interprets this to exclude (a) trade receivables which meet the accounting definition of financial assets but are not investments in the everyday sense of the word and (b) property held partially to generate a profit but primarily for the provision of local public services. This aligns the Council's definition of an investment with that in the 2021 edition of the CIPFA Prudential Code, a more recent piece of statutory guidance.

#### TREASURY MANAGEMENT INVESTMENTS

The Council typically receives its income in cash (e.g. from taxes and grants) before it pays for its expenditure in cash (e.g. through payroll and invoices). It also holds reserves for future expenditure and collects local taxes on behalf of both the police and fire authorities and Central Government. These activities, plus the timing of borrowing decisions, lead to a cash surplus which is invested in accordance with guidance from the Chartered Institute of Public Finance and Accountancy. The balance of treasury management investments is expected to fluctuate between £35.000 million and £10.000 million during the 2024/25 financial year.

#### Contribution

The contribution that these investments make to the objectives of the Council is to support effective treasury management activities.

#### **Further details**

Full details of the Council's policies and its plan for 2023/24 for treasury management investments are covered in a separate document, the Treasury Management Strategy included in APPENDIX B

#### **SERVICE INVESTMENTS: LOANS**

The Council's general investment powers come under the Local Government Act 2003 (section 12). Under this Act a local authority has the power to invest for any purposes relevant to its functions or for the purpose of the prudent management of its financial affairs.

In addition to investment the Council has the power to provide loans and financial assistance to organisations under the Localisation Act 2011 (and also formally under the general power of wellbeing in the Local Government Act 2000) which introduced a general power of competence for

authorities (to be exercised in accordance with their general public law duties).

Any such loans to organisations by the Council, will therefore be made under these powers. and will either be classed as capital expenditure by the Council under the Local Authorities (Capital Finance and Accounting) Regulations 2003 or as a revenue loan.

#### Contribution

The Council may lend money to its subsidiaries, businesses, charities, housing associations, and its employees to support local public services and stimulate local economic growth. It is anticipated that the only material loans remaining in the accounts at the 31 March 2024 are:

- Redcar and Cleveland Legal Services Ltd £1.300 million. This loan was agreed to part fund the purchase of Cygnet Family Law Ltd and will be repaid over a long-term period.
- Sports Leisure Management £0.250 million. This loan was agreed as part of the tendering
  process to select an operator to run the Council's leisure centres. The loan is given to fund
  the replacement of capital assets and is repaid on an agreed schedule.

# Security

The main risk when making service loans is that the borrower will be unable to repay the principal lent and/or the interest due. To limit this risk, and ensure that total exposure to service loans remains proportionate to the size of the Council, upper limits on the outstanding loans to each category of borrower have been set as follows:

Table 1: Loans for Service Purposes

	31.03.2023 Actual	31.03.2024 Forecast		2024/25	
	Balance Owing	Balance Owing	Loss Allowance	Net figure in accounts	Approved Limit
	£m	£m	£m	£m	£m
Subsidiary	1.300	1.300	0.073	1.227	
Charities	0.040	0.244	0.002	0.242	
Businesses	0.004	0.003	0.000	0.003	3.000
Service Users	0.021	0.021	0.002	0.019	3.000
Employees	0.102	0.060	0.000	0.060	
Total	1.467	1.467	0.077	1.551	3.000

Accounting standards require the Council to set aside loss allowance for loans, reflecting the likelihood of non-payment. The figures for loans in the Council's statement of accounts are shown net of this loss allowance. However, the Council makes every reasonable effort to collect the full sum lent and has appropriate credit control arrangements in place to recover overdue repayments.

#### **Risk Assessment**

The Council assesses the risk of loss before entering into a contract. Loans (excluding employee loans) will be assessed following a financial assessment of the organisation which will include the company's accounts and a business plan.

#### **SERVICE INVESTMENTS: SHARES**

The Council currently holds the following shares:

**Durham Tees Valley Airport Ltd** – the Council has a shareholding in the airport. These are currently valued at zero due to operating losses incurred during recent financial years.

Veritau Tees Valley Ltd- the Council holds a 25% shareholding in the company.

Redcar & Cleveland Legal Services Ltd - the Council holds a 100% shareholding in the company.

The shares in the Airport are historic and were transferred to the Council as part of Local Government Reorganisation. The Council has elected to hold the shares at Fair Value through Other Comprehensive Income (FVOCI). In effect this means that any movement in the fair value of the shares can be held in an unusable reserve until derecognition. At the point of derecognition any balance in the reserve will need transferring to the Income and Expenditure account.

The shareholding in Veritau Tees Valley is due to the transfer of the audit service into a newly created company operated by parent company Veritau. The shareholding within Veritau – Tees Valley will have a 50% share ownership by the Veritau parent company and then a 25% share ownership by each of Redcar & Cleveland Council and Middlesbrough Council. The Veritau parent company is 100% owned, in equal parts, by North Yorkshire County Council and City of York Council.

Redcar and Cleveland Legal Services Ltd is a holding company which holds 100% of the shareholding in Cygnet Family Law Ltd, which was acquired in July 2021.

The Council does not currently invest in shares to support local public services or to stimulate local economic growth. There are risks in investing in shares. They may fall in value meaning that the initial outlay may not be recovered.

If it becomes advantageous to purchase shares this strategy will be updated and resubmitted for approval.

**Non-specified Investments:** Shares are the only investment type that the Council has identified that meets the definition of a non-specified investment in the government guidance. The holdings above on share investments are therefore also the Council's upper limits on non-specified investments. The Council has not adopted any procedures for determining further categories of non-specified investment since none are likely to meet the definition.

#### **COMMERCIAL INVESTMENTS: PROPERTY**

The Department for Levelling Up, Housing and Communities (DLUHC) defines property to be an investment if it is held primarily or partially to generate a profit.

The Council currently holds a portfolio of assets which are categorised as investment properties because they meet the definition under the CIPFA code which is:

"Property (land or a building, or part of a building, or both) held solely to earn rentals or for capital appreciation or both, rather than for administrative purposes".

The majority of the investment properties in the Council's portfolio are historic or have been constructed as part of regeneration projects. If these are deemed not beneficial to the outcomes for the Council, they will become surplus and marketed for sale.

The Council does not currently hold any investment properties purchased primarily or partially to generate a profit. If this becomes a priority for the Council, a detailed business case will be prepared and reported to Cabinet for approval prior to inclusion in the Capital Investment Programme. The Strategy will also be updated with details regarding security, risk and liquidity of the property acquired.

#### LOAN COMMITMENTS AND FINANCIAL GUARANTEES

Although not strictly counted as investments, since no money has exchanged hands yet, loan commitments and financial guarantees carry similar risks to the Council. The Council currently has no contractual commitments or guarantees.

If the Council enters into or becomes liable for a loan commitment or financial guarantee this strategy will be updated.

#### **INVESTMENT INDICATORS**

The Council has set the following quantitative indicators to allow elective members and the public to assess the Council's total risk exposure as a result of its investment decisions.

# **Total Risk Exposure**

The first indicator shows the Council's total exposure to potential investment losses.

Table 2 – Total Investment Exposure

	31.03.2023 Actual £m	31.03.2024 Forecast £m	31.03.2025 Forecast £m
Treasury management investments	24.088	18.522	19.000
Service investments: Shares	1.742	1.742	1.742
Service investments: Loans	1.467	1.551	1.438
Total Exposure	27.297	21.815	22.180

#### **How Investments Are Funded**

Government guidance is that these indicators should include how investments are funded. Since the Council does not normally associate particular assets with particular liabilities, this guidance is difficult to comply with. However, the following investments could be described as being funded by borrowing. The remainder of the Council's investments are funded by usable reserves and income received in advance of expenditure.

Table 3: Investments funded by borrowing.

	31.03.2023 Actual £m	31.03.2024 Forecast £m	31.03.2025 Forecast £m
Service investments: Loans	1.467	1.551	
Service investments: Shares	1.742	1.742	1.742
Total Funded by Borrowing	3.209	3.293	3.180

#### Rate of Return Received

This indicator shows the investment income received less the associated cost of borrowing, if appropriate, as a proportion of the sum initially invested. Note that due to the complex local government accounting framework, not all recorded gains and losses affect the revenue account in the year they are incurred.

Table 4- Investment Rate of Return

	31.03.2023 Actual %	31.03.2024 Forecast %	31.03.2025 Forecast %
Treasury management investments	2.54%	2.82%	2.00%
Service investments: Shares	1.86%	2.24%	2.31%
Service investments: Loans	0.24%	0.34%	0.36%
Commercial Investments: Property	0.17%	0.25%	0.28%
Total Exposure	4.82%	5.65%	4.95%

#### MINIMUM REVENUE PROVISION POLICY STATEMENT 2023/2024 - REVISED

When the Council finances expenditure by debt, it must set aside resources to repay that debt in later years. The amount charged to the revenue budget for the repayment of debt is known as the Minimum Revenue Provision (MRP). Although there has been no statutory minimum since 2008, the Local Government Act 2003 requires the Council to have regard to the former Ministry of Housing, Communities and Local Government (MHCLG) Guidance on Minimum Revenue Provision most recently issued in 2018.

The broad aim of MHCLG Guidance is to ensure that capital expenditure is financed over a period that is either reasonably commensurate with that over which the capital expenditure provides benefits, or, in the case of borrowing supported by Government Revenue Support Grant, reasonably commensurate with the period implicit in the determination of that grant.

The MHCLG Guidance requires the Council to approve an Annual MRP statement each year and recommends a number of options for calculating a prudent amount of MRP. The Council has opted to revise its policy for expenditure incurred before 31 March 2008 and for Street Lighting PFI. The proposed methods are as follows: -

- For capital expenditure incurred before 31 March 2008, MRP will be determined as 2% of the Capital Financing Requirement on an annuity basis. The charge for 2023/24 will be calculated based on a model that assumes that this was the method at the start of 2009/10. The difference between what has been charged in previous years and what would have been charged is netted off the later years. This will enable the pre-2008 debt to be fully redeemed by 2053/54.
- For unsupported capital expenditure incurred after 31 March 2008, MRP will be determined
  by charging the expenditure over the expected useful life of the relevant asset on an annuity
  basis equal to a PWLB rate at the end of the relevant financial year. MRP on land and
  buildings will not exceed 50 years and MRP on expenditure not related to fixed assets, but
  which has been capitalised by regulation or direction will be charged over 20 years.
- For assets acquired by finance leases or a PFI, the MRP will be determined by charging the expenditure over the expected useful life of the relevant asset on an annuity basis equal to a PWLB rate at the end of the relevant financial year. The Street Lighting PFI was previously calculated using an estimated useful life of 22 years (the contract life being 25 years and construction complete in year 3). A decision has now been taken to extend this to 37 years (taking into account the construction period). This is in line with the UK Roads Leadership Group Asset Management Board which supports an estimated useful life of between 30 and 50 years and CIPFA which estimates 40 years.
- Where loans are made to other bodies for their capital expenditure, no MRP will be charged.
   The capital receipts generated by the annual repayment on those loans will be put aside to repay debt instead.
- Capital expenditure incurred during 2023/24 will not be subject to an MRP charge until in the year after the asset becomes operational.

Based on the Council's estimate of its Capital Financing Requirement on 31 March 2023, the 2023/24 budget and future years MRP is estimated to be as follows:

Capital Financing Requirement (CFR)	CFR 31.03.2023 £m	MRP 2023-24 £m	Budgeted MRP 2024-25 £m	Budgeted MRP 2025/26 £m
Capital Expenditure Before				
31.3.2008	100.218	1.376	1.438	1.503
Unsupported Capital				
Expenditure after 31.3.2008	106,974	2.849	3.193	3.941
Finance Leases and Private				
Finance Initiatives	59.073	1.029	1.095	1.145
Total	266.265	5.254	5.726	6.589

The MRP shown above for Finance Leases and Private Finance Leases for 2024/25 onwards will increase due to the impact of IFRS16 which is a new accounting standard for leases. The impact of this is currently unknown but it is not expected to be material.

#### MINIMUM REVENUE PROVISION POLICY STATEMENT 2024/2025

When the Council finances expenditure by debt, it must set aside resources to repay that debt in later years. The amount charged to the revenue budget for the repayment of debt is known as the Minimum Revenue Provision (MRP). Although there has been no statutory minimum since 2008, the Local Government Act 2003 requires the Council to have regard to the former Ministry of Housing, Communities and Local Government (MHCLG) Guidance on Minimum Revenue Provision most recently issued in 2018.

The broad aim of MHCLG Guidance is to ensure that capital expenditure is financed over a period that is either reasonably commensurate with that over which the capital expenditure provides benefits, or, in the case of borrowing supported by Government Revenue Support Grant, reasonably commensurate with the period implicit in the determination of that grant.

The MHCLG Guidance requires the Council to approve an Annual MRP statement each year and recommends a number of options for calculating a prudent amount of MRP. The proposed methods are as follows: -

- For capital expenditure incurred before 31 March 2008, MRP will be determined as 2% of the Capital Financing Requirement on an annuity basis.
- For unsupported capital expenditure incurred after 31 March 2008, MRP will be determined
  by charging the expenditure over the expected useful life of the relevant asset on an
  annuity basis equal to a PWLB rate at the end of the relevant financial year. MRP on land
  and buildings will not exceed 50 years and MRP on expenditure not related to fixed assets,
  but which has been capitalised by regulation or direction will be charged over 20 years.
- For assets acquired by finance leases or a PFI, the MRP will be determined by charging the
  expenditure over the expected useful life of the relevant asset on an annuity basis equal to
  a PWLB rate at the end of the relevant financial year.
- Where loans are made to other bodies for their capital expenditure, no MRP will be charged. The capital receipts generated by the annual repayment on those loans will be put aside to repay debt instead.
- Capital expenditure incurred during 2024/25 will not be subject to an MRP charge until in the year after the asset becomes operational.

Based on the Council's estimate of its Capital Financing Requirement on 31 March 2024, the 2024/25 budget and future years MRP is estimated to be as follows:

Capital Financing Requirement (CFR)	Estimated CFR 31.03.2024 £m	Budgeted MRP 2024-25 £m	Budgeted MRP 2025-26 £m	Budgeted MRP 2026/27 £m
Capital Expenditure Before 31.3.2008	98.842	1.438	1.503	1.571
Unsupported Capital Expenditure after 31.3.2008	111.499	3.193	3.941	4.485
Finance Leases and Private Finance Initiatives	58.044	1.095	1.145	1.197
Total	268.385	5.726	6.589	7.253

The MRP shown above for Finance Leases and Private Finance Leases will increase due to the
mpact of IFRS16 which is a new accounting standard for leases. The impact of this is currently
unknown but it is not expected to be material.

# Flexible use of Capital Receipts Strategy 2024/25

#### 1. Introduction

The proposals within this Flexible use of Capital Receipts Strategy have been prepared based on a capitalisation direction issued by the Secretary of State under Sections 16(2)(b) and 20 of the Local Government Act 2003: Treatment of Costs as Capital Expenditure.

#### 2. The Direction

The Direction issued by the Secretary of State under Sections 16(2)(b) of the Local Government Act specifies that Local Authorities can treat as capital expenditure, expenditure which:

- "is incurred by the Authority that is designed to generate ongoing revenue savings in the delivery of public services and/or transform service delivery to reduce costs and/or transform service delivery in a way that reduces costs or demand for services in future years for any of the public sector delivery partners".
- "is properly incurred by the Authority for the financial years that begin on 1 April 2016 to 1 April 2025"
- The extension of the existing flexibility from 2022/23 onwards was updated in August 2022.

It is a condition of the Secretary of State's direction that the flexible use of capital receipts in accordance with the direction only applies to capital receipts which have been received in the years to which the direction applies.

When applying the direction, Authorities are required to have regard to Guidance on Flexible Use of Capital Receipts issued by the Secretary of state under Section 15(1)(a) of the Act.

In using the flexibility, the Council will have due regard to the requirements of the Prudential Code and to the CIPFA Local Authority Accounting Code of Practice.

The Council is also required to prepare a Flexible use of Capital Receipts Strategy before the start of the year to be approved by the Council – this is that Strategy.

#### 3. The Council's Proposals

The Guidance sets out examples of qualifying expenditure which includes "funding the cost of service reconfiguration, restructuring or rationalisation (staff or non-staff), where this leads to ongoing efficiency savings or service transformation" and it is for this purpose that the Council is proposing it may use capital receipts in 2024/25, where appropriate. The Council also maintains the ability to use capital receipts to support capital expenditure on short life assets.

#### 4. 2024/25 Revenue Budget

To support any reconfiguration of the Council's services or transform service delivery to deliver improvement and efficiencies, it is proposed that any associated costs may be funded from any available capital receipts. The legitimacy of this use will be determined by the s151 Officer in order to ensure that it meets the requirements set out by the Secretary of State.

#### 5. The Prudential Code

The Council has due regard to the requirements of the Prudential Code and the impact on its prudential indicators from the application of this Flexible Use of Capital Receipts Strategy. In line with this Strategy and the Council's overall Financial Strategies, capital receipts generated in the year may be utilised to meet the cost of voluntary severance and to fund revenue costs incurred to

support the Council's service development and delivery of savings and efficiencies. A small target for capital receipts has been included in the Capital Investment Plan. If these are not applied to capital expenditure there will be minimal impact on the Council's prudential indicators as set out in the Council's Treasury Management Strategy.

The Council will also have due regard to the Local Authority Accounting Code of Practice when determining and including the entries required from undertaking and funding this scheme within the 2024/25 Statement of Accounts.

# 6. Monitoring the Strategy

Implementation of this Strategy will be monitored as part of regular financial reporting arrangements.

# **Budget Consultation**2024/25

# SURVEY RESPONSE REPORT

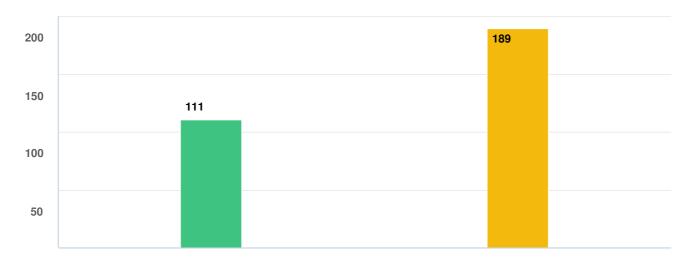
6 December 2023 - 5 January 2024

# **PROJECT NAME:**

**Budget Consultation 2024/25** 

**SURVEY QUESTIONS** 

Q1 Do you support the action we are taking to ensure we balance the budget and continue to support the vulnerable and provide ...





Mandatory Question (298 response(s))
Question type: Checkbox Question

# Q2 Are there any comments you would like to add?

# Anonymous

12/06/2023 04:42 PM

Reduction should be made to school transport. Local care home provision should be provided/built to prevent out of area costs. Build more affordable housing to generate Council Tax and provide affordable homes.

#### Anonymous

12/06/2023 04:45 PM

People are struggling they can not afford extra expenses

#### Anonymous

12/06/2023 04:48 PM

I support the necessary budget as an inevitability, but ultimately the clear facts demonstrate that adult social care and children's services are crippling the local authority, to the point that departments that deliver within budget are now having to make cuts. An independent review should be held for the departments most profligate with funding, to look at ways to avoid this happening again. It is also easy to keep raising Council tax, but as a council tax payer in the borough (on the highest band, in fact), the more that is asked will necessarily ensure that residents expect more in return. This leaves the Council open to further criticism when bins are not emptied, roads are left untreated and wardens do not enforce dog fouling, illegal parking etc. In terms of suggestions, as much as I love free access to art and culture, I feel that a £1-£2 charge for adults for entry to Kirkleatham Museum now makes sense, especially when Preston Park charge in Stockton. This is an asset that the Council could be making money from. I am also not wholly against charging for green waste collection, but suspect this will go down like a lead balloon if council tax is going up regardless. Thank you.

#### Anonymous

12/06/2023 04:50 PM

there needs to be a heavy focus for the support services available for our children and families as there are limited provisions all of which have restrictions such as only available at certain times or for certain families.

#### Anonymous

12/06/2023 04:51 PM

There should be more commitment and funding put into preventative services that address the issues within Children's Social Care at an earlier stage to avoid and prevent high cost commissioning such as placements - this includes better investment into the exploitation arrangements (the Council's arrangements not the externally funded arrangements from SHiFT which will end in 3 years and see us starting over again on the issues), parenting (there are 1.5 workers covering all of Children's Social Care and expanding into offering parenting to early help, this is not achievable or sustainable and

leads to delays in parenting which contributes to family dynamics/relationships/placements breaking down), therapy (there are 3 therapists covering all of Children's Social Care with a waiting list of 5 months for children who desperately need therapy to overcome trauma and without this continue to struggle and go on to be even more vulnerable to risks such as exploitation/placement breakdowns and re-trauma), as well as other teams such as edge of care who prevent children even coming into care yet are constantly depleted with the resources and services they can offer.

Anonymous

12/06/2023 04:53 PM

Managers are still paid too much money

Anonymous

12/06/2023 04:56 PM

I would rather we make the decisions about where savings can be made or services reduced or cut rather than the government making those decisions for us.

Anonymous

12/06/2023 05:04 PM

Stop paying over the top salaries at the highest level more than the prime minister

Anonymous

12/06/2023 07:34 PM

Protect jobs within the Council. Many staff members are local and don't add to the problem bh making people redundant. Ways to reduce social care cost to the Council is key. Build care homes with the Borough and stop paying for travel. You have hard working staff already over worked.

Anonymous

12/07/2023 09:33 AM

Too much information to boil down to a YES/NO

Anonymous

12/07/2023 09:36 AM

Yes, it unfortunately needs to be done and I appreciate it must be a very difficult job, it's juts a shame that the government are making things so difficult for councils.

Anonymous

12/07/2023 09:36 AM

In a financial crisis when so many staff are placed at risk, what is the logic behind creating new AD posts - essentially cutting staff to give pay rises to those who are in favour.

Anonymous

12/07/2022 11·20 AM

Agree, this has to be done to help to go towards balancing the budget so we can help the vulnerable people in our community, and provide the important tasks in keeping Redcar & (Cleveland a clean and safe environment.)

Anonymous

12/07/2023 12:07 PM

The garden waste policy will only encourage fly tipping

Anonymous

12/07/2023 12:11 PM

Instead of hiking up the amounts of tax we have to pay, you may look at the waste in all departments. Service is not value for money. Pay for some officers is too high. A review of staff roles and value for money is required.

Anonymous

12/07/2023 12:11 PM

No

Anonymous

12/07/2023 12:43 PM

Total mis management of money. Over the top salaries paid to council staff. Ridiculous amounts paid to foster carers, in a weekly basis, plus there other allowances.

Anonymous

12/07/2023 12:49 PM

Don't have a choice re vulnerable

Anonymous

12/07/2023 12:49 PM

We have a good range of SEN schools there shouldn't be a need to have children go out of the area. Therefore children should be bought back 8nto area to reduce costs.

Anonymous

12/07/2023 12:53 PM

To an extent we agree, but it's unfair that others that don't benefit require vulnerable care are going to have to pick up the bill with a possible increase in council tax.

Anonymous

12/07/2023 12:59 PN

Tighten up the workforce track the vehicles as o often see vehicles hidden in car parks. Consult staff for ideas for improvements, management seem to have ideas but don't talk them through with the people doing the jobs. Staff need to feel valued. Money is wasted on ideas that don't work, all areas need different things a more local approach is needed.

Anonymous

12/07/2023 01:14 PM

I think an honest review of how you would be useful to see if there is a way of reducing the expenditure through an alternative way of working. Rather than just balancing the books. More problems will be created in the long run if it isn't thought through.

Anonymous

Be nice if you focussed on the whole area and all of the people, rather

12/07/2023 01:37 PM

than continually wasting money in Redcar, marske, Saltburn.

#### Anonymous

12/07/2023 01:42 PM

Budget for social care should be used for those most vulnerable and everyone agrees with that. Yet there are many who are making false claims and these are costing thousand and with the knowledge that the chances of being stopped are slim. Better investigation of all claims needs to be put in place rather than waiting for other to "grass" on people making these false claims.

#### Anonymous

12/07/2023 01:42 PM

We need value and you need to ensure you balance the budget but spending on social care is out of control.

#### Anonymous

12/07/2023 01:45 PM

Central Government should be challenged to properly fund Adult & p

#### Anonymous

12/07/2023 01:53 PM

Stop over paying people in the top jobs and making poor people

pooree

#### Anonymous

12/07/2023 02:34 PM

Not when you are wasting our money elsewhere. Extremely short survey 2 questions??? Plus no council ever listen to the community

comments so why waste more money and time??

#### Anonymous

12/07/2023 02:35 PM

Quite frankly for the amount paid and the service received to do date I'm not sure how you can justify more money. The refuse collection service is always delayed due to staff shortages. Very rarely see a road sweeper. The roads are in such a shocking condition there are potholes everywhere.

#### Anonymous

12/07/2023 03:19 PM

Put more pressure on Central Government to fund local services .

properly.

#### Anonymous

12/07/2023 03:23 PM

The Government should return to funding councils properly.

#### Anonymous

12/07/2023 03:39 PM

Charging for the collection of garden waste is just going to result in fly tipping as well as adding it to the other waste bins...... wrong way to

go

Anonymous	My council tax bill is almost a week of my wages how am I supposed
12/07/2023 03:58 PM	to pay the rest of my bills and look after my own children?
Anonymous 12/07/2023 04:00 PM	No comment
Anonymous 12/07/2023 04:13 PM	£40 for garden waste. GFYS. Never ever see a labour council here again. Spend less on corrupt arena deals, vertical piers, and insane council salaries and benefits/expenses if you want to save money! Or all that labour spin you posted through doors about parking charges. You morons.
Anonymous 12/07/2023 04:18 PM	Not looking forward to garden waste being fly tipped everywhere which will cost even more to clean up
Anonymous 12/07/2023 04:19 PM	Vulnerable people and essential services have to be a priority. Central Government have squeezed local councils into making awful decisions.
Anonymous 12/07/2023 04:25 PM	No
Anonymous 12/07/2023 04:37 PM	Not going to pay any more for 'extras'
Anonymous 12/07/2023 04:37 PM	R&CBC's dilemma is due to poor management & management & councillors' control of Council Officers, as a result we, the Council Tax Payers, have to suffer lack of Services & management
Anonymous 12/07/2023 04:45 PM	Assume responsibility for the overspending areas and rectify, transport to school should be looked at and if necessary done by the council as why pay a taxi company for the service, make parents take responsibility for their children and transport them to school,
Anonymous 12/07/2023 04:50 PM	No
Anonymous 12/07/2023 04:58 PM	ANY money spent on immigration, illegal or otherwise should be stopped immediately! This would free up money for vital services that

the British tax payer pay taxes for

#### Anonymous

12/07/2023 05:21 PM

Stop paying for Taxis for kids put them on a bus, Brown the leader is a joke why should we pay for years of labour ran council care free spending

# Anonymous

12/07/2023 05:34 PM

There are many better ways of saving money and raising revenue.

#### Anonymous

12/07/2023 05:55 PM

I fully understand and appreciate the fact that RCBC need to make efficiency savings and balance the budget but I feel that this is not simply a yes/no answer! Whilst I support the local authority in having to balance the budget this consultation is much larger than a simple yes/no question. I feel that the consultation should have covered the proposals one by one with a yes/no option and also include an additional information box for people to submit suggestions/comments etc. This feels like it is a rushed piece of work, put together by individuals who do not understand the complexity of the situation fully and who are not actually wishing to have the publics full feedback! Also, can consultations online please be checked prior to being published as this is the second time I have filled it in after having clicked onto the further information link and it deleting the information I had inputted!

#### Anonymous

12/07/2023 05:57 PM

Maybe start at the top and cull management

#### Anonymous

12/07/2023 06:02 PM

Pay enough on council tax. It's disgusting

#### Anonymous

12/07/2023 06:06 PM

Where. Do you think people in the area are going to get the extra money from . Could should stop wasting money like leaving Christmas light on ? Workmen sat around I. Lorries etc been paid overtime . Make better use of empty space ie shops in Eston. I little bit of rent is better than nothing raising millions of pound in revenue Open up care homes run by the council instead of greedy care companies charging thousands of pound for a standard run within little return for residents

#### Anonymous

12/07/2023 06:14 PM

It's a joke you just want more and more money. Green bins an example I'd rather fly tip

#### Anonymous

12/07/2023 06:16 PM

n/a

#### Anonymous

12/07/2023 06:38 PM

Cost of living 1 in 20 families ran out of food to feed their families . eating or heating? Charging more. Where on earth do you think people are getting the money from . I see more and more people turning to crime to feed their family. The council should. Make better use of empty space and shops you onlyy have to look at Eston A little bit of rent is better than nothing . Cut overtime as you only have to look around and see council vans and wagon parked up for hours .

# Anonymous

12/07/2023 07:16 PM

N/a

#### Anonymous

12/07/2023 07:55 PM

Not a chance I would pay for garden waste to be taken away.

#### Anonymous

12/07/2023 08:07 PM

R & Description of the Wrong things. Also invested and lost vast amounts of money in Icelandic Bank

#### Anonymous

12/07/2023 08·52 PM

#

#### Anonymous

12/07/2023 09:26 PM

Residents are already paying high prices for a mediocre service. Your posed waste services increases will lead to higher levels of fly tipping which will in turn cost the council even more to remove waste from the environment.

#### Anonymous

12/07/2023 09:37 PM

Residents interests are not being considered. You will increase council tax and anything else you can charge us to set this year's budget, then what next year? The same again probably. Our wages are not going up in proportion to these increases we face from every direction. This is a deprived economic area and the choices being imposed on us are not improving this. Where were the consultations for the new charges for green waste? We as the public regularly see surveys about trivial items such as library closures but never about financial matters that will actually impact on our day to day life.

#### Anonymous

12/07/2023 09:56 PM

Re garden waste fees. Most local authorities who charge around £40 per year are collecting 40/52 weeks or all year round. As a keen gardener, I would think collections should start EARLY March and continue until end of November. i.e miss out Dec Jan and Feb.

#### Anonymous

12/07/2023 10:05 PM

No

# Anonymous

12/07/2023 10:19 PM

Only if there are guarantees that the services we will now be expected to pay for i.e. garden waste will be fulfilled as expected as per council issued schedule. Also as a council you have to STOP wasting money on vanity projects and put the funds back into the services that matter, oh and stop paying the supposed 'leaders' huge salaries that don't justify their incompetent decisions.

#### Anonymous

12/07/2023 10:21 PM

Don't just think of the public as a cash cow- give consideration to the projects and how necessary they are

#### Anonymous

12/08/2023 08:22 AM

Looking at how money is been spent on things that are not essential in children's services it clearly needs further measures to investigate the money been spent on hiring in external entertainers and reindeers these are not essential and closing roads for a parade that had 20 people in with no benefit to local businesses again this type of spend on children's services is not essential and needs addressing along with the staff in this area and what the council is paying them

# Anonymous

12/08/2023 08:57 AM

No

#### Anonymous

12/08/2023 08:58 AM

I object to paying any extra council tax for my garden waste you can come and collect my bin

#### Anonymous

12/08/2023 09:01 AM

Cuts need to be made because our conservative government are wasting money which should be given to local councils. This is is not the councils fault, it is the Tory ruling party.

#### Anonymous

12/08/2023 09:23 AM

Yes in theory but at some point the % of budget allocated to these vulnerable needs to be capped. I have an inside window on say fostered children and the massive spending that goes into looking after them...this is not inexhaustible and the issue of the birth parents need to be tackled at some level too (education etc), otherwise we soon reach a situation whereby those that really need help cannot access it.

#### Anonymous

Continue to press Central Government to ensure Social Care funding

12/08/2023 09:24 AM

matches the required spend

#### Anonymous

12/08/2023 09:41 AM

Many people get little from the Council Tax as it is, adding extra charges when there is a Cost of Living Crisis is wrong. It looks like a blatent attempt to breach the Government cap on the annual Council Tax rise.

#### Anonymous

12/08/2023 09:48 AM

Closing libraries on Saturdays and charging for green waste are poor decisions.

#### Anonymous

12/08/2023 09:48 AM

Other than bins been emptied on a weekly bases we use no other services of the council and feel we do not get value for money. The council doesn't care what it's residents think. As long as there pockets get filled with money they really don't care

#### Anonymous

12/08/2023 10:07 AM

The cost of care is out of control payment to agencies should be reviewed to reduce costs

#### Anonymous

12/08/2023 11:55 AM

I will not pay for my garden waste I already pay for this service in my council tax and no doubt that will hike up I refuse to pay for it twice.

#### Anonymous

12/08/2023 12:05 PM

I object to the proposed £40 per annum charge for green waste. It will encourage fly tipping and, for those who chose to take the green waste to Dunsdale it will increase road use and pollution.

#### Anonymous

12/08/2023 12:30 PM

More needs to he done to bring these costs down. Maybe government intervention so that costs that suppliers are allowed to charge to look after the vulnerable be capped, look at other more cost effective provision locally or set up something up,. To look after one child for one year the amount is extortionate and not sustainable in the future without the severely affecting other services which the vast majority of residents use.

# Anonymous

12/08/2023 02:51 PM

Why do the people who have worked all their lives and paid taxes and never claimed anything and now pay high council taxes never get any help. Same people all the time with their hands out

#### Anonymous

12/08/2023 03:04 PM

needs to be more action from central government.

#### Anonymous

12/08/2023 04:06 PM

The council's statutory obligations are distorting the budget. The large budget allocation to care and social services (60%?) reduces considerably the amount allocated to 'services I need and value every day'; generally, the quality of the environment in the area, basic services, street cleaning, waste management, footpath and road repair, support for the arts, events, libraries, events, etc.

# Anonymous

12/08/2023 04:10 PM

No

#### Anonymous

12/08/2023 04:16 PM

I think R&C council's basic problem is that as a unitary authority it is too small to be viable (50/56 unitary authorities by population). As a result your fixed costs are high relative to more populous areas and the band D rates burden is higher. For example compare North Yorks band D rates £1760 with R&C at £2187.

#### Anonymous

12/08/2023 05:02 PM

Similar focus needs to be applied on generating more income rather than solely focusing on cuts/savings via increasing fees and charges. Spending more in order to save more: Investing in buildings, for example building a care home, in order to save money on social care costs further down the line.

#### Anonymous

12/08/2023 05:19 PM

If you are going to start charging for some specific services, then you have got to deliver those service consistently and reliably - no iffs and no buts.

#### Anonymous

12/08/2023 05:41 PM

.

#### Anonymous

12/08/2023 06:37 PM

Don't see why I should pay for garden waste. In Autumn what about the leaves that fall.from council trees into my garden? Will the council come and clear my garden? I'm not paying a single pound for garden waste collection.

# Anonymous

12/08/2023 07:28 PM

I get less for paying more.

#### Anonymous

12/08/2023 07:31 PM

Trying to get those already paying for green waste removal twice. I pay far more for 0 services.

# Anonymous 12/08/2023 08:48 PM

Tighter controls need to be in place to restrict the money you are giving out

# Anonymous

12/08/2023 11:39 PM

No

#### Anonymous

12/09/2023 12:46 AM

I really don't agree with the green waste bin charge. In a time when money is tight and people are struggling to pay their household bills to introduce another hefty charge is ridiculous. I think in some areas this might cause people to dump their waste elsewhere or alternatively people might not keep their gardens as tidy if they can't afford for the garden waste to be collected. Nice gardens are essential for people's mental health especially when some won't be able to afford holidays these spaces are valuable. If need be why not cut the collection to once a month as an alternative to charging. This still is not ideal but is a better idea than the charges.

# Anonymous

12/09/2023 07:55 AM

Charges for garden bins should be from March to November and collections should be every week. April is too late to start these collections.

#### Anonymous

12/09/2023 08:18 AM

I see no improvements year on year yet the council tax still goes up, stop wasting money on stupid sculptures and so called artwork

#### Anonymous

2/09/2023 08:35 AM

No

#### Anonymous

12/09/2023 01:19 PM

You constantly waste money on the same small percentage and expect everyone to pay not fare I pay a fortune for nothing

#### Anonymous

12/09/2023 02:14 PM

No

#### Anonymous

12/09/2023 03:55 PM

Impossible to get in touch with Redcar and Cleveland council on a out of hours emergency telephone number. I tried police and Middlesbrough Council they answered unlike yourselves, even they couldn't get anyone. Highly dangerous 10 to 15cm deep pot hole opposite Ormesby Library, any cyclist or, god forbid motorcyclist hitting this in the dark will be seriously injured, as I said both police and Middlesbrough council have been informed but not their area,

#### Anonymous

12/09/2023 05·12 PM

The support for the Vulnerable needs serious examination to reduce the excesses and waste that is involved. Yes money has to be spent but a more competent level of management is also required to reduce the burden on the "Paying" council area residents. We are not an open purse!

# Anonymous

12/09/2023 06:09 PM

It's not just RCBC that has a short fall in its budget there's is us your employers and we don't have magic money trees you already want to fleece us for £40 for gardening bin collection plus all the other sneaky charges you are increasing and still want 5% extra for what frankly a shoddily ran Redcar Centric so called council so give us a break and admit you are better off going bankrupt because of your own ineptitude of running the budget for years not just recently under the present government

#### Anonymous

12/09/2023 06:14 PM

I'd like the council to interrogate the costs for providing services. It appears some costs are enormous and maybe start with the big hitters. Can another business provide the same service at a cheaper cost?

#### Anonymous

12/09/2023 06:51 PM

Increase scrutiny on counsellors expenses- they should be providing value for money and be accountable for their spending

#### Anonymous

12/09/2023 06·57 PM

No

#### Anonymous

12/09/2023 07:22 PM

You are giving money away to so called vulnerable children for taxis when there parents can easily get them to school, your not paying enough attention to scrutinising the true finances of some families.

# Anonymous

12/09/2023 07:49 PN

Make those who don't pay, pay n fine parents of those cause vandalism pay for their children's action instead of the council tax payers

#### Anonymous

12/09/2023 09:08 PM

The council must lobby government to assist in meeting the shortfall in budget, more so for social care and to ensure it doesn't happen in future years.

#### Anonymous

12/09/2023 09:33 PM

Roads are appalling and grass bin getting now charged pathetic

Anonymous 12/09/2023 09:55 PM	The council should be placing more pressure on the national gov to fund councils adequately.
Anonymous 12/09/2023 10:03 PM	Everyone would like 100% of the cake, but that cake has to be shared equally, not disproportionately
Anonymous 12/09/2023 10:17 PM	Yes
Anonymous 12/09/2023 11:02 PM	No
Anonymous 12/10/2023 12:29 AM	No
Anonymous 12/10/2023 06:11 AM	This council has consistently failed the people of the borough
Anonymous 12/10/2023 08:29 AM	Who has the time to read 386 pages to find out what is really proposed?!
Anonymous 12/10/2023 09:00 AM	Too much money wasted on people who are not genuine
Anonymous 12/10/2023 09:24 AM	Although I appreciate the detrimental effects of the cost of living crisis & med for support for the vulnerable, there are also members of the public that are working hard to make ends meet & meet and increase in council tax fees will be a struggle for many.
Anonymous 12/10/2023 10:14 AM	No
Anonymous 12/10/2023 11:50 AM	No
Anonymous 12/10/2023 11:52 AM	Residents of RCBC are already struggling with the cost of living crisis, wages are not increasing. The council is approving building more & more houses increasing your own income from council tax revenue yet there is no local infrastructure to support this. Don't steal from your poor residents to support your own ill managed, ill

advised approval of more houses & amp; building

Anonymous

12/10/2023 12:48 PM

Spend less on street lighting.

Anonymous

12/10/2023 12:56 PM

Stop paying political group leaders special responsibility allowances How can you realistically say you want to make savings then pay people to play politics at our expense Additionally the changes to bulk item collection will cause a raise in dumping

Anonymous

12/10/2023 12:57 PM

Support the vulnerable of course, but come on some people are capable of working. Same people all the time getting hand outs.

Anonymous

12/10/2023 02:41 PM

You must be careful that rising costs does not put people who are only just managing into a vulnerable where they will get coming to you for help. It's a viscous circle

Anonymous

12/10/2023 02:46 PM

No

Anonymous

12/10/2023 02:50 PM

You mention other councils have had to sell assets, I don't think this is a bad thing and think you should look at unused h buildings or those that could merge into one!

Anonymous

12/10/2023 02:55 PM

save money by reducing middle management

Anonymous

12/10/2023 04:39 PM

You need to consider alternatives to the high costs paid for children in care. It is unacceptable to pass these on to residents.

Anonymous

12/10/2023 07:43 PM

I believe charging for green waste is is short sighted and likely to increase cost for pest control and fly tipping or will increase regular waste as people already struggling will not use green bin! It is also another example of stretching outgoing for the already stretched middle earners that are just about managing as they don't qualify for additional support with energy cost and HAF provision

Anonymous

12/10/2023 07:54 PM

cut support to the so called vulnerable. stop vast over payment to under performing officers and their teams. councillor attendance allowance to cut by half from 1st January 2024. I do not wish my

council tax to be used to support any vulnerable person.

#### Anonymous

12/10/2023 08:06 PM

They are more things which could be done away with or are duplicated.

#### Anonymous

12/10/2023 09·16 PM

I think there needs to be a revised policy of responsibility for children in terms of parental financial burden. I am totally against charges for green waste removal and see this as a step backwards. The argument that it fairer for those who don't have gardens is ridiculous. If this is implemented I would like refund on the portion of my rates and taxes that is given for child services as I do not have any.

#### Anonymous

12/10/2023 09:34 PM

My costs are rising and yet I get no benefit from it.

#### Anonymous

12/10/2023 10:38 PM

Yes I think it is a basil it's disgrace you are charging for garden rubbish and to say that people who don't have gardens are subsidising people who do. I don't have children so have no need for children's social care, schools crossing patrols etc. so why should I subsidise them. To add £40 is wrong

#### Anonymous

12/11/2023 07:24 AM

I support the provision of good quality placements for children and support for vulnerable residents, however this budget consultation is merely a tick box exercise so that the council can say that they have 'consulted' with residents. To simply ask if we support the council in supporting the vulnerable is far too simplistic, you have given no indication of what services will be reduced in order to do this...why?

# Anonymous

12/11/2023 08:56 AM

this funding should be viewed and assessed every quarter to ensure funding is used the best way possible

#### Anonymous

12/11/2023 09:54 AM

Is this really as simple as a yes or no answer? Are the public not able to talk about specific areas of your budget proposals in more detail or give views on individual elements of it?

#### Anonymous

12/11/2023 12:04 PM

Unrealistic to ask residents to read 368 pages! You should have provided a summary of increases & Description and pages 70-94. Guisborough Parish Council tax should be abolished or shared amongst all residents of the Borough. Agree with new fee for garden waste bin £40. Car parking fee £3.60 for 3 hours is too expensive and will stop people from visiting Guisborough. Guisborough market

should be relocated from Westgate to Chaloner Street or one of the car parks. Efforts should be made to attract new vendors as the market is woeful.

#### Anonymous

12/11/2023 12:25 PM

As far as service reviews, I feel a more in depth approach needs to be taken. For example, Grangetown Hub. You are securing 2 posts of staff who are poor in turns of output, sick very poor sickness records. Yet there are genuine people who will be losing their jobs

#### Anonymous

12/11/2023 02:12 PM

Explain what children's services mean and If this is supporting more and more illegal immigration to the area

#### Anonymous

12/11/2023 03:04 PM

In children services there are too many agency social workers, they need more family time workers and admin which could free up time, using agency workers to supervise family time is not value for money for the council.

#### Anonymous

12/11/2023 05:50 PM

I have indicated support because this mess needs to be sorted. However it has been a long on going trend from the council in mis spending funds from the monstrosity of the vertical pier, unaccountabld pay rises to top council staff as two examples. The first band of savings should be from reduction of pay across all council staff in senior management decisions followed by a full investigation on spending over the last 20 years

#### Anonymous

12/11/2023 06:28 PM

Green Bin charge is unfair when we already pay council tax which is supposed to take in to account this charge

#### Anonymous

12/11/2023 08:58 PM

I feel confident with the new Labour Administration, I think the next 12 months will be difficult but look forward to a better future.

#### Anonymous

12/11/2023 10:47 PM

I have yet to see a consistent and clear plan or be invited to an informative meeting or surgery with councillors all present. This is why I cannot say I support any balance of the budget

#### Anonymous

12/12/2023 06:44 AM

Yes

#### Anonymous

12/12/2023 08:57 AN

Parking needs to be costed at a price which doesn't kill off local business Bus services are rubbish and encourage car use

12/12/2023 10:10 AM

Due to inflation this year local people are finding it hard to live never mind paying council tax bills personally I don't think I am getting a good service due to the areas being run down roads are not fit for purpose with pot hole everywhere and rats running wick all over Normanby

#### Anonymous

12/12/2023 11:20 AM

Make the best of what we've got in Redcar, keep everywhere clean n tidy. Carry out prosecuting dog coulees (there's plenty of them, dog dirt is horrendous in Redcar) make sure your litter collecting men do their jobs properly. Everytime I see them there gossiping, the walk way from sweetie corner to Lord Street is disgusting, it used to be spotless. People are more attracted to clean simple things than spending money!!

#### Anonymous

12/12/2023 02:00 PM

I'm not sure how your plans to review the Library Service supports your policy of giving children the best start in life - education is important and the Libraries are important parts of the community. Have you considered accessing the efficiency of the council as you would a business, making sure you are using the skills of your staff to the best purpose and that they are all working efficiently . Rather than pay for a sticking plaster to fix the issues faced by the vulnerable have you considered tackling the root causes?

#### Anonymous

12/12/2023 02:00 PM

a closed question leaves no room for manoeuvre so I had to put 'no'. Of course vulnerable adults and children must always be prioritised but unless the commissioning process is right and the right people are in post there will always be an opportunity to spend what you do have more wisely. It's not about spending more - it's about spending smartly.

#### Anonymous

12/12/2023 02:47 PM

Shutting Windows Edge is a disgrace People who live there matter The staff matter

#### Anonymous

12/12/2023 03:55 PM

Not to add the £40 on the green waste bin due to the fact that what I get doesn't cover it

### Anonymous

12/12/2023 04:18 PM

I would suggest further cuts to any non essential services. We have 13 libraries in the borough (I appreciate there has been a consultation on those) but this suggested cutting only a couple. Isn't it better to have say 3 all singing and dancing libraries than even 10 to look after

and maintain. Huge cities such as Birmingham have 1 library with more residents than Redcar & Develand. To me its more important to have the best offer possible in fewer buildings. The savings this would create would prevent further cuts or charges to things that are valued. Whilst i am not against paying £40 per year for my green bin to be collected all areas need to be explored.

#### Anonymous

12/12/2023 04:36 PM

I do not agree with the reduction in our library services - particularly Laburnum Road and Dormanstown as they serve vulnerable communities in relation to poverty, disabled and elderly residents. They are also a valuable resource for our primary schools. In relation to children's services and the rise in numbers - more resources should be channeled towards Early Help and upskilling foster carers, with the aim of keeping children out of the care system Your use of only Yes/No options is not helpful as there are some items which one might disagree with, and still support the council's stance overall

#### Anonymous

12/13/2023 05:01 AM

You are wasting too much money on taxis ferrying children around the area.

#### Anonymous

12/13/2023 05:42 PM

No

#### Anonymous

19/19/2023 10·49 PM

I do not support any increases! We already have one of the highest council tax rates in the country and for what services in Guisborough?! No police presence, other than to make money on speed checks, hence the high burglary rate! The grass in public areas, parks etc barely gets cut in Guisborough and when it does it's so long that it leaves a complete mess! Garden waste hasn't been collected on the correct day for months! Guisborough is mainly kept tidy by a group of kind VOLUNTEERS collecting the litter! The council needs to restructure its staff and look at needless manager's roles, salaries and bonuses to save money as the public pay more than enough!

#### Anonymous

12/14/2023 09:19 AM

You need to be more forward thinking, are there any support schemes that can be put in place to prevent people needing social care, the system is completely flawed from the start and results in people being ignored until issues are so sever they ending up costing more.

#### Anonymous

12/14/2023 10:29 AM

NO

Anonymous	Time to give the council big wigs a pay cut and get rid of them
12/14/2023 02:58 PM	Time to give the country sign a pay cat and get he of them
Anonymous	No comment
12/14/2023 03:14 PM	
Anonymous	Do you need 2 people in vehicles collecting small rubbish bins?
12/14/2023 03:15 PM	Surely this could be done by the driver of the vehicle
Anonymous	Years of mismanagement by all parties
12/14/2023 04:08 PM	
Anonymous	No
12/14/2023 04:14 PM	
Anonymous	Think the council need to release where the whole budget and
12/14/2023 05:17 PM	expenses are going
Anonymous	Everybody who has a mortgage is now vulnerable as once they've
12/14/2023 05:23 PM	paid their bills there is nothing left for good or heating. We are both
	working yet gave had to use a food bank and often wrap up in a
	duvet to try and keep warm. Stop assuming people in Guisborough are rich!
Anonymous	Sad to say too many people are taking advantage of benefits and
12/14/2023 06:23 PM	social care. I am fed up of paying money into a broken system. I
. , , , , , , , , , , , , , , , , , , ,	moved here from Kent and my council tax for a smaller house is
	significantly more in Guisborough.
Anonymous	No
AHOHYHIOUS 12/14/2023 06:44 PM	
12/17/2020 00.77   WI	
Δ.	The question is studied isn't that what you are employed to do if I

12/14/2023 07:14 PM

The question is stupid, isn't that what you are employed to do, if I don't manage my own budget I run out of funds, I expect you to do the same

# Anonymous

12/14/2023 07:45 PM

Pay carers more instead of throwing money away your failing the elderly pay people above minimum wage and they will stay in the care sector keeping the elderly out of hospital

Anonymous 12/14/2023 08:28 PM	Maybe should be looking at reducing councillors and management
Anonymous 12/14/2023 08:49 PM	I just believe that there are other ways you can find to balance the budget without expecting hard working people of towns like Guisborough, who get so much less than Redcar, to pay for services which YOU encourage us to use such as garden recycling
Anonymous 12/14/2023 09:15 PM	R&CBC are not fit for purpose. They do not think things through or apply simple logic to problems/issues. Taking the shortest, easiest route at all times do thing well, the first time
Anonymous 12/14/2023 09:19 PM	no
Anonymous 12/14/2023 09:21 PM	You have signed the death knell for the high Street by removing free parking and charging £1.60 for the 1st hour. Why not a nominal charge of 50p for the first hour to encourage people in, not drive them away.
Anonymous 12/14/2023 09:40 PM	No
Anonymous 12/14/2023 10:26 PM	You cannot continuously blame social care for the poor conditions resultant from the blatant mismanagement evident in local government.
Anonymous 12/14/2023 10:49 PM	No
Anonymous 12/14/2023 11:47 PM	Of course you have to support them vulnerable, without that we are no longer a functional society. Solutions to ensure people less vulnerable should be explored
Anonymous 12/15/2023 01:37 AM	No
Anonymous 12/15/2023 06:39 AM	I disagree with the changes to the waste management. Further the planned increase for the diy waste charges at dunsdale will only increase fly tipping. This has been proven and this is why the

government have had to intervene and is now making it illegal for

council to continue this practise after Dec 31st 2023. So is it really acceptable to include these costs when trying to balance the spending? Additionally the charge for garden waste will only further increase the same problem. While the council state this is a subsidised activity and not all households have gardens, so we should only charge those who use the service. This argument is nonsensical, as there are many services that many households don't use, for example, if a household doesn't need the adult social care service, should they be given a discount?

Anonymous

12/15/2023 09:48 AM

This should be provided for at a national level

Anonymous

12/15/2023 10:02 AM

None

Anonymous

12/15/2023 11:49 AM

None

Anonymous

12/15/2023 12:06 PM

Cost if living is already very high for everybody. Increasing costs to the residents is just not acceptable.

Anonymous

12/15/2023 12:19 PM

The wage bill for the top people in the council should be cut, A lot of revenue could be created by penalising people who park illegally especially outside schools.

Anonymous

12/15/2023 12:40 PM

Council has too many staff. Since pandemic most staff are "working" from home and the huge office block in guisborough empty most of the time. Hugely inefficient and with low productivity. Cut your spiralling costs first like a business would have to.

Anonymous

12/15/2023 12:54 PM

Be more efficient

Anonymous

12/15/2023 02:20 PM

There needs to be thoughts on the ground as to how we can support them further. I am employed by the council and see massive areas of improvement on a daily basis in ways which we could save money. Working on the ground and with children, we are often in need of basic items, and a quick post on facebook can bring in a wealth of support. We have often spoke about having a room in Seafield House, in which donations of clothing / toys can be brought in - by the community / workers and that staff can have access to this, in order

to share it with the children that need it or children that come into care. We have also spoke about the amount of money we spend on bus fair / transport money. Surely, we could group up with the transport links and enquire about some discounted rates. We have also closed down all of our centres, which means contact takes place in one place, this is not helpful for people coming from outer areas such as the East / further West. We could get buses to provide transport to these services ourselves as we are required to provide bus fair to attend sessions. We have lots of bodies in the offices, who are often hungry and looking for snacks or food - a trolley which sells food/drinks would be beneficial... profits made here could be put back into the council - i would be more than happy to buy these knowing that money would be going back to the children some how. Other things we spend lots of money on in children's service, is things like beds and house hold equipment - again striking a deal with local companies to support, as mentioned in this months BBB is a fantastic idea.

#### Anonymous

12/15/2023 02:32 PM

Why are you encouraging fly tipping and non recycling by proposing a £40 charge to empty garden waste bins. By the reaction of people in the local area ,this is what is going to happen . You can't say you haven't been warned!. We are already have one of the highest costs for council tax-in the country.

#### Anonymous

12/15/2023 04:52 PM

Working people are struggling, energy prices are increasing in January & Danuary & Dan

#### Anonymous

12/15/2023 05:29 PM

If you do introduce green bin fees, the administration of that needs to be carefully considered and balanced against the strong likelihood that much more fly tipping will occur throughout the borough. Selfish citizens will potentially pose issues for those who agree to pay for the garden waste collection, and a proactive monitoring patrol will be essential, with appropriate salary and vehicular overheads., on green bin dates. You could raise cash by selling off ransom strips and grass verges to promote maintenance by residents. You should charge an easy amount for car parks, in the light of the current cashless prevalence. £1, or £2, rather than silly amounts with added pennies, will allow a greater percentage of payments.

#### Anonymous

12/15/2023 06:10 PM

I think you forget our salaries are not increasing in line with your increases in our bills forcing more of us to face less food less

heating/lighting and having no spare cash to live. Your constituants lives matter too. Mental health costs will increas counterbalancing and increase you enforce.

#### Anonymous

12/15/2023 06:15 PM

Rushi sunak stated on national television tonight 15/12/23 the government has given the council a 10 percent more and claimed the mis management of council funding . The local residents of R & Camp;C should not be. Penalized for incompetence of local councils and

#### Anonymous

12/15/2023 07:30 PM

Please keep any tax rises to a nil. The people who work in the borough get no relief, no help and definitely no cuts. It's all ok if your on benefits it's of no difference everything is paid for but the people who work just seem to get larger bills without any pay rises!

### Anonymous

12/15/2023 08:38 PM

What a pointless question as you have no intention of reading these and will no doubt have already made the decision and this is a box ticking exercise

#### Anonymous

12/16/2023 01:20 PM

You need professional accountants to come in and balance the books and that should be a priority. You need to investigate the charges made by taxi companies to take children to school and make sure you are not being ripped off as happened in Birmingham.

#### Anonymous

12/16/2023 06:15 PM

We need more money spent on recycling services but I don't think it is too much to ask residents to pay for their own bins. I see there's a budget set aside for this, why not get us to buy our bins? Use that revenue to invest in a better recycling system? I also think you should be placing stricter fines on those who repeatedly contaminate their recycling bin. Other areas do this with huge success. Contaminated bins added to the rest of the recycling just undermines all the hard work the rest of us are putting into separating our waste correctly and it all ends up in the incinerator! Our planet is running out of time and stricter more efficient changes need to happen. It's time the council clamped down on residents who can't be bothered to recycle properly. Other councils leave a sticker on the bin to say why it's not been emptied and if it's not sorted by the following week they will be fined. It should be down to the resident to sort their waste properly. Leaving areas of land to go wild would help 5e budget and your biodiversity strategy, too. by letting the public know what you are doing, you'll get less complaints and it would be of huge benefit to the natural world. I also think more needs to be spent on public transport too. This is another hugely impactful area for the environment. With hiking up carpark charges people may be more likely to use public

transport if it's reliable and cheap enough which massively helps the planet. Anonymous It is inappropriate to have a 'yes/no' dichotomy for this question. Anonymous Council waste money and neglect areas which are assumed to be 12/17/2023 10:47 AM affluent. Garden waste collections used to start in March. If you're going to Anonymous 12/17/2023 02:53 PM charge I would like collections to start in march not April as mentioned on the proposal. Anonymous Everyone should pay towards council tax. There should be no charge 12/17/2023 06:43 PM for garden waste collection. The argument that people who don't use should not have to pay. Most tax payers don't use schools and school taxis. Anonymous no How much more can you tax us? Council tax, car parking fees, Anonymous charged to dispose of gardening waste - stop using us as the easy option to raise funds you are crippling us. Get rid of deadwood staff to save money, start with social workers they're all a waste of time and money. No Anonymous 12/17/2023 09:45 PM Anonymous no Anonymous With the time available, I have skimmed read the highlights/ proposals- is there a shortened key point version to read? A new pool that will no doubt be subsidised is not a great addition to Anonymous 12/18/2023 12:31 PM an already drained council 'pot' even if the construction funds came

from elsewhere.

12/19/2023 02:16 PM

I feel you could make so cost savings within the council to start with. For example we have a council handy man who lives near us. He is at home during the day more than he is at work. That's just one example I'd where you could be saving. If you are putting council tax up you can't then expect people to pay to have their green bins emptied.

#### Anonymous

12/19/2023 04:30 PM

No

#### Anonymous

12/20/2023 09:33 AM

There is money to be saved by NOT building a new swimming bath centre at/in Eston. It is not needed there are other local options available. In an ideal world every locality would have its own pool, but times are hard and hard decisions have to be made. Instant saving of a LOT of money. You, as a Council, have already built one white elephant pool in Redcar, please do not make the same mistake again - oh, too late; the inept collective has struck again. Why is it small, isolated pressure groups are able to achieve so much? Sadly the answer to that is all too obvious.

#### Anonymous

12/20/2023 09:35 AM

Why are the results of 'Consultations' never made public?

#### Anonymous

12/20/2023 10:08 AN

Make parking for the first hour in the main car park FREE. The proposed changes are counterproductive.

#### Anonymous

12/20/2023 10:21 AM

Information is vague and do not feel the council are serving the needs of it's constituents and communities. Money being spent on certain projects (because Labour has promised them - Eston Pool?!?!?) is ridiculous! It may been of needed at the time of election BUT if you ask the people of Eston now if it is a good use of spending we would definitely agree not and put it to better use - children, adult and community care! If is has to be used for projects, identify current structures we could improve and put back into use... the boating lake at Redcar for example. Stop pandering to the needs of the council leader and listen to the people!

#### Anonymous

12/20/2023 05:18 PM

Yes - cut top council executives' salaries by 50%, those people are not worth their current salaries.

#### Anonymous

12/20/2023 05:41 PM

No

# No. Anonymous on the 8th january 2024 you start parking charges for redcar high Anonymous street that is already suffering due to retail shop closures, how will this help the shops and retail that is left, your lack of support at this time in local retailers position is flabbergastingly bad.your timing is even worse. Anonymous no 12/21/2023 03:42 PM The local authority needs to find other ways of balancing their budget, Anonymous 12/22/2023 01:47 PM instead of us the tax payer having increases put on us every year. No Anonymous 12/22/2023 06:30 PM Ensure that egocentric financial decisions are eliminated. Honesty, Anonymous 12/27/2023 12:30 PM humility, magnanimity and transparency should prevail fully. Perhaps such factors have been overlooked somewhat in the past Do not charge for green bin collection we pay for this in our council Anonymous 12/28/2023 01:37 AM tax you gave us a separate bin we used it all refuse used to go in one bin do not charge residents because you can't balance your books and waste money on other things cut spending on libraries - make them all volunteer trustee type Anonymous opperations. curtail the ring and ride operations - too many little mercedes buses flying around N/A Anonymous 1/02/2024 04:39 PM No Anonymous 1/03/2024 07:10 PM N/a Anonymous 1/03/2024 07:11 PM

Anonymous 1/03/2024 07:12 PM	We already pay too much council tax
Anonymous 1/03/2024 07:18 PM	Stop wasting money on buildings. Put your children's social care team in order before you start penalising local residents
Anonymous 1/03/2024 07:25 PM	We have an enforcement team, why aren't the parking wardens being given dialy ticket targets that would increase finances massively through lost parking charges where people don't pay and also park illegally that would mean you wouldn't have to cut services
Anonymous 1/03/2024 07:25 PM	Yet more increases to people all ready struggling. We should be thinking outside the box.
Anonymous 1/03/2024 07:31 PM	
Anonymous 1/03/2024 07:31 PM	Think long and hard, is there a solution? Do we all need a New Year resolution Bring that bin back for the sick You were here but left so quick We do help to save you some money Clearing dangerous glass, that isn't funny Dog poo, gravel all.safe now Growing volunteers take a bow!
Anonymous 1/03/2024 07:34 PM	No
Anonymous 1/03/2024 07:34 PM	Scrap the green bins we paid in advance for this, your encouraging fly tipping and reducing recycling. I paid and took my children to school they should do likewise. What should the people who pay their tax pay the mistakes of a corrupt council n those who will not pay
Anonymous 1/03/2024 07:36 PM	None
Anonymous 1/03/2024 07:36 PM	People need support but like the public, the council only has so much money to spend.
Anonymous 1/03/2024 07:43 PM	No.

Anonymous 1/03/2024 07:47 PM	Money should be spent on cleaning up Redcar It's a dump
Anonymous 1/03/2024 07:52 PM	No
Anonymous 1/03/2024 08:10 PM	Reintroducing parking charges on and around the high street will further damage business and trade in the high street. Also disagree with £40 a year garden waste fee, this will just cause an increase to the already huge fly tipping problem, that you will have to spend council funds to clear up!
Anonymous 1/03/2024 08:19 PM	I work for a private Day Centre. Which also has to increase price, so if you are wanting more money for the care sector, then also have regards for small businesses who also need to increase because of the cost of living crisis, and minimum wage increase in April. Practice what you preach and understand this is a difficult time for everyone.
Anonymous 1/03/2024 08:20 PM	Stop wasting our fucking money you cunts
Anonymous 1/03/2024 08:34 PM	No
Anonymous 1/03/2024 08:59 PM	Saltburn seems to be overlooked when it comes to funding despite the amount the town generates from tourism.
Anonymous 1/03/2024 09:01 PM	No comment
Anonymous 1/03/2024 09:15 PM	The council gets MORE than enough money from the tax payer. It is mismanaged by corrupt people. Illegal immigration needs stopping immeadiately which will save the country BILLIONS!
Anonymous 1/03/2024 09:45 PM	You get millions every year from us tax payers and from the Government start spending it better or rightly so the government will send their own person in to get the job done.
Anonymous 1/03/2024 09:54 PM	Cut the councillors expenses, give them bus passes, and save money that way

1/03/2024 10:08 PM

R&CBC already have one of the highest Council Tax Rates in England. Monies have been squandered on unviable projects in the past & Direction of the Council Tax Payers.

Anonymous

1/03/2024 10:29 PM

Not sure a straight yes/no answer adequately gives my views

Anonymous

1/03/2024 10:35 PM

Bad decision making and bad planning are the issue.

Anonymous

1/04/2024 01:58 AM

you waste money on some services and do not fund others. You need LA child accommodation not paying thousands to go out of county. Then you have a LA place for learning difficulties not filled in skelton.

Anonymous

I/04/2024 02:54 AN

Look after the constituents of the Borough.

Anonymous

1/04/2024 03:22 AN

Non

Anonymous

1/04/2024 06:17 AM

stop wasting money

Anonymous

1/04/2024 06:51 AM

Too much spent on this

Anonymous

1/04/2024 09·48 AM

Support some but not all

Anonymous

I/04/2024 10:04 AM

£2.346 per child per week seems far to much to pay for Vulnerable children is the payment spent in the private sector.or are they in

council run facilities

Anonymous

1/04/2024 10:42 AM

During this times like these we ofcourse need to prioritise the most vulnerable among us. We need to cut spending on the unnecessary development and instead focus of bringing the community together and allocate for funds for grassroots community action. The Saltburn Socialist Food Bank is a good example of this as well as the Community grocery in Redcar.

Anonymous 1/04/2024 11:14 AM	No
Anonymous 1/04/2024 03:21 PM	Using funding that was won by previous council cabinet as an excuse for cutting other services, especially the most vulnerable, is disgusting and you should be ashamed. Cut back on the high salaries of people who are mere figureheads in the management of the council and use more discretion regarding spending on areas that are pro labour.
Anonymous 1/04/2024 06:14 PM	Your financial controls are appalling and I would support a commissioner be brought in. Mismanagement of funds everywhere. Public sector vs private sector. Manage this council as if the money you were spending was your own. Clueless
Anonymous 1/04/2024 07:11 PM	Abolish Redcar and Cleveland council asap, and return the relevant households under North Yorkshire, where we should have never left!!!
Anonymous 1/04/2024 07:12 PM	No
Anonymous 1/04/2024 07:15 PM	To many people been classed as vulnerable and putting it on the working people
Anonymous 1/04/2024 07:18 PM	No
Anonymous 1/04/2024 08:17 PM	Because your proposals are not going to achieve your objective
Anonymous 1/04/2024 08:36 PM	Your making it so I cannot afford to live. The council tax increases are insane.
<b>Anonymous</b> 1/04/2024 11:30 PM	Money is wasted every year by this council on tac that the public don't ask for, your proposing rising the council tax and charging me extra to empty a green bin.
Anonymous 1/05/2024 12:44 AM	No

Anonymous	
1/05/2024 03:53 AM	

Why are so many children being driven out all over to schools miles away costing an absolute fortune, many more cars on the roads, than provide facilities close to home. Taxis for them are absolutely crazy.

This has to be addressed and is not sustainable.

# Anonymous

Its timepeople were made to look after their children themselves.,

# Anonymous

1/05/2024 09·40 AM

I would like to see money saved by leaving areas of grass uncut and either left for wildlife or planted with wildflowers. The obvious exception would be where this might pose a hazard for visibility for drivers. I'm Sure there are many areas where this could be done. Save on paying for the grass to be cut and good for the environment.

# Anonymous

1/05/2024 10:06 AM

The government should be held to account for their lack of funding to local government

#### Anonymous

1/05/2024 10:10 AM

Stop funding bus services which are not getting used enough such as stagecoach in East Cleveland. Parking charges for visitors at saltburn needs reviewing again in marine parade. If you go anywhere else you have to pay such as Whitby or york. Either use disc zone or pay and display. The tax payer should not be increasing their tax due to do gooders wanting a wide promande which no one uses since Victorian ages and we a having a tax increase for it.

#### Anonymous

1/05/2024 10:46 AM

Families need to look after their own elderly, make new housing ready for the aged Parents need taking to task, penalising where they don't look after their children, never heard parents mentioned in any article about care

# Anonymous

1/05/2024 10:57 AM

None

#### Anonymous

1/05/2024 10:58 AM

Supporting the vulnerable in any community should be funded from Government level. Services provided should be equitable from local taxes. I don't think residents are getting value for their Council Tax payments.

#### Anonymous

1/05/2024 11:32 AM

Agree

#### Budget Consultation 2024/25: Survey Report for 6 December 2023 to 5 January 2024

Anonymous

1/05/2024 12:11 PM

No

No

No

Anonymous

1/05/2024 12:13 PM

I

Anonymous

1/05/2024 01:20 PM

You waste so much money my wages do not cover my bills now take a pay cut stop wasting money

Anonymous

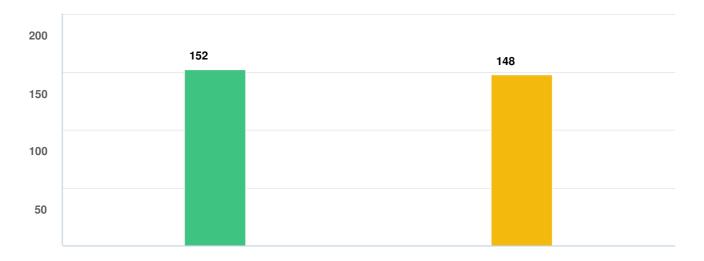
No

No

No

Mandatory Question (282 response(s))
Question type: Essay Question

# Q3 Do you support our proposed investments in our borough?



# **Question options**

Yes



Mandatory Question (298 response(s)) Question type: Checkbox Question

# Q4 Are there any comments you would like to add?

#### Anonymous

12/06/2023 04:43 PM

I feel like you are wasting money on things that won't be appreciated or bring in revenue. There are more urgent things that require money at this moment in time.

#### Anonymous

12/06/2023 04:48 PM

Capital projects are obviously great but long-term it would be worth looking at funding to support revenue (i.e., sustaining jobs and running of our facilities). I know this is difficult as funders prefer projects where an instant improvement can be seen, but long-term it's the day-to-day sustainability of projects that need support.

#### Anonymous

12/06/2023 04:56 PM

Ring fenced funding for specific projects is very welcome and long overdue to help improve the area in many ways and it is understandable that this money cannot be used for normal council services.

#### Anonymous

12/06/2023 05:04 PM

Plans are a waste of monies like the rest of the white elephants vertical pier the hub tuned in etc

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12/06/2023 07:34 PM

Invest for the future is still key. Growth and a forward looking Borough is required. Start taking more business rates from Teesworks. Don't make people unemployed as short term madness.

#### Anonymous

12/07/2023 09:33 AM

hard to make an informed decision to be honest with the information presented

#### Anonymous

12/07/2023 09:36 AM

I think the improvements that are taking place are great for the borough, the borough deserves improvements for the residents and businesses and it will also bring more visitors to the area which is good for our economy. I understand that the money can only be spent on certain projects but I think many residents don't understand this.

#### Anonymous

12/07/2023 10:43 AM

The council could consider reducing working hours to 35 hours over 4 days and close RCBC buildings an extra one day a week.

#### Anonymous

12/07/2023 11:29 AM

There are so many tasks that Redcar & Develand Borough Council has to manage. Looking through the Councils Cabinet report it was good to see how well we invest in our staff, succession training is important and training young people to carry on this important task is so vital. Thank you.

# Anonymous

12/07/2023 12:07 PM

Prioritise the assets the council has instead of closing them down for vanity projects. The amount of new housing the area must have increased council tax revenue, deal with non payment more robustly.

#### Anonymous

12/07/2023 12:11 PN

Take Redcar already has a hub, yet it has purchased two large stores to redevelop into an extention. Moving the library etc the town centre is dying a death no inprovement or revitalisation of shopping.

#### Anonymous

12/07/2023 12:11 PM

Massive overspending in contracts, too much red tape and bureaucracy preventing things actually getting done.

### Anonymous

12/07/2023 12:49 PM

Not able to answer 'don't know'. Have to invest but hopefully no money, services etc will be given towards the proposed Arena, enough that they have lease of the land

# Anonymous

12/07/2023 12:49 PM

Think there would be an outcry if Easton baths does not open.

Ananymaya	<b>Anonymous</b> 12/07/2023 12:59 F	PIV
12/07/2023 01:14 PM	Anonymous	

Any improvements are welcome but again talk to the people who are going to use them and not design companies making big bucks.

If more resource can be brought into the borough to support the place
then I think we should do more of this.

**Anonymous** 12/07/2023 01:37 PM

As usual majority of council money being spent in the richer or tourist areas. Ignoring the people of TS6 again. Putting money into a cycle path when you don't maintain the current paths.

**Anonymous** 12/07/2023 01:42 PM

Any development of towns is always welcome but you need to stop wasting money on things locals don't want. The Vertical Pier white elephant is a perfect example of wasted money.

Anonymous 12/07/2023 01:42 PI You have to invest otherwise you stagnate.

Anonymous 12/07/2023 01:53 PM Why waste money on things residents haven't asked for Redcar pier

Anonymous 12/07/2023 02:08 PI The link to the investments doesn't work

Anonymous 12/07/2023 02:34 PM Don't agree with doing away with 2 hours free parking people just won't visit the town for shopping when can go elsewhere with free parking

Anonymous 12/07/2023 03:19 PM The area needs more investment to attract well paid jobs that the local population are equipped to fill therefore job creation and training are much more important than shiny new buildings. The best way to regenerate and revitalise an area is to invest in the people and the future not new buildings.

**Anonymous** 12/07/2023 03:23 PM

The money should be focused on the Grangetown and South Bank areas more

Anonymous 12/07/2023 03:58 PM Why don't you ask the people of the borough where the money should be spent?

No Comment Anonymous 12/07/2023 04:00 PM You will be gone next election. Stop using Guisborough as a cash Anonymous 12/07/2023 04:13 PM cow. No comment Anonymous I do not support the hydrogen trial or Coatham Arena. The Arena Anonymous 12/07/2023 04:19 PM should be on the outskirts of the town due to noise and traffic issues. Anonymous Cut some money from the Redcar town deal to be used for social care Anonymous Like every project the Council undertakes using funding that has been 12/07/2023 04:37 PM 'won; via a bid, they never plan for ongoing maintenance of that project. They move onto the next one. (see walled garden mess of weeds) (see comminity orchard kirkleatham also a complete mess) Too many unnecessary, ill thought-out, "white elephant" projects Anonymous 12/07/2023 04:37 PM costing the Council monies they don't have & amp; will not recoup in the foreseeable future. Anonymous Councillors should propose the same amount of funding for all areas and not just pet projects as Mary lanigan did as leader, remember the money she spent on un adopted road resurfacing previously in Brotton, moorsolm, lingdale etc , many millions for only a handful of residents to benefit. Anonymous No 12/07/2023 04:50 PM The council need to invest MUCH more wisely. they waste money Anonymous 12/07/2023 04:58 PM massively, as do the government. There is more than enough money going into the system from the tax payer Anonymous What investments ?? RCBC only thinks Redcar is important

12/07/2023 05:21 PM

#### Anonymous

12/07/2023 05:34 PM

Better targeting of investment to ensure revenue generation

#### Anonymous

12/07/2023 05:55 PM

I fully understand and appreciate the fact that RCBC need to make efficiency savings and balance the budget but I feel that this is not simply a yes/no answer! Whilst I support the local authority in having to balance the budget this consultation is much larger than a simple yes/no question. I feel that the consultation should have covered the proposals one by one with a yes/no option and also include an additional information box for people to submit suggestions/comments etc. This feels like it is a rushed piece of work, put together by individuals who do not understand the complexity of the situation fully and who are not actually wishing to have the publics full feedback! Also, can consultations online please be checked prior to being published as this is the second time I have filled it in after having clicked onto the further information link and it deleting the information I had inputted!

#### Anonymous

12/07/2023 05:57 PM

No

#### Anonymous

12/07/2023 06:02 PM

No just do not support the bins though.

# Anonymous

12/07/2023 06:06 PM

Investments are cont inspiring to the community

#### Anonymous

12/07/2023 06:14 PM

No

#### Anonymous

12/07/2023 06:16 PM

n/a

#### Anonymous

12/07/2023 06:38 PM

It not only low paid workers the council only offer minimal pay to community workers but pay others very high wages well above minimum wage You say care and children. Fair enough but better use of buildings can fee up space instead of feeding greedy care homes with residents that do not get any stimulation whilst in a private home charging 3 and 4 times as much to go in a care home save millions. The council is contributing to fly tipping by wanting to charge £40 people will go back to burning garden rubbish in their back garden. Gambling with people's mental health with out of touch proposals

12/07/2023 07:16 PM

No

Anonymous

12/07/2023 07:55 PM

Not a lot of investment

Anonymous

12/07/2023 08:07 PM

You need to stop wasting council tax payers and expecting us to pay

for your mistakes

Anonymous

12/07/2023 08:52 PM

When you say Borough - parts of East Cleveland sees limited funds

and sub standard upkeep

Anonymous

12/07/2023 09:26 PM

Loftus is looking better however, not sure the council needed to spend thousands on a wooden tree in the small library or even more on an ugly projection wall near the gun shop. It looks dreadful. The Zetland row shops remain an absolute eyesore, as do the two boarded up shops next to the town hall. Future high street money should have updated the empty shops. If the building owners won't clean them up then fine them. Arbroath house upper floors in the market place are a disgrace. Fine the owner. Enforcement needed to

make them paint and clean the building fronts.

Anonymous

12/07/2023 09:37 PM

These will be wasted investments. As said above, we are a poor area. The majority of residents have very stretched finances, even more so as r&c continue to impose additional financial strain on us. We are not going to then spend more money on extortionate car parking fees to visit these new investments, nor appreciate things being made to look nicer, bizarre randomly placed signs and sculptures etc. Perhaps you should be investing in the people rather than the physical, because jt is the people who will decide the ultimate success or failure of these investments

Anonymous

12/07/2023 09:56 PM

No

Anonymous

12/07/2023 10:05 PM

No

Anonymous

12/07/2023 10:19 PM

Only as long as they are worthwhile and provide genuine benefit to residents. Will be interesting to see if the council actually take any

notice of the comments received from this survey, or if you will do as you usually do and ignore everything residents say and do what you want.

#### Anonymous

12/07/2023 10:21 PM

Be considerate with our money

#### Anonymous

12/08/2023 08:22 AM

Investment needs to be reduced and looking at existing properties to provide instead of building new builds and demolishing existing. Need to be attracting investment to existing properties and utilising them helping business owners that own the empty properties to help rebuild towns with existing business properties and not build to sure the needs businesses need to adapt because we are loosing the heritage of the areas and the aesthetics by not doing this just looking at somewhere like York who have done this and businesses adapt to the area

#### Anonymous

12/08/2023 08:57 AM

No

#### Anonymous

2/08/2023 08:58 AM

No

#### Anonymous

12/08/2023 09:01 AM

no

#### Anonymous

10/09/2022 00-22 414

Loftus renovation is like throwing money in the sea...nice idea but will not amount to much on the ground. Loftus had it's heyday in the Victorian era when local entrepreneurs and wealthy landowners invested in the area...the industry that warranted this has now gone...much the same for Redcar...it was once a honeypot and supported families...the era of the high street has gone...money would be better spent elsewhere

#### Anonymous

12/08/2023 09:24 AM

.

#### Anonymous

12/08/2023 09:41 AM

Too much of this money is spent on things people dont want i.e the Vertical Pier and the Saltburn parking scheme which has now been scrapped.

#### Anonymous

Marske and New Marske have no funding allocated. It has been this

12/08/2023 09:48 AM

way for years, poor.

Anonymous

12/08/2023 09:48 AM

Council is clueless to what residents really want.

Anonymous

2/08/2023 10:07 AM

There should be a NA or don't know as I don't have background to

this question

Anonymous

12/08/2023 11:55 AM

No

Anonymous

12/08/2023 12:05 PM

I will not pay for the removal of green waste.

Anonymous

12/08/2023 12:30 PM

Regeneration and investing is important. Especially if it create jobs,

secures jobs and increases revenue.

Anonymous

12/08/2023 02:51 PM

The amount of money wasted is unbelievable

Anonymous

12/08/2023 03:04 PM

Χ

Anonymous

12/08/2023 04:06 PN

The long promised levelling up funds for Guisborough seems to be taking a long time to deliver. A lot of documents and consultations but

no signs of delivery as yet.

Anonymous

12/08/2023 04:10 PM

Capital investment to regenerate the borough is welcomed, however when considering the viability of these projects, consideration needs to be given to the whole life cost of these projects and the inevitable revenue pressures that they will create, in addition to the carbon cost - Eston pool is a good example, given the increased energy costs, the fact that swimming pools are one of the least energy efficient building types, and that there is good provision elsewhere in the borough, I'd question whether this is an affordable, safe and necessary

investment.

Anonymous

12/08/2023 04:16 PM

Is this it? It's a very short consultation for a complex budget proposal.

12/08/2023 05:02 PM

#### Anonymous

12/08/2023 05:19 PM

Your budget proposals are nibbling round the edge of the problem. Stop spending more than you earn. The PFI debts, if no more are added, will take around 35 years to pay off. I'll be dead and gone, my children will be paying for them as pensioners and my grand children will still be paying them off.

#### Anonymous

12/08/2023 05:41 PM

#### Anonymous

12/08/2023 06:37 PM

No

#### Anonymous

12/08/2023 07:28 PM

Shouldn't be "investing" I loftus high street

#### Anonymous

12/08/2023 07:31 PM

N/a

#### Anonymous

2/08/2023 08:48 PM

Why does eston need a new pool plenty in the Borough

### Anonymous

12/08/2023 11:39 PM

No

# Anonymous

12/09/2023 12:46 AM

Things need to happen now as there's been too many empty promises for years in these areas

#### Anonymous

12/09/2023 07:55 AM

In part. I feel there should be more public consultation to ensure that the regeneration schemes are done in a meaningful way for residents and not just what is recommended by town deal boards or govt consultants

#### Anonymous

12/09/2023 08·18 AM

I pay £3300 a year council tax and you now want £40 to empty my garden bin, unbelievable. What do I get for my money bins emptied and the road sweeper every 3 months. The roads are a disgrace, there are not even any white lines on Normanby Road from Normanby top to the trunk road

Budget Consultation 2024/25 :	Survey Report for 6 December 2023 to 5 January 2024
Anonymous 12/09/2023 08:35 AM	Why isn't money divided equally.
Anonymous 12/09/2023 01:19 PM	Constantly spending in Redcar and ignoring the rest, how about spend what you raise in each area.
Anonymous 12/09/2023 02:14 PM	No
Anonymous 12/09/2023 03:55 PM	get an emergency out of hours telephone service, if Middlesbrough can have one why cant R&c, Mr F Callaghan 01642 279136
Anonymous 12/09/2023 05:12 PM	It is obviously a no brainer to accept grants to improve our area but the projects still need competent and sensible design consideration and management. As a simple small scale example, consider the esplanade shelters, on at least 2 occasions there has been serious fire damage to shelters and they are built back to original standard. Surely it would be common sense to replace the combustible wooden back supports with "None combustible" stainless steel. Funds are wasted here then for large periods of the year, the shelters are filthy and unusable due to lack of cleaning after being used as toilets and accommodation for "Druggies".
Anonymous 12/09/2023 06:09 PM	Well it's needed outside of Redcar so get off your backside Brown and get things moving instead of dithering
Anonymous 12/09/2023 06:14 PM	Yet more money for Redcar town. How many times is it going to get funding and still look exactly the same as it did before?
Anonymous 12/09/2023 06:51 PM	You need to provide value for money with investments in the area and be realistic with the type of customers and money they will attract.  Look at the hub on the seafront it's not at full capacity your not getting

12/09/2023 06:57 PM

No

are too high for this area

# Anonymous

12/09/2023 07:22 PM

You have a bloody cheek to put my band F tax up year on year, why should I pay more tax than someone on a band A.... My % rise equates year on year far more than lower bands and now I am

your money back as you've pitched it at the wrong business and rates

struggling..just because I am in a higher band doesn't mean I can afford it on my retirement pension.. I am constantly bombarded by council trees with leaves and branches and our verges have to be cut by ourselves because you don't come often enough plus weeding the paths and your wanting to make me pay to get rid of your green rubbish.... Plus your survey is pathetic ... Your not interested in what anyone thinks it's your paper exercise.

Anonymous

12/09/2023 07:49 PM

To much woke not enough action, how long do the masses have to

pay for the unruly

Anonymous

12/09/2023 09:08 PM

None.

Anonymous

12/09/2023 09:33 PM

Roads are appalling .Grass bin charge pathetic

Anonymous

2/09/2023 09:55 PM

No

Anonymous

12/09/2023 10:03 PM

By Borough, do you mean Redcar

Anonymous

12/09/2023 10:17 PM

We need to continue to invest

Anonymous

12/09/2023 11:02 PM

No

Anonymous

12/10/2023 12:29 AM

No

Anonymous

12/10/2023 06:11 AM

It would appear that this council has its pet projects and does not wish

to engage with the needs of the borough has a whole

Anonymous

12/10/2023 08:29 AM

Finally some money spent in Guisborough

Anonymous

12/10/2023 09:00 AM

Regeneration is surely the way forward and will generate money

Anonymous 12/10/2023 09:24 AM	If council tax fees are increasing to allow for regeneration projects I question whether these are essential in a financial crisis.
Anonymous 12/10/2023 10:14 AM	No
Anonymous 12/10/2023 11:50 AM	No
Anonymous 12/10/2023 11:52 AM	Before spending more money on making new things get your own house in order, make sure we have basic services like access to doctors, dentists, schools, affordable living, regular services
Anonymous 12/10/2023 12:48 PM	Money for shops, businesses
Anonymous 12/10/2023 12:56 PM	Borrowing more money when millions on millions have been given for eston with the intention of winning votes by borrowing for a junior pool
Anonymous 12/10/2023 12:57 PM	Town is a disgrace. Streets disgusting. You rely on good nature of people to litter pick and sweep up neighbourhood
Anonymous 12/10/2023 02:41 PM	People need to be able to live in an area they can be proud of and this will encourage them to take ownership and support the community in the area
Anonymous 12/10/2023 02:46 PM	No
Anonymous 12/10/2023 02:50 PM	I feel to need an overhaul in the council, fresh new ideas and look at the staffing. Big changes need to happen and you can't just blame the cost of living and government cuts: what we see money been spent on, the poor workmanship or council staff, management needs to change!
Anonymous 12/10/2023 02:55 PM	town deal money should not have been used for cleveland college, staff should not have free parking and moving the library is a waste of money

12/10/2023 04:39 PM

These are misplaced

Anonymous

12/10/2023 07:43 PM

Eston requires investment also

Anonymous

12/10/2023 07:54 PM

Guisborough Town HALL what a waste of Millions of Pounds. Redcar were the council has wasted vast sums. You are NOT GOOD AT IT

so stop these crazy idea's

Anonymous

12/10/2023 08:06 PM

Invest more and do away with the things not used

Anonymous

12/10/2023 09:16 PM

Seems unfair.

Anonymous

12/10/2023 09:34 PM

No

Anonymous

12/10/2023 10:38 PM

I don't support anything you do, you have fake consultations eg the Eston baths everyone wanted a learner pool and you ignored them, it is only gettign one now as mp intervened.

Anonymous

12/11/2023 07:24 AM

I do support regeneration as long as monies used comes entirely from grants.

Anonymous

12/11/2023 08:56 AM

4.52 does not give a complete breakdown of the capital to be used from 23/24 to 28/29 from 25/26 some areas appear to have no funding at all. the amount of sections receiving nothing is increased the following year. We can all make things balance when one area gets no money. this would be like a householder saying times are tough but we can manage on X amount because in two years time we will not buy any food.. I appreciate that whomsoever has written this report can not give a complete picture so far in advance but as a Council this is something that is done every year but appears to be shown as a magic trick undertaken by unknown people. This will shift and change like the sands on the beach but regular updates will not be sent out . A partial story is no story at all.

Anonymous

12/11/2023 09:54 AM

This is a very poor consultation document and is so vague that it makes it seem like it is tokenistic at best

12/11/2023 12:04 PM

Good to see the proposed Arena has been passed for Redcar. However, very little investment in Guisorough noted - spend some

money on a decent market. What happened to the farmer's/continental markets in Guisborough?

Anonymous

12/11/2023 12:25 PM

No

Anonymous

12/11/2023 02:12 PM

If this money is ring-fence then why as such a stupid question whether I agree or not. Ring-fenced defines the money by government then don't ask such a nonsense question

Anonymous

12/11/2023 03:04 PM

Any investment that promotes and makes the area richer should be encouraged but not vanity scheme that hold no value for the area.

Anonymous

2/11/2023 05:50 PM

As per the answer on the previous question.

Anonymous

12/11/2023 06:28 PM

N/a

Anonymous

12/11/2023 08:58 PM

No

Anonymous

12/11/2023 10:47 PM

If investments are carried out yes. We have yet to see anything finished to a proposed change. Normanby and Eston need an infrastructure for the extention of occupied new homes. We don't have the schools, emergency services, health or traffic in place for tax paying citizens of Normanby and Eston. We can't just look at a budget, we need to think of the next 10 years support

Anonymous

12/12/2023 06:44 AM

It's ring fenced money that is not in the budget for any use other than

regenerative projects

Anonymous

12/12/2023 08:57 AM

Would like to know if some proposed facilities are sustainable

Anonymous

12/12/2023 10:10 AN

No

12/12/2023 11·20 AM

Common sense must tell you ... people fiddle their expenses, this all adds up !! Communications n volunteers, would be a great help

#### Anonymous

12/12/2023 02:00 PM

the levelling up funding is important to fixing the long term issues of the area, but significant investment is also needed by the private sector, there are so many opportunities for industry to invest in our area

### Anonymous

12/12/2023 02:00 PM

ringfenced money is ringfenced for a reason.

#### Anonymous

12/12/2023 02:47 PM

Make savings elsewhere

#### Anonymous

12/12/2023 03:55 PM

Need to get the Redcar central station started

#### Anonymous

12/12/2023 04:18 PM

Its important to provide things like this in the borough. Towns should be kept looking tidy and have facilities for their residents. Whilst the highstreet is a dying trade its important for it to still have a purpose. I have seen other towns such as Redcar where half the high street has been demolished to create a smaller busier centre, and then the free space could provide things like parks or car parking, or even a garden (a nice pace to be/sit). Surely this is better than having a huge high street with half the shops empty and falling to bits. I appreciate a lot of the premises are privately owned but they should not be allowed to get in the condition they are. The end of Redcar high street near the old Arriva Depot and Aruba is actually disgusting. It would be much better to knock it down and have a green space or more parking offered.

# Anonymous

12/12/2023 04:36 PN

I do not support any council investment in the infrastructure to support the arena. Any changes to roads etc should be paid for by the arena. What was done with the money which was found in a dormant business development account. Has this been utilized yet? Your use of only Yes/No options is not helpful as there are some items which one might disagree with, and still support the council's stance overall It is not

# Anonymous

12/13/2023 05:01 AM

The council is wasting money on useless developments in Redcar and expecting council tax payers from elsewhere in the borough to

Budget Consultation 2024/23 . Survey P	Report for 6 December 2023 to 5 January 2024
	pay for it.
Anonymous	No
12/13/2023 05:42 PM	
Anonymous	I don't believe the council will put the money to good use as they are
12/13/2023 10:48 PM	so out of touch with what the public want/need!
Anonymous	Why is regeneration always in the same areas, Redcar has had
12/14/2023 09:19 AM	multiple regeneration projects recently and it never seems to make a
	difference, maybe look to other more neglected areas in the Borough.
Anonymous	NO
12/14/2023 10:29 AM	
Anonymous	You have done nothing to improve Eston at all
12/14/2023 02:58 PM	
Anonymous	No come. Ent
12/14/2023 03:14 PM	
Anonymous	Guisborough always seems to be the poor relative
12/14/2023 03:15 PM	adiobology amayo soome to be the poor rotative
Anonymous	Poor management in the past, why think you can change things now
12/14/2023 04:08 PM	1 our management in the past, why think you can change things now
12 14 2020 04.00 1 W	
A 10 a 10 1 100 a 11 5	No
Anonymous	No
12/14/2023 04:14 PM	
Anonymous	None
12/14/2023 05:17 PM	
Anonymous	Too much emphasis on housing association homes and areas. Stop
12/14/2023 05:23 PM	destroying our green spaces which provide FREE walking and play
	areas. We need youth community activities/centres. The history of
	Guisborough should be protected and out high St businesses
	supported to stay open.
Anonymous	We need police, cctv and real consequences to all crime.

Budget Consultation 2024/25: Survey Report for 6 December 2023 to 5 January 2024 No Anonymous Why are we supporting that many children in care, how about Anonymous 12/14/2023 07:14 PM educating the parents to look after their own children. In this day and age of contraception it would better to keep producing off spring that they can't look after. Would be nice if money was invested in rural villages like lingdale Anonymous 12/14/2023 07:45 PM boosbeck Skelton brotton which are run down instead of money spent on a dying high street like Redcar building eyesores would be nice to see stanghow road actually resurfaced instead of putting in quick fixes in the pot holes that literally last an hour due to heavy road useses they are dangerous would be nice if broadband infrastructure was invested in our rural villages that struggle to get 2mb like little moorsholm but then again that means investing in good things would be nice if you actually paid home carers more than minimum wage that might actually keep the elderly out of hospital if they got more home care but again that means investing in the right things instead of wasting money time John Sampson resigned along with that labour leader but again right thing etc etc None Anonymous Like you say, it's ringfenced so what is the point in seeking support? Anonymous 12/14/2023 08:49 PM See above Anonymous 12/14/2023 09:15 PM Anonymous no 12/14/2023 09:19 PM It makes a very pleasant change for Guisborough to be getting some Anonymous money spent on it, instead of the money pit which is Redcar. A new

**Anonymous** 12/14/2023 09:40 P

No

swimming baths would be nice!

12/14/2023 10:26 PM

Pressure should be put on the government to allocate money where it is needed. "Levelling up" was a con to give money to council areas that are on the fence. It is wasteful for taxpayers money to be allocated to unnecessary projects in areas that cannot provide the basic essential services it is obligated to. Why create a nice place to visit when the roads aren't in a fit state to physically access these places?

# Anonymous

12/14/2023 10:49 PM

No

#### Anonymous

12/14/2023 11:47 PM

More spending outside of Redcar would be appreciated. It seems that Redcar gets new facilities, while other areas have similar facilities closed, or threatened with closure

#### Anonymous

12/15/2023 01:37 AM

All about redcar again, all the money spent on the sea front and it's

still a shot hole

#### Anonymous

12/15/2023 06:39 AM

While I strongly disagree with nearly all the waste management

proposals, I support the investments that are ongoing.

#### Anonymous

12/15/2023 09:48 AM

All seem like politicians vanity projects, also diverts a hell of a lot of

our money Into privately owned property.

#### Anonymous

12/15/2023 10:02 AM

None

#### Anonymous

12/15/2023 11:49 AN

No

#### Anonymous

12/15/2023 12:06 PM

Let's do more in Guisborough. You use it as a cash cow.

#### Anonymous

12/15/2023 12:19 PM

Areas on our estate especially Aldenham road have had the grass verges ruined by people parking on them, these people should have to pay for the damage rather than it come out of the councils coffers.

#### Anonymous

12/15/2023 12:40 PM

No

Not enough value for money Anonymous 12/15/2023 12:54 PM Anonymous You need to listen to the people of Redcar in respect of their 12/15/2023 02:20 PM proposals, which i have noted has not been done in recent months. Its all about developing the town, but there is no listening to the people who live, work and commute here. Anonymous 12/15/2023 02:32 PM Its about time the council looked at ways of investing in children's Anonymous 12/15/2023 04:52 PM services & amp; activities not refurbing a high street like Guisborough that has nothing but charity shops, pubs & amp; takeaways Anonymous Only if you consult more transparently Anonymous Whats the levelling up fund for Anonymous Local towns need invest in local shops instead of wasting public funds 12/15/2023 06:15 PM In Guisborough you get a lot towards the budget. Please stop the Anonymous 12/15/2023 07:30 PM street regeneration and wasting money put it towards a new leisure centre and swimming baths that we all can use. Stop spending it in Redcar and elsewhere! No Anonymous Anonymous

12/16/2023 01:20 PM

The previous decisions made by the council in Redcar to modernise it have been a failure. Serious work needs to be done to ensure shops come back. The High Street is an absolute trainwreck now and nothing is being done.

# Anonymous

You need to prioritise the environment and stop worrying about people complaining so much!

#### Anonymous

12/17/2023 12:20 AM

It is inappropriate to have a 'yes/no' dichotomy for this question.

#### Anonymous

12/17/2023 10:47 AM

#### Anonymous

12/17/2023 02:53 PM

None

#### Anonymous

12/17/2023 06:43 PM

Investment in getting rid of quad bikes and off road motor cycles churning up the area and causing damage to footpaths and fencing. Investment in painting private property should not be made.

#### Anonymous

12/17/2023 09:03 PM

no

#### Anonymous

2/17/2023 09:45 PM

Use these funds to cover shortfalls instead of passing them on to us.

#### Anonymous

12/17/2023 09:45 PM

No

#### Anonymous

12/18/2023 00·50 AN

no

#### Anonymous

19/18/2023 11·42 AM

Have you done things which other boroughs have done such as made sure you have applied for appropriate VAT refunds, any other refunds? (I read in the news one council in bankruptcy were criticised for not doing this.) Are you ensuring that you have no redundant money - such as rather than having money not being used sitting in current accounts, temporarily moving this to accounts with interest rates. Have you asked workers about ideas how to save money? For example, in ASC we give out lots of leaflets? I dont think people are reading these leaflets. Is this necessary or could be be giving one letter with list of leaflets and only the absolutely necessary leaflets such as the financial leaflets? Are you working with other councils/ MP to discuss with government that the increase cost of living should be considered if figures of meeting budget costs?

#### Anonymous

12/18/2023 12:31 PM

Financial sustainability for projects can only be achieved if the long term costs of achieving something are captured at inception.

## Budget Consultation 2024/25: Survey Report for 6 December 2023 to 5 January 2024 Too much of that money is wasted with rubbish ideas that nobody Anonymous 12/19/2023 02:16 PM wants. For example Bakehouse square in guisborough, there is nothing wrong with this location it's just not looked after. How will that change once all the money has been spent changing it? Nο Anonymous Anonymous Too many of the 'ideas' are short sighted and have not been thought 12/20/2023 09:33 AM through with regard to longer term consequences. As a result, millions of pounds will be wasted on someone's vanity project. Why waste hundreds of thousands of pounds paving Bakehouse square in Guisborough? What benefit is there for the local population? Millions of pounds were spent on the Town Hall -not Council Funds (well not most of it) thankfully- to no local benefit Why are the results of public consultation never made available to the Anonymous public? Anonymous None Anonymous As above 12/20/2023 10:21 AM Anonymous Yes - cut top council executives' salaries by 50%, those people are not worth their current salaries. Anonymous 18m investment on a sports village is ridiculous, money should be 12/20/2023 05:41 PM spent to encourage the private sector to undertake such investments. Capex exp would be better spent on Redcar town. No Anonymous

## Anonymous

i do support the investments but not the parking charges

#### Anonymous

12/21/2023 03:42 PM

You waste money on vanity projects. 802 houses are planned to be built over the next 2yrs, that is a minimum of £1.5k per house plus other houses being built on top of that. You want to cut costs? get rid of some staff

Anonymous

12/22/2023 01:47 PM

These suggestions are not going to bridge any gap. Other support needs to be sought from other sources instead of us the hard working tax payer, who already find it hard now.

Anonymous

12/22/2023 06:30 PM

Remember that the Borough is bigger than just Redcar

Anonymous

12/27/2023 12:30 PM

I refer to earlier comments. Less Elastoplast type planning; more

permabond for future community benefit

Anonymous

12/28/2023 01:37 AM

You waste money you have thousands of properties in redcar paying council tax that you didn't have before so not charge for parking on high street to visit empty shops you waste so Much money

Anonymous

12/28/2023 10:30 AM

actions should be aimed at supporting local businesses particularly in redcar and providing help to unemployed making them more

attractive to new industries starting in the area

Anonymous

1/02/2024 04:39 PM

N/A

Anonymous

1/03/2024 07:10 PM

No

Anonymous

1/03/2024 07:11 PM

Money is being wasted on the future high streets, nobody is interested in trees and flowers on the High Street we had them before and the council had 2 spend more money removing them as the tree roots were a problem and flowers aren't maintained and replaced, the money should be used to aquire property on the High Street instead to offer cheap rents to get shops on the High street

Anonymous

1/03/2024 07:12 PM

No

Anonymous

1/03/2024 07:18 PM

Hold all projects until you put the accounts in order

## Why hasn't the money been looked at for Eston swimming pool to do Anonymous 1/03/2024 07:25 PM something that should of been done at redcar, you should build kids slides like wet and wild that would then have the effect of bringing people into the area and spend money to support the area instead of just another generic basic swimming pool Anonymous We keep spending on big projects and then giving them to private sector. The walled garden is an example. Anonymous 1/03/2024 07:31 PM Anonymous Recognise the important role volunteers have, like The King did on 1/03/2024 07:31 PM Christmas day, ask them if there are any organisations that can help them. Anonymous No Anonymous They should focus on project that encourages people to come to 1/03/2024 07:34 PM redcar shipping containers is a joke None Anonymous 1/03/2024 07:36 PM Anonymous The people in the council are trying to do the best they can Yes, you as a council NEED to come through on your investments to Anonymous 1/03/2024 07:43 PM towns other than Redcar. For residents in ANY other town in the county it's clear to see you massively invest the majority of your funds into Redcar. Other large towns such as Guisborough get very little from your council in comparison and this has to change. I hope you fulfil your commitments on the levelling up investment. Anonymous

1/03/2024 07:47 PM

Money being spent wisely on the right things is far better for Tedca

Anonymous 1/03/2024 07:52 PM Bin off the EV charge points, that will save and stop with all these climate impact assessments, it's called weather, it changes.

No Anonymous 1/03/2024 08:10 PM Anonymous Eston is in need of help, and after 20 yrs of false promises, resident's 1/03/2024 08:19 PM are getting fed up of being fobbed off. Actions speak louder than word's. As above Anonymous 1/03/2024 08:20 PM No Anonymous 1/03/2024 08:34 PM Saltburn continues to be overlooked for investment Anonymous 1/03/2024 08:59 PM Anonymous No comment 1/03/2024 09:01 PM No Anonymous 1/03/2024 09:15 PM Why are you wasting almost £18,500,000 on Esdton Sports Village Anonymous 1/03/2024 09:45 PM alone? They are much better commercial gym facilities across the Borough, for a cheaper monthly cost alone. Eg the Gym Group. I don't want to rip into you guys too much but I feel you're really not spending the money wisely at all. Nope Anonymous 1/03/2024 09:54 PM ... unless to the specific benefit of Residents AND at NO extra cost to Anonymous 1/03/2024 10:08 PM the Council Tax Payer. Anonymous Investment is good 1/03/2024 10:29 PM Anonymous Eston 'Square' is clearly never gonna happen 1/03/2024 10:35 PM

A							
А	n	$\cap$	n	۱/	m	$\cap$ I	JS

1/04/2024 01:58 AM

#### Anonymous

1/04/2024 02:54 AM

Stop feeding the ones with no jobs, and look after the working

families.

#### Anonymous

1/04/2024 03:22 AM

Stop wasting money on unnecessary monuments and decorations(

vertical pier) Painting private houses

#### Anonymous

1/04/2024 06:17 AM

stop wasting money

#### Anonymous

I/04/2024 06:51 AM

Not appropriate

#### Anonymous

1/04/2024 09:48 AM

Support some but not all

#### Anonymous

1/04/2024 10:04 AM

Let the government take over the running of the council, and see if they can balance the books on what they award you for the year expenditure

#### Anonymous

1/04/2024 10:42 AM

The new housing development between Marske and Saltburn-By-The-Sea is completely unnecessary and is corrupt in its nature. Funds and resources should have been far more appropriately allocated to the regeneration of Loftus and Redcar. We the electorate should be given complete transparency to every facet of council spending during these times of enhanced measures. The funds allocated by the council should also be scrunitised and accounted for... For example the alleged misappropriation of council funding given to Charities such TEES CIO which have councillors sitting as trustees.

#### Anonymous

1/04/2024 11:14 AM

Presumable the LUF Eston refers to a swimming pool? This is a waste of taxpayers money and ,cynically, buying votes. There are three pools locally, at Redcar, Neptune and Rainbow leisure centres

#### Anonymous

1/04/2024 03:21 PM

These funds were gained with the people of the borough in mind and not to be used to fill the coffers of some outsourced amenities that would be better sourced in-house

Anonymous 1/04/2024 06:14 PM	Na
Anonymous 1/04/2024 07:11 PM	See above
Anonymous 1/04/2024 07:12 PM	Reply to my suggestions
Anonymous 1/04/2024 07:15 PM	Stop cutting services but finding money for investments
Anonymous 1/04/2024 07:18 PM	Spend money responsibly rather than the erratic waste of money you are currently doing
Anonymous 1/04/2024 08:17 PM	Because in the past it is spent in areas where the residents do not appreciate it and do not contribute to keeping the areas maintained
Anonymous 1/04/2024 08:36 PM	None
Anonymous 1/04/2024 11:30 PM	Ask us
Anonymous 1/05/2024 12:44 AM	No
Anonymous 1/05/2024 03:53 AM	Redcar still is like a no go zone in the town centre. Shops boarded up, charity shops all along. Begging outside Greggs. Where has the money gone exactly, more empty hubs?
Anonymous 1/05/2024 08:40 AM	Support investmentwhererequired but proposals to paint private properties in Coatham is wrong.
Anonymous 1/05/2024 09:40 AM	No
Anonymous 1/05/2024 10:06 AM	When communicating show real term reductions in grant funding and the increase in costs that you are having to absorb.

Anonymous

/05/2024 10:10 AM

Keep up with the cycling events in Cleveland bringing tourists to the

area.

Anonymous

1/05/2024 10:46 AM

Loftus, resident, the current projects seem to be taking a long time and waste is evident don't see much management, unless it's to make sure it goes over budget Would not have happened in private

industry

Anonymous

1/05/2024 10:57 AM

None

Anonymous

1/05/2024 10:58 AM

Try simplifying and focusing on areas that need attention. Less talk

more action.

Anonymous

1/05/2024 11:32 AM

Agree

Anonymous

1/05/2024 12:11 PM

Until such time as budgets allow, capital investments should be pared

back to allow greater protection of statutory services.

Anonymous

1/05/2024 12:13 PM

Eston and Teesville always seem to get promises and nothing

happens

Anonymous

1/05/2024 01:20 PM

G

Anonymous

1/05/2024 02:55 PM

You don't do half the things you are supposed to do don't empty bins

on time don't fix potholes

Anonymous

1/05/2024 03:20 PM

Ormesby is not mentioned in any regeneration or levelling up funding

despite being neglected for some time

Mandatory Question (274 response(s))

Question type: Essay Question

# Briefing

## Local Government Association Provisional Local Government Finance Settlement 2024/25 On the Day Briefing

18 December 2023



#### Introduction

The local government finance settlement is the annual determination of funding to local government from central government. This briefing covers the provisional local government finance settlement for 2024/25 which was announced on 18 December 2023. We expect the final 2024/25 settlement to be laid before the House of Commons, for its approval, in late January or early February 2024.

The LGA has issued a media statement responding to today's statement.

#### Key messages

- The evidence of the financial strain on councils has been growing and today's settlement does not provide enough funding to meet the severe cost and demand pressures which have left councils of all political colours and types warning of the serious challenges they face to set balanced budgets next year. Councils in England continue to face a funding gap of £4 billion across this year and next and today's announcement does not change the funding gap facing councils.
- It is therefore unthinkable that Government has not provided desperately needed new funding for local services in 2024/25. Although councils are working hard to reduce costs where possible, this means the local services our communities rely on every day are now exposed to further cuts.
- Shire district councils which provide vital services like planning and waste and recycling collection - will see a lower core spending power increase on average next year compared to other councils, which is something the Government should address in the final settlement.
- However, these Government forecasts are based on the assumption that
  councils will raise their council tax by the maximum permitted without a
  referendum. This leaves councils facing the tough choice about whether to
  increase council tax bills to bring in desperately-needed funding at a time
  when they are acutely aware of the significant burden that could place on
  some households in a year of economic uncertainty and increased costs.
- The LGA has long highlighted that council tax rises particularly the adult social care precept – have never been the solution to the long-term pressures faced by councils, particularly in social care which is desperately

Arian Nemati, Public Affairs and Campaigns Adviser Email: arian.nemati@local.gov.uk Tel: 07799 038403 Local Government Association Company Number 11177145 in need of reform. Increasing council tax raises different amounts of money in different parts of the country, unrelated to need.

- The New Homes Bonus makes up a considerable part of funding for some councils, particularly shire district authorities and we welcome the confirmation of the provisional amount for 2024/25. Councils need clarity on the future of the New Homes Bonus to be able to plan their budgets beyond next year and into the medium term. Any changes should come with transitional funding to ensure that local authority services that residents rely on are not put at risk.
- Councils hold reserves for a reason. Earmarked reserves are held so they
  can plan for the future and deal with known risks; unallocated reserves so
  that councils can respond to immediate events and emergencies. Reserves
  can only be spent once and using reserves is not a solution to the long-term
  financial pressures that councils face.
- The Government should commit to the Fair Funding Review, reviewing both the formulas and the underlying data used for the assessment of relative needs and resources. Transitional mechanisms attached to the outcome of the review should provide sufficient funding to ensure that no council experiences a loss of income. There should also be transitional arrangements for any business rates reset.
- This is the sixth one-year settlement in a row for councils which continues to hamper financial planning and their financial sustainability. Only with adequate long-term resources, certainty and freedoms, can councils deliver world-class local services for our communities, tackle the climate emergency, and level up all parts of the country.

#### The settlement in detail

The Department for Levelling Up, Housing and Communities (DLUHC) has announced the provisional local government finance settlement for 2024/25.

We have provided a glossary of Local Government Finance terms which provides a brief explanation of some of the language used in this briefing. This can be found at Annex B.

The closing date for responses to the <u>consultation document</u> is **15**January **2024**. We expect the final settlement to be published in late January / early February 2024.

Our, in person, Local Government Finance conference on 9 January 2024 will cover the 2024/25 provisional local government finance settlement and what it means for local authorities, as well as look to the longer-term outlook for local government in the current economic climate. It will also cover other current topics that local government finance officers and politicians are addressing in their local authorities. Book your place here.

#### **Core Spending Power**

The Government figures indicate that total Core Spending Power will rise by 6.5 per cent in 2024/25.

Core Spending Power in 2024/25 consists of:

- Settlement Funding Assessment (which consists of Revenue Support Grant, and the baseline funding level);
- Income from council tax assuming that the tax base grows, and councils increase council tax by the maximum possible allowable under council tax referendum principles<sup>1</sup>;
- Compensation for under-indexing the business rates multiplier;
- The New Homes Bonus;
- The Social Care Grant;
- The Improved Better Care Fund;
- Adult Social Care Market Sustainability and Improvement Fund;
- Adult Social Care Discharge Fund;
- Rural Services Delivery Grant;
- The Services Grant:
- A Funding Guarantee, to ensure that all councils have an increase of 3 per cent in core spending power before any changes in council tax levels are taken into account.

Detailed Core Spending Power figures are included in Annex A.

#### LGA view:

The evi

- The evidence of the financial strain on councils has been growing and today's settlement does not provide enough funding to meet the severe cost and demand pressures which have left councils of all political colours and types warning of the serious challenges they face to set balanced budgets next year. Councils in England continue to face a funding gap of £4 billion across this year and next and today's announcement does not change the funding gap facing councils.
- Shire district councils which provide vital services like planning and waste and recycling collection - will see a lower core spending power increase on average next year compared to other councils, which is something the Government should address in the final settlement.
- The increase is based on the assumption that councils will increase council
  tax bills the maximum permitted by referendum limits. This will place a
  significant financial burden on households in a year of economic uncertainty
  and increased costs.

<sup>&</sup>lt;sup>1</sup> Different assumptions on maximum council tax are built into the published core spending power figures for shire districts, police, fire authorities and the Greater London Authority.

#### **Council tax**

The Government has announced the following referendum principles for 2024/25:

- A core referendum principle of up to 3 per cent will apply to shire county councils, shire unitary authorities, metropolitan districts and London boroughs.
- Shire districts will have a referendum principle of up to 3 per cent or £5, whichever is higher.
- Social care authorities will be able to set a 2 per cent adult social care precept without a referendum (in addition to the existing basic referendum threshold referred to above).
- Fire and Rescue Authorities will have a principle of up to 3 per cent.
- £13 for police authorities and police and crime commissioners including the Greater Manchester and West Yorkshire Combined Authorities' precepts.
- The non-police element of the Greater London Authority (GLA) will have a referendum principle of £24.26.
- Bespoke council tax referendum principles for Thurrock, Slough and Woking Borough Councils.
- There will be no referendum principles for mayoral combined authorities (MCAs) except where the Mayor exercises police and crime commissioner functions. In these cases the PCC principle will apply. There are no referendum principles for parish and town councils.

#### LGA view:

- An increase in council tax of up to 5 per cent will place a significant burden on households particularly during a year of economic uncertainty and increased costs. In addition, increasing council tax raises different amounts of money in different parts of the country not related to need.
- It is disappointing that the Government has continued to rely on council tax and the social care precept to fund adult social care. As we have previously stated, council tax is not the solution for meeting long-term pressures facing high-demand national services such as adult social care.
- We agree that shire districts should have the extra flexibility but would propose a limit of £10 rather than £5. We would also call for standalone fire and rescue authorities to be given the £5 flexibility as was the case in 2023/24.

 We have always maintained that the council tax referendum limit should be abolished so councils and their communities can decide, when the time is right, how local services are paid for, with residents able to democratically hold their council to account through the ballot box.

#### **Revenue Support Grant**

The Government is not proposing to change the distribution of Revenue Support Grant (RSG) from that used in 2023/24. The Government proposes to increase 2023/24 RSG levels in line with change between September 2022 and September 2023 Consumer Price Index (6.7 per cent). This is before accounting for rolled in grants.

The Government will continue to eliminate 'negative RSG'.

The Government will be consolidating the Home Office's Fire and Pensions Grant, worth £115 million, into the Revenue Support Grant. This grant will maintain its existing distribution.

The Government remains committed to improving the local government finance system more broadly in the next Parliament. This will include consideration of how they can go further to simplify and reduce the administrative burden of the funding landscape.

#### LGA view:

- We welcome the increase in Revenue Support Grant in line with the Consumer Price Index.
- We will be reviewing the implications of the consolidation of the Home Office's Fire and Pensions Grant.

#### **Business rates and business rates retention**

As announced in the 2023 Autumn Statement, the small business rates multiplier will be frozen for 2024/25 at 49.9p. The standard business multiplier will rise by CPI to 54.6p. The Government will compensate local authorities for the loss of income for this decision up to the level of the September 2023 Consumer Prices Index (CPI), meaning that, taken together, the increase in the Baseline Funding Level (BFL) and the multiplier under-indexation grant for 2024/25 provide an increase of 6.7 per cent.

Areas currently on 100 per cent business rates retention arrangements will continue in 2024/25, with Greater Manchester Combined Authority and West Midlands Combined Authority moving onto new 10-year trailblazer arrangements. The Greater London Authority will also continue to benefit from increased levels of business rates retention in 2024/25. The Government will

review enhanced arrangements as a source of income for areas and its impact on local economic growth, and as part of deeper devolution commitments as set out in the Levelling Up White Paper.

The business rates revaluation took effect from 1 April 2023, as well as a transfer of some properties from local lists to the central list. The <u>Government consulted</u> last year on a methodology to make these adjustments for the 2023 revaluation. The year 2 adjustment has been made. A calculator has been provided alongside this consultation for local authorities to see how the adjustment to their tariff or top-up for 2024/25 has been calculated. Councils will also be compensated for their losses from the transferral of properties to the central list.

The Government has <u>responded</u> to the recent consultation on changes to the way baseline funding levels, top-ups and tariffs are uprated, as well as how to continue calculating compensation for lower than consumer price index increases to the small and standard business rates multipliers. The response confirms that the Government will go ahead with the changes and outlines how they will deal with the need to collect more granular data. The Autumn Statement on 22 November confirmed that new burdens funding will be paid to billing authorities to acknowledge the additional administrative and IT costs associated with these changes.

DLUHC is consulting on 24 business rates pools.

#### LGA view:

- We welcome the fact that local government will be fully compensated for the freezing of the small business rates multiplier in 2024/25. However, freezing the multiplier reduces buoyancy in the business rates system, and without alternative means of funding or compensation, council income would reduce in the medium term.
- We also welcome the fact that the Government has announced that they will
  pay New Burdens Funding to deal with the consequences of increasing the
  standard business rates multiplier whilst freezing the small business rates
  multiplier.

#### Social care

The Government has confirmed the following grants for social care in the 2024/25 settlement:

- The Social Care Grant will be £4.5 billion in 2024/25, an increase of £692 million. The Social Care Grant can be used on either adult or children's social care services. The Government will continue to equalise against the adult social care precept.
- £2.14 billion through the Improved Better Care Fund. This is the same quantum as 2023/24. The distribution is also unchanged.

- An additional £200 million will be distributed in 2024/25 through the
  Discharge Fund to support timely and safe discharge from hospital into the
  community by reducing the number of people delayed in hospital awaiting
  social care. This will bring the overall size of the local authority component
  of the Discharge Fund to £500 million.
- £1.05 billion in 2024/25 will be distributed for adult social care through the Market Sustainability and Improvement Fund (MSIF), which continues to include £162 million per year of Fair Cost of Care funding. It also includes £205 million MSIF - Workforce Funding (a 2-year fund announced in July 2023 which will be rolled into the existing MSIF).

#### LGA view:

- Whilst the investment made at Autumn Statement 2022 was very welcome, it is disappointing and concerning that the 2024/25 Local Government Finance Settlement provides no new investment for adult social care beyond that. People who draw on care and support will be understandably worried about the continuing impact of significant pressures on the service. Waiting lists for care assessments or the provision of support remain stubbornly high; serious recruitment and retention challenges continue to beset the workforce; unmet and under-met need remains; instability continues to characterise the provider sector; and directors of adult social services remain worried that their budgets are insufficient to meet all of their statutory duties.
- We also continue to call for a long-term workforce plan for adult social care equivalent to that for the NHS. Councils commission the majority of direct adult social care from external providers. Pressures on the frontline care workforce are acute and challenges around recruitment and retention are well-known. Increases in the National Living Wage (NLW) are therefore welcome, but providers will likely expect to see their increased wage costs reflected in the fees councils pay. This will pose a significant additional pressure on adult social care budgets, which are already considered by many directors to be insufficient to meet all statutory duties.
- With record numbers of children needing support, councils alongside charities and campaigners are united on the urgent need for funding to ensure all children and their families get the support they need, as soon as they need it. Additional funding is urgently needed to stabilise the children's social care system before it is pushed to the brink. The lack of investment in the 2023 Autumn Statement, and the 2024/25 local government finance settlement, risks councils' ability to provide the critical care and support that children rely on every day, and risks diverting essential funding from other council services.
- Recent <u>LGA research</u> highlighted a sharp increase in the number of
  placements for children in care that cost more than £10,000 per week. Work
  to increase transparency around the costs of residential placements for
  children is therefore welcome, and we continue to discuss with the
  Department for Education options to expand placement capacity to ensure

that every child lives in a loving home that meets their needs.

#### **Services Grant**

The Services Grant will decrease from its 2023/24 level of £483.3 million to £76.9 million for 2024/25. This will be distributed through the Settlement Funding Assessment, in the same way as in 2023/24.

The Government has held a small proportion of the Services Grant back as contingency to cover unexpected movements between the provisional and final settlement.

#### LGA view:

 The un-ringfenced Services Grant will provide vital resources for local authority services. There will be some concern in the sector that it has significantly reduced from its 2023/24 level and consideration should be given to the impact of this reduction on individual councils.

#### **New Homes Bonus**

Core spending power includes a provisional amount of £291.4 million for the New Homes Bonus (NHB) in 2024/25, compared with £291.3 million in 2023/24. The method for calculating the NHB will not change from 2023/24 and new payments will not attract legacy payments. The threshold over which the bonus is paid remains at 0.4 per cent.

#### LGA view:

 The New Homes Bonus makes up a considerable part of funding for some councils, particularly shire district authorities. Councils need clarity on the future of the NHB following a consultation in 2021. Any changes should come with transitional funding to ensure that local authority services that residents rely on are not put at risk.

#### **Funding Guarantee**

The Government has announced that as in 2023/24 it will pay a Funding Guarantee to ensure that all councils will see at least a 3 per cent increase in their Core Spending Power before any decisions about organisational efficiencies, use of reserves or council tax levels. The Funding Guarantee will be funded through the Services Grant.

For eligible authorities, the value of the Funding Guarantee will be the difference between a 3% increase in their 2023/24 Core Spending Power, and their actual increase in Core Spending Power in 2024/25 before any increases to council tax levels. The increase in Core Spending Power used for this calculation excludes any newly rolled-in grants but includes growth in the

council tax base as calculated in the normal way, increases in Baseline Funding Levels and growth in compensation for under-indexing the multipliers. The Funding Guarantee total for 2024/25 is £196.5 million, compared with £133.3 million in 2023/24.

#### LGA View:

Councils receiving this funding will welcome the protection this guarantee
offers although this is well below the level of CPI inflation which is currently
6.7 per cent. The majority of councils receiving the funding guarantee are
shire district councils and this emphasises the need for them to have access
to the additional funding which a higher of 3 per cent and £10 council tax
referendum limit would bring.

#### **Rural Services Funding**

The Government proposes to roll-forward the 2023/24 allocations of the £95 million Rural Service Delivery Grant for 2024/25.

#### LGA view:

 Councils in rural areas will welcome the continuation of this funding even though it is a real-terms reduction.

#### Reform

In the <u>Local government finance policy statement 2024 to 2025</u> published on 5 December 2023 the Government stated that it remains committed to improving the local government finance landscape in the next Parliament and that at the 2023/24 Settlement, they heard calls from the sector for stability. They say that now is not the time for fundamental reform, for instance implementing the Review of Relative Needs and Resources or a reset of accumulated business rates growth. This continues to be the government's position.

#### LGA view:

The Government should commit to the Fair Funding Review, reviewing both
the formulas and the underlying data used for the assessment of relative
needs and resources. Transitional mechanisms attached to the outcome of
the review should provide sufficient funding to ensure that no council
experiences a loss of income. There should also be transitional
arrangements for any business rates reset.

#### Reserves and other areas

The Government notes that whilst local authority reserves are falling, they remain significantly higher than prior to the pandemic. The Government

continues to encourage local authorities to consider, where possible, the use of their reserves to maintain services in the face of pressures.

The Government has extended the flexibility to use capital receipts, to fund the revenue costs of reducing costs and improving efficiency, to March 2030. It has also committed to engage with the sector to explore additional capital flexibility options to enable invest-to-save and transformation initiatives.

The Government says that the Exceptional Financial Support framework is available to provide support where a council has a specific and evidenced concern about its ability to set or maintain a balanced budget, including where there has been local financial failure. The Government states that where councils need additional support, they should take every possible step to minimise the need for that support to be funded by national taxpayers, while also recognising the cost-of-living pressures on families. As part of that process, the Government will consider representations from councils, including on council tax provision.

#### LGA view:

- Councils hold reserves for a reason. Earmarked reserves are held so they
  can plan for the future and deal with known risks; unallocated reserves so
  that councils can respond to immediate events and emergencies. Reserves
  can only be spent once and using reserves is not a solution to the long-term
  financial pressures that councils face.
- The extension of the flexible use of capital receipts scheme for an additional four years up until March 2030 is welcome. We continue to call on the Government to make the arrangement permanent. We look forward to discussing proposals for additional capital flexibility options with the Government.
- The Exceptional Financial Support that has been offered has been either an
  increased council tax referendum limit, or a capitalisation direction. The
  latter enables revenue costs to be spread over more than one year by
  being funded by borrowing or by capital receipts. Both of these will be
  funded by the local taxpayer.

#### Four day working week' practice and equivalent arrangements

The Government is issuing a data collection, to run alongside the consultation period, to determine which local authorities' current or proposed operations for 2024/25 fall within the definition of the 'four day working week'. The Government has said it is considering which financial levers could be used in future settlements to disincentivise local authorities from operating a 'four day working week' (or equivalent arrangements of part time work for full time pay) and want to seek the views of the sector about how this could be affected and what impact it would have.

#### LGA view:

• More than nine in 10 councils are experiencing staff recruitment and retention difficulties across a diverse range of skills, professions and occupations. It is councils who know what works best for their community, workforce and in their wider labour market conditions. They should be free to pilot innovative solutions to address local challenges and deliver crucial services to their residents without being penalised financially. Local voters should be the ones making a judgement on whether local council leaders have made good choices and delivered value for local taxpayers.

#### **Education and early years**

The Department for Education has announced that <u>High needs funding is increasing by £440 million</u>, or 4.3 per cent, in 2024/25. The high needs national funding formula (NFF) will ensure that every council receives at least a 3 per cent increase per head of their 2-18 population, with the majority of councils seeing gains of more than 3 per cent.

The Department has also announced that <u>funding through the mainstream</u> schools NFF is increasing by 1.9 per cent per pupil in 2024/25.

To support the early years education and childcare expansion, the Department for Education has recently announced the hourly funding rates for the funding of early education entitlements for each local authority. There has also been grant funding announced to support local authority early education teams with the expansion. In a response to a consultation on the expansion, the Government has highlighted that all entitlement formulae and additional funding streams will be extended to all children under the entitlements.

The Department for Levelling Up, Housing and Communities announced, as part of the <u>local government policy statement 2024 to 2025</u>, the statutory override for the Dedicated Schools Grant will continue up to the 31<sup>st</sup> March 2026.

#### LGA view

- While we welcome the previously announced additional £440 million, or 4.3 per cent increase in council high needs funding for 2024/25, this does not go far enough in helping councils support all children and young people with SEND, when demand for Education, Health and Care Plans (EHCPs) continues to rise year-on-year. A total of 517,000 children and young people currently have an EHCP, an increase of 9 per cent in the last year alone.
- Many schools have been raising concerns about their financial stability with councils. Schools are facing increased costs from fuel, energy and food for school meals, alongside the need to fund agreed staff pay rises, and support a growing number of pupils experiencing disadvantage. We are therefore concerned that the 1.9 per cent increase in per pupil funding for 2024/25 does not go far enough in addressing the funding challenges that schools are currently facing. The Institute of Fiscal Studies' annual

education spending report, published on the 11 December, estimates that the core schools budget of £58.6 billion for 2024/25, while reversing past reductions, will only return per-pupil school spending to 2010 levels, based on standard measures of economy-wide inflation.

- Education starts long before school and a strong early years sector can maximise the life chances of all children as part of our shared ambition with Government to level-up communities and reduce inequalities across the country. The recent funding announcements are welcomed but this is based on a historic underfunding of early years entitlements leading to a volatile early years system with providers leaving the market and parents without access to provision. It is not yet clear if the funding rates announced will be sufficient to reverse this. Furthermore, local authority early years teams are under significant pressures and despite some grant funding, have raised concerns about their capacity to support the market alongside limited tools and levers.
- Confirmation that the Statutory Override for the Dedicated Schools Grant will continue until 31<sup>st</sup> March 2026 provides councils with some breathing space regarding high needs deficits, but we are concerned that the lack of certainty beyond 2026 will increasingly impact on council's medium term financial strategies. We therefore continue to call for the Government to write off all high needs deficits as a matter of urgency to provide certainty and ensure that councils are not faced with having to cut other services to balance budgets through no fault of their own or their residents.

#### Public health

Indicative allocations for the Public Health Grant in 2024/25 were <u>published in March 2023</u> and will increase to £3.575 billion. No further detail was provided within the provisional Local Government Finance Settlement today.

The Government has previously stated that further specific investment will continue to improve the Start for Life offer and support improvements in the quality and capacity of drug and alcohol treatment. They are also providing a further £70 million per year from 2024/25 to support local authority-led efforts to stop smoking. According to the Government, this total funding package will deliver a real terms increase of more than 7 per cent in DHSC investment in local authority public health functions over the 2 years 2023/24 and 2024/25.

#### LGA view:

- The LGA has long been calling for councils to have earlier clarity about their public health funding. It is good the Government has published the indicative grant allocations earlier, this will help councils plan investment in vital sexual health, addiction treatment, health visiting and school nursing services for the year ahead. However, councils still await announcement of their final Public Health Grant allocations.
- Public health teams have faced an unprecedented period of funding and demand pressures and continue to face significant pressures and

challenges. Sufficient ongoing funding is needed to ensure all local authorities can continue to meet their statutory public health responsibilities.

- Local authority public health interventions funded by the grant provide excellent value for money. However, we are concerned about the piecemeal nature of some of this. Although one-off pots of funding are helpful in the short-term, long-term clarity is needed if councils are to truly improve health outcomes in their communities.
- Services such as local sexual health clinics have seen record demand coupled with staffing shortages. At a time when NHS and social care pressures are greater than ever, vital sexual health, drug, alcohol and health visiting services cannot keep living a hand to mouth existence with insufficient resources to meet this demand.
- A coordinated Government wide strategy is required to improve the nation's health together with a commitment to funding public health properly.

#### Fire Funding

As set out above, Fire and Rescue Authorities (FRAs) will be able to raise their precept by up to 3 per cent in 2024/25.

Fire authorities will also receive an increase in their business rates funding baseline and revenue support grant in line with inflation, including compensation for under-indexing the business rates multiplier and will be entitled to the Funding Guarantee.

The Government will be consolidating the Home Office's Fire and Pensions Grant, worth £115 million, into the Revenue Support Grant. This grant will maintain its existing distribution.

#### LGA view:

- The referendum limit of 3 per cent is below the £5 given to standalone fire and rescue authorities in 2023/24. This will come as a disappointment. We call for standalone fire and rescue authorities to be given the £5 flexibility as was the case in 2023/24.
- Fire and rescue services need to be funded to take account of the full range of risks, demands and cost pressures they face. The sector also needs to be funded properly in order to engage in meaningful reform and transformation.
- We will be reviewing the implications of the consolidation of the Home
  Office's Fire and Pensions Grant. The outcomes of the cases on
  discriminatory practices in the fire fighters pension scheme will have
  implications for the pension administrative costs and employer contributions
  to be made by FRAs. Unless these additional cost pressures are funded by
  Government, they will have a significant impact on FRA budgets in 2024/25

and beyond.

#### **Police Funding**

The <u>Provisional Police Grant Report 2024/25</u> was published by the Home Office on 14 December 2023. Overall funding for policing will rise by up to £922 million compared to the 2023/24 funding settlement (assuming police and crime commissioners raise council tax by the maximum permitted by the referendum principle of £13). This brings the total up to £18.4 billion for the policing system. Over £200 million will go into Government priority projects like funding Violence Reduction Units, tackling county lines and boosting hotspot policing of antisocial behaviour.

#### **Further Information**

To help inform the LGA's response to the consultation settlement we will continue to analyse the settlement to develop a deeper understanding of the effect on councils. To further inform the LGA's response please send your responses to, and any comments on, the settlement to <a href="mailto:lgfinance@local.gov.uk">lgfinance@local.gov.uk</a>.

For further information on the content of this briefing please contact Mike Heiser, Senior Adviser (Finance) (<a href="mailto:mike.heiser@local.gov.uk">mike.heiser@local.gov.uk</a> / 020 7664 3265) and Arian Nemati, Public Affairs and Campaigns Adviser (<a href="mailto:arian.nemati@local.gov.uk">arian.nemati@local.gov.uk</a> / 07799 038403).

Annex A: Core Spending Power	2015/16	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25
	£m									
Settlement Funding Assessment	21,249.9	18,601.7	16,632.6	15,574.2	14,559.6	14,796.9	14,809.7	14,882.2	15,671.1	16,562.7
Compensation for under-indexing the business rates multiplier	165.1	165.1	175.0	275.0	400.0	500.0	650.0	1,275.1	2,204.6	2,581.3
Improved Better Care Fund	0.0	0.0	1,115.0	1,499.0	1,837.0	2,077.0	2,077.0	2,139.8	2,139.8	2,139.8
Rural Services Delivery Grant	15.5	80.5	65.0	81.0	81.0	81.0	85.0	85.0	95.0	95.0
Transition Grant	0.0	150.0	150.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Adult Social Care Support Grant	0.0	0.0	241.1	150.0	0.0	0.0	0.0	0.0	0.0	0.0
New Homes Bonus	1,167.6	1,461.9	1,227.4	947.5	917.9	907.2	622.3	556.0	291.3	291.4
New Homes Bonus - returned funding	32.4	23.1	24.5	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Winter pressures Grant	0.0	0.0	0.0	240.0	240.0	0.0	0.0	0.0	0.0	0.0
Social Care Support Grant	0.0	0.0	0.0	0.0	410.0	0.0	0.0	0.0	0.0	0.0
Social Care Grant	0.0	0.0	0.0	0.0	0.0	1,410.0	1,710.0	2,346.4	3,852.0	4,544.0
Market Sustainability and Fair Cost of Care Fund	0.0	0.0	0.0	0.0	0.0	0.0	0.0	162.0	0.0	0.0
ASC Market Sustainability and Amprovement Fund	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	562.0	1,050.0
Nower Tier Services Grant	0.0	0.0	0.0	0.0	0.0	0.0	111.0	111.0	0.0	0.0
ASC Discharge Fund	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	300.0	500.0
Services Grant	0.0	0.0	0.0	0.0	0.0	0.0	0.0	822.0	483.3	76.9
Grants Rolled In	209.2	256.5	247.5	238.8	335.8	338.0	345.1	345.4	480.0	0.0
Funding Guarantee	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	133.3	196.5
Council Tax Requirement	22,035.9	23,247.3	24,665.8	26,331.6	27,767.8	29,226.9	30,308.2	31,922.5	33,984.3	36,062.2
Core Spending Power	44,875.7	43,986.1	44,544.0	45,337.1	46,549.1	49,337.0	50,718.3	54,647.4	60,196.7	64,099.8
Year-on-year Change (£ million)		-889.6	557.9	793.1	1,212.0	2,787.9	1,381.3	3,929.1	5,549.3	3,903.0
Year-on-year Change (%)		-2.0%	1.3%	1.8%	2.7%	6.0%	2.8%	7.7%	10.2%	6.5%

Source: Core Spending Power Supporting Information

#### **Notes**

- The figures presented in Core Spending Power (CSP) do not reflect the changes to Settlement Funding Assessment made for authorities with increased Business Rate Retention arrangements.
- From 2020/21, Winter Pressures Grant allocations were rolled into the Improved Better Care Fund, and no longer ringfenced for alleviating winter pressures.
- From 2020/21, Social Care Support Grant allocations were rolled into the Social Care Grant.
- From 2023/24, Market Sustainability and Fair Cost of Care Fund allocations were rolled into the Adult Social Care Market Sustainability and Improvement Fund.
- CSP total figures may not sum to those published due to rounding.
- The Services Grant allocation for the Isle of Wight council includes an additional £1 million that was allocated to the council for 2022/23, 2023/24 and 2024/25 in recognition of the unique circumstances facing the Isle of Wight and its physical separation from the mainland. This funding is reviewed each year as part of the local government finance settlement.
- Grants rolled in includes the £115 million allocation of Fire Pension Grant for the years 2019/20 to 2023/24; Fire Pensions Grant allocations are included in Settlement Funding Assessment for 2024/25. Grants rolled in includes the £365 million allocation of Market Sustainability and Improvement Fund Workforce Fund for the year 2023/24; this is included in Adult Social Care Market Sustainability and Improvement Fund for 2024/25. Also included in this row are grants rolled in at previous settlements: the Family Annexe Council Tax Discount grant, Local Council Tax Support Administration Subsidy grant, the Independent Living Fund.
- Council Tax calculations for 2024/25 do not take into account the additional flexibilities granted by the Department to councils in extreme financial circumstances. These additional flexibilities have been granted in very specific circumstances by the Secretary of State, where the scale of the issues facing the councils is exceptional.

### <u>Annex B – Glossary of Local Government Finance Technical Terms</u>

Adult Social Care Discharge	A grant for 2024/25 to facilitate reduced delays in		
Adult Social Care Discharge Grant	A grant for 2024/25 to facilitate reduced delays in discharges from hospital. The funding will be		
Grant	required to be pooled as part of the Better Care		
	Fund and will be paid out using the existing		
	Improved Better Care Fund grant shares.		
Adult Social Care Market	A grant ring-fenced for adult social care to support		
Sustainability and	capacity and discharge. It is allocated using the		
Improvement Fund	adult social care relative needs formula.		
Adult Social Care Precept	Local authorities with responsibility for adult social		
Addit Good Garo 1 1000pt	care have flexibility to raise additional council tax		
	above the referendum threshold. Funding raised through this additional 'precept' must be used		
	entirely for adult social care.		
Affordable Homes Premium	As part of the New Homes Bonus, affordable		
Anordable nomes i remium	homes delivered in an area attract an additional		
	£350 per unit on top of the standard Bonus grant.		
Area Cost Adjustment (ACA)	A factor to reflect the differences in service cost		
The court against (11071)	delivery in different areas. The current ACA reflects		
	differences in wages (the 'Labour Cost		
	Adjustment') and differences in rateable values (the		
	'Rates Cost Adjustment') between local authorities		
	across the country.		
Baseline Funding Level	The amount of an individual local authority's		
	2013/14 Settlement Funding Assessment provided		
	through the local share of retained business rates		
	income, updated for inflation		
Better Care Fund (BCF)	A single pooled budget for health and social care		
	services, based on a plan agreed between the NHS		
Descionar nata a la castina	and local authorities.		
Business rates baseline	The business rates baseline for each authority determined at the start of the 50 per cent business		
	rates retention scheme in 2013/14, uprated in line		
	with the small business rates multiplier each year.		
Business rates baseline	The amount of the settlement funding assessment		
funding level (BFL)	(SFA) provided through the local share of business		
,	rates.		
Business rates pool	Under the business rates retention scheme local		
	authorities are able to come together, on a		
	voluntary basis, to pool their business rates. Top-		
	ups and tariffs, as well as levies and safety nets are		
	calculated at a pool-wide level. Pools have to be		
	approved by DLUHC annually and are set out in the		
Puoinose retes revelueties	Local Government Finance Report.		
Business rates revaluation	A regular exercise by the Valuation Office Agency, to reassess the rateable value of individual non-		
	domestic hereditaments. The results are used to		
	set new business rates bills. A revaluation on the		
	basis of April 2021 values came into effect in April		
	2023. The next revaluation will be in April 2026.		
Central Share	The percentage share of locally collected business		
	rates paid to central government by billing		
	authorities. In 2013/14 when business rates		
	retention began this was set at 50 per cent. The		
	retention began this was set at 50 per cent. The		

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Core Spending Power	The government's measure of the core
Council Tax referendum	The government's measure of the core components of local government funding, comprising the Settlement Funding Assessment, assumed income from council tax (including the adult social care precept), New Homes Bonus, Rural Services Delivery Grant, grants for social care and the funding guarantee.  These mark levels of council tax increases above
principles	which a local authority must hold a referendum which allows residents to approve or veto the increase. The comparison is made between the authority's average Band D council tax level for the current financial year and the proposed average Band D for the next financial year.
Dedicated Schools Grant	The Dedicated Schools Grant is the principal source of funding for schools and related activities in England. It is a ringfenced grant paid to local authorities for maintained schools. School-level allocations are currently determined in consultation with the schools forum in each local authority area. From April 2017 has also included the 'retained duties' element previously paid as part of the Education Services Grant
Devolution Deals	Devolution Deals were introduced in 2014 and are a bespoke arrangement tailored to certain local authorities. They give local government greater powers and more autonomy over budgeting
Equalisation of the Adult Social Care precept	The process through which a proportion of Social Care Grant funding is used to take account of the impact of the distribution of the Adult Social Care council tax precept.
Estimated Business Rates Aggregate	The total business rates forecast at the outset of the Business Rates Retention system to be collected by all billing authorities in England in 2013/14, used to calculate baseline funding levels and business rates baselines in 2013/14.
Funding Guarantee	This is a grant for 2024/25 that ensures all councils have a minimum 3 per cent increase in Core Spending Power before any decisions about efficiencies, use of reserves and increasing the level of council tax.
Improved Better Care Fund (iBCF)	Additional funding for adult social care authorities from 2017/18 onwards that has to be included within the Better Care Fund plans.
Levy	A mechanism whereby any business rates retention gain above a certain level is paid to the Government. The levy rate cannot exceed 50 per cent of business rate retention gains.
Levy account	A Government account into which proceeds from the business rates levy, and any top-slice, are paid and which is used to pay safety net to qualifying authorities. Any surplus is to be returned to authorities.
Local Share	The percentage share of locally collected business rates retained by local government. This was set at 50 per cent at the implementation of business rates retention.

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	mechanism is used to compensate local authorities for the costs of additional business rates reliefs announced by Government.		
Services Grant	An unringfenced grant distributed using local authority shares of 2013/14 Settlement Funding Assessment, adjusted for local authority restructuring where necessary.		
Settlement Funding Assessment (SFA)	This is a local authority's share of the local government spending control total which will comprise its Revenue Support Grant for the year in question and its baseline funding level.		
Small Business Rate Relief	Businesses with a property with a rateable value of £12,000 and below receive 100 per cent relief on business rates. Businesses with a property with a rateable value between £12,000 and £15,000 receive tapered relief.		
Social Care Support Grant	A non-ringfenced grant for adult and children's social care services.		
Top-Ups and Tariffs	The difference between an authority's business rates baseline (the amount expected to be collected through the local share of business rates) and its baseline funding level (the amount of SFA provided through the local share). Tariff authorities make a payment and top-up authorities receive a payment. Tariffs and top-ups are uprated in line with the small business rates multiplier each year. After a revaluation they are recalculated so that authorities do not have gains or losses solely due to business rates revaluation.		
Under-indexing grant	A grant provided by the Department of Levelling Up Housing and Communities (DLUHC) to compensate councils for the impact of the Government's decisions to increase the business rates multiplier by lower than the Consumer Price Index (the Retail Prices Index before 2023/24) (so-called 'underindexing'). This is intended to make sure that councils do not experience funding reductions as a result of this policy.		

#### Response ID ANON-1UW8-AV6Q-K

Submitted to Provisional local government finance settlement 2024-25 consultation Submitted on 2024-01-05 14:11:18

Introduction

What is your name?

Name:

Rob Davisworth

What is your email address?

Email:

robert.davisworth@redcar-cleveland.gov.uk

Who is this an official response from?

Select from the following: Unitary Authority

Name of organisation:

REDCAR AND CLEVELAND BOROUGH COUNCIL

What is your position?

Position/job title:

**Chief Accountant** 

Distribution of the Settlement Funding Assessment

1 Do you agree with the government's proposed methodology for the distribution of the Revenue Support Grant in 2024-25?

Neither agree or disagree

Please explain your answer:

The Council is supportive of increasing the Council's share of RSG by CPI for 2023/24, to reflect the inflationary and demand challenges faced by the Council in key service areas. However, the Council does not agree with the Government's intention to delay any review of the distribution of RSG, and indeed baseline funding levels for a further year. Indeed, it would appear that any such review will now be delayed beyond the next General Election, and therefore we assume would not be implementable until 2026/27 at the earliest. This distribution methodology is eleven years out of date and in significant need of review. The Government's delays in reforming the level and allocation of funding to local government, in line with the principles of levelling up, is now heavily over-due and causing councils with relatively high levels of deprivation and social care responsibilities significant financial challenges. This is compounded by the fact that relatively deprived local authorities have less buoyant tax bases which result in councils such as Redcar and Cleveland having difficulties making up this shortfall through the local collection of additional council tax precept income (even after applying the maximum combined permitted council tax increase of 5%). The Council also wish to see the Government committing to multi-year financial funding settlements which allow for more long-term certainty over funding levels and based on up-to-date inflation projections from the Office of Budget Responsibility and HM Treasury.

2 Do you agree with the government's proposals to roll grants into the local government finance settlement in 2024-25?

Agree

Please explain your answer:

The Council is broadly supportive of simplifying the grants systems for local government. The proposed grants to be rolled into RSG are however irrelevant and immaterial for the Council as a Unitary Authority. The Council would ask that the Government also consider focusing on reducing the number of grants which need to be subject to a competitive bidding process and make the financial reporting requirements (and signing off) more consistent, and less burdensome in overall terms. For example, the Government have in recent years attached additional terms and conditions to various new social care grant funding such as the Adult Social Care Market Sustainability and Improvement Fund, Discharge Fund and Improved Better Care Fund which create additional administrative burdens for Councils. RCBC would encourage the Government to therefore be much bolder in reducing the administrative burden attached to specific grants awarded for social care funding to provide more autonomy to local authorities to manage these funding allocations.

#### Council Tax

3 Do you agree with the proposed package of council tax referendum principles for 2024-25?

Please explain your answer:

No, the Council does not agree with these proposals. The Government needs to recognise the significant disparities in council tax levels across the country, driven in large part by structural differences in local government finance distribution, and the fact that unitary authorities in deprived parts of the Country must rely more heavily on increasing council tax levels more significantly to meet a significant funding gap created by a less buoyant council tax base. The Government's analysis of Core Spending Power abilities of local authorities is artificially overstated and is assumed that these councils will automatically choose to raise council tax to a maximum level, when in actual fact such decisions place significant financial pressures on local residents, particularly in Boroughs where there are a relatively high proportion of Band A and B council tax payers, who will struggle to absorb a 5% increase in their Council Tax bills, and do not fully address the cost pressures faced by councils such as Redcar and Cleveland with significant demand-led pressures fuelled by relatively high levels of deprivation. The core spending analysis also fails to take into account the risks of non-collection of bad debts associated with council tax, which is a more prevalent issue in deprived local authorities and often result in the Council carrying over collection fund deficits. The Government must give more attention to a more fundamental review of local government finance distribution, the significant differences across local government in the funding of local government by council tax and address the disparities in funding levels this has created, including the gearing effect of changes in Council Tax levels across local authorities with differing levels of wealth and deprivation.

It is disappointing that the Government has continued to rely on council tax and the social care precept as part of its package to increase funding for adult social care. Council tax increases are not the solution for meeting long-term pressures facing high-demand national services such as adult social care and service areas such as children's social care where there is a strong correlation between demand levels and deprivation indicators.

#### **Funding Guarantee**

4 Do you agree with the government's proposals to maintain the Funding Guarantee for 2024-25?

Neither agree or disagree

Please explain your answer:

The Council was broadly supportive of the principles of the guarantee for 2023/24. However, this funding should be more effectively targeted to support local authorities with social care responsibilities in relatively deprived parts of England where it is not possible to bridge the funding shortfall with Council Tax rises. The Council is not scheduled to receive this funding for 2024/25, and it would appear that in order to fund this guarantee for some other English local authorities, a disproportionately large reduction in the Service Grant (an 84% reduction between 2023/24 and 2024/25) has been inflicted on the Council which has resulted in a larger budget gap than the one expected when the Council produced its Budget Proposals in early December 2023.

#### Distribution of Adult and Children's Social Care Resources

5 Do you agree with the government's proposals on funding for social care as part of the local government finance settlement in 2024-25?

Neither agree or disagree

Please explain your answer:

The Council welcomes additional Social Care Grant funding allocated as part of this settlement. However, aside from an increase in Discharge Funding (which has seemingly been funded from an unexpectantly large reduction in services grant), the funding does not represent an increase over and above the provisional allocations announced for 2024/25 in Autumn 2022. Furthermore, the element of the increase funded from delays to the implementation of adult social care charging reforms does not appear to be guaranteed in the medium-term (from 2025/26 and beyond) and therefore places the Council's medium Term Financial position at risk.

This funding does not address the significant inflationary and demand-led pressures facing social care, which are being experienced by the Council and other Unitary local authorities. The extra social care grant of £0.692 billion announced on 18 December 2023 equates to around an additional £2.313 million of grant funding to fund social care pressures for the Council. However, the Council is having to increase its budgets for both children and adult social care by around £11.8 million in 2024/25 just to meet the inflationary demands of care providers and cater for the exceptional increased demand in children's social care costs. Therefore, the additional funding is wholly inadequate to meet these additional combined adult and children social care costs and is therefore forcing the Council to make service cuts across the next two financial years (2024/25 and 2025/26) of £8.461 million.

One area of particular concern over recent years has been the increasing number of children requiring social care support, and the spiralling costs of placements for children needing to be brought into care, in particular residential care placements. During 2023/24, there has been a 12.5% increase in the number of children in our care, and the costs of providing this care have been compounded by a steep rise in the costs of finding residential placements (up 46%) for children who cannot be cared for by wider friends & family or in a foster care setting. The pressures facing children's services have become unsustainable since the Pandemic and the Provisional Finance Settlement issued by the Government seemingly failed to address these escalating costs. The combination of real terms funding cuts over the last decade, coupled with rising demand from families is having a major impact on services, with the most deprived local authorities impacted the most. Children in the most deprived 10% of small neighbourhoods in the UK are over 10 times more likely to be in foster or residential care or on protection plans than children in the least deprived 10% (Bywaters et al, 2020). This is certainly the case in Redcar and Cleveland, with our children in care rates being well above the England average, and double that of more affluent areas in the country who have the added advantage of wealthier tax bases from which to raise revenue locally to fund services.

Additional funding needs to be made available specifically for council areas facing higher children's social care pressures, and the allocation of this funding should take full account of the ability of councils to raise revenue locally. Further investment is needed in the preventative and early help services that children and families need, as well as the children's social care workforce and the additional placements required for children in residential care. In terms of Adult Social Care, our local care providers are requiring significant additional increases in their fees because of increases in the national living wage from April 2024, significant challenges in the recruitment of social care workers and rising costs associated with residential running costs, utilities, petrol, insurance and food. The additional funding will not fully cover the inflationary pressures we expect. The Council's recent Budget Proposals anticipated an increase in the National Living Wage from April 2024 of Brage 7.4%. However as part of the 2023 Autumn Statement, and following

recommendations of the Low Pay Commission, the National Living Wage is expected to rise by 9.8%, which will inevitably feed into higher costs of adult social care. The fact that funding allocations for social care have not increased to cater for these unexpected increases, means that the Council will need to make more widespread cuts to frontline service provision as it is unable to bridge the resultant funding shortfall from locally generated taxation and fee income.

It is extremely disappointing that Improved Better Care Funding will be cash-limited in 2024/25, as this does not acknowledge or reflect the significant inflationary and payroll cost pressures facing the Council and its health partners.

Additional Hospital Discharge funding is welcome, however this additional funding should not be included and quoted as part of increases to the overall core spending power of the Council due to the terms and conditions of this funding which means it is ring-fenced and needs to be used collaboratively with local health services.

Additional Market Sustainability and Improvement funding is very welcome, however the allocations remain broadly in line with those provisionally announced a year earlier for 2024/25. The Council believes the additional reporting requirements around this funding are very onerous and prescriptive. It would be more helpful if the funding was rolled up as part of wider social care grant funding. It is imperative that the Government provides a long-term commitment to this funding, as it would appear the Workforce element of this fund is limited to two years and will therefore be withdrawn from 2025/26, leaving Council's exposed to funding costs of adult social care providers without the necessary funding support.

Other grants - New Homes Bonus, Rural Services Delivery Grant and Services Grant

6 Do you agree with the government's proposals for New Homes Bonus in 2024-25?

Disagree

Please explain your answer:

No, the Council does not agree with this approach. New Homes Bonus funding allocations are profoundly inequitable, as they doubly reward relatively wealthy councils with buoyant council tax bases. The Council strongly suggests the New Homes Bonus funding mechanism should be scrapped immediately (and therefore recast the finalised 2024/25 Local Government Finance settlement) and the freed-up funding reallocated via an entirely needs-based formulae to social care local authorities.

7 Do you agree with the government's proposals for Rural Services Delivery Grant in 2024-25?

Neither agree or disagree

Please explain your answer:

No comment

8 Do you agree with the government's proposals for Services Grant in 2024-25?

Disagree

Please explain your answer:

The unringfenced Services Grant provided vital additional resources for local authorities in 2022/23 and 2023/24. However, this Grant has been significantly reduced (nationally by 84% and locally for RCBC by 84.3%). This reduction is not explained in any detail whatsoever by the Government and is a significantly larger reduction that was planned for by RCBC and the wider local government sector. More explanation is required to explain why the Services Grant has been cut so drastically and what if any funding has replaced it (whether it be the funding of the Funding Guarantee, the indexation of the Business Rates Multiplier Compensation or uplifts to overall baseline funding levels). The extent of this funding reduction was not made sufficiently clear to local authorities as part of this year's financial planning arrangements. This significant reduction in this funding source has created a direct additional budget pressure of around £1 million for 2024/25 which cannot be quickly addressed as part of the 2024/25 budget setting process.

The Government have also not recognised the more challenging cost issue of a local government pay settlement in 2023/24 which averaged around 6.2% for the Council, and which created a significant £1.5m base budget pressure to resolve in 2023/24 and 2024/25. The recently announced 9.8% increase in the National Living Wage from 1 April 2024 will also in all likelihood place significant upward pressure on the eventual 2024/25 pay award, and the Council are having to revised upwards their projections for next years composite average pay award.

To alleviate the financial pressures referred to in this question, and questions set out above, the Council also wishes to point out that fees and charges make up an increasingly important element of the funding available to the council to delivery its services. However, a number of fees and charges are set at a statutory level nationally, and some of these statutory fees have not been increased for 2024/25, despite inflationary pressures running at historic highs in the last two years. The Council formally requests that increases for all statutory fees levied by local authorities, are considered by the Government, to allow the associated income to keep pace with the increased cost of delivering services. This request is included within our consultation response to the provisional finance settlement as it is directly relevant to the overall funding being made available to councils and the resultant challenges faced by the sector.

Impacts of these proposals

9 Do you have any comments on the impact of the proposals outlined in this consultation document on persons who share a protected characteristic?

No

If yes, please add your comments and provide supporting evidence:

#### Part Time Work for Full Time Pay

10 Do you have any views about the Government using levers in future local government finance settlements (those occurring after 2024-25) to disincentivise the 'four day working week' and equivalent arrangements of Part Time Work for Full Time Pay?

No

If yes, please add your comments:

# CORPORATE RESOURCES DEPARTMENT DEMOCRATIC SERVICES

Cabinet Minute Number: 31

Report Title:- Pay Policy Statement 2024/25

The Council is asked to agree the following Cabinet recommendation in relation to the report that was considered by Cabinet on 6 February 2024.

#### **Minute Details: -**

This report sought approval for a revised Pay Policy Statement for the year 2024/25 to ensure the Council's compliance with Section 38 of the Localism Act 2011. This legislation requires Local Authorities to prepare an annual Pay Policy Statement for publication which sets out their policies on:

- the remuneration of its senior executives;
- the remuneration of its lowest-paid employees; and
- the relationship between:
  - (i) the remuneration of its senior executives, and,
  - (ii) the remuneration of the remainder of the workforce.

The report also sought agreement for an uplift to the Council's Redcar and Cleveland Minimum Wage Supplement, and included a report on the current position in terms of the Council's gender pay gap.

#### **Recommendation from Cabinet**

**RESOLVED** to recommend to the Borough Council that:

- 1. The draft Pay Policy Statement 2024/25 be approved for publication;
- 2. An uplift of the Redcar and Cleveland Minimum Wage Supplement from £10.90 to £12.00 per hour with effect from 1 April 2024 be approved;
- 3. The position in terms of the pay multiple and the current situation regarding and unchanged gender pay gap in favour of female staff be noted; and,
- 4. It be noted that as the gender pay gap calculations are complex and may require minor adjustment/refinement at a later stage, in which case an update will be published.

## Member Report

## Pay Policy Statement 2024/25

Report to: Cabinet

Report from: Governance Director

Portfolio: Resources

**Report Date:** 

**Decision Type:** Executive

Council Priority All



#### 1.0 Summary of report

- 1.1 This report seeks approval for a revised Pay Policy Statement for the year 2024/25 to ensure the Council's compliance with Section 38 of the Localism Act 2011. This legislation requires local authorities to prepare an annual Pay Policy Statement for publication which sets out their policies on:
  - the remuneration of its senior executives;
  - the remuneration of its lowest-paid employees; and
  - the relationship between:
    - (i) the remuneration of its senior executives, and
    - (ii) the remuneration of the remainder of the workforce.
- 1.2 The report also seeks agreement for an uplift to the Council's Redcar and Cleveland Minimum Wage Supplement and includes a report on the current position in terms of the Council's gender pay gap.

#### 2.0 Recommendation

- 2.1 The recommendation is that Cabinet recommends to the Borough Council that it should:
  - a) approve the draft Pay Policy Statement (Appendix 1) for publication;
  - b) approve an uplift of the Redcar and Cleveland Minimum Wage Supplement from £10.90 to £12.00 per hour with effect from 1 April 2024;
  - c) note the position in terms of the pay multiple and the current situation regarding an unchanged gender pay gap in favour of female staff;
  - d) note that the gender pay gap calculations are complex and may require minor adjustment/refinement at a later stage, in which case an update will be published.

#### **DETAILED PROPOSALS**

## 3.0 What are the objectives of the report and how do they link to the Council's priorities

- 3.1 A Pay Policy Statement was previously approved for the current financial year which has been updated to take account of changes which have occurred since its publication. The main purpose of this report is to seek a recommendation from Cabinet that the Borough Council should approve a revised Pay Policy Statement in respect of the financial year 2024/25, a draft of which is attached at Appendix 1. The report also asks for approval of various actions relating to the pay award and recent government guidance.
- 3.2 The Localism Act 2011 requires that local authorities must publish a Pay Policy Statement for each financial year. This statement may be approved only by full Council, the legislation being clear that the decision cannot in any way be delegated. However, in line with practice in relation to other significant decisions, this report has been prepared in order to ensure that Cabinet's view and recommended course of action is available for the full Council to consider.
- 3.3 In publishing its Pay Policy Statement, the Council is required to have regard to the relevant statutory guidance. The proposed policy takes this into account and sets out various policy matters such as remuneration of senior officers and the need to seek Council approval for the establishment of additional posts at a very senior level.
- 3.4 As well as dealing with remuneration, the guidance recommends that the Pay Policy Statement should also deal with issues such as the Council's policy towards re-employment of staff who have received severance payments. The existing Pay Policy Statement provides that the Council's general position in relation to such staff is that it will not reemploy those individuals unless there are exceptional circumstances. The policy was clarified previously so as to make it clear that this provision does not apply to those leaving their employment on a compulsory basis.

#### 3.6 Pay Multiple

The updated Pay Policy Statement includes a pay multiple which must be recalculated annually. The guidance states that a fixed date should be used for this calculation. As the Pay Policy Statement must be published by 1 April of each year, the Council's reporting cycle means that the statement must generally be drafted well in advance of this. Therefore, the most practicable calculation date is 31 December and this is the date that has been used in all previous years. The calculation work has been undertaken for the new policy statement and the pay multiple is 4.96 which is a reduction on the ratio of 5.12 for the previous year. The ratio has reduced every year since a Pay Policy Statement was first produced.

- 3.7 It should be noted that the pay multiple is calculated as a ratio of the highest level of pay divided by the median salary. Median salary represents the mid-point of all our employees' pay if they were lined up from lowest to highest.
- 3.8 Use of the median is required by the legislation and is generally viewed as a measurement which better reflects typical wages of employees rather than use of average/mean. However, for information, if average/mean salaries were to be used to calculate the pay multiple instead of median rates, the figures over previous years would have been as follows:

Year	Alternative pay multiple using mean	Pay multiple using median
2012/13	6.33	7.60
2013/14	6.12	7.12
2014/15	6.07	6.97
2015/16	5.99	6.96
2016/17	5.94	6.97
2017/18	5.88	6.75
2018/19	5.74	6.73
2019/20	5.05	5.67
2020/21	5.02	5.55
2021/22	4.96	5.44
2022/23	4.67	5.12
2023/24	4.48	4.96

#### 3.9 Assisting Lower Paid Staff / Living Wage

Senior pay was frozen for a number of years or subject to smaller increases. At the same time, steps have been taken which have significantly improved the pay of the lowest paid staff over recent years:

- Introduction of the Redcar and Cleveland Minimum Wage Supplement at a rate of £7.04 per hour in October 2013
- Increases in this supplement over subsequent years up to £10.90 per hour as of 1
  April 2023, reflecting the Living Wage Foundation national rate for the Living Wage
  at that time.
- An increase in the first year Apprentice pay rate from £6.38 to £6.98 from 1 April 2023, in line with the annual NJC pay award.
- 3.10 These actions have resulted in a 73% increase in pay for some roles at the very lowest end of the salary scale between April 2012 and April 2022.

#### 3.11 Living Wage

The latest Living Wage Foundation rate is £12.00 which would normally be implemented in Redcar and Cleveland in April next year. As the pay award for 2024/25 is not yet known, it is possible that the agreement might potentially result in the hourly rate for a small number of staff being lower than the current rate recommended by the Living Wage Foundation.

3.12 If this occurs, then there would be a requirement to continue with payment of the Redcar and Cleveland Minimum Wage Supplement, in order to maintain the lowest paid staff at the Living Wage Foundation rate. Elected Members have previously been entirely supportive of the Living Wage Foundation rate being maintained within the authority, therefore, it is recommended that the supplement be retained again to cater for this eventuality (and to cover any staff who are on different terms and conditions due to TUPE provisions) and uplifted to reflect the Foundation's current recommended hourly rate of £12.00. It should be noted, however, that it will be impracticable to apply this supplement until the pay award has been agreed. To do so prior to this would risk staff being overpaid. Accordingly, if the pay award has not been agreed by 1 April 2024, then the supplement will need to be applied retrospectively (if it is required) and paid along with any arrears of pay that might be due to staff as a result of the pay award being implemented later than the start of the financial year.

#### 3.13 Current Position

The proposed Pay Policy Statement reflects existing arrangements for the terms and conditions covering our staff. In view of the fact that, in general, any changes to terms and

conditions would need to be implemented by collective agreement, by agreement with any affected individual, or by the dismissal and re-engagement of the relevant employees, it is considered appropriate to maintain current policy at this time.

#### 3.18 Gender Gap Reporting

Under the terms of legislation introduced in 2017, the Council is required to report gender pay gap information by 31 March each year.

- 3.19 It should be noted that gender pay gap reporting is different to issues about equal pay. The gender pay gap shows the difference in the average pay between all men and women in a workforce. Equal pay deals with the pay differences between men and women who carry out the same jobs, similar jobs, or work of equal value. It is unlawful to pay people unequally because they are a man or a woman and, accordingly, the Council has a robust job evaluation in scheme place which ensures that staff are paid equally for roles of the same level, regardless of their gender or any other protected characteristic.
- 3.20 Calculating gender pay gap information is complex but is based, in simple terms, on mean and median earnings of both genders in any financial year. Calculations are also undertaken to compare this position at each quartile and the current position is as follows:

#### Gender pay gap

The women's median hourly rate is 9.7% higher than the men's.

The women's mean hourly rate is 2.2% higher than the men's.

#### Pay quartiles

Quartile	Female	Male
Тор	70.6%	29.4%
Upper middle	67.7%	32.3%
Lower middle	57.8%	42.2%
Bottom	63.4%	36.6%

(NB. Due to the complexity of the calculations these figures may be the subject of minor refinement, in which case a revised figure will be published in line with the separate reporting requirements for this data).

- 3.19 Where a gender pay gap is identified, employers are encouraged to publish details of the actions they intend to take in an effort to reduce that gap. As can be seen from this information, the Council does have a gender pay gap which favours women, and the position at each quartile is broadly in-line with the general gender-split across the Council's workforce save for some degree of disparity in the lower middle quartile.
- 3.20 The gap in favour of women reduced slightly from 2022, following the upward trend since reporting began in 2017. Until now, the gap has been relatively small and it has been difficult to identify any specific underlying issues. Although we have undertaken more analysis, this has not revealed any specific areas for action, other than to highlight that roles in some particular areas of the workforce tend to be filled almost exclusively by either male or female applicants. That being the case, as was the case last year, the proposals for action in response to this continue to be as follows although these actions will be given further consideration/consultation as appropriate as additional information comes to light:
  - We will continue to take pro-active measures to try and ensure that we receive applications from both male and female candidates in respect of all roles;
  - We will continue to identify those roles which generally tend to be occupied predominately by one sex and, in those cases, take more focussed actions to attract candidates of both sexes;

- In developing these measures, we will consult with the Council's Equality Diversity and Inclusion group and consider relevant external guidance/advice to ensure such measures are taken on an informed basis;
- We will periodically assess the impact of these measures and, in particular, consider the effect such measures have on the gender pay gap when it is calculated for the next financial year. It is anticipated that the effect of these measures is likely to be medium to long term but the fact that the figure has reduced slightly since last year may suggest that current actions have had some impact.

#### 4.0 What options have been considered

4.1 The Council is required to publish a pay policy statement under legislation, hence there is no option but to comply with this requirement. The considerations in terms of the other recommendations set out in paragraph 2 are set out within the body of the report under the appropriate heading.

#### **5.0 Impact Assessment**

- 5.1 Climate Emergency N/A
- 5.2 Health and Safety N/A
- 5.3 Social Value Although there is no direct impact arising from publication of the statement, it does set out the Council's position in terms of applying salary payments at the level of the Living Wage Foundation's National Living Wage. There is some evidence to suggest that such arrangements have a beneficial impact to the community by way of increased expenditure within the locality and a beneficial impact on quality of life generally.
- 5.4 **Legal -** Publication of a Pay Policy Statement is required by Section 38 of the Localism Act 2011. Approval and publication of the draft statement attached at Appendix 1 will ensure compliance with this legislation. The report also seeks approval for introducing arrangements to authorise severance payments as required by the latest government guidance.
- 5.5 **Financial -** The Pay Policy Statement, as drafted, reflects current arrangements and, therefore, there are no financial implications save for the proposed uplift in relation to the Living Wage. The Living Wage is unlikely to impact on significant numbers of staff based on current pay structures. The equalisation of annual leave entitlement has a service impact rather than a financial impact.
- Human Resources The general policy of not re-engaging staff who have left with voluntary severance payments may possibly, in specialist areas, lead to difficulty in recruiting to vacant posts. However, this is unlikely in the current economic climate and there is, in any event, provision within the policy statement to deviate from that approach if necessary in the best interests of the Council. Equalisation of annual leave is proposed within the report in order to avoid disparity of entitlement between groups of staff.
- 5.7 **Equality and Diversity –** The Pay Policy Statement will apply to all staff

regardless of any protected characteristic. Equalisation of annual leave is proposed within the report in order to avoid disparity of entitlement between groups of staff. The proposed Pay Policy Statement contains provisions regarding the re-employment of staff who have received voluntary severance payments from the Council and, as a higher proportion of individuals receiving such payments tend to be 55 years and over, it might be suggested that there is a potential impact on the protected characteristic of age. However, if the Pay Policy Statement is approved, those leaving on a voluntary basis will do so in full knowledge of the Council's policy regarding re-employment. Additionally, individuals leaving at age 55 years and above will generally gain access to their pension – albeit that the cap on exit payments and anticipated regulations which amend pension entitlements will impact on these to some degree. Therefore, any adverse impact is considered to be both minimal and justifiable. It should be noted that the Pay Policy Statement confirms that there is a gender pay gap in favour of women within the Council which has remained unchanged from last year. The report includes proposed continuing actions arising from the identified gap to take place over the coming year.

#### 6.0 Implementation Plan

- **6.1 Timetable for Implementing Decision:** The Pay Policy Statement and other recommendations will apply from 1 April 2024.
- **6.2 Lead Officer:** Governance Director
- **Reporting Progress –** The Pay Policy Statement is produced and approved annual by Full Council following a report to Cabinet and consideration by the Resources Scrutiny and Improvement Committee.
- **6.4 Communications Plan -** The Pay Policy Statement will be published asap after approval. Changes to the Living Wage, annual leave and salary scales will be communicated to staff through normal channels, such as the intranet and the Building a Better Borough Newsletter.

#### 7.0 Consultation and Engagement

- 7.1 The policy statement essentially reflects existing arrangements, but initial consultation previously took place with other neighbouring local authorities with a view to there being some consistency of approach in terms of format.
- 7.2 The requirement to publish a Pay Policy Statement is part of the Government's aim to ensure that communities have access to transparent information regarding remuneration. Publication of the Pay Policy Statement will also provide clarity for employees and the public in relation to the Council's stance on various issues such as, for example, the re-employment of staff who have received voluntary redundancy payments.

#### 8.0 Appendices and Background Papers

The draft Pay Policy Statement is attached as Appendix 1.

#### 9.0 Contact Officer

**9.1 Name:** Steve Newton

**9.2 Position** Governance Director

**9.3 Email address** steven.newton@redcar-cleveland.gov.uk

**9.4 Telephone Number** 01642 444648

# Redcar and Cleveland Borough Council Pay Policy Statement (Section 38, Localism Act 2011)

#### 1 Introduction

- 1.0 This document sets out the Council's pay policy in relation to the remuneration of its staff in accordance with section 38 of the Localism Act 2011. The policy is subject to annual review and must be approved by the Council for each financial year. The policy will be published on the Council's website as soon as reasonably practicable after approval or amendment. This document relates to the financial year 2023/24.
- 1.1 The arrangements set out within this document do not extend to those members of staff who are employed within schools.

#### 2.0 Definitions

The following definitions will apply throughout this policy statement:

## 2.1 'Lowest-paid employees':

Those staff who are employed in jobs which are paid at the Redcar and Cleveland Living Wage rate of £10.90 per hour but increasing to £12.00 per hour with effect from 1 April 2024 (see 5.3 below), this being the lowest effective salary paid to employees other than apprentices. The salaries attributable to apprentices depend on age and are those set out within the National Minimum Wage legislation, subject to the Council's policy of paying apprentices at a minimum rate of £6.98 (plus NJC pay award when agreed) per hour with effect from April 2024. Given the specific nature of these appointments, it is felt inappropriate to include apprentices within the definition of lowest paid employees for the purposes of this policy statement.

#### 'Chief Officer':

Head of Paid Service designated under section 4(1) of the

Local Government and Housing Act 1989;

Monitoring officer designated under section 5(1) of that Act; Any statutory chief officer mentioned in section 2(6) of that

Act;

Non-statutory chief officer mentioned in section 2(7) of that

Act;

Any deputy chief officer mentioned in section 2(8) of that Act.

#### 3 Chief Officers

#### 3.1 Levels and Elements of remuneration for Chief Officers

The following principles will apply:

The salaries set out within this Pay Policy Statement will be determined as at 31 December of the relevant year and calculated using the 12 months up to that date ("the calculation date").

Chief Officer posts and the attributable salaries (which are payable from appointment and without incremental progression) are, at the time of this policy being approved, as follows:

Role	Salary	
Managing Director	£ 147,715	
Executive Director (Director 1)	£ 135,718	
Director (Director 3)	£ 116,717	
Assistant Director (Band A)	£ 100,148*	
Assistant Director (Band B)	£ 90,402	
Head of Service Level 2 (Band C)	£ 81,561	

[\*Not currently used]

Salaries for the Managing Director, Chief Officers and Heads of Service have increased from April 2023 due to national pay award of 3.50%.

- 3.3 The salaries attributable to Chief Officer posts are subject to job evaluation and based on:
  - clear salary differentials which reflect the level of responsibility attached to any particular role: and
  - o rates which are reasonably sufficient to recruit and retain senior officers taking into account market conditions.
- 3.4 Increases in pay for Chief Officers will occur only as a result of:
  - o pay awards agreed by way of national/local collective pay bargaining arrangements; or
  - o significant changes to a Chief Officer's role which result in a higher salary being appropriate as confirmed by the outcome of an appropriate job-evaluation process; or
  - o recruitment and/or retention payments which, in all the given circumstances at the relevant time, are deemed necessary in the best interests of the Council and which are determined under a relevant policy relating to such payments; and/or
  - o in the case of the Managing Director (Head of Paid Service), as the result of an annual salary review.
  - o existing contractual entitlements
- 3.5 The use of bonuses does not form part of current remuneration arrangements.
- 3.6 Senior positions, like all posts, are subject to job evaluation and must be remunerated in accordance with the outcome of that process in order to avoid potential equal pay claims. However, the number of senior posts attracting salaries of £100,000 or higher will not be increased without the prior approval of full Council.
- 3.7 Election Duties undertaken by Chief Officers

Fees for election duties undertaken by Chief Officers are not included in their salaries. These are determined separately in consultation with the other Tees Valley Councils. For contested elections the fees are based on an agreed sum for the first 1000 electors and a further sum for each additional 1000 electors or fraction thereof, and a set agreed sum for uncontested elections.

3.8 Payments to Chief Officers upon termination of their employment

Chief Officers who cease to hold office or be employed by the Council will receive payments calculated using the same principles as any other member of staff, based on entitlement within their contract of employment, their general terms and conditions, and existing policies.

3.9 In the case of termination of employment by way of early retirement, redundancy (voluntary or otherwise) or on the grounds of efficiency of the service, the Council's Early Retirement and Redundancy Policy sets out provisions which apply to all staff.

3.10 The Council's Early Retirement and Redundancy Policy also sets out the applicable provisions in respect of awarding additional pension entitlement by way of augmentation or otherwise.

#### 3.11 Chief Officers' Tax and National Insurance

The Council does not enter into arrangements with individual employees to minimise their tax and national insurance contributions. New legislation was introduced as of 1 April 2017, in order to ensure that public bodies pay the appropriate levels of tax and national insurance for any individuals with whom they contract and are operating through personal service companies.

#### 4.0 Publication of and access to information relating to remuneration of Chief Officers

4.1 Information will be published on the Council's website in line with The Local Government Transparency Code 2015.

#### 5.0 Remuneration of lowest paid employees

- 5.1 The Council introduced 'single status arrangements' in 2004. The lowest paid employees within the Council are appointed to posts which have been evaluated using a job evaluation scheme agreed within those arrangements and are remunerated accordingly.
- 5.2 In order to provide some assistance to the lowest paid employees, the Council previously ceased to use the lowest two spinal column points on its salary scale.
- 5.3 With effect from 1 October 2013, the Council introduced the "Redcar and Cleveland Living Wage". This is subject to an annual review and in recent years has been linked to the Living Wage Foundation's calculation of a living wage. The latest living wage announced by the Living Wage Foundation is £12.00 per hour.
- 5.4 Any employees on other terms and conditions or who are employed on grades which attract a salary less than the rate of £12.00 per hour (after application of the pay award for 2024/25) will continue to be paid a non-contractual supplement to bring their pay up to this level. If the pay award is not known until after 1 April, then payment of a supplement to match the Living Wage rate of £12.00 per hour may need to be applied retrospectively for some staff once the pay award has been agreed.

#### 6.0 Relationship between Chief Officer and non-Chief Officer remuneration

- 6.1 The 'pay multiple' for the Council is determined by comparing the hourly pay for the highest paid employee against that of the median hourly pay for the organisation as a whole.
- 6.2 The Council's current pay multiple is 4.96 based on median hourly pay. The pay multiple for last year was 5.05.
- 6.3 The Council will generally aim to ensure that the pay multiple does not exceed 10.

#### 7.0 General principles regarding remuneration of staff

- 7.1 The salaries attributable to posts are determined via a job evaluation. Staff are remunerated according to the evaluated score of the post they hold and by reference to the salary scale existing at any given time. Some posts may include an entitlement to incremental progression.
- 7.2 New appointments are subject to the Council's Recruitment and Selection Policy and will generally be made at the bottom spinal column point of all pay bands unless there are special circumstances and payment at a higher level can be objectively justified. However, in the event of any member of staff securing a higher-graded post via internal promotion/recruitment and there

being an overlap of spinal column points between their current post and bottom point of the newly secured position, then the Council will generally pay salary on the second spinal column point. Where staff are redeployed because of redundancy or ill health, they will generally be appointed to the highest spinal column point within the lower grade so as to minimise financial loss.

#### 8.0 Severance Packages

- 8.1 The Council's general approach to severance payments is contained within the Early Retirement and Redundancy Policy. This sets out the methodology for calculating redundancy payments and the basis for granting pension enhancements.
- Where a severance package is to be paid which, taken as a whole, has a cost to the authority of £100,000 or more then, subject to section 8.3 below, the Council will be given an opportunity to vote before the package is approved.
- 8.3 This requirement shall not apply where the cost of a severance package does not involve the exercise of any discretion, relates entirely to existing statutory and/or contractual entitlements of the relevant employee or where non-compliance with those entitlements would place the Council in breach of legislation and/or contract.
- 8.4 Statutory guidance was issued regarding the approval of Special Severance Payments. In line with that guidance, the Council's arrangements for dealing with such payments are attached at Annex 1 to this statement.

#### 9.0 The Council's approach to former employees

- 9.1 In the absence of any exceptional circumstances which render it necessary in the best interests of the Council to do so, the Council will generally not re-engage any individual who has previously been employed by the Council and left that employment with the benefit of a severance, early retirement or redundancy payment under voluntary arrangements. This principle will apply whether such re-engagement is to be under a contract of employment, contract of services or otherwise.
- 9.2 Save for the above, the Council will consider all applicants on merit during the recruitment process and will not discount any applicant on the basis of previous public sector employment and/or the terms of that employment ending.

#### 10.0 Publication of Gender Pay Gap Information

10.1 Under the terms of legislation introduced in 2017, the Council is required to report gender pay gap information for March 2022 by 31 March 2023.

Calculating this information is complex but is based, in simple terms, on mean and median earnings of both genders in any financial year. Calculations are also undertaken to compare this position at each quartile and the current position is as follows:

#### Gender pay gap

The women's median hourly rate is 9.7% higher than the men's.

The women's mean hourly rate is 2.2% higher than the men's.

#### Pay quartiles

Quartile	Female	Male
Тор	70.6%	29.4%
Upper middle	67.7%	32.3%

Lower middle	57.8%	42.2%
Bottom	63.4%	36.6%

10.2 It should be noted that gender pay gap reporting is different to issues about equal pay. The gender pay gap shows the difference in the average pay between all men and women in a workforce. Equal pay deals with the pay differences between men and women who carry out the same jobs, similar jobs, or work of equal value. It is unlawful to pay people unequally because they are a man or a woman and, accordingly, the Council has a robust job evaluation in scheme place which ensures that staff are paid equally for roles of the same level, regardless of their gender or any other protected characteristic.

#### Annex 1 – Arrangements for Approval of Special Severance Payments

#### 1. INTRODUCTION

Statutory guidance on the making and disclosure of "Special Severance Payments" by local authorities in England was published in 2022.

In the context of the statutory guidance, Special Severance Payments are payments made to employees, officeholders, workers, contractors, and others outside of statutory or contractual requirements when leaving employment in public service, including payments reached under settlement agreements.

Such payments should only be made where there is a convincing case that they are in the interests of taxpayers. The Council must therefore be satisfied this is the case before making them in order to ensure compliance with the Council's best value duty.

This policy sets out the internal process to follow when the Council intends to make a Special Severance Payment.

#### 2. STATUTORY GUIDANCE

The statutory guidance, which must be followed, sets out which types of payments come within scope but, in short, they are those which are made over and above statutory and contractual requirements, and include any payments reached under settlement agreements.

Redundancy payments, payments for untaken annual leave, certain pension strain costs, and various other types of payment, on the other hand, do not constitute Special Severance Payments.

However, where the payment is made up of separate elements, as a settlement agreement payment will often be, the whole payment will fall in scope of the statutory guidance, including those elements which would not alone constitute Special Severance Payments. For example, if the individual receives a total payment of £25,000 made up of a £15,000 Special Severance Payment and a £10,000 redundancy payment, the total of £25,000 will be counted.

The statutory guidance, which should be consulted if in any doubt about what does and does not constitute a Special Severance Payment, can be found here:

Statutory guidance on the making and disclosure of Special Severance Payments by local authorities in England - GOV.UK (www.gov.uk)

The statutory guidance states that:

- -payments below £20,000 must be approved according to the Council's scheme of delegation;
- -payments of £20,000 or above but below £100,000 must be personally approved and signed off by the Paid Head of Service (i.e. the Council's Managing Director), with a clear record of the Leader's approval; and
- -payments of £100,000 or above must be approved by a vote of full council, as set out in the Localism Act 2011.

Other arrangements must be made when the proposed payment is to the Managing Director, as set out in the statutory guidance.

#### 3. PROCESS

All Special Severance Payments falling in either of these categories will be subject to the approval of the Early Retirement / Voluntary Redundancy Panel. The Panel consists of three officers made up of the Managing Director and Officers on JNC Terms and Conditions of Service, usually the Monitoring Officer and Section 151 Officer.

The Panel will only approve a proposed Special Severance Payment if satisfied it is appropriate in line with the guidance.

If the Special Severance Payment is for £20,000 or above but less than £100,000 it must be approved by the Panel and individually by Managing Director and the Leader of the Council, and the decision record must be signed by them accordingly.

If the Special Severance Payment is for £100,000 or above, arrangements must be made for a vote of full council to be taken before approval can be given.

## **Member Report**

#### Members' Allowances Scheme 2024/26



Report to: Borough Council

**Report from:** Managing Director (Head of Paid Service)

Portfolio: Resources

Report Date: 29 February 2024

**Decision Type:** Committee

Council Priority: Strong and Sustainable

#### **HEADLINE POSITION**

#### 1.0 Summary of report

1.1 This report sets out details of the recommendations of the Independent Remuneration Panel in respect of the Members' Allowances Scheme following its most recent review.

#### 2.0 Recommendation

- 2.1 In respect of the Members' Allowances Scheme, Borough Council is recommended to approve the Independent Remuneration Panel's recommendations, namely:
  - (1) Further qualifying criteria be applied to the Group Leaders' Special Responsibility Allowance, namely that:
    - The threshold for the size of group in order for the Group Leader to qualify for a Group Leader Special Responsibility Allowance should increase from five to ten.
    - The Leader of the ruling group would claim the Council Leader's Special Responsibility Allowance and there would be no further Group Leader allowance available to a member of that group.
    - The number of Group Leader Allowances (in addition to the Leader's Allowance) be limited three.
  - (2) All other elements of the scheme remain unchanged.

#### **DETAILED PROPOSALS**

- 3.0 What are the objectives of the report and how do they link to the Council's priorities
- 3.1 The Independent Remuneration Panel (IRP) has the responsibility under the

Local Government and Housing Act 1989 and relevant regulations to make recommendations to the Council on its Scheme of Allowances for Members and the amounts to be paid under that scheme.

- 3.2 There is a legal requirement for the Members' Allowances Scheme to be finalised before the end of March and it must be done following consideration by the Council of recommendations from the IRP. The Panel's report appears as Appendix 1 to this report. The proposed table of Members' Allowances appears as Appendix A to the Panel's report.
- 3.3 The review process supports the principles of investing for the long-term, managing public money well, keeping the Council financially sustainable and making sure Members and staff have access to training, development and support, including mental wellbeing, to enable them all to continue to do an excellent job. Setting the scheme enables proper budgeting, ensures certainty in relation to the allowances to be paid, and allows the Council to be transparent with its residents over the amounts to be allowed and claimed by Elected Members. Details of the scheme are published on the Council website.
- 3.4 The scheme includes a Basic Allowance (which is paid to all Members), Special Responsibility Allowances (which are paid to office holders and identified individuals), as well as travelling, subsistence, childcare and dependent carers allowances.
- 3.5 In 2022, the provision to apply any nationally agreed inflationary pay award for staff to Members in respect the Basic and Special Responsibility elements of the Members' Allowances Scheme was added to the scheme. This provision serves as a mechanism for annual adjustment of allowances by reference to an index (pay award) enabling the review frequency of the scheme to be reduced to biennially unless any matter is referred to the Panel by the Council or there is a change in governance arrangements requiring an earlier review.
- 3.6 In undertaking this year's review, the Panel considered matters that had been highlighted by Members in the course of budget discussions as worthy of further exploration and invited contributions both in writing and in person from all Elected Members which they found valuable in helping them understand the issues and form their recommendations.
- 3.7 These highlighted issues centred around the Group Leader's, Mayoral and Vice Chair's Allowances. Further issues raised through the course of consultation were the allowance to the Independent Person and a suggestion for a further SRA relating to political group administration. The detail of the Panel's deliberations are set out in the Panel's report attached at Appendix A.
- 3.8 Having given all matters careful consideration, the Panel have recommended the addition of some qualifying criteria to the Group Leader's Allowance which will be reflected in the principles to the scheme (as set out in the recommendation at paragraph 2.1) and that all other elements of the scheme remain unchanged.

#### 4.0 What options have been considered

4.1 The Council must have regard to advice and recommendations of the IRP when

finalising the Members' Allowances Scheme. The arrangements are subject to the usual principle of administrative law that the Council should act reasonably when finalising the scheme. There are a number of options available to Members when considering the recommendations put forward by the Independent Remuneration Panel. Members can either:

- Agree the recommendations of the IRP in whole;
- Agree the recommendations of the IRP in part; or
- Reject some, or all, of the recommendations of the IRP and, subject to reasonableness, substitute Members' own proposals.

#### 5.0 Impact Assessment

- **5.1 Climate Emergency** There are no direct impacts in terms of Climate Emergency arising from approval of the recommendations.
- **5.2 Health and Safety** There are no direct impacts on Health and Safety arising from approval of the recommendations
- 5.3 Social Value The Basic Allowance, to which every Member is entitled, is calculated based on an assessed number of days with a discount of one third applied to reflect the public service/voluntary nature of the role. Councillors are a key resource within their local communities, helping to empower residents and provide them with support to deliver more for themselves locally. The basic allowance is set at a level to encourage as broad a range of individuals as possible to seek election as a Councillor.
- **5.4 Legal -** The setting of the scheme is a legislative requirement. The Council is required to act reasonably in finalising the scheme.
- **5.5 Financial** The budget allocation for the Basic and Special Responsibility Allowances, travel and subsistence for 2023/24 was £838,800. The Medium-Term Financial Plan makes some provision for pay inflation so any adjustment to payments following application of the pay award, once agreed, can be accommodated within the budget assumptions for 2024/25.
- **5.6 Human Resources -** There is a requirement for staff to administer the Members' Allowance Scheme but none of the recommendations have a significant impact on current arrangements in that regard.
- 5.7 Equality and Diversity The scheme is designed to apply equally to all Members. There are specific provisions for childcare and dependent carer's allowance and in this way the scheme tries to encourage participation in the democratic process from a cross section of the public. The provision for additional expenses to be reimbursed by the Monitoring Officer is consistent with the requirement in the Equality Act to make reasonable adjustments.

#### 6.0 Implementation Plan

**6.1 Timetable for Implementing Decision:** Subject to Borough Council agreeing the recommendations and approving the Members Allowances

Scheme, this scheme will take effect from 1 April 2024.

- **6.2 Lead Officer** Governance Director and Monitoring Officer
- **6.3 Reporting Progress –** The recommendations of the Independent Remuneration Panel will be considered by Council.
- **6.4 Communications Plan -** Details of the recommendation will be visible through the formal reporting process. The Members' Allowances Scheme forms part of the constitution which is available on the Council's website.

#### 7.0 Consultation and Engagement

7.1 The IRP was established under the relevant legislation. It reports to the Council and makes recommendations about the Members' Allowances Scheme. In order to form its view, the Panel considered a report from the Governance Director and Monitoring Officer, sought views from Members on specific matters via email consultation and invited views on other matters to be shared either in writing or in person at a Panel meeting.

#### 8.0 Appendices and Background Papers

Appendix 1 – Report of the Independent Remuneration Panel to Redcar and Cleveland Borough Council dated January 2024.

#### 9.0 Contact Officer

9.1 Name: Alison Pearson

9.2 Position: Governance Manager

**9.3 Email address:** alison.pearson@redcar-cleveland.gov.uk

**9.4 Telephone Number:** 01642 444063

## Report of the Independent Remuneration Panel to Redcar and Cleveland Borough Council

**REVIEW OF MEMBERS ALLOWANCES AND RECOMMENDATIONS FOR 2024/26** 

**PANEL MEMBERS** 

Mrs L Beer (Chair) Mrs J Medd Mr M White

**JANUARY 2024** 

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### **APPENDICES**

Appendix A Proposed Table for Members Allowances 2024/26
Appendix B Proposed Members' Allowances Scheme 2024/26

#### 1 INTRODUCTION

- 1.1 The Independent Remuneration Panel (IRP) for Redcar and Cleveland Borough Council (the Council) has the responsibility under the Local Government and Housing Act 1989 and relevant regulations to make recommendations to the Council so that the Council can decide its Scheme of Allowances for Members and the amounts to be paid under that scheme. The scheme includes a Basic Allowance (BA), Special Responsibility Allowances (SRA), Childcare and Dependent Carers Allowance and Travelling and Subsistence Allowances.
- 1.2 The IRP met on 13 December 2023, 22 and 31 January 2024. In undertaking its work, the IRP considered a report from the Director for Governance and Monitoring Officer, considered comparative data and sought views from Members and Office Holders.
- 1.3 This report sets out the views of the Panel following its deliberations and its recommendations for consideration by Council.
- 1.4 The Panel was pleased that the Council had accepted its recommendations from its last review and expressed its ongoing appreciation of contributions from elected Members and the professional support it receives from Council Officers.

#### 2 BACKGROUND AND CONTEXT

#### **Political Management Arrangements and Democratic Structures**

- 2.1 Local Elections had taken place in May 2023, for the second time, on the ward boundaries which had been set following a review exercise undertaken by the Local Government Boundary Commission for England in 2018.
- 2.2 As a result of the elections, the political balance of the Council changed and it is now being led by a Labour minority administration.
- 2.3 The split between political groups has also shifted significantly since the last election in May 2019, with the number of Independent Councillors reducing, and the number of groups reducing accordingly. Currently, there are four political groups and associated Group Leader Allowances.
- 2.4 The Current Political Composition (January 2024) was:

Conservative	13
Independent Group	11
Labour	23
Liberal Democrat	11
Ungrouped Independents	1
Total	59

- 2.5 The Panel noted that the Council continued to operate a system of Executive Arrangements with a strong leader and Cabinet model. Cabinet comprised nine Members, including the Leader, with portfolio remits as follows:
  - Leader of the Council Councillor Alec Brown
  - **Resources** Councillor Chris Massey
  - Adults Councillor Lisa Belshaw
  - Children Councillor Bill Suthers
  - Growth and Enterprise Councillor Lynn Pallister
  - Health, Welfare and Housing Councillor Ursula Earl
  - Climate and Culture Councillor Carrie Richardson (Deputy Leader)
  - Highways and Transport Councillor Carl Quartermain
  - Neighbourhoods Councillor Adam Brook
- 2.6 In the period since the last review of the scheme (January 2022), the Council had slightly revised its Scrutiny and Improvement Committee arrangements (September 2022), introducing a fifth Committee, to create a better balance of work between Committees and ensure a focus on climate and environment issues. The IRP had been consulted on the implications of this change in terms of the resulting increase in the number of Chair/Vice Chair SRA's to be paid and the impact on the overall Members' Allowances Scheme.
- 2.7 In March 2023, a revised model of Code of Conduct had been adopted by the Council in line with good practice recommendations. Other than these exceptions, the decision-making structures within the Council remained unchanged.
- 2.8 The Panel also noted that there had been some fluctuations in composition during the year which had seen an increase in the number of different political groups where the Group Leader qualified for Group Leader's Allowance increase from four to five for a period of time, although this had subsequently returned to four.

#### The Corporate Plan

- 2.9 A new Corporate Plan had been agreed by Council in December 2023, based on recommendations from Cabinet, which set out the Council's priorities for the Borough.
- 2.10 The plan sought to strike a balance between focussing the organisation's efforts on its core purpose in working with communities across the borough, alongside ensuring that the organisation was financially resilient. The plan was built around four outward facing priorities (Start Life Well, Live and Age Well, Prosper and Flourish, Clean and Tidy) underpinned by a fifth priority (Strong and Sustainable), in recognition of the financial context within which the Council was operating.
- 2.11 The details of the plan are set out in the full report, available on the Council's website: Corporate Plan.pdf (moderngov.co.uk)

2.12 It was noted that the Corporate Plan would be underpinned by an Organisational Plan, which was due to be considered by elected Members in February/March 2024. This would include a service improvement programme for the Council, which would help to improve the efficiency and effectiveness of the organisation and set out the key strategies through which the priorities will be delivered and measured. The budget setting process for 2024/25 would confirm the resources allocated to each priority.

#### **Financial Climate**

- 2.13 The Panel understood that the Council continued to face a number of financial challenges relating to rising demand and cost pressures in various service areas which had occurred in 2023/24 and were likely to continue to create significant financial pressures in the updated Medium Term Financial Strategy which was being prepared (from 2024/25 to 2028/29). Ensuring its financial position remained sustainable, with long term expenditure requirements matched by long-term funding arrangements remained a key focus for the Council. However, this objective was becoming increasingly challenging.
- 2.14 The Panel was informed that the medium-term financial strategy and budget proposals for 2024/25 were constructed to support the Council in delivering the Corporate Plan, but recognised the very challenging issues around funding not keeping pace with the demand and inflationary pressures associated with delivering services. Proposals had been approved as a basis for consultation by Cabinet on 5 December 2023 (Budget Proposals 202425.pdf (moderngov.co.uk)). The approved proposals:
  - Proposed an updated revenue budget for 2024/25, and indicative medium term financial plan through to 2028/29;
  - Agreed to consult on the investment programme with businesses in the borough for the period 2024/25 to 2028/29;
  - Agreed to consult on a 2.99% increase to Council Tax for 2024/25; and,
  - Agreed to consult on a 2% increase to the Adult Social Care Precept for 2024/25
- 2.15 In terms of pay awards, the Panel heard that the MTFS contained an assumption of a 5% pay award for 2024/25, plus additional resource to address the shortfall in the pay award assumptions made in 2023/24. It noted that this assumption may need to be revised in light of the announcement by the Low Pay Commission and the Government, that the National Living Wage would rise by 9.8% to £11.44 per hour from 1 April 2024.

The Panel understood that Local Government pay was not set by national government, rather it was negotiated via national bargaining arrangements. The award for 2023/24 had not been agreed for most staff until November 2023 (some 7 months into the financial year) and resulted in a pay award of a flat rate payment of £1,925 up to Spinal Column Point 43, and above that an increase of 3.88%. A slightly lower award of 3.5% was agreed for Chief Officers earlier in the year, as part of separate pay bargaining arrangements. In line with the principle included in the

Members Allowances Scheme, Basic and Special Responsibility Allowances for Members had been uplifted by 3.88% at the same time.

#### 3 CONSIDERATION OF MATTERS

- 4.1 There had been no matters specifically highlighted for review by the IRP Panel, however, the Panel was advised of matters that had been raised by Members during recent budget discussions as being points that were potentially relevant for consideration, given the Council's current financial position. These were:
  - During the last administration, the membership of political groups was
    particularly volatile at some points, with numbers frequently fluctuating and, in
    one case, a new group being formed resulting in entitlement to an additional
    Group Leader's Allowance. Under the current scheme, there was no limit on
    the number of groups/allowances payable (subject to a membership of 5 being
    reached) and, accordingly, this did not provide any certainty in terms of
    budgets.
  - The Group Leader's Allowance was paid at the same level regardless of the size of the group.
  - It had been noted that whilst there is a standard allowance for Vice Chairs, for many Committees, the Vice Chair was rarely called upon to substitute for the substantive Chair.
  - Although not necessarily out of sync with other Councils, the Mayor's Allowance was greater than that paid to Cabinet Members.
- 4.2 The Panel felt the matters highlighted were worthy of further exploration as part of its consultation work with elected Members, and in particular relevant Office Holders, and did this by way of email consultation on those specific points and extending an open invitation to any Member to raise any other matter with them either in writing or in person. They also had regard to comparative data relating to both Tees Valley and the CIPFA family of Councils.

#### 4 SUMMARY OF VIEWS AND RESPONSES

4.1 The Panel welcomed the contributions it received, both in writing and in person, and found these valuable in helping them understand the issues and form their recommendations

#### **Group Leaders**

4.2 All views received supported the relevance and continuation of Group Leader's Allowances within the scheme, recognising the additional responsibility associated with the role. There were, however, varying suggestions as to whether the allowance should be paid at different rates depending on group size and whether there should be a limit on the number of groups which attract a Group Leader's allowance. Some suggested the current allowance should be increased for larger groups whilst others

- expressed the view that the additional responsibilities and action required to lead a group remained the same regardless of the size of the group.
- 4.3 The Panel had regard to models used elsewhere including examples of where Group Leader SRA's were limited to the Council Leader and the leaders of the primary or secondary opposition groups, were paid on sliding scales and which in some cases also required a minimum qualifying threshold of 20% or 25% of Council membership.
- 4.4 As had been identified by Members themselves through budget discussions, the model in Redcar and Cleveland currently had no limits on Group Leader's allowances other than a minimum qualifying criteria of five Members in a group. This created a degree of budget uncertainty within the overall Members Allowances Scheme.
- 4.5 Taking all views into consideration, the Panel were minded to leave the flat level of payment for a Group Leader SRA, however, felt it appropriate to include some further qualifying criteria and recommended that:
  - The threshold for the size of group in order for the Group Leader to qualify for a Group Leader SRA should increase from five to ten.
  - The Leader of the ruling group (the group of which the Leader of the Council is a member) would claim the Council Leader's SRA and there would be no further Group Leader Allowance available to a member of that group.
  - The number of Group Leader Allowances (in addition to the Leader's Allowance) be limited to three. (Where more than three groups meet the qualifying membership threshold, the three largest groups will be paid and in the event that there is equality of membership between the remaining groups which have sufficient membership to qualify for an allowance, then the Group Leader Allowance would be shared and the maximum number of SRAs payable under the scheme will be deemed to have been uplifted accordingly to cater for this situation).

#### **Vice Chairs**

- 4.6 From the responses received, there were some suggestions that Vice Chairs should receive a payment only when they were required to chair a meeting in the substantive Chair's absence. However, there was a much stronger general consensus that the Vice Chairs played a valuable role in supporting the Chair in the planning and preparation of Committee work enabling them to effectively step into the chairing role should that be necessary, and this was a responsibility over and above the generally accepted duties of a Councillor.
- 4.7 In particular, the Panel noted that those Members who were, or had previously been, in a chairing role valued the support of Vice Chairs and felt it continued to warrant a Special Responsibility Allowance. As such, the Panel recommended no change to this aspect of the allowances scheme.

#### Mayor

- 4.8 Further to the observation from the budget discussions that the allowance for the Mayor was greater than that for a Cabinet Member, the Panel heard views from a variety of Members regarding the importance of the role of the Mayor and their status as the first citizen and ambassador for the Borough.
- 4.9 The nature of the role meant that much of the time commitment required by the Mayor was out of normal working hours with many engagements taking place on an evening or weekend. In addition, the Mayor's allowance included an element for the role of Consort/Mayoress.
- 4.10 The Panel found the insights and contributions from Members who had fulfilled a number of the different special responsibility roles particularly helpful and informative.
- 4.11 The existing allowance was not out of sync with other Authorities with ceremonial Mayors and, other than through restrictions resulting from the covid pandemic, there had been no significant change to number of civic engagements generally.

  Consequently, the Panel recommended that there be no change to the Mayoral Allowance.

#### Other matters

- 4.12 In the course of their deliberations, Panel Members heard that the Council's arrangements for dealing with Code of Conduct Complaints had changed during the year, in part to streamline the process having experienced a substantial increase in the number of complaints received during the previous electoral term. The role of the Independent Person, who could not be an elected Member, was to advise on breaches of the code of conduct and be available to be consulted by the Monitoring Officer or Member against whom a complaint has been made. The changes to the process involved an earlier reference to the Independent Person by the Monitoring Officer on a very initial assessment of a complaint which potentially added to the general work commitment for the Independent Person.
- 4.13 The Panel recognised the value of the Independent Person and noted the importance of the role. Available comparison data provided a mixed picture and in a number of Authorities, there appeared to be no payment made at all. Equally, the Panel felt there was a balance to be struck between an allowance offering reasonable recompense for time and expense incurred, the voluntary nature of the role and maintaining independence from the Council.
- 4.14 At this point in time, the Panel did not recommend any change to the remuneration for the Independent Person.
- 4.15 The Panel also received a request to consider introducing a further SRA to the Members Allowances Scheme for Members taking on an administrative/secretarial role within a political group.

- 4.16 The basis of the request was that, as part of package of measures to address the budget challenge, a service review had been undertaken relating to Democratic Services and Member Support which changed the way administrative support was provided to the political groups. Specifically, the review removed the dedicated Group Assistant role from the structure and re-provided support through more centralised generic support arrangements from the Democratic Services team. Some members felt this would place an additional administrative burden on elected Members themselves, particularly in relation to potentially sensitive political group matters.
- 4.17 The Panel considered the request, and in doing so noted that the agreed new model was one that was commonly used in other authorities, and that there was support from the wider Democratic Services team to groups who currently did not have the benefit of dedicated support without any issues of confidentiality.
- 4.18 The Panel had regard to the existing principle in the scheme that not more than 30 elected Members should be in receipt of an SRA and noted that introducing a Group Secretary SRA to political groups would breach this threshold unless this too was changed. Regulations did not impose limits on the number of SRAs in the scheme although good practice guidance advised careful consideration of the overall balance of allowances and public perception. On that basis, it was considered appropriate to maintain this position, except, as a contingency, in the case of the arrangements for Group Leader allowances in the situation where there was equality of qualifying membership levels and the need to share an SRA, which would technically amount to an additional allowance.
- 4.19 The Panel considered that a degree of administration was to be expected in the operation of political groups and there appeared no evidence to demonstrate that the change in support arrangements would alter this position sufficiently to justify the payment of a Special Responsibility Allowance at the current time.

#### 5 CONCLUSIONS AND RECOMMENDATIONS

- 5.1 The Panel was grateful for the comments and responses it received. Having considered all the information before it, the Panel agreed to make the following recommendations to the Borough Council:
  - (1) Further qualifying criteria be applied to the Group Leaders' Special Responsibility Allowance, namely that:
    - The threshold for the size of group in order for the Group Leader to qualify for a Group Leader SRA should increase from five to ten.
    - The Leader of the ruling group would claim the Council Leader's SRA and there would be no further Group Leader allowance available to a member of that group.
    - The number of Group Leader Allowances (in addition to the Leader's Allowance) be limited three and in the case of equality of membership in

- the smallest qualifying groups, the allowance should be shared by the relevant Group Leaders.
- Where there is a need for Group Leader Allowances to be shared, the maximum number of SRAs allowed under the scheme will be deemed to have been increased accordingly in order to cater for this situation.
- (2) All other elements of the scheme remain unchanged.
- 5.2 In making these recommendations, the Panel confirmed the principles of the scheme as:
  - Members may claim only one SRA (except where appointed to a joint body which carries its own SRA);
  - The overall number of SRAs and the numbers within sub-class may only be altered by way of a variation of the scheme. (i.e. approved by Borough Council);
  - SRAs for Group Leaders be payable only where membership of the Group amounts to ten or more;
  - The Council Leader's SRA will be payable to the Leader of the ruling group and there will be no further Group Leader Allowance available to a Member of that group.
  - The number of Group Leader Allowances (in addition to the Leader's Allowance) be limited three and in the case of equality of membership in the smallest qualifying groups, the allowance should be shared by the relevant Group Leaders.
  - Not more than 30 Councillors are to be in receipt of an SRA at any given time, except in the event there is a need for Group Leader Allowances to be shared in which case the maximum number of SRAs allowed under the scheme will be deemed to have been increased accordingly in order to cater for this situation.
  - A Dependent Carers Allowance/Childcare Allowance is provided subject to a maximum of 50 hours per month and payable at the prevailing hourly rate for commissioned care:
  - Travelling allowances and expenses are payable on the same basis as applicable to Officers and subject to the same or similar requirements on the cost-effective use of public transport where reasonable; and
  - Subsistence allowances are payable on the same basis as applicable to Officers.
  - Any nationally agreed inflationary pay award for staff be applied similarly to Members in respect of the Basic and Special Responsibility elements of the Members' Allowances Scheme. This will be based on the main pay award used for Council staff, excluding any separate pay award increases that are given to specific groups, for example lower paid staff or Chief Officers. For example, if there is pay award which applies only to those earning below a

certain level of salary or salary point, then that will not apply to the Members' Allowance Scheme. If there is a pay award which applies differential rates across the pay spine, the percentage increase to be applied to the Members Allowance Scheme will be the lowest rate that applies to staff.

- 5.3 The number of remunerated days associated with each allowance and the current level of allowance are set out in Appendix 1.
- 5.4 The proposed revised scheme is set out in Appendix 2.

Mrs L Beer Chair of the Independent Remuneration Panel

## **Proposed Members' Allowances Scheme for 2024/26**

Allowances	Remunerated Days	2024/26 £
Docio Allowarea	77	40 507 00
Basic Allowance	77	10,527.20
Special responsibility allowances		
Leader	170	23,223.41
Deputy Leader	91	12,428.26
Cabinet Member	78	10,658.04
Chair of Scrutiny & Improvement Committee (x 5)	23	3,141.33
Vice Chair of Scrutiny & Improvement Committee (x 5)	8	1,084.50
Chair of Regulatory Committee	39	5,322.81
Vice Chair of Regulatory Committee	16	2,181.48
Chair of Employment, Health & Safety Committee	23	3,143.45
Vice Chair of Employment, Health & Safety Committee	8	1,084.50
Chair of Governance Committee	17	2,322.59
Vice Chair of Governance Committee	5	683.11
Independent Co-Optee to Governance Committee	5	683.11
Group Leader (max 3)	39	5,322.81
Mayor (includes Consort Allowance)	104	14,198.31
Deputy Mayor	26	3,552.70
Independent Person	Flat rat	551.10
Telephone Allowance	-	-

**Travelling and subsistence –** National rates as applicable to Officers

**Independent carers allowance –** to be paid at the prevailing hourly rate for commissioned care up to a maximum of 50 hours per month

**Annual telephone allowance –** £180. Applicable only where Members cannot use or do not have a Council procured mobile phone / digital device.

## Redcar and Cleveland Borough Council Members Allowances Scheme 2022/24

#### INTRODUCTION

The Redcar and Cleveland Borough Council in exercise of the powers conferred by the Local Authorities (Members' Allowances) (England) Regulations 2003 hereby makes the following Scheme.

This Scheme may be cited as The Redcar and Cleveland Borough Council Members' Allowances Scheme and shall have effect for the year commencing on 1<sup>st</sup> April 2024 and subsequent years, unless amended by the Council.

#### 1. MEMBERS ALLOWANCES BASIC PRINCIPLES

The Council previously fixed the value of the various classes of allowance by reference to the number of full-time equivalent days per annum multiplied by a daily rate calculated on the average national weekly wage as determined by the Local Government Association. Independent consultants were used to originally assess the number of full-time equivalent days attaching to each class. All these figures have been and are now subject to annual review by the Independent Remuneration Panel.

Members Allowances are paid at monthly intervals.

All allowances are subject to tax and National Insurance deductions and these will be deducted prior to payment. Where members elect to receive reimbursement by way of a single advance payment, they should be aware that should their National Insurance status change within the year (eg reach retirement age) they will not be able to reclaim any refund of NI contributions for their period of office after the change of status.

All payments made under the Members Allowances Scheme are to be made through the payroll system (except on the grounds of urgency or the correction of error as approved by the Chief Financial Officer).

Where a Member leaves office, mid-term and having received any advance payment in relation to any un-discharged period of office then such payments are re-payable to the Council.

A Member who is claiming or receiving any benefit should notify the DWP or other Benefits Office, as their right to receive the benefit may be affected.

Any nationally agreed inflationary pay award for staff be applied similarly to Members in respect of the Basic and Special Responsibility elements of the Members' Allowances Scheme. This will be based on the main pay award used for Council staff, excluding any separate pay award increases that are given to specific groups, for example lower paid staff or Chief Officers. For example, if there is pay award which applies only to those earning below a certain level of salary or salary point, then that will not apply to the Members' Allowance Scheme. If there is a pay award

which applies differential rates across the pay spine, the percentage increase to be applied to the Members Allowance Scheme will be the lowest rate that applies to staff. In the event there is a pay award involving a flat rate payment, this will be converted to a percentage of salary and the lowest percentage applicable across all staff will be applied to the Members Allowances Scheme.

Annual amounts due to Members are reviewed annually and are shown at Schedule 1 to the Scheme.

#### 2. BASIC ALLOWANCE

The Council has decided that the Basic Allowance for Members should be calculated by reference to 116 (one hundred and sixteen) full time equivalent daily sessions per annum. Further, the Council has decided that this should be discounted by one third to reflect the voluntary nature of some Councillor's duties. This gives a discounted figure of 77 (seventy-seven) days per annum.

#### 3. SPECIAL RESPONSIBILITY ALLOWANCE

In addition to the payment of a basic allowance to each Member, the following appointments are specified as those to which the Special Responsibility Allowances (SRA) applies and are calculated by reference to the number of full time daily sessions. The discount for the voluntary aspect of council work is not applied to these figures.

OFFICE	DAYS
Leader of the Council	170
Deputy Leader of the Council	91
Cabinet Members	78
Chair of Regulatory Committee	39
Vice Chair of Regulatory Committee	16
Chair of Employment, Health & Safety Committee	23
Vice Chair Employment, Health & Safety Committee	8
Chair of Governance Committee	17
Vice Chair of Governance Committee	5
Chair of Scrutiny & Improvement Committees (x5)	23
Vice Chair of Scrutiny & Improvement Committees (x5)	8
Co-optee to Governance Committee	5
Group Leader	39
Independent Person	flat rate

Not more than one Special Responsibility Allowance (SRA) can be claimed by any one Member (with the exception of the Deputy Mayor's Allowance). If, however, a Member qualifying for an SRA, by virtue of their duties with the Council, is appointed to a position with a joint body, which qualifies for an SRA, the Member is entitled to an additional SRA from the joint body concerned.

The overall number of SRAs and the numbers within sub-class may only be altered by way of a variation of the scheme.

SRAs for Group Leaders are payable only where membership of the Group amounts to ten or more.

The Council Leader's SRA will be payable to the Leader of the ruling group (the group of which the Council Leader is a member) and there will be no further Group Leader Allowance available to a Member of that group.

The number of Group Leader Allowances (in addition to the Leader's Allowance) will be limited three and in the case of equality of membership in the smallest qualifying groups, the allowance should be shared by the relevant Group Leaders.

Not more than half (30 in total) of all Councillors are to be in receipt of an SRA at any given time except in the event there is a need for Group Leader Allowances to be shared in which case the maximum number of SRAs allowed under the scheme will be deemed to have been increased accordingly in order to cater for this situation.

#### 4. **JOINT AUTHORITIES**

Although attendance allowance is no longer payable by the Council under the Redcar and Cleveland Scheme, Members who have duly attended meetings of Joint Authorities may be eligible to claim attendance allowance either from the Joint Authority or the Council, who will reclaim it from the Joint Authority concerned.

#### 5. CIVIC ALLOWANCES

Personal Allowances are payable as follows: -

ROLE	FTE DAYS	NOTES
Mayor	104 days (of which 9 fte days is the allowance for the Mayor's escort)	To include any SRA payable to the Mayor
Deputy Mayor	26 days	To be additional to any other SRA payable to the Deputy Mayor

This allowance is subject to tax and national insurance deductions and these will be deducted prior to forwarding payments to the Mayor and Deputy. As shown above, the Mayor's allowance includes the allowance for an Escort. The Mayor is responsible for any tax and other disbursements the Mayor makes to the Mayor's Escort.

#### 6. DEPENDENT CARERS ALLOWANCE

The Council has determined to pay an allowance to Members who necessarily incur expenses for the care of dependent relatives whilst discharging their approved duties.

- 1. That a childcare allowance and a dependent carers' allowance be paid at the same rate as the commissioned care hourly rate subject to maximum payment of 50 hours per month.
- 2. That the childcare allowance be limited to children 14 years or under and the dependent carers' allowances be payable only where there is medical or social work evidence that care is required.
- That the allowances be paid in reimbursement of incurred expenditure against receipts, and be restricted to one claim per month in respect of the household of each Member and not payable to a member of the claimant's own household.
- 4. Care allowance will be payable for care costs incurred as a result of members carrying out approved duties as defined in the scheme.

#### 7. SUBSISTANCE ALLOWANCE AND TRAVELLING EXPENSES

Travel and subsistence allowances can only be paid for duties, which have been approved by the Council before the duty is performed. Approved Duties are defined in legislation as set out in schedule 3.

A subsistence allowance and travelling expenses claim can only be payable to Members in relation to the following approved duties:

- A meeting of the Cabinet
- A meeting of a committee of the Cabinet
- A meeting of the Authority
- A meeting of a committee or sub-committee of the authority
- A meeting of some other body to which the authority make appointments or nominations, or
- A meeting of a committee or sub-committee of a body to which the authority make appointments or nominations;
- A meeting which has both been authorised by the authority, a committee, or sub-committee of the authority or a joint committee of the authority and one or more other authorities, or a sub-committee of a joint committee and to which representatives of more than one political group have been invited (if the authority is divided into several political groups) or to which two or more councillors have been invited (if the authority is not divided into political groups)
- A meeting of a local authority association of which the authority is a member
- Duties undertaken on behalf on the authority in pursuance of any standing order made under section 135 of the Local Government Act 1972 requiring a member or members to be present while tender documents are opened
- Duties undertaken on behalf of the authority in connection with the discharge of any function of the authority conferred by or under any enactment and empowering or requiring the authority to inspect or authorise the inspection of premises
- Duties undertaken on behalf of the authority in connection with arrangements made by the authority for the attendance of pupils at a school approved, for the purpose of section 342 of the Education Act 1996

- Carrying out any other duty approved by the body, or any duty of a class so approved, for the purpose of, or in connection with, the discharge of the functions of the body, or of any of its committees or sub-committees including Representational Duties, subject to the following provisos:
  - That the activity is non-political representational work, in the community, relating to the functions of the authority where there is a demonstrable link between the issue dealt with by the Member and his or her role as a Councillor as evidenced by one or more of the following:
    - (i) a report (verbally or in writing) by the Member to an appropriate Scrutiny meeting;
    - (ii) a reference to a Chief Officer, Ombudsman or other relevant person;
    - (iii) a reference to an appropriate external organisation.
  - That sufficient details of the work are submitted with any claim, so as to enable an appropriate audit of the activity to be undertaken. Officers would be expected to carry out a management check of the claim and activity before processing that claim for payment and any "audit" by the Internal Audit Service would be to ensure that there was appropriate evidence of management checks being undertaken.
- Any other duty approved by the Council connected with the discharge of the Council's functions or its Cabinet, Quasi Judicial Committees, Scrutiny, Neighbourhood Action Partnerships or other committees from time to time appointed by the Council.

Members are reminded of the need to sign a record of attendance at approved duties.

#### Subsistence Allowance

Travel and subsistence allowances for Members are payable on the same basis as applicable to Officers and subject to the same or similar requirements on the cost-effective use of public transport where reasonable.

Subsistence allowance can only be claimed for the time necessary to attend approved duties, including necessary travelling time (ie not all the time spend away from the Member's residence, if some of that time includes non eligible activities).

Subsistence allowances are claimable to enable a Member to perform any approved duty except that:

- Law prescribes some maximum figures and the Council has adopted these.
- Members should note that expenditure must be incurred before subsistence allowance may be claimed.
- Reimbursements supported by receipts and vouchers will be paid in full.
- Claims not supported by receipts and vouchers will not be paid.

The maximum rates are reviewed annually and are set out in Council's published Scheme.

Where a meal is provided free of charge (except where the Member is in any case required to pay full board) then a deduction shall be made at the rates set out in Schedule 2.

Where a Member travels overnight by train and uses sleeping accommodation, then the subsistence allowances payable for that night will be reduced by one third.

Where a substantial journey has to be undertaken, Members are permitted to leave the previous day if they would otherwise have to leave home before 8.30am. They may return the following day if they would otherwise arrive home after 10.00pm.

Hotel and other accommodation must be booked in advance by through Democratic Services to enable the Council to secure such discounts which may be available to it.

If, for reasons of urgency, a Member makes a booking direct and pays for the accommodation, reimbursement will be limited to the lower of actual cost or the maximum permitted rate and subject to the conditions set out in the above paragraph.

For conferences and any visits abroad, an estimate of the cost of subsistence must be calculated and approval sought from the Leader of the Council or his/her deputy prior to departure. Then subsistence will be paid as follows:

- Reasonable expenditure on production of receipted invoices.
- Normal subsistence rate for any period not covered by receipted invoices.

It is appreciated that, where conference organisers allocate accommodation in advance, the Member has no choice; in other cases, Members are asked to be reasonable in their choice of accommodation.

#### **Travelling Expenses**

The Council had determined that, within the limits laid down by regulations, the following scales of travelling expenses will apply:

#### **Rail Travel**

- Members should travel by standard class rail unless the Leader of the Council expressly states otherwise.
- Members must make travel arrangements through the Democratic Services Section or the Managing Director (except on grounds of urgency).

#### Air Travel

 Is permitted where it can be demonstrated to be more cost effective than alternative modes of transport in terms of saving in time, saving in overnight accommodation and subsistence costs. All bookings must be made through the Democratic Services except on the grounds of urgency after consultation with the Chief Financial Officer.

#### **Use of Private Motor Vehicle**

 Members who use their private motor vehicle in the course of their approved duties may claim reimbursement of costs in accordance with the rates set out for Officers for the relevant Municipal Year.

#### **Hackney Carriage**

- Hackney Carriage (taxi) fares or Private Hire Fares will be reimbursed on the production of a receipt as follows:
- Within the boundaries of the Tees Valley Authorities where no public transport is available (for example to reach a railway station or Redcar and Cleveland House when public transport is not available).
- Outside the boundaries of the Tees Valley Authorities. This is in recognition that generally public transport will not supply the door to door service needed on such occasions.

#### **Hired Vehicles**

 Where it is cost effective to do so hired vehicles may be used. Such hire should be arranged through Democratic Services (except in an emergency and in consultation with the Chief Financial Officer).

#### **Other Incidental Travel Costs**

- Actual expenditure will be reimbursed for costs incurred on tolls, ferries, and parking fees outside the Borough. Receipts must be obtained.
- Members who wish to purchase a long stay parking permits can do this
  via the salary sacrifice scheme. For those who wish to use the salary
  sacrifice scheme, deductions will be made over a period of 12 months.

#### 8. PROVISION OF TELEPHONE AND MOBILE PHONES

The Council has agreed that telephone allowance be paid only to Members who cannot use or do not have a Council procured mobile phone / digital device. The annual sum is set out in Schedule 1.

The Council has agreed that Members of the Council are entitled to the use of a mobile phone / digital device. The device will be procured by the Council and the rental/call charges paid direct by the Council.

The device must be used solely for Council business and Members must sign a declaration to that effect for tax purposes.

#### 9. TAX AND NATIONAL INSURANCE CONTRIBUTIONS

Members whose only employment is with the Authority will have tax deducted in accordance with the code supplied by the Inland Revenue.

Members who also have other employment may have their tax code applied to the other employment, and tax deducted at basic rate from payments made by this Authority, or they may have their coding split by the Inland Revenue.

Members who are self-employed will normally have tax deducted at basic rate.

More detailed information on allowable expenses for tax should be obtained from the Member's own Tax Office.

National Insurance Contributions are due if a Member received an amount over the lower earnings limit.

#### 10. UNEMPLOYMENT AND OTHER DWP BENEFITS

A Member who is claiming any DWP benefits should notify their Benefit Office, as their right to receive the benefit may be affected by their income received as a Member.

A Member should declare any income received as a Member to the Housing and Council Tax Benefit Section, if they are in receipt of Housing Benefit and/or Council Tax Benefit.

#### 11. COMBINED FIRE AUTHORITY

The constituent Authority is empowered to make payments of Attendance Allowance, and Travel and Subsistence Allowance where elected Members are performing duties authorised by the Council or the Combined Fire Authority. Therefore, Members are unable to claim expenses relating to e.g. Visits to Fire Stations or to visit the Chief Fire Officer, unless the duty is approved by the Combined Fire Authority.

#### 12. TERMS OF OFFICE

Members of the "Old" Council retire on the 4<sup>th</sup> day after the election.

Retiring Councillors are entitled to the Basic Allowance and appropriate Special Responsibility Allowance up to and including the 4<sup>th</sup> day after the election.

Members of the "New" Council are entitled to the Basic Allowance from and including the 4<sup>th</sup> day after the election. Entitlement to appropriate SRA commences from the Annual Meeting at which Councillors are appointed to office carrying such SRA.

A Member elected at a by-election will take office on the day following the byelection.

#### 13. FOREGOING ENTITLEMENT

A Member, upon giving notice in writing to the Chief Financial Officer, may elect to forego any part of his or her entitlement to an allowance under the Scheme.

Allowances foregone, must still be reported by a Member to the DWP when claiming DWP Benefits, as it may affect their entitlement. They should also report this to the Housing and Council Tax Benefit Section if they are in receipt of Housing Benefit and/or Council Tax Benefit.

#### 14. MEMBERSHIP OF OUTSIDE BODIES

The current list may be amended from time to time by, for example, the inclusion of additional Outside Bodies or the deletion of existing ones. Members should, therefore, check with the Democratic Services Section who will retain the most up-to-date list.

Where the Council is required to make appointments to any new outside bodies, those appointments will be a function of the Borough Council, save for those where:

- a. the Outside Body in question requires the appointment of a Cabinet Member; or
- b. the Monitoring Officer, in consultation with all political group leaders, determines that the appointment should be an executive function, referring any disagreement on the issue for consideration via the formal route for constitutional changes.

The approved list is attached as Schedule 3.

#### 15. CLAIMS AND PAYMENTS

Payments shall be made in respect of basic and special responsibility allowances and co-optees allowances in instalments of 1/12 of the amount specified in this scheme on the 25<sup>th</sup> of each month.

Reimbursements of travel and subsistence will be made on the 25<sup>th</sup> of each month on the submission of claims and appropriate receipts.

To enable the Authority to recover the VAT element on mileage paid a VAT receipt must be attached to mileage claims. Only one VAT receipt is required, however, that VAT receipt must be dated on or before the first journey on the claim form. If no VAT receipt is attached, then payroll will refuse to pay the claim.

All Members must provide the required driver documentation to comply with the Permitted Drive Policy. No mileage claim will be paid if the appropriate driver documentation has not been provided.

Reimbursement of expenses incurred to enable a Member to attend a meeting or other approved duty will be made following consideration by the Monitoring Officer and provided that it can be demonstrated that they have been necessarily incurred, and upon production of receipts.

Claims for travelling and Subsistence allowances should be submitted on a monthly basis. However, any claim for such allowances MUST be received within three months from the date on which the entitlement to that allowance arises.

Where a claim for such an allowance is received of Authority shall exercise discretion as to whether page 1	•

## **Schedule 1 Members' Allowance Scheme**

## **Schedule of Allowances Payable Municipal Year 2024/26**

	Days	2024/26 £
Basic Allowance	77	10,527.20
Leader	170	23,223.41
Deputy Leader	91	12,428.26
Cabinet Member	78	10,658.04
Chair of Scrutiny & Improvement Committee: x 5	23	3,141.33
Vice Chair of Scrutiny & Improvement Committee: x 5	8	1,084.50
Chair of Regulatory Committee	39	5,322.81
Vice Chair of Regulatory Committee	16	2,181.48
Chair of Employment, Health & Safety Committee	23	3,143.45
Vice Chair of Employment, Health & Safety Committee	8	1,084.50
Chair of Governance Committee	17	2,322.59
Vice Chair of Governance Committee	5	683.11
Independent Co-Optee to Governance Committee	5	683.11
Group Leader	39	5,322.81
Mayor (includes Consort Allowance)	104	14,198.31
Deputy Mayor	26	3,552.70
Independent Person	Flat rat	551.10
Telephone Allowance	-	-

#### **Schedule 2 Members' Allowance Scheme**

#### **Travel and Subsistence Rates**

Travel and subsistence allowances for Members are payable on the same basis as applicable to Officers and subject to the same or similar requirements on the cost-effective use of public transport where reasonable.

Details can be found in the Council's published scheme.

#### Schedule 3 Members' Allowance Scheme

# <u>List of Outside Bodies & Community Organisations, Which Are An Approved</u> Duty For The Payment Of Travel And Subsistence

#### **NOTES:**

- 1. The payment of travel and subsistence is intended only in respect of ordinary meetings of an Outside Body. Any Conferences organised by an Outside Body will not qualify for travel and subsistence, unless approval to attend has been given by the Cabinet. In addition, Outside Bodies may arrange some form of training in their work for the Council's representatives. Again, this will only qualify for travel and subsistence if approved by the Council.
- 2. The current list may be amended from time to time by, for example, the inclusion of additional Outside Bodies or the deletion of existing ones.

  Members should, therefore, check with the Democratic Services Section who will retain the most up-to-date list.

#### Association of North East Councils

- Collaborative Procurement Sub-Committee
- Culture Partnership
- Leaders and Mayors

Land of Iron (formerly Cleveland Ironstone Mining Museum)

Teesside International Airport Board

Hartlepool Power Station - Local Community Liaison Council

Historic England

Industrial Communities Alliance

Industry Nature Conservation Association (INCA)

Local Government Association - General Assembly

Merchant Navy Welfare Board

North East Regional Employers Organisation (NEREO)

North East Migration Partnership Members Forum

North Eastern Inshore Fisheries and Conservation Authority

North York Moors Local Access Forum

North Yorkshire & Cleveland Coastal Forum Executive

Northern Housing Consortium

Northumbria Regional Flood and Coastal Committee

PATROL (Parking and Traffic Regulations Outside London)

R&C Citizens Advice Bureau - Management Committee

R&C Domestic Abuse Partnership

R&C Schools Forum

R&C Town Twinning Management Committee

Sir William Turner's Hospital

South Tees Youth Justice Board - Executive

Standing Advisory Council for Religious Education (SACRE)

Tees Heritage Trust Ltd

**TEWV Council of Governors** 

Teesside Heritage Trust Ltd

Teesside Pension Fund Panel

Examples of activities which do not quality for travel and subsistence allowance include, but are not limited to:

- Members Attendance at Royal Garden Parties (With the exception of Mayor and Escort).
- Attendance at meetings of School Governors. Details of a separate scheme for School Governors can be obtained from the Director of Children and Families Governing Bodies Support Officer.

NOTE: The above are examples of activities which do not qualify for travel and subsistence allowance. This list is not exhaustive.

# **Member Report**

# **Children in Our Care & Care Leavers Update Report Quarter 3**



Report to: Borough Council

**Report from:** Cabinet Member for Children & Families

Portfolio: Children & Families

**Report Date:** January 2024

**Decision Type:** Executive

**Council Priority:** Meeting Residents' Needs

#### **HEADLINE POSITION**

#### 1.0 Summary of report

- 1.1 This report provides an update to Corporate Parenting Board about the work undertaken by the Children & Families Directorate, in respect of children and young people who are in our care and our care experienced young people. Information provided covers the second quarter of the financial year which includes October, November and December 2023.
- 1.2 There is a specific focus on the work that the Service has been doing to support some of our most vulnerable children and gives key information on the activity of the Children in Our Care and Care Leaving Service; Our Virtual School Service as well as information in relation to our Vulnerable, Exploited, Missing and Trafficked (VEMT) young people.
- 1.3 This report should be read in conjunction with the associated appendix 1 report: Lead Member Briefing: Children in Our Care Performance Data. The appendix provides the key dataset pertinent to this area of work, along with a detailed analysis.

#### 2.0 Recommendation

2.1 It is recommended that this report and the appendix 1 data set are noted by members.

#### **DETAILED PROPOSALS**

- 3.0 What are the objectives of the report and how do they link to the Council's priorities?
- 3.1 The objective of the report is to provide a quarterly update on activity pertaining to those children and young people who require our care, providing data and

analysis to support members in their understanding of the work that is undertaken, the impact that the work has and the level of demand that the service has. It will also highlight the positive work that is on-going as well as future plans for the service.

3.2 This quarterly report links to the Council priority of meeting residents' needs.

#### 4.0 What options have been considered?

4.1 The report and performance data are to be noted only, decision/options are not required.

#### 5.0 Impact Assessment

- 5.1 Social Value The Services detailed provide support to some of our most vulnerable children in Redcar and Cleveland. They seek to provide them with a service that gives them the best opportunities to thrive and develop within our communities.
- 5.2 Legal The work undertaken within this area are governed by Statutory requirements.
- 5.3 Financial By providing our children and young people with the right support, education and homes we will reduce the number of moves while they are in our care, we will reduce a reliance on external costly placements and support our children and young people to achieve and reach their full potential as adults.

#### 6.0 Service Updates

#### 6.1 Fostering Team

- 6.1.1 In the last three months, Fostering Panel has approved two mainstream foster carers, unfortunately one of these was a partner assessment therefore does not create a new placement. The team has had three enquiries, which have progressed to initial visits with two of these successfully gaining places on skills to foster training in January 2024. We currently have six ongoing assessments, which should hopefully result in six new fostering households in the coming months.
- 6.1.2 The team secured a spot at a local busy supermarket for a whole day in the run up to Christmas, whereby we spoke to members of the community about the fostering role and handed out information regarding contacting Foster with North East to make an enquiry.
- 6.1.3 The team is extremely proud of the 2024 calendar, which was produced by the team using drawings created by children in our care depicting what they would like to be when they grow up. The fostering team was able to sell the calendars at Christmas fayres, recruitment events and to members of the public via social media. Along with the amount raised from the annual boxing day dip, the team

- has raised more than £2000 to help pay for events for children in our care in 2024. This money will be used for events such as the annual summer party, events for teenagers and a Christmas meal for foster carers.
- 6.1.4 In December, it came to our attention that some of our children who had recently moved to a new home were worried that Father Christmas may not know where they were residing. As a result of this, the social work team were able to get Father Christmas to visit these children, delivering a special gift and confirming to them that they would be visited on Christmas eve.
- 6.1.5 This was a very special moment for the children, carers and social workers alike. We were able to discuss the success of this on Radio Tees on the 22<sup>nd</sup> December and this gave us the opportunity to inform listeners of the need for foster carers, not just at Christmas but all year round.
- 6.1.6 We held a winter party for children and foster carers as well as carers and children with Special Guardianship Orders and this was attended by around a hundred children who enjoyed a disco and party games for which we have received very positive feedback.
- 6.1.7 It is important that our foster carers attend training to make sure they have the skills and knowledge to help them provide the best care to children and young people. Each foster carer has a Personal Development Plan in place, which identifies mandatory training alongside specific training for that foster carer. Foster Carers have access to The Foster Care Training Hub with access to a wide range of courses. The Foster Care Training Hub allows foster carers to complete training online at a time that is suitable to them. Foster carers are also provided with a copy of a training calendar which is updated regularly. This calendar outlines training available to them, which is either face-to-face or via Teams. Foster carers are also given, wherever possible, out of hours access to these sessions, which are either provided by our Training and Development Officer or external providers.
- 6.1.8 Foster Carer's Support Groups have been rebranded as coffee mornings, with the aim of making these a more pleasant experience for people attending, with the view to providing carers with an environment to foster good relationships with other foster carers. These have been attended by the people who were regular at support groups so there is still a need for more foster carers to attend.
- 6.1.9 The more formal aspect of the support group is taking place quarterly with the new 'foster carer team meeting' which will be a formalised meeting with an agenda. Every fostering household is expected to attend 2 out of 4 of these.
- 6.1.10 Supervising social workers are actively promoting fostering, and we continue to improve on the number of carers completing the mandatory training ahead of their annual reviews.
- 6.1.11 There is a need to bring in more external trainers around offering training to reflect the complexities of the children we care for.
- 6.1.12 The Mockingbird model continues to work successfully. The constellation has

- remained working to the fidelity of the model providing support to other carers and supporting placement stability.
- 6.1.13 Alongside the more social aspects of the model, we are now starting to see it work in respect of emergencies and placement stability.
- 6.1.14 Information sessions around a second constellation will be arranged to take place in February 2024.
- 6.1.15 A vulnerability of the model is the workload placed on Hub Home Carer's particularly as the Hub Home Carers currently have a long term match in placement with complex needs and their own birth child, particularly when a satellite family is in crisis. This needs to be managed carefully to ensure the progression of the model and to ensure that our The Hub Home Carers are receiving any support required.

#### 6.2 Children in our Care (CIOC)

- 6.2.1 Following on from Quarter 2's report, the transition of the support for the 'Have Your Say group' to the Junction has gone very well. The young people have taken to the new members of staff positively and all engage well with them.
- 6.2.2 The "Have Your Say" promotional and recruitment event on November 27th proved a pivotal moment for the group, igniting significant growth and engagement. Over 30 young people attended, with staff and carers.
- 6.2.3 Young people participated in three diverse workshops: a cake judging extravaganza featuring creations like brownies, Maltesers cake, and cheesecake; a festive arts and crafts workshop where they decorated Christmas trees and made greeting cards; and a music workshop where they unleashed their creativity with assorted drums.
- 6.2.4 Attendance in the group has since really improved; From just three young people before the event, the group membership increased to 10, further increasing to a strong 12 after subsequent sessions.
- 6.2.5 Following consultations with the young people, the "Have Your Say" venue shifted from Tuned In! to the welcoming space at Guisborough Youth Club, offering a more informal and comfortable environment.
- 6.2.6 The group will prioritize consolidating its current membership this quarter before exploring the possibility of forming separate younger and older groups in the final quarter.
- 6.2.7 The team is already making plans for future events, including an awards night and a Corporate Parenting Board meeting, all focused on areas where they share a common passion for improving the lives of other children in care.

#### 6.3 Unaccompanied Young People

6.3.1 In December 2023, we had 43 unaccompanied asylum- seeking care leavers in

the team, we have regular contact with 41 of these young people— two have been missing since shortly after their arrival however will remain open to the service.

- 6.3.2 We have 24 unaccompanied asylum-seeking children in our care, and we continue to accept young people through the National Transfer Scheme. In this quarter we have received 4 children, two from Iran, one from Sudan and one from Eritrea. They are settling well into our care and have started to make friendships and progressing with independent living skills.
- 6.3.3 Two of our young people from Afghanistan have been granted the right to remain in the UK in this quarter. They celebrated their good news in the Orientation group with other young people and staff. Unfortunately, one young person was refused the right to remain and he is going through the appeal process and another young person lost his appeal. We had a care leaver successfully take his appeal claim to an upper tribunal hearing which overruled the Home Office negative decision on his case, and he is now able to plan for his future living with the safety provided for him in the UK.
- 6.3.4 In October for care Leavers week. we celebrated by the care leavers doing a bike ride organised by Investing in People and Culture. They rode around Tees Barrage and then returned to meet others for a party where music, food and games were provided.
- 6.3.5 At Christmas we celebrated by having a meal and a party in a restaurant where we were able to have the facilities to ourselves. They were able to give a bespoke menu which included halal meat. It was lovely to see how all the young people connected despite language barriers and friendships were formed.
- 6.3.6 We are absolutely delighted that Ben Chisanga won a silver award at the national Social Worker of the year award. They highlighted the excellent work Ben is doing and the difference he is making in helping our young people.

#### 6.4 Care Leavers & Support

As of December 2023, there are 131 care experienced young people receiving a leaving service from Target Leaving care Team. The numbers are made up of 94 who are age 17 to 20 years and 37 young people who are aged over 21 years old. In addition, Target leaving care team provide a service to 33 Children in our care who are 17 years old working jointly with social worker which is designed to achieve early preparation to support the best transition to adulthood.

6.4.1 The majority of our care leavers (98%) have a Pathway Plan. The two that don't have a plan at the end of December 23 is due to a system issue that isn't allowing us to progress forward with pathway planning. In these cases, allocated PA's

- complete a paper copy of a plan to ensure that Pathway planning legislation is met.
- 6.4.2 The last quarter's data demonstrates that our care leavers continue to value the support from the service / PA's as we are in touch with 100% of care leavers at 31st December 23, which is a 3% increase on the previous quarter performance.
- 6.4.3 We continue to be pleased that we have seen an increase for those living in suitable accommodation. As of the end of December 23 we have 91.6% care leavers living in suitable accommodation, which is a 2.4% increase on last quarter figures. The number of those not living in suitable accommodation is made up as follows:
  - six young people in prison (two of whom will be released in Jan 24 and numbers will reduce to four)
  - two in temporary accommodation
  - one who is street homeless
  - one detained in a hospital (Under Section 3 Mental Health Act)
  - one Care leaver sofa surfing between family / friends
- 6.4.4 Since the last quarter we have continued to see our care leavers achieving in many areas of their life and we are so proud of everything that they achieve. Below are some of the highlights over the past 3 months.
- 6.4.5 One care leaver who represented the voice of Care leavers both within our LA and nationally, was awarded with 'Champion of the year' at National Care leavers Benchmarking forum in November 23. They were presented the award at the Young People's Benchmarking Forum Annual Care Leaver celebration event with an extra special guest in attendance, Her Royal Highness Princess Anne.



6.4.6 One care leaver has meet with Ministerial Board for Care leavers to share her story and the benefits of our Local Authority embedding the Care leavers covenant.



6.4.7 One Care Leaver has successfully secured a research role with Department of Education.

#### 6.1 Virtual School Update

- 6.5.1 At the end of the Autumn term (Dec 23) Personal Education Plan completion rate stood at 100% in timescales. Moreover, the sign off time post PEP meeting was just over a week for both social workers and teachers (7.06 days and 7.29 days respectively) and 4.07 days for Virtual School to quality assure. This is an extremely positive start to the academic year.
- 6.5.2 Attendance remains a high priority for our Children in our Care. At the end of December 2023, the overall attendance figure stood at 91.05%. This is comparable to last year's figure at this point in the year. For persistently absent pupils, we currently have 60/266 (22.55%) pupils with 10% or more missed school sessions. National data for the previous year was 29% for persistent absentees (data from all CIOC recorded in Welfare Call of almost 60,000 pupils). Virtual School are working collaboratively, since June 2023 on 'Making attendance everyone's business' to tackle this national attendance issue. We have also introduced the collection of P16 data which tracks daily attendance of post 16 students at college through Welfare Call to provide earlier intervention to prevent young people becoming NEET.
- 6.5.3 An area which remains a concern is suspensions. At this point in the year 89 more suspensions have been issued than the previous year (up to 31.12.22 46 suspensions) up to 31/12/23 135 suspensions) with 207.5 days of lost learning. This mirrors the increase in the rate of suspensions seen across all pupils within the Borough but to a much lesser extent. The Virtual School are working alongside headteachers to find alternative solutions in all instances. It is important to note that with the interventions of the Virtual School, there have been four permanent exclusions avoided so far, and we remain the only northeast LA without a permanent exclusion of a Child in our Care since 2011.
- 6.5.4 Early indications are that our children are making good progress from their starting points at this point in the year, through termly data collection by Welfare call. Where there have been concerns raised by professionals, bespoke

- interventions are in place and documented within the PEP documents and regularly reviewed.
- 6.5.5 Alongside Blue Cabin and Darlington Virtual School, the Virtual School have been successful in a funding bid from Youth Music of £200K to support a 3-year project delivering Early Years (0-5 years) music making for CIOC with their carers. This is due to commence in the Spring term 24.

#### 6.5 Exploitation Arrangements

- 6.6.1 We have continued our work supporting vulnerable children and young people who are at risk of or who are being exploited through our VEMT arrangements (Vulnerable, Exploited, Missing & Trafficked – VEMT). We have often reported our worries about this complex area of work and how some of our most vulnerable young people are targeted by Organised Crime Groups who are operating in the Borough. We have previously shared that we have secured some funding from the DfE, and from health colleagues to establish a specialist team to work alongside those young people who are going missing and being exploited. This will be our SAFE team (Safeguarding Adolescents from Exploitation). After a positive recruitment drive in quarter three we have now recruited our specialist family support worker who has a remit to address substance misuse and to work into our schools and colleges. We have recently recruited two of three of our social work posts, with the third post to be filled early in the spring via our Social Work Academy. We will appoint to the deputy team manager post before the end of the month. Our Edge of Care team has already been repurposed to take on a more specialist remit and have been doing some excellent work with our children and young people preventing admissions to care.
- 6.6.2 Over the quarter there has been a total of 66 young people (not all children in our care) who have been discussed within our VEMT arrangements due to worries around exploitation. At the end of December 2023 there were 18 young people who were active within our VEMT monitoring and tracking processes. Of the 18 young people identified, 13 were criminally exploited and 2 sexually exploited and 3 being overseen due to significant concerns relating to missing episodes. It should be noted that we did see a drop in numbers at the end of the quarter 2 as 6 young people who had been previously identified and actively monitored had turned 18 in August and September.

#### 6.6 No Wrong Door

6.7.1 As many are aware our No Wrong Door Hub has been registered with Ofsted since January 2023. We have had 5 young people reside in the home since it opened, with one of the young people returning home to their parents' care, and another successfully transitioning into independent accommodation. We are

- proud of the work that the team in the Hub have done to support these young people and how they have been instrumental in reducing worries for two young people.
- 6.7.2 The team have continued to provide support to other young people who are on the edge of requiring our care. At the end of December 2023, 23 young people were open to Edge of Care with 21 cases being closed during the same time, meaning the team had worked with 44 young people throughout the quarter.
- 6.7.3 Of note in October 2023 the team have successfully matched 2 further young people into the Hub, meaning we are currently full with 4 young people residing there.

#### 6.7 Looking forward

- 6.8.1 There are a number of developments happening over the coming months to develop our services and take forward new and innovative ways of supporting our children and young people.
- 6.8.2 There are plans for a DfE representative, who has responsibility for the Mockingbird model in the North East, to meet with our foster carers at one of their Support Groups. He is particularly impressed by how our constellation is working and would like to meet the carers in person. This is a great opportunity to showcase our Mockingbird model as a success in respect of placement stability, retention of carers and not least stability for our children and young people. Alongside this we are progressing information sessions to foster carers to commence a second Mockingbird constellation.
- 6.8.3 Following the event (in December 2023) developing our commitment for the Care Leavers Covenant, we will share the feedback with our Care Leavers to gain their views on our key priorities and what should be included in the Care Leaver Strategy. A series of meetings is schedule to take this forward.
- 6.8.4 The Sector Led Improvement Support work, from colleagues in Salford, is underway with the focus on young people's Pathway Plans. The Pathway Plan is tailored to the individual needs of a young person leaving care and sets out the support to be provided to support their independence. This will help inform best practice and how we can further improve the support for our young people leaving care.
- 6.8.5 The Junction, with the Have Your Say group are planning events this year including a celebration for children in care to receive awards. The date for this is to be confirmed and will be shared to all at the earliest opportunity.

#### 7.0 Consultation and Engagement

7.1 The attached report and performance data provides a review of Quarter 3.

#### 8.0 Appendices and Background Papers

8.1 Appendix 1 – Lead Member Briefing: Children in Our Care Performance Data Q3.

#### 9.0 Contact Officer

9.1 Name: Victoria McLeod

9.2 Position: Assistant Director for Children's Social Care & Early Help

9.3 Email Address: victoria.mcleod@redcar-cleveland.gov.uk

9.4 Telephone Number: 01642 771674

#### **Lead Member for Children & Families**

# **CIOC Performance Briefing – Quarter 3** (2023/2024)



## **Appendix 1**

#### 1.0 Purpose

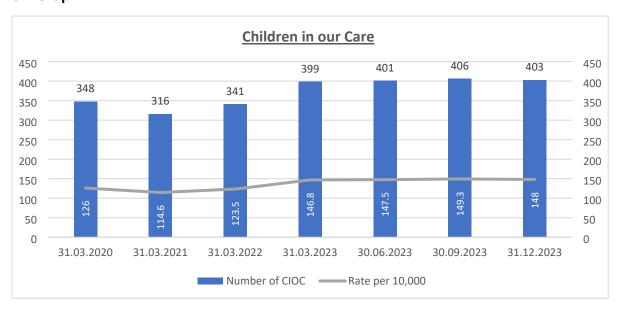
- 1.1 This appendix report is to provide an overview of key performance data that supports the work undertaken by the Children & Families Directorate in respect of those children who are in our care and those who are being supported by our care leavers service. The data contained in this report covers the quarter 3 reporting period, October, November and December 2023.
- 1.2 This appendix should be read and considered alongside the accompanying report which provides key detail on the work that has been undertaken over the quarter, highlighting the positive work of the Service Area and what developments there will be moving forward.

#### 2.0 Summary

- 2.1 This appendix report provides a summary update on performance within the Children in Our Care service.
- 2.2 It presents the key dataset pertinent to this area of service, along with analysis as appropriate.

#### 3.0 Children in Our Care

#### 3.1 Graph A

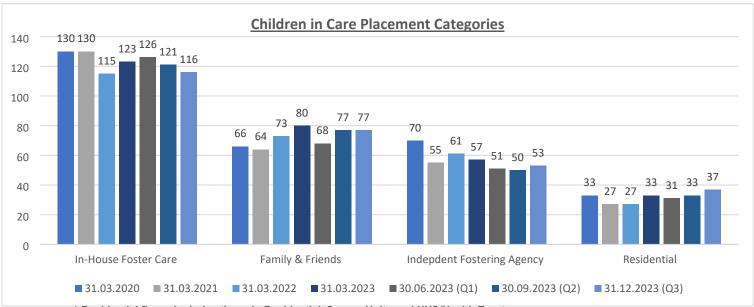


3.2 The number of Children in Our Care at the end of December 2023 was 403, which is a slight increase of 3 children from the end of September 2023. Between April and December 2023, 148 children became children in our care and 149 children left our care. Since April 2023, the rate has remained fairly steady with slight fluctuations each month.

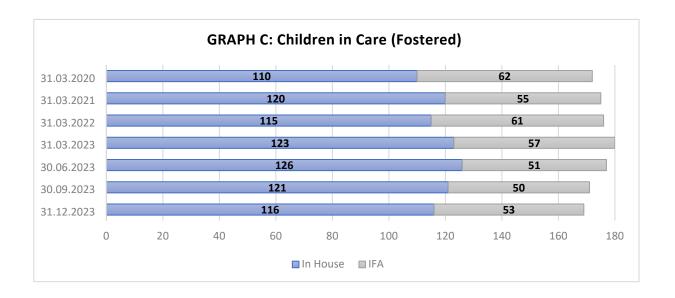
- 3.3 Of the 403 Children in Our Care at September 2023, 24 were Unaccompanied Children, which is an increase of 3 children since September 2023.
- 3.4 When comparing ourselves against national published figures, at December 2023 we were higher than the newly published rates for 2022/23. Nationally the rate was 70.5 per 10,000 and the average for our statistical neighbours was 109.2 per 10,000. We do have more recent data available through our regional network, although not formally ratified or published. This highlighted an average of 117.8 per 10,000 across the region at 30<sup>th</sup> September 2023, with Redcar being fourth highest.

#### 4.0 Children in Care Placement Categories

#### 4.1 Graph B

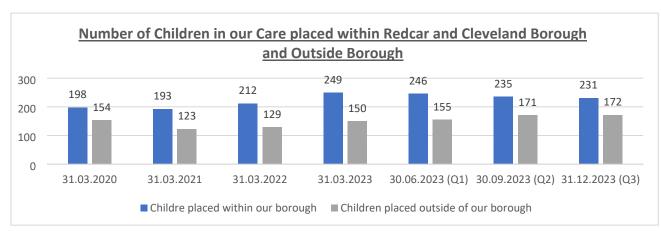


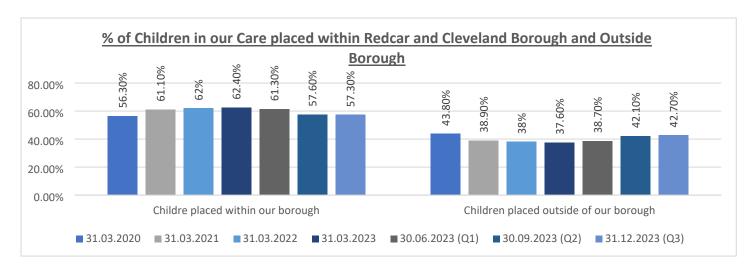
- \* Residential figure includes those in Residential, Secure Units and NHS/Health Trusts.
- 4.2 The graph above shows that the number of children in our care placed with an in-house fostering family has continued to slightly decrease since June 2023 and a slight increase in the number placed in independent fostering agencies this quarter from 50 to 53.
- 4.3 We have seen a further increase in the number of children placed in residential settings from 31 in June 2023 to 37 in September 2023. Despite this slight increase between the last two quarters, when comparing to previous years (31.03.2020 & 31.03.2023), the number has remained fairly static with minor fluctuations throughout the year.
- 4.4 **Graph C** below relates to children in our care who are fostered, either by an in-house provider or through an independent fostering agency. It demonstrates that despite the placement difficulties nationally, we continue to remain above our target of 65% of fostered children in house, with 116 children (68.6%).



# 5.0 <u>Number and % of Children in our Care placed within Redcar & Cleveland Borough</u> and outside Borough

#### 5.1 Graph D





5.2 In December 2023, 172 children were placed out of Borough which is an increase of 1 child since September 2023. Of the 172 children, 132 (76.7%) are placed either within or very near to the boundary of the Tees Valley area so therefore still able to maintain close links with their family and friends in Redcar and Cleveland.

5.3 The number placed outside of Tees Valley boundary in December 2023 has slightly increased from 35 in September 2023 to 40 in December 2023. The table below shows the placement type for these 40 children:

Placement Type	31.12.2023 Number of children
Family & Friends	13
In-House Foster Placement	7
Residential Homes	15
Semi-Independently	3
Youth Offenders/Prison	2

5.4 For these children, placements include Sunderland, Newcastle, Sheffield, Cumbria, London and Birmingham. These placements are identified for each child based on suitability and best match to meet their individual needs.

#### 6.0 Children becoming children in our care by age between 01.04.2023 and 31.12.2023

#### 6.1 Table E

Age at admission	Total	%	
0	26	17.6%	
1	7	4.7%	52 = 35.1%
2	11	7.4%	32 - 33.176
3	8	5.4%	
4	9	6.1%	
5	7	4.7%	34 = 23%
6	11	7.4%	34 – 23%
7	7	4.7%	
8	4	2.7%	
9	5	3.4%	21 = 14.2%
10	5	3.4%	21 - 14.2%
11	7	4.7%	
12	4	2.7%	
13	7	4.7%	22 – 14 00/
14	9	6.1%	22 = 14.9%
15	2	1.4%	
16	9	6.1%	10 - 12 99/
17	10	6.8%	19 = 12.8%
Total	148	100%	

- 6.1 Table E highlights that children under the age of 1 continue to represent the highest category of children entering our care by age, with 26 in total between April and December 2023. This remains similar to the same period in 2022/23 when there had been 29 children under the age of 1 entering our care.
- 6.2 When the data is sorted into age bandings, it is shown that the youngest age group (0-3 years) equates to 35.1% of the total number of children becoming children in our care in the quarter.

- 6.3 We have continued to see an increase in those aged 4 to 7 years when comparing with April to December 2022 to the same period this year, from 25 (17.9%) to 34 (23%), a slight decrease in those aged 12 to 15 years from 26 (18.6%) to 22 (14.9%) and an increase in those aged 16 to 17 from 14 (10%) to 19 (12.8%).
- 6.4 At September 2023, there was 1 child in our care aged 18 transitioning to the Leaving Care Service and 53 young people aged 17 years in our care who will either be leaving care or transferring to the Leaving Care Team over the next year. This equates to 13.2% of the total number of children in our care.
- 6.5 Between April and December 2023, 148 children have left our care. This is an increase on the same period last year when there were 102 that left our care. This correlates with the previous increase in the number of children in our care and work undertaken by the teams to secure permanence for children. The highest cohort so far is those leaving care to live with parents or relatives at 35.6% (56 children).

#### 7.0 Children in Our Care Subject to Exploitation

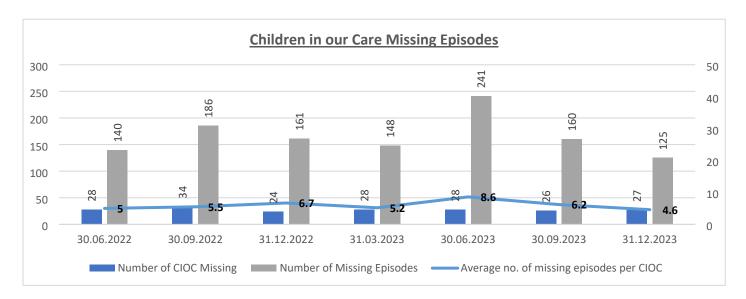
#### 7.1 Table F

	31.03.2022		31.03	31.03.2023		<u>Q1:</u> <u>30.06.2023</u>						3: 2023
Number of CIOC *VEMT	1	.2	8		10		-	7	8	8		
**CCE - Female	0	0%	0	0%	0	0%	1	14.3%	1	12.5%		
CCE - Male	6	50%	7	87.5%	8	80%	5	71.4%	4	50%		
***CSE – Female	0	0%	0	0%	1	10%	1	14.3%	1	12.5%		
CSE – Male	0	0%	0	0%	0	0%	0	0%	0	0%		
Missing – Female	1	8.3%	0	0%	0	0%	0	0%	1	12.5%		
Missing – Male	5	41.7%	1	12.5%	1	10%	0	0%	1	12.5%		

\*VEMT=Vulnerable, Exploited, Missing or Trafficked; \*\*CCE=Child Criminal Exploitation; \*\*\*CSE = Child Sexual Exploitation

7.1 The number of children in our care subject to VEMT fluctuates throughout the year but when comparing to the previous quarters, there has been a decrease as a number of young people turned 18 within the previous quarters.

#### 7.2 Graph G



7.3 Graph G provides a summary of the number of children in our care who go missing from their home (usually a foster placement or residential home), and the number of individual missing episodes across the year. The number of children has remained fairly static since June 2022, however, in the past quarter we have seen a significant reduction in the number of missing episodes. We have had young people living at our no wrong door children's home, one of whom had significant missing episodes in quarter one but, with the right support and the consistency of the staff approach, this has reduced significantly, as is reflected in this quarter's data.

#### 8.0 Recommendations

8.1 It is recommended that the content of this report is noted.

#### 9.0 Contact Officer

Name: Michaela Bellas

**Position:** Service Improvement & Performance Officer

Address: Seafield House, Kirkleatham Street, Redcar, TS10 1SP

**Telephone:** 01642 771672

**Email:** Michaela.bellas@redcar-cleveland.gov.uk

# Cabinet Member for Adults Annual Report for 2023/24



To: Borough Council Date: 29 February 2024

From: Councillor Lisa Belshaw, Cabinet Member for Adults Ref:

#### 1.0 Introduction

1.1 As this is my first year as Cabinet Member for Adults, I would like to begin by thanking Mary Ovens the previous Cabinet Member. Mary was Cabinet Member for the first few months of the time period covered by this report and the achievements highlighted in this report would not have been possible without her support and dedication to Adult Social Care throughout the four years of the previous administration. I am pleased that Mary is still able to take an active part in the service through her role as Chair of the Adults, Wellbeing and Health Scrutiny & Improvement Committee.

1.2 I would also like to pass on my thanks to all the care staff and unpaid carers who support the many vulnerable adults in our communities. It is well recognised nationally that care workers are undervalued and underpaid, yet we have a dedicated and committed care workforce in our borough that goes over and above to support those that they care for. There is also a large number of unpaid carers who provide care and support to their loved ones, often in difficult and challenging circumstances, it is only with their support that we are able to provide the services that we do.

#### 2.0 The Care Sector

- 2.1 The challenges facing Adult Social Care have been well rehearsed, often repeated and will be known to us all. A chronic shortage of funding, resulting in a low paid and undervalued workforce, has left many areas, including our own struggling to recruit sufficient care workers. This can result in adults not receiving the appropriate care on time, leading to pressure being put on other services such as the NHS and unpaid carers becoming overwhelmed.
- 2.2 There is a shortage of staff across other disciplines, including social workers, occupational therapists and especially reablement staff. We have an NHS with record waiting lists, greater numbers struggling with their mental wellbeing in our communities, and hospitals under pressure to discharge patients as quickly as they safely can to maintain patient flow, all of which put pressure on social care.
- 2.3 However, it is not all bad news, there are many examples, that you will read about in this report where the Council, its partners, the voluntary & community sector, and unpaid carers are all working together to make a difference to those that need our help most. We have many challenges locally, for example the wait for a non-urgent occupational therapy assessment can run into months, but the waiting list for those

- accessing a package of care in the community has been reduced to almost zero and delayed hospital discharges have significantly reduced.
- 2.4 In the 2022/23 Adult Social Care National Survey, adults who use services were asked how satisfied they were with their care and support, out of 152 Council's in England, Redcar and Cleveland had the 6<sup>th</sup> highest satisfaction rate, when those same adults were asked if those services made them feel safe and secure, we had the 12<sup>th</sup> highest rating. These results highlight the fantastic work done by the care staff in our borough. But there is so much more to be done, we owe it to those that look to us for support to do our best and to continually strive to improve.

#### 3.0 CQC Assurance Preparations

- In September 2021, the Government set out its new plan for health and adult social care which has now become law in the Health and Care Act 2022. The Act is largely focused on issues internal to the NHS, but there was one element that is critically important to us. The Act introduced new duties to the Care Quality Commission (CQC) to review, assess and report on council regulated adult social care functions under Part One of the 2014 Care Act, looking at functions such as prevention, information and advice, market shaping and support services.
- 3.2 In simple terms, this means that the CQC will perform assurance assessments of Adult Social Care directorates in a very similar manner to how they review regulated activities such as care homes and how Ofsted provide assurance into Children's Services. Over a two-year period CQC will undertake an assurance visit to every Adult Social Care department in the country, with each receiving a rating of either Inadequate, Requires Improvement, Good or Outstanding.
- 3.3 In late 2023 the CQC published the names of the first Council's to be assured under this process following the conclusion of their pilot assessments. At this stage we have no knowledge of when our assurance process will take place, it is expected that we will be given approximately two months' notice.
- 3.4 Adult Social Care has not been assured in such a manner for over a decade, instead a process of Sector Led Improvement has been used with the twelve Council's in the North East joining together to pool its resources on strategic planning, improvement projects and collaboration, but this work does not match the level of detail that would be required for an assurance visit. Therefore, a significant programme of work is underway within the directorate to ensure that all the necessary documentation and procedures are inspection ready.
- 3.5 The CQC will begin their assurance work on each Council by remotely analysing all relevant published information, which in large part will consist of statutory return data, this will allow statistical comparisons to be made and for hypotheses to be formed which will then be tested out by them in the onsite visit phase.
- 3.6 Before the onsite visit begins, CQC will request a suite of evidence from policies, and procedures to individual case files that we will be required to provide immediately. The evidence will also include a Self-Assessment that the service will produce that in very simple terms will focus on three core elements: what we are

good at, what we are not good at and what are we going to do to improve. A few weeks later a small number of CQC Inspectors will arrive in the borough, where they will gather onsite evidence, which will involve meetings with managers, staff groups, adults and their carers, partners and other stakeholders. It will also involve a small number of practitioners talking through individual cases with the Inspectors.

3.7 As part of our preparations, we have invited the Local Government Association (LGA) to undertake a Peer Challenge, which is a slightly scaled down version of what the CQC assurance will be like. The LGA will issue us with a report, which will be vital to help us improve, and which we will publish, but we won't receive a CQC style overall rating. The Peer Challenge took place earlier this month during week beginning 19 February 2024 and a full update on the outcome will be provided to the next meeting of the Adults, Wellbeing & Health Scrutiny & Improvement Committee.

#### 4.0 Performance

4.1 As mentioned already CQC will begin their assurance by analysing our national benchmarking data. There is a range of published information that is produced each year with two primary sources being the Adult Social Care Outcomes Framework and the Use of Resources, a summary of our 2022/23 performance is provided below.

#### **Adult Social Care Outcomes Framework**

- 4.2 The Adult Social Care Outcomes Framework is a list of indicators derived from statistical returns and a national survey of adults who use social care services. The results for 2022/23 included eighteen separate indicators, we scored in the top half of the country on thirteen of them. We actually scored in the top 10% of Council's in England in five out of the eighteen indicators. However, we perform in the bottom 10% on two indicators related to long term admissions to residential care for working age adults and older adults.
- 4.3 The Council received the 6<sup>th</sup> highest satisfaction rating in the country for adults satisfied with their care and support. This is a fantastic achievement and reflects the dedication of all involved from social workers to care workers to help the adults we support to live their best lives.
- 4.4 Another great outcome was 92% of adults surveyed said that the services they received made them feel safe and secure which was the 12<sup>th</sup> highest rating in the country.
- 4.5 Of concern is the high number of permanent residential care admissions, the North East has always had a much higher rate than the national average reflecting the deprivation in the area (those who fund their care privately are excluded from the numbers) and the level of health inequalities. However, reducing the admission rate by promoting recovery and independence will continue to be a key priority for the service moving forward. An important element of our strategy will be to increase the number of adults leaving hospital who are able to access reablement services.
- Further details on the 2022/23 Framework results will be presented to the March meeting of the Adults, Wellbeing & Health Scrutiny & Improvement Committee.

#### Use of Resources

4.7 The 2022/23 Use of Resources results were considered by the Adults, Wellbeing & Health Scrutiny & Improvement Committee at its January 2024 meeting. The data shows that we spend slightly more on Adult Social Care per person 18+ at £540.52 than the England average at £523.95. However, the detail shows that our spend per client supported is much lower than the England average, the issue being that we provide social care to a higher proportion of our adult population, again relating to the level of deprivation and poor health outcomes in the area, as demonstrated in the table below.

#### Use of Resources Extract 2022/23

	Spend Per Client in Long Term Support	Percentage of the Population Supported
Redcar & Cleveland 18 – 64	£19,062	1.27%
England Average 18 – 64	£31,964	0.85%
Redcar & Cleveland 65+	£15,243	6.25%
England Average 65+	£18,461	5.10%

4.8 Where we do perform particularly well is in relation to income generated. In 2022/23 we ranked 9<sup>th</sup> highest in the country for generating NHS income, which contributed to a ranking of 13<sup>th</sup> nationally for overall Adult Social Care income generation.

#### 5.0 Partnership Working

- The issues that our residents face are multifaceted and therefore it is important that we work together with our care and health partners to plan, organise and deliver services. Formal partnership arrangements are established with the NHS through the North East & North Cumbria Strategic Integrated Care Partnership, the Tees Valley Integrated Care Partnership Committee and the South Tees Integrated Care Board Place Committee.
- The main focus for our partnership working is on a South Tees footprint, reflecting the geography of our Health & Wellbeing Board. Therefore, detailed local planning takes place through the South Tees Executive Governance Board, which is made up of the five key health and care statutory partners on South Tees: Redcar and Cleveland Borough Council, Middlesbrough Council, the Integrated Care Board, South Tees NHS Foundation Trust and Tees, Esk and Wear Valleys NHS Foundation Trust.
- 5.3 The South Tees vision for integration is to continue to work together to promote health and wellbeing, reducing dependency and minimising the needs for ongoing care, ensuring our citizens are well informed and can access the right services at the right time in the right place. This is achieved through maximising integration opportunities, great partnership working and a real focus on prevention and sustainable outcomes.

#### Supporting Hospital Discharge

- Research has shown that patients recover best at home in their own environment, so supporting adults to return home promptly not only provides them with the best opportunity to maximise their independence, but it also helps ease bed pressures at our acute hospital. It is estimated that nationally at any one time there could be around 12,000 adults in a hospital bed, who no longer meet the criteria to reside, who in effect are a 'delayed discharge'. Delayed discharges impact negatively on the individual patients concerned, it increases the risk of hospital acquired infections and muscle loss which can reduce their independence. It can also have a negative impact on hospitals as patient flow is affected, reducing the availability of beds.
- 5.5 The Council and its partners have fully embraced the Discharge to Assess model, which evidence suggests is the most effective way to support patients to safely discharge when they are clinically ready, with timely and appropriate recovery support if needed. The model determines that an assessment of longer-term care needs should only take place once the patient has reached a point of recovery, where it is possible to make an accurate assessment of their longer-term needs in a community setting, rather than in an acute hospital bed.
- 5.6 Significant work has been undertaken in the past year to transform discharge procedures and the interface between social care and health to ensure patients are discharged on the right pathway following the principle of Discharge to Access. There is a target to reduce the number of patients delayed in hospital by 42% within a year, following implementation of the changes described in the following paragraphs.
- 5.7 All patients from an acute hospital are discharged on one of four pathways:
  - Pathway 0 is patients who can be discharged home with none or little support. This should be the case for about 50% of patients over the age of 65.
  - ➤ Pathway 1- patient that needs support to enable them to return home e.g. home care support, reablement in their own home this should be 45% of our patients over the age of 65.
  - ➤ Pathway 2 patient is unable to return home and requires a short-term placement in a care home or rehab in a rehab bed in a Primary Care Hospital or Intermediate care. Only 4% of our patients should be receiving this type of support.
  - ➤ Pathway 3 patients going into long term care straight from hospital this should only be 1% of patients leaving hospital over the age of 65.
- 5.8 The programme to improve hospital discharge is called the Home First approach.
  The South Tees Home First Vision is that we will:
  - Provide quick and easy support at a time of crisis, so people can receive the right care at the right time in the comfort of their own home, rather than in hospital.
  - ➤ Ensure patient flow is well coordinated and ensure all efforts are made to support people to return home to recover, regain their confidence and maintain their independence.

5.9 A huge programme of work has been ongoing over the past year to support improved discharge, some of the key initiatives that have been undertaken in the past year include:

#### South Tees Transfer of Care Hub

- The Hub was initially established in 2021 to provide a multi-agency approach to coordinate transfers of care from the acute hospital to the community. Based at James Cook University Hospital, it aims to work in a seamless and integrated way across partner organisations, spanning health and social care and a range of services to support individuals effectively. The Hub identifies and case manages the needs of a range of people with moderate and complex care needs who are in an acute bed and supports these people to safely transfer out of the hospital via the most appropriate discharge pathway.
- 5.11 During the past year a number of staff from our Hospital Social Work Service have become fully integrated within the Team to ensure a true multi-disciplinary approach to supporting discharge. Our team members work alongside discharge facilitators and therapists to determine the correct pathway for a person to be discharged on, to ensure optimal recovery and independence post discharge. The aim is for a person to be discharged on the appropriate pathway with in 24hrs of being determined medically ready for discharge. Over a 6 month period the number of people delayed for discharge has reduced by 50%.

#### Home from Hospital Service

- Pathway 0 patients who are discharged from acute hospital settings often require minimal or no funded social care packages when reaching their preferred place of residence. Many vulnerable older adults are discharged under this pathway. Discharging vulnerable Adults too early or without the necessary support can be unsafe and leads to an increased likelihood of readmission.
- Using an allocation from the Better Care Fund a new Home from Hospital service commissioned by the Council started in January 2024. The service supports adults with assistance ranging from helping them to return home, to helping them when back at home to remain there safely, such as support to make appointments, collecting medication, buying shopping, or any other support that falls below the level of funded social care support.
- The service is provided by the Home Group and is fully integrated within the Transfer of Care Hub, connects with existing voluntary sector provision and will identify any emerging gaps in the adults needs upon discharge, which will prevent long-term care needs developing.

#### Integrated Single Point of Access

5.15 Our Single Point of Access model has brought together an integrated co-located team of professionals from each of our partner organisations to create one single point where professionals needing to access health and/or social care services can go without having to navigate their way through the existing maze of access points

- that can be very difficult to navigate. The service is located at Daisy Lane, Ormesby and supports effective discharge from hospital, helps prevent unnecessary hospital admissions and maintain an individual's independence for as long as possible.
- 5.16 The service provides GPs and other health and social care professionals with a quick and easy way of referring patients to a range of services, in circumstances where patients require multiple referrals or where the GP or professional is unsure as to the exact service they need to refer to.
- 5.17 Focus over the last year has been on supporting discharge, with the remaining element of our Hospital Social Work Team that isn't based in the South Tees Transfer of Care Hub relocating into the Single Point of Access. This resource can then support patients discharged from hospital into the community in a coordinated manner with the NHS services based in the same building. This enables the team to assess the person's long term support needs, working in partnership with health and therapy partners to maximise the person's level of independence.
- 5.18 As we move into 2024, our primary focus for improvement for the Single Point of Access will be shifted from supporting discharge to admission avoidance. Through the Levelling Up Programme, over £1M has been identified to redevelop the site expanding the capacity for partnership working, for example, space will be created for Community Mental Health Services, this will improve outcomes for the residents of Redcar & Cleveland supporting our desire to reduce the demand for social care services.

#### **Community Reablement Team**

- 5.19 The team provides targeted and time limited support often following a hospital admission, to residents to help them regain skills and confidence to enable them to live independently at home. The 2022/23 Adult Social Care Outcomes Framework analysis shows that in Redcar & Cleveland around 50% fewer adults receive reablement compared to the national average.
- The team take referrals from the Transfer of Care Hub for the reablement service as it is a vital part of ensuring safe and timely discharge. The South Tees partners have set an ambitious target to offer an initial reablement assessment for 80% of patients on Pathway 1. This requires a substantial investment in reablement services, during the year additional funding from the Better Care Fund of over £330,000 was allocated to boost the capacity of the service. A new advertising campaign was launched, and new working patterns implemented to aid recruitment to the service which has been successful in attracting new staff, but the service still carries a number of vacancies limiting the amount of reablement on offer to the community. In 2024, there will be a continued drive to boost reablement capacity.

#### Admission Avoidance

5.21 As well as the focus on hospital discharge, there is a continued priority on admission avoidance in urgent care situations focussed on ensuring robust assessment, decision making and diversion to more appropriate services and support when needed.

- 5.22 There is a range of services funded by the Better Care Fund to support this, for example:
  - Additional rapid response capacity
  - Front of house services in the Acute Hospital, including a Frailty Co-ordination team
  - The Integrated Single Point of Access, also helps to coordinate admission avoidance support,
  - The Care Home Emergency Rapid Response Service offered to all South Tees Care Home residents, to avoid hospital admission.
  - ➤ Services to support enhanced health in care homes including training, advice and guidance around nutrition, infection prevention and control, medicines management, end of life care, falls management.

#### 6.0 Other Initiatives in the Past Year

There has been a range of new initiatives in the past year, to support the adults in our borough who have care and support needs including:

#### Specialist Equipment

6.1 Using a Better Care Fund allocation, a new specialist equipment budget was created for care homes to access, following an Occupational Therapy assessment. This is to allow care home providers to maintain mobility and reablement within the care setting for those discharged from hospital through dedicated grants for specialist equipment and Occupational Therapy support. The aim is to ensure that patients who require specialist equipment can be discharged at the earliest opportunity.

#### Support to Carers

- We have increased the awareness of our carer support services, for example, we have developed our We Care You Care campaigns and promotion platforms, promoting carer support in Redcar & Cleveland across community settings, primary care, hospitals, social media and print media. This is underpinned by our carer support organisations who deliver assessment, and practical 1-1 and group-based support, as well as grants, financial advice, and mental health services.
- 6.3 We allocated £20,000 non-recurrent funds through the Adult Social Care Discharge Fund to Carers Together, for the purpose of facilitating timely and safe discharge of patients from hospital into the community and who are reliant on an unpaid carer. This funding is being distributed as part of our Hospital Based Carers Support contract. The main criteria are that the carer is supporting someone who is a current patient within a hospital setting, that this funding will facilitate a discharge that would be otherwise delayed without financial support. For example, the grant could be used to offset any expenses that the carer may incur in supporting a timely discharge.

#### Community Mental Health Transformation

The Community Mental Health Transformation programme is a national initiative to improve services for adults and older adults with a severe mental illness (SMI). The

new model focuses on earlier identification and intervention, supporting patients to live well in their communities rather than in restrictive settings, and therefore is better for patients and a critical component to address quality issues identified within mental health inpatient settings.

In Redcar and Cleveland, a Place Based Steering Group was established in January 2021, which included statutory partners, lived experience and voluntary and community sector representation. In late 2023 the group chose to deliver the transformation through a voluntary sector collaboration led by Footprints in the Community and includes Teesside Mind, The Link, Saltburn Wellbeing Centre, Eva Women's Aid and others. Using transformation funding each partner will increase its offer and participate in virtual huddles alongside statutory partners to agree holistic support for complex cases. It is anticipated that physical surgeries will be held across the borough as the model develops to bring the services closer to the adults that need them.

#### The Caring Kind

- In an attempt to boost the availability of paid carers in our borough we are working in partnership with Anglo American and other partners to establish a localised recruitment campaign. The Caring Kind was launched to increase uptake in paid carers across the borough and tackle the increasing perception of limited development and career progression in the Adult Social Care sector.
- The Caring Kind is a partnership initiative to elevate the recognition of social care in Redcar and Cleveland and the value it brings to the community. The first stage has involved engaging with providers to develop information and support for people who work in, or may consider working in, social care. This has been co-ordinated through a web site and social media links as part of a wider campaign to increase recruitment and particularly retention in the sector.

#### **Neurodiversity Consultation**

I passionately believe that the voice of all adults should be heard and fed into the improvement work undertaken by the department. One of the first pieces of work that I got involved with was helping to orchestrate a lived-experience consultation to evaluate our Adult Social Care Offer for Autistic and Neurodivergent Adults. Daisy Chain have been commissioned to gather a wide range of lived-experience feedback and to compile the above information into a comprehensive report, highlighting key findings and recommendations.

#### **Animal Assisted Therapy**

6.8 Carebark Animal Assisted Therapy was commissioned in 2023 using Better Care Fund monies, it aims to provide additional care visits to adults with a trained therapy dog, allowing the adult to interact with the dog with the aim of reducing loneliness and support mental health and wellbeing. This scheme offers adults an additional care visit focusing on social interaction, rather than specified care and tasks.

At the adults' request a visit would be arranged with the dog and dog handler (trained care professional). The dogs are trained to remain seated at the side of the

adult, enabling the adult to interact and pet the dog. For adults who are mobile there is the opportunity to arrange a walk with the dog and dog handler.

#### 7.0 Internal Partnership Working

- As well as all the work that we do with our external stakeholders, we have also been trying to improve how we work with our internal partners. The Adults & Communities Management Team meets on a regular basis with its Children's counterparts to discuss relevant matters such as transitions into adulthood, all age disabilities and mental health. Last year we held a 'Summer Conversation', which brought together all managers across the two directorates with the aim of the event to further improve how we work collaboratively as two directorates, by gaining a better understanding of each other's teams, their services, and pathways whilst supporting people and families.
- 7.2 Often families who come into contact with Children's Social Care or working age adults with Adult Social Care will in some way be touched by issues including mental wellbeing, domestic abuse, homelessness or substance misuse. Over the past year we have brought many of the services closer together to ensure where possible we can offer a coordinated and holistic service to families and adults who need support, for example, a Changing Futures key worker has been seconded into our Adult Mental Health Team.

#### 8.0 Conclusions

- I am still relatively new in my tenure as Cabinet Member for Adult Services, but I have already seen many examples of the fantastic work that is happening to support adults in our borough. The dedication and compassion shown by staff has really stood out for me and as I continue in my role, I look forward to meeting more staff and the adults and carers that they support.
- 8.2 I would like to thank my fellow Councillors for the support and proactive Member involvement at Adults & Health Wellbeing Scrutiny & Improvement Committee and thanks to those Members that undertake rota visits to the care homes in our borough, I would like to encourage more Members to take up the opportunity to undertake rota visits and partake in this worthwhile activity. As Cabinet Member I ensure you that I will do all I can to help those that need our support to lead their best lives.

Lisa Belshaw
Cabinet Member for Adults

## **Member Report**

## **Review of Proportionality and Distribution of Seats**

Report to: Borough Council

**Report from:** Managing Director (Head of Paid Services)

Portfolio: Resources

Report Date: 29 February 2024

Decision Type: Committee

Council Priority: All Priorities

#### **HEADLINE POSITION**

#### 1.0 Summary of report

1.1 This report seeks confirmation of the revised proposed distribution of seats resulting from a change in political balance following a change in political group membership.

#### 2.0 Recommendation

2.2 It is recommended that Council confirms the distribution of seats to the different political groups as set out herein so that the appointments of Members to Committees and other bodies can be subsequently made.

#### **DETAILED PROPOSALS**

- 3.0 What are the objectives of the report and how do they link to the Council's priorities
- 3.1 The Local Government and Housing Act 1989 requires the Council to periodically review its political composition and how this is applied to appointments to committees and sub-committees of the Council.
- 3.2 This review is required as a result of a change in the political balance following Councillors Graham Cutler, Martin Fletcher and Barry Hunt becoming a members of the Independent Group.
- 3.3 The rules for securing political balance on committees and sub-committees appointed by local authorities are contained in sections 15 and 16 of the Act and the Local Government (Committees and Political Groups) Regulations 1990.
- 3.4 The Council is under a duty to:
  - (a) Ensure that the membership of those committees and sub-committees covered by the rules reflect the political composition of the Council, as far as practicable;

- (b) Review the allocation of seats to political groups at or as soon as practical after the Annual Council meeting and at certain other specified times for example, as a result of changes in political balance or an increase in the number of committees established:
- (c) Allocate seats on the committees to the political groups in proportion to their numerical strength on the Council, as far as practicable;
- (d) Accept nominations made by the groups for the filling of seats allocated to them.
- 3.5 In determining the allocation of seats, the Council must also apply the following four principles, as far as reasonably practicable:
  - (a) Not all seats to be allocated to the same political group;
  - (b) If a political group has a majority on the Council, it must have a majority of seats on committees;
  - (c) Subject to (a) and (b) above, the total of all seats on ordinary committees be allocated to the groups in proportion to their respective strengths on the Council and
  - (d) Subject to (a) to (c) above the number of seats on ordinary committees or sub-committees to be allocated to each political group in proportion to the number of all the seats on the committee or sub-committee in proportion to their respective strengths on the Council.
- 3.6 Since the application of these rules individually can produce slightly different results, the figures have to be reconciled by applying the rules in descending order of importance.
- 3.7 Any seats left unallocated after the application of these rules go by default to any members who are not members of any political group.
- 3.8 The legislation provides that the Council may make alternative arrangements to the proportionality principles but only by a vote in a meeting of the Borough Council and only where there are no votes cast against such a proposal. However, a political group may decide to offer a seat to another political group. This does not affect the proportionality principles as it remains within the gift of the political group to determine how it wishes to exercise that discretion, if at all.
- 3.9 As a result of the changes outlined in paragraph 3.2, the overall political composition of the Council, and associated % share of seats is as follows:

Group	Seats	% of Seats
Conservatives	13	22.03%
Independent Group	11	18.64%
Labour	23	38.98%
Liberal Democrats	11	18.64%
Ungrouped Independents	1	1.69%
Total	59	100.00%

- 3.10 Not every seat available is required to be filled in accordance with political balance rules. Certain Committees and Boards are exempt as they are established under separate legislation whereas some positions may be reserved for particular members by virtue of the position or responsibility. It has generally remained the case, however, that insofar as is reasonably possible, the principles of political balance are still applied in determining the distribution of seats.
- 3.11 The following tables set out the proposed distribution of seats following the application of the political balance rules. There is inevitably a small degree of variation in some cases due to rounding, whilst still achieving the closest possible allocations to groups in proportion to their respective strengths on the Council.
- 3.12 Where appointments are being made to outside organisations who are also subject to proportionality requirements, then it is for those organisations to allocate and seek appointments accordingly, taking into account the overall political makeup of all the relevant authorities who are asked to identify members. Therefore, there may, in some cases, be some disparity between our own proportionality and that of these external bodies.
- 3.13 In relation to Committees to which political balance rules apply, there are a total of 140 places to be allocated in the following proportions.

Group	Committee places
Conservatives	31
Independent Group	26
Labour	55
Liberal Democrats	26
Ungrouped Independents	2
Total	140

3.14 The proposed distribution of seats for Committees where political balance rules apply is as follows:

Committee	Places	Cons	Ind Group	Labour	Lib Dem	ungrouped Inds
Governance	11	2	4 2	5	2	<b>4</b> 0
Employment Health and Safety	13	3	<b>2</b> 3	5	2	<b>4</b> 0
Regulatory	13	3	<b>2</b> 3	5	2	<b>4</b> 0
Resources & Governance Scrutiny &	15					
Improvement		3	2	6	3	1
Children and Families Scrutiny &	13					
Improvement		3	2	5	3	0
Adults, Health and Wellbeing Scrutiny &	13					
Improvement		2	<b>⊋</b> 3	5	3	<b>4</b> 0
Growth Scrutiny & Improvement	13	3	2	6	2	0
Climate and Environment Scrutiny &	13					
Improvement		3	<b>2</b> 3	5	2	<b>4</b> 0
Cleveland Fire Authority	4	1	1	1	1	0
Police and Crime Panel <sup>1</sup>	3	0	1	1	1	0
TVCA Overview and Scrutiny <sup>2</sup>	3	1	0	1	1	0

TVCA Audit and Governance <sup>2</sup>	1	1	0	0	0	0
Tees Valley Joint Health Scrutiny	3	1	<del>0</del> 1	1	0	<b>4</b> 0
South Tees Joint Health Scrutiny	5	1	1	2	1	0
Durham, Darlington and Teesside, Hambleton, Richmondshire and Whitby Joint Health Scrutiny Cttee	3	1	<del>0</del> 1	1	0	<b>4</b> 0
Shared Appointments Panel with	4					
Middlesbrough		1	0	2	1	0
Appointments Panel	7	1	1	3	1	0
Shareholder Board (*to include Cabinet Member for Resources, Chair of Resources Scrutiny and Chair of	3					
Governance if possible)		1	0	1	1	0
Totals	140	31	<del>19</del> 26	55	26	9 2

<sup>&</sup>lt;sup>1</sup> Proportionality calculated on a Cleveland Force-wide basis

- 3.15 In relation to Committees to which political balance rules do not strictly apply, there are a total of 28 places to be allocated.
- 3.16 The distribution of seats for these Committees is as follows:

Committee	Places	Con	Ind Group	Labour	Lib Dem	ungrouped Inds
North York Moors National Park Authority	2	1	0	1	0	0
River Tees Port Health Authority	5	1	1	2	1	0
Freedom of the Borough Advisory Committee	9	2	1	3	2	1
Corporate Parenting Board	12	2	<b>2</b> 3	5	2	4 0
Totals	28	6	4 5	11	5	<del>2</del> 1

- 3.17 In summary, the resulting changes to be made to Committees are that:
  - One seat will move from the ungrouped Independents to the Independent Group on each of the following Committees:
    - Governance Committee
    - Regulatory Committee
    - Employment, Health and Safety Committee
    - Adult and Communities Scrutiny and Improvement Committee
    - Climate and Environment Scrutiny and Improvement Committee
    - Tees Valley Joint Health Scrutiny Committee
    - Durham, Darlington and Teesside, Hambleton, Richmondshire and Whitby Joint Health Scrutiny Committee
    - Corporate Parenting Board
- 3.18 Following endorsement of the revised political balance and distribution of seats, changes to Committee membership will be confirmed at the relevant item on the agenda.

<sup>&</sup>lt;sup>2</sup> Proportionality calculated on a Tees Valley-wide basis by TVCA

#### 4.0 What options have been considered

4.1 The rules for securing political balance on committees and sub-committees appointed by local authorities are contained in sections 15 and 16 of the Act and the Local Government (Committees and Political Groups) Regulations 1990. The requirements and considerations are set out in section 3 of the report.

#### 5.0 Impact Assessment

- **5.1 Climate Emergency -** There is no direct impact on the climate emergency associated with the recommendations within this report.
- **5.2 Health and Safety -** There are no direct health and safety implications associated with the recommendations within this report.
- **5.3 Social Value -** There is no direct impact on social value associated with the recommendations within this report.
- **5.4 Legal -** The Local Government and Housing Act 1989 requires the Council to periodically review its political composition of the Council, and how this is applied to appointments to committees and sub-committees of the Council.
- **5.5** Financial There is no direct impact as a result of this change.
- **5.6 Human Resources -** There are no direct human resources implications associated with the recommendations within this report.
- **5.7 Equality and Diversity –** The recommendations within this report will not adversely affect any protected group. Members are elected by local residents to represent their views. The application of political balance rules supports the representation of population as a whole.

#### 6.0 Implementation Plan

- **6.1 Timetable for Implementing Decision -** Following confirmation of the revised distribution of seats, committee memberships will be updated.
- 6.2 Lead Officer Governance Director
- 6.3 Reporting Progress N/A
- **6.4 Communications Plan -** Details of committee memberships are published on the Council's website. Where changes relate to joint Committees or Outside Bodies, Democratic Services will inform the relevant parties of the changes to membership.

#### 7.0 Consultation and Engagement

7.1 The Council is required to determine the constitution and political balance of the Committees and Boards that have been set up for discharging it functions. The allocations have been determined through the careful application of the political balance principles as set out in paragraph 3.4 and 3.5 of the report by the Monitoring Officer in consultation with the Managing Director.

#### 8.0 Appendices and Background Papers

8.1 There are no appendices and no background papers other than published works were used in writing this report.

#### 9.0 Contact Officer

**9.1 Name:** Alison Pearson

**9.2 Position:** Governance Manager

9.3 Email address: Alison.pearson@redcar-cleveland.gov.uk

**9.4 Telephone Number:** 01642 444063